BEFORE THE STATE OF WASHINGTON ENERGY FACILITY SITE EVALUATION COUNCIL

In the Matter of)	Deliberative
SATSOP COMBUSTION TURBINE PROJECT)	Session
AMENDMENT NO. 5)	Pages 1 - 135
)	

A Deliberative Session in the above matter was held on Wednesday, September 15, 2010, at the Montesano City Hall, 112 North Main Street, in Montesano, Washington at 9:17 a.m., between the Energy Facility Site Evaluation Council.

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CHAIR LUCE: Good morning. Today is September 15, 2010. We are gathered at the Montesano City Hall in Montesano, Washington to participate in the deliberations for an application by Grays Harbor Energy Center for an amendment to their existing site certificate agreement and to allow the construction of Units No. 3 and 4.

The proceeding today will be overseen by myself with the help of Al Wright, our Executive Director. My name is Jim Luce, Chair of the Energy Siting Council. At this point in time I think I would begin by asking Council Members and staff to identify themselves, and we will start with Mr. Jim La Spina at the table to my far left.

MR. LA SPINA: Thank you, Chair Luce. Jim La Spina, EFSEC staff.

- 1 MS. TALBURT: Tammy Talburt, EFSEC Staff.
- 2 MR. FRYHLING: Dick Fryhling. I represent the
- 3 Department of Commerce.
- 4 MS. ADELSMAN: Good morning, Hedia Adelsman
- 5 representing the Department of Ecology.
- 6 MR. WRIGHT: I'm Al Wright, manager of EFSEC.
- 7 MR. MOSS: I'm Dennis Moss, Utilities and
- 8 Transportation Commission.
- 9 CHAIR LUCE: Jim Luce, Chair.
- 10 MS. McDONALD: Mary McDonald, representing the
- 11 Department of Natural Resources.
- MR. TAYER: Jeff Tayer, Department of Fish and
- 13 Wildlife.
- MS. WILLIS: Terry Willis, Grays Harbor County
- 15 Commissioner.
- 16 MR. CREWS: Kyle Crews, Attorney General's Office.
- 17 CHAIR LUCE: We have with us today parties, and
- 18 I'll ask the parties to identify themselves at this point.
- 19 MS. McGAFFEY: Karen McGaffey from Perkins Coie
- 20 representing Grays Harbor Energy.
- 21 CHAIR LUCE: Do we have any other parties with us
- 22 today?
- MR. ANDERSON: Mark Anderson, Department of
- 24 Commerce.
- MS. GARROW: I'm Tami Garrow, Satsop Development

- 1 Park.
- 2 CHAIR LUCE: Thank you, Tami.
- 3 Today's session is a deliberative session. It's
- 4 an open meeting under the state's Open Meetings Act. The
- 5 public is welcome to attend. There is no provision for
- 6 public input today, although at the conclusion of its
- 7 deliberations the Council may in its discretion allow
- 8 comments by the parties and the public to this case.
- 9 This is a meeting for the Council to engage in the
- 10 deliberations on the issues presented by the case. The
- 11 Council will set the agenda and then beginning with the
- 12 issues we will work through them. If there's no objection
- 13 Council Members have received documents previously. I would
- 14 suggest that we work through the issues in the order they're
- 15 laid out in the memo of August 24, 2010 titled Issues List
- 16 and Results of Facilitation Discussions among Staff,
- 17 Applicant, and Mr. Marvin.
- 18 Do Council Members have a copy of that document?
- 19 MS. WILLIS: Mr. Chair, I do not have a copy of
- 20 that. If there is an extra one that would be great;
- 21 otherwise, I can take one and have it copied here if
- 22 somebody will give me theirs.
- 23 CHAIR LUCE: Do we have an extra copy of that?
- MS. TALBURT: Yes.
- MS. WILLIS: Thank you.

Page 4 1 CHAIR LUCE: So do other Council Members have a 2 copy of that particular document? So assuming that's a yes? 3 MS. McDONALD: 4 CHAIR LUCE: Is it agreeable to work from that 5 document in working through the issues? 6 I'm assuming that's a yes. I want to thank Al Wright and staff for working up 7 8 this particular document which I found very helpful. an adjudication opposing parties involved would have already 9 agreed and had points made in those briefs. There's no 10 briefing in this particular case. So we have drawn in this 11 issues list the documents filed with us today and including 12 those filed by the Applicant and including those drawn from 13 14 other sources. 15 The Applicant as is customary has submitted a statement of position, a letter, and I understand a second 16 17 letter which is not before the Council today, but which Council will be provided copies of prior to our final action 18 on finalizing the Draft SCA. Council may produce its own 19 20 order not withstanding the fact that the Applicant has as customary submitted a Draft SCA. The Counsel for the 21 Environment has submitted a position of statement on the 22 23 water and air permits. The NPDES and PSD are on separate 24 tracks in whether to grant, modify, or deny the proposed 25 permit will not be considered today, although I will ask

- 1 Mr. Wright to briefly comment on their status. So that
- 2 constitutes my opening remarks.
- 3 Do Council Members have anything they would like
- 4 to say at this time before we begin?
- 5 All right. Al, you prepared this document list.
- 6 Do we want to start with the issues in the order that they
- 7 are laid out or would you prefer to deal with them in some
- 8 other way?
- 9 MR. WRIGHT: I think the order is fine. There's
- 10 also you had a document that was mailed to you dated
- 11 September 15 which was Bob Wallis' agenda just so people
- 12 aren't confused. They're in the same order more or less,
- and the September 15 agenda was a result of our August 24
- 14 document. So just in case you look at both and wonder why
- 15 there's two, they're basically one in the same. The order
- 16 is fine with us unless Council Members have any concerns and
- 17 would like to start in some other order.
- 18 CHAIR LUCE: Let's begin then with Mr. Wright.
- 19 MR. WRIGHT: By the way, Bob Wallis, our
- 20 Administrative Law Judge, who would normally facilitate this
- 21 proceeding is ill, and that's the reason for Bob not being
- 22 here, and the reason for us doing this a little differently
- 23 than we would have just so you know.
- 24 CHAIR LUCE: Let's begin with the Citizens
- 25 Advisory Committee Group, however it's characterized.

- 1 MR. WRIGHT: We prepared this document as a
- 2 discussion document based on your last meeting, your last
- 3 deliberative session based on a meeting that we set up with
- 4 Judge Wallis and representatives of the Applicant and
- 5 Mr. Marvin sat in as the Counsel for the Environment. And
- 6 we went through the issues in an attempt just to clarify and
- 7 hopefully narrow the issues and the debate and to try to
- 8 identify where there was controversy that existed, and
- 9 that's the result what you have in front of you.
- The first one is the conversation you had
- 11 previously about some form of loosely defined as a community
- 12 advisory committee, and this resulted, of course, from the
- 13 testimony you received from a number of parties,
- 14 particularly the neighborhood parties, who indicated they
- 15 found it very useful when the company contacted them, gave
- 16 them a tour of the plant, talked to them, but there was some
- 17 ongoing interchange between them and the Applicant prior to
- 18 the filing of this particular application, and they thought
- 19 that was a very productive and very good activity.
- The second part is there was some discussion among
- 21 you about this is very similar to the TAC Committee,
- 22 Technical Advisory Committee that you have in a number of
- 23 your wind farm projects. So those were kind of the two
- 24 genesis of this discussion. In the facilitation discussion
- 25 the major issues that were brought up, well, one the TAC is

- 1 relatively dissimilar to what we're talking about here
- 2 because the TAC grew out of a need for a lack of science in
- 3 many of these issues, bird control and others, on wind
- 4 farms, and so there was an adaptive management type of
- 5 approach where as the knowledge and the science grew you had
- 6 an advisory committee that could deal with that and they
- 7 could come back and suggest solutions to the Council or in
- 8 any form that the scientists decide that that was
- 9 appropriate.
- 10 This is not a question of science. This is a
- 11 question of communication and collaboration, and so the TAC
- 12 model is not necessarily a really good model for this type
- 13 of discussion, but there seems to be consensus, at least
- 14 there was no objection that we could find, to some form of
- 15 community advisory committee, a community discussion group,
- 16 a forum whatever terminology you would like to use, that
- 17 should be formed and that would ensure this level of
- 18 communication between the plant owner and the neighborhood,
- 19 surrounding neighbors on a regular basis.
- There has been discussion of possibly having the
- 21 County involved in this, if not being the chair or whatever.
- 22 And there was discussion about, you know, maybe even twice a
- 23 year might be good enough as the need arises, but there was
- 24 concern expressed by the Applicant to the level of authority
- 25 that such a group might be given. There was clear consensus

- 1 that that level of discussion is a very good thing, but
- 2 there was concern about authority, and the authority centers
- 3 around any kind of alleged or perceived re-opener to the SCA
- 4 because the SCA is basically the license for the project and
- 5 that becomes once finalized a financial instrument. And
- 6 there was a lot of concern about the financial institutions
- 7 looking at some open-ended document as opposed to a real
- 8 license or permit. So that was probably at least from our
- 9 identification that was probably the major concern that was
- 10 brought up relative to this kind of forum.
- MS. ADELSMAN: Are we going to take each issue and
- 12 talk about it before we move to the next?
- 13 MR. WRIGHT: Yes.
- 14 MS. ADELSMAN: Because I have some concern on this
- one I think. Al, like you said, I think there's a big
- 16 difference between the TAC really where a continuation of
- 17 some of the technical we wanted to make sure there's a
- 18 discussion of new data and so on. So there's a big
- 19 difference.
- I really have a problem in us trying to play this
- 21 mediator role of having the company meet with the community.
- 22 I think we could encourage the company to do that, and it
- 23 should be done, you know, just orally or something, but I
- 24 have a real issue in adding any of this in the SCA. I don't
- 25 think it's our role. I think our role is to look at what

- 1 needs to be happening with this facility, and I think the
- 2 company heard enough from the neighbors to be able to if
- 3 they're responsible, which I don't have any doubt about
- 4 that, to establish their own group with whoever they would
- 5 like to participate and listen to them and give them tools
- 6 and all of this and not involving us. So I personally would
- 7 not want anything in the SCA that will be related to this.
- 8 CHAIR LUCE: All right. Thank you. That position
- 9 is clear. Others wish to make a statement on this?
- 10 MR. TAYER: Yes, Mr. Chair. I also have a couple
- of concerns about this, but they may be diametrically
- 12 opposed to Hedia's opinions.
- MS. ADELSMAN: So this is Ecology and I'm not used
- 14 to it.
- 15 MR. TAYER: My observation is the TACs are part
- 16 science but certainly not dominated by science. Half of the
- 17 people on the TACs that we have currently are neighbors or
- 18 representatives from cattlemen or Audubon that they're not
- 19 science people. There may be 30, 40 percent that actually
- 20 have a science interest that are coming to the table with
- 21 science. The others are more interest groups. I would say
- the Cattlemen's Association, the Farm Bureau, Audubon,
- 23 neighbors, neighboring landowners. So I guess I don't see
- 24 that the TACs we have are purely science. I do see them
- 25 being directly aligned with adaptive management, and my

- 1 question was or my concern about this basically is that in
- 2 the noise section which we're going to talk about later it
- 3 seemed like there was testimony, all the expert testimony we
- 4 had was to develop some sort of an adaptive management to
- 5 respond to the noise at home level, and so it seems like
- 6 that's perfectly aligned with what TACs do.
- We try to have a performance outcome, and then you
- 8 have a group that tries to manage along the way versus
- 9 guessing what you should do ahead of time. I'm trying to
- 10 merry up some sort of a system that can do adaptive
- 11 management with what I thought I heard in the testimony
- 12 which was that we ought to go to the outside, measure what's
- 13 happening out there, and then develop some actions that can
- 14 resolve those noise problems. I don't know. If you don't
- 15 have a forum for that, I'm not sure what method we're going
- 16 to use to do some adaptive management on that end.
- 17 CHAIR LUCE: Thank you.
- 18 Other Council Members wish to discuss this or
- 19 comments?
- Yes, Terry.
- 21 MS. WILLIS: Thank you, Mr. Chairman. The County
- 22 uses a variety of committees similar to this, not
- 23 particularly a technical committee, but maybe more on the
- 24 citizens advisory across the board and find them to be quite
- 25 useful for just communication, just what you were talking

- 1 about and to make sure that there's a forum of which
- 2 communication can actually happen, and that it's somewhat
- 3 regular and predictable as to when it will be and when it
- 4 might happen.
- 5 So I have less apprehension that this won't be a
- 6 useful product as to this particular company, but I also
- 7 agree that, and I'll leave that to the experts that sit on
- 8 this panel, that the SCA may be not the area to address it
- 9 or how do you address it within that. I don't know exactly.
- 10 As a commissioner I don't know how to do that, but I don't
- 11 think I want to see this thought process tossed to the side
- 12 at all because I think it could be quite useful, and it
- 13 could be adapted to fit this particular circumstance.
- 14 CHAIR LUCE: Thank you. Others?
- 15 I'm sorry, Hedia. Let's let all Council Members
- 16 speak before you.
- MS. ADELSMAN: No, you go ahead.
- 18 MR. MOSS: I think that particularly given the
- 19 Applicant's willingness to participate in something like
- 20 this and its efforts have been reported to us on various
- 21 occasions to improve interactions with members of the
- 22 community, I don't see any reason that we can't provide for
- 23 a citizens advisory committee of some sort in terms of
- 24 stating its form and purpose in the SCA. Not giving it any
- 25 particular authority and not having EFSEC as a body be a

- 1 participant but certainly have the opportunity to be, if you
- 2 will, a monitoring role with a staff representative invited
- 3 to whatever meetings this body might hold and so forth. It
- 4 does seem to me it should be based in the community.
- 5 Perhaps the county government can sit in that committee
- 6 along with some members of the community, and this is a good
- 7 way to ensure that lines of communications are kept open.
- 8 As far as any recommendations this group might
- 9 come up with, just as any other member of the public can
- 10 come before a public body such as EFSEC, they could
- 11 certainly come and present ideas to EFSEC in the future.
- 12 And if there was the allegation concerning violations of the
- 13 SCA, then, of course, we as a deliberative body would have
- 14 to consider that. But I don't know if that's striking the
- 15 middle ground here between what I've heard so far, but
- 16 that's my position on it.
- 17 CHAIR LUCE: Mary, do you have any comments?
- 18 MS. McDONALD: I agree with what Dennis had to
- 19 say. I thought the citizens advisory council would be a
- 20 perfect way to have a forum for the neighbors to communicate
- 21 to the Applicant, and I don't know what kind of authority
- they should have, if they should have any other than to come
- 23 and make recommendations. But I think some type as far as
- 24 the procedure I agree with the Terry. I don't really know
- 25 including in the SCA, the site certificate, what's the

- 1 process for that. But it seems like it would be a good
- 2 thing to have.
- 3 CHAIR LUCE: Dick, do you have any thoughts?
- 4 MR. FRYHLING: I'm not sure whether this should be
- 5 in the SCA or maybe I'd even like to change from the
- 6 community advisory council to maybe the neighborhood
- 7 advisory council. And I think if this is in there, it
- 8 should be limited to one thing and that is to assist in
- 9 communication between Grays Harbor and the neighbors. It
- 10 should have no other responsibilities other than
- 11 communications.
- Now that's already started up there in fact, and
- 13 this would just be formalizing what they've already started
- 14 to do with the surrounding neighbors. And maybe if we do
- 15 put something in the SCA, it should be to assure that they
- 16 have at least a mediator here or something to discuss
- 17 because I think to assist communication between the two
- 18 parties would be the basis for having something in the SCA
- 19 that said this.
- 20 CHAIR LUCE: Thank you.
- I'll tell you what my thinking is. My thinking is
- 22 that a community action group was a good idea, a very good
- 23 idea, should be included in the site certificate agreement
- 24 to involve the neighbors, hopefully the County would choose
- 25 to have a representative there. EFSEC staff could be

- 1 available as appropriate. Recommendation, yes, for the same
- 2 reasons that Dennis stated that any citizen can show up and
- 3 make a recommendation. I think this group would be
- 4 beneficial both to the Applicant, to Grays Harbor Energy,
- 5 and to the community, and to EFSEC. It's not a TAC, but
- 6 there is an adaptive management type set of issues here
- 7 potentially, including noise which has been the one that
- 8 we've heard the most about, and I do believe that it belongs
- 9 in the site certificate agreement. So that's the Chair's
- 10 position with respect to this.
- MS. ADELSMAN: Can I?
- 12 CHAIR LUCE: I assumed that you might have
- 13 something to say again.
- 14 MS. ADELSMAN: Yes. First of all, I think I'm
- 15 very concerned of having a group not having discussed what
- 16 the group is going to be doing, what is its authority. So
- 17 just to kind of put a group together for me I think it's
- 18 maybe too premature to talk about this particular issue. If
- 19 they talk about some of the other issues and then I say if
- 20 it's noise, at that time we could decide, okay, so if the
- 21 SCA is going to have some requirement or additional studies,
- 22 maybe we could have a group that would review some of the
- 23 studies or do something else.
- The other part for me we talked about adaptive
- 25 management. It's really usually used when you have either

- 1 the requirement is not clear or you decide the science is
- 2 still evolving. In the case of noise we know what the
- 3 regulations are going to be. We need to set out a
- 4 compliance, and, you know, if the company is complying with
- 5 those regulations, I don't see what is a community advisory
- 6 group what are we going to do with them. I mean we deal
- 7 with thousands of advisory groups in Ecology, and we better
- 8 have them there for a particular purpose. If not, they
- 9 become either a nightmare for EFSEC because we have some
- 10 obscure, we don't even have clarity about authority. And
- 11 the role they take on, whatever they want, or we just, you
- 12 know, tell them you just meet for the sake of meeting, and
- 13 we are not going to do anything particular with what you
- 14 propose.
- 15 So I'm suggesting that we really give some very
- 16 good thought about establishing the rules before and for
- 17 what is the purpose and so on. I'm kind of disturbed about
- 18 hearing we don't know what they're going to be doing, but it
- 19 would be a good idea to have a group. So I'm almost
- 20 suggesting that you postpone going into the issue until
- 21 later.
- 22 CHAIR LUCE: I respect your comments but strongly
- 23 disagree with them. I thought we had a softer, kinder,
- 24 gentler representative from the Department of Ecology.
- MS. ADELSMAN: I'm soft kinda.

- 1 CHAIR LUCE: Be that as it may, I want to get a
- 2 tentative sense of -- we can talk about the structure. This
- 3 is not an open-ended group. This is to facilitate
- 4 communications. If I recall correctly there's some general
- 5 language in the TAC provisions in other SCAs that could be
- 6 adapted to this, and I would ask staff having heard
- 7 everything that the Council Members had to say to take a
- 8 shot at putting that into a provision in the site
- 9 certificate agreement. So I will call for a tentative
- 10 decision now with respect to the community advisory group.
- 11 So I'll start on my immediate right and hope that you
- 12 participate in this.
- 13 Terry, would you support this?
- MS. WILLIS: I would support this in a variety of
- 15 ways that you actually go through and identify what the
- 16 duties, responsibilities, structure, and limitations are;
- 17 that you identify that this is an advisory group and that
- 18 there is some other group whether it's you as EFSEC is the
- 19 actual decisionmaker, and that the community that Grays
- 20 Harbor would be more than happy and willing to participate
- 21 in some manner on this.
- 22 CHAIR LUCE: It occurs to me that this is a
- 23 community group; that the County does have a vested interest
- 24 in this project.
- MS. WILLIS: Yes, I heard the terminology the

- 1 neighborhood advisory committee. I actually am more
- 2 comfortable with community because I think this may -- I
- 3 know from where I live I'm not their neighbor up there, but
- 4 I live below them and I know exactly when they start up and
- 5 exactly when they're working which is good news to me.
- 6 That's dollars in the air as far as I'm concerned. I see
- 7 dollar signs every time I hear the rumbles so it's okay with
- 8 me. So I go with the community advisory committee.
- 9 CHAIR LUCE: Jeff.
- 10 MR. TAYER: So I'm supportive of this. I think
- 11 everybody has done, the Chair and Terry have done and Dennis
- 12 have done a great job of putting the right kinds of caveats
- on this side board. So I'm in support of this in the
- 14 context that its being discussed.
- 15 CHAIR LUCE: Mary?
- 16 MS. McDONALD: I support it.
- 17 CHAIR LUCE: The Chair supports.
- 18 Dennis?
- 19 MR. MOSS: Yes, I do.
- MS. ADELSMAN: I would be in support of having the
- 21 community advisory committee, but I am opposed to having it
- 22 as part of the SCA requirements.
- 23 CHAIR LUCE: Dick?
- MR. FRYHLING: I would support having an advisory
- 25 council committee. I think when we look at this I would

- 1 like the staff to also look at some definitions that when
- 2 you start talking about community advisory council what we
- 3 are, some parts of the state law that you find what
- 4 community action councils are and other councils. So I
- 5 think they need to do a little definition research.
- 6 CHAIR LUCE: All right. I'm going to note for the
- 7 record that we have six people supporting, six Council
- 8 Members have voted to include this in the Draft SCA, one
- 9 Council Member has voted to oppose this, and I would ask
- 10 staff to prepare the language consistent in the Draft SCA
- 11 with what they have heard from Council Members today.
- MR. FRYHLING: I would like to see this group be
- able to solve problems between the neighbors up there and
- 14 not ever have to bring anything to EFSEC because we don't
- 15 want to be the mediator of any of these things. We want
- 16 them to have some kind of a forum to solve problems that
- 17 they have.
- 18 CHAIR LUCE: I couldn't agree more. That's one of
- 19 the purposes of this group.
- 20 Mr. La Spina, just a minute.
- 21 Al, do you understand from a manager's perspective
- 22 the direction that the Council has given you on this?
- MR. WRIGHT: I believe I do. Chair, some of the
- 24 concerns that Mr. Fryhling has already expressed that I
- 25 don't think your intent is to have this get wrapped up into

- 1 by virtue of being an EFSEC committee wrapped up in all of
- 2 the state advisory committee dealings. I think that it
- 3 really belongs to the County level and not at the state
- 4 level. With your permission I would work closely with Terry
- 5 on drafting this.
- 6 CHAIR LUCE: Great.
- 7 MS. WILLIS: Mr. Chairman?
- 8 CHAIR LUCE: Yes, Terry.
- 9 MS. WILLIS: Could we prepare for the divorce too
- 10 just in case that should this become such a nightmare?
- 11 MS. ADELSMAN: It will.
- 12 MS. WILLIS: That I would like to know ahead of
- 13 time that at some point EFSEC needs to decide to disband for
- 14 whatever reason.
- 15 CHAIR LUCE: Absolutely.
- 16 MS. WILLIS: Does it come back to the EFSEC
- 17 Council?
- 18 CHAIR LUCE: The Council would amend the SCA at
- 19 that point in time and you'll need the provision.
- MS. WILLIS: And that's in protection of everybody
- 21 involved, both the business and the citizens and the county
- 22 themselves.
- MS. ADELSMAN: On what basis are we going to amend
- 24 the SCA in this case? I mean amending the SCA is not a
- 25 small task. We just kind of say, "You guys are at war,

- 1 we're going to delete?" I mean I'm still a little concerned
- 2 and hopefully Kyle can help us sometimes with some of the
- 3 legal stuff we're doing.
- 4 CHAIR LUCE: I guess we will get assistance from
- 5 the Attorney General on this. Thank you very much.
- 6 MR. FRYHLING: Someplace a year from now, two
- 7 years from now, ten years from now there may not be a need
- 8 for this period because all the parties are getting along.
- 9 Why have a yearly meeting or a monthly meeting or whatever
- 10 if it's not needed so that we talk about not needing
- 11 something or getting rid of it. That's the other side of it
- 12 and I hope that's what happens.
- 13 CHAIR LUCE: I would ask Kyle to look into that,
- 14 but it would seem to me that there should be a way to write
- 15 something that would allow the Council to extinguish the
- 16 group on its motion, but that's a legal issue. We're not
- 17 going to deal with it here today. You'll take a look at it.
- 18 Thank you very much.
- 19 MS. ADELSMAN: Jim, I have another suggestion. I
- 20 know everybody voted.
- 21 CHAIR LUCE: Yes, we did.
- 22 MS. ADELSMAN: The other suggestion is when we
- 23 transmit this to the Governor for approving, what if she
- then recommends to the company to establish something as a
- 25 communication between the company and the neighborhood, and

- 1 then you kind of have some really good language that will
- 2 tell the neighborhood that we understand their concern, and
- 3 we really want to have the dialogue happen between them and
- 4 EFSEC is not a third party or somebody who is out there
- 5 trying to facilitate something that is not really directly
- 6 concerning us. So there is other mechanisms for us to do it
- 7 besides putting it in the SCA.
- 8 CHAIR LUCE: I understand. Everything that I know
- 9 about the Governor is that she would strongly support this
- 10 provision.
- 11 MS. ADELSMAN: You already talked to her about
- 12 this?
- 13 CHAIR LUCE: No, no. I'm basing that on five
- 14 years or more of experience with the Governor.
- 15 So thank you. We've worked through this issue
- 16 successfully, and staff will prepare draft language and
- 17 present it as part of our SCA.
- As long as I'm at it, Al, when is our next meeting
- 19 on the draft site certificate agreement?
- MR. WRIGHT: Assuming that we are successfully
- 21 getting through all of the issues today at some level of
- 22 resolution, and if you don't want to meet tomorrow which we
- 23 have set aside already, then your next scheduled
- 24 deliberative session is Wednesday the 29th of September.
- 25 The expectations at that time was you would finalize your

- 1 discussions and deliberations on the SCA. You'll have in
- 2 front of you both a draft order, a draft SCA, and all of the
- 3 attachments, and you would go through that in detail on a
- 4 kind of word by word, and you would then be ready for
- 5 approval or ready for Council action whatever that is on the
- 6 one the 12th of October. That is our schedule.
- 7 CHAIR LUCE: So hopefully this draft can be mailed
- 8 to Council Members well prior to that meeting so that we can
- 9 do the careful review line by line as you say individually
- 10 and then maybe send comments, suggestions, as we may have
- 11 them to you and Bob Wallis who will be working on this.
- 12 MR. WRIGHT: Bob and I have discussed this. We
- 13 hope to have the total package in draft form out to you no
- 14 later than the 22nd which gives you a week then prior to the
- 15 29th, and we will do that on the caveat that Bob is ill at
- 16 the moment, but staff will get that done one way or the
- other so you will have a week. While it is a lot of words,
- 18 the substantive issues are basically what you were going to
- 19 talk about here today.
- 20 CHAIR LUCE: Thank you. The next issue on the
- 21 August 24 list is the CO2 mitigation plan.
- 22 Al, do you want to walk us through that?
- MR. WRIGHT: Mr. Chairman, we did have a
- 24 discussion in our facilitation issue on the CO2 mitigation,
- 25 and staff has done some research on this issue for a number

- 1 of reasons, including that your director didn't know
- 2 anything about this issue as far as how the CO2 mitigation
- 3 plan worked.
- 4 But basically what you have in front of you is a
- 5 statute, a set of rules that provides flexibility for the
- 6 Applicant to decide which of the three methods of CO2
- 7 mitigation they choose to implement into their application,
- 8 and that is while the numbers and all are dictated by the
- 9 statute the three methods are, one, that the Applicant can
- 10 go to a qualified third party, and I'll come back to the
- 11 qualified third party in just a minute. They can go to a
- 12 qualified third party, write them a check in essence for the
- amount of money that's required in the statute, and the
- 14 qualified third party will then go to project people who
- 15 negotiate projects that meet the CO2 requirements, and they
- 16 will manage the expenditure of the money.
- 17 The second one is to buy carbon credits in the
- 18 carbon credit marketing programs that are available, and the
- 19 third one is the party could manage their own CO2 mitigation
- 20 program by negotiating with other parties or other
- 21 interested entities, put together a proposal to meet the CO2
- 22 requirements, mitigation requirements, and then manage the
- 23 program accordingly. That decision, that choice lies with
- 24 the Applicant, and the Applicant has chosen that's stated in
- 25 the application that it wants to simply go to one of the

- 1 parties on the qualified third-party list, write a check,
- 2 and have them manage the program. And it is my
- 3 understanding that the Applicant is still very definite
- 4 about that position. In the facilitation discussion we
- 5 discussed that.
- In your discussions, your deliberative discussions
- 7 as you will recall you had quite a bit of discussion about
- 8 the fact that how you manage the actual physical individual
- 9 projects, and the fact that there is Grays Harbor County has
- 10 expressed a great deal of interest in having those projects
- 11 to the extent they can be and meet the CO2 mitigation
- 12 requirements to be within Grays Harbor County both because
- 13 it's a local issue and because then the money, the revenues
- 14 and the expenditures for the CO2 program would be spent
- 15 within the county. We've explored the options the County
- 16 has available to them to make sure that happens is, one, the
- 17 County could get on the qualified third-party list, and then
- 18 go to the Applicant and see if they're willing the County to
- 19 be the third party. That has a process all unto itself.
- The second is to not try to do that and simply
- 21 have the County work with the qualified third party to
- 22 ensure that the projects are within Grays Harbor County to
- 23 the extent that's allowable in the mitigation plans. That's
- 24 where we stand at the moment.
- I looked at the RFQ that you put out to create the

- 1 qualified third party. You've only put out one call for
- 2 qualified parties. You have selected three parties to be on
- 3 that list, and there are fairly detailed requirements within
- 4 that list of qualifications that you have to meet to be a
- 5 certified third party to accept, be able to accept the
- 6 money. So that's where we stand today.
- 7 I have not had a chance to get back -- I will
- 8 supply all this information to Grays Harbor County. I
- 9 haven't had a chance for Commissioner Willis and I to get
- 10 back together and talk about what the County might want to
- 11 do, and maybe that would be a good place to start.
- 12 The Applicant is pretty clear where they are and
- 13 what they want to do and the provisions for the qualified
- 14 third party proceedings and the calculations are very
- 15 straightforward and specified in law. So I don't think
- 16 there is any discussion of that part of it that is fruitful.
- 17 I mean it's their choice, and both the rules and the statute
- 18 are clear what they have to do. The debate I believe or the
- 19 discussion I believe is simply what does EFSEC want to do to
- 20 assist the County in its desires to see that the money and
- 21 the projects and the activities are within Grays Harbor
- 22 County.
- 23 CHAIR LUCE: My assumption before we start with
- 24 individual Council Members, my assumption is that the
- 25 Applicant would pay a sum of money which has been determined

- 1 and EFSEC would issue a request for proposals -- no?
- 2 MR. WRIGHT: No.
- MS. ADELSMAN: No, we haven't done that before.
- 4 MR. WRIGHT: No, EFSEC's role is all done.
- 5 MS. ADELSMAN: Calculating.
- 6 MR. WRIGHT: The calculation is prescribed. All
- 7 you have to do is oversee that it is done by law.
- 8 CHAIR LUCE: No, I understand that.
- 9 MR. WRIGHT: Then the Applicant selects off of the
- 10 list that is already established. Now the only input that
- 11 EFSEC has is that if you decided your list is limited, which
- 12 it is, there's only three parties on the list, you could on
- 13 your own volition reissue a request for qualifications to
- 14 expand the list that the Applicant gets to choose from. You
- 15 could take that action if you decided to, but once you
- 16 establish the list you don't get to choose what the party
- 17 is. The Applicant gets to do that.
- 18 CHAIR LUCE: Maybe I said this inartfully, but I
- 19 believe the Council could express a desire that the projects
- 20 or project have a preference in priority for Grays Harbor
- 21 within Grays Harbor County, and I think that the Council
- 22 does have the ability to ask the Applicant whatever process
- 23 is used to try to do that.
- MS. WILLIS: Mr. Chair, can I provide some
- 25 information on this?

- 1 CHAIR LUCE: All right.
- 2 MS. WILLIS: Your staff was very good. Al and I
- 3 in his learning he provided me with quite a bit of
- 4 information on my own to look over and, of course, Grays
- 5 Harbor County has an interest in this mitigation, these
- 6 mitigation dollars and the process. So what I read into it,
- 7 and I believe it is absolutely very clear, that Grays Harbor
- 8 Energy has the ability to select how they do this and it is
- 9 their option. They get to pick and they have chosen what
- 10 they want to do on that, and that is to make a monetary
- 11 donation right up front within the first 120 days and be
- 12 done with that and I respect that.
- I also read language in there about your RFO about
- 14 the process EFSEC went through to pick the qualified third
- 15 parties that could actually handle these. And that is a
- 16 very extensive process you went through with a lot of
- 17 scientific information about CO2 and the qualifications they
- 18 need for that. So having gone through the RFQ I am pretty
- 19 comfortable with the fact that Grays Harbor would not
- 20 qualify with that kind of expertise in our own doings, and
- 21 even if you opened it up we would not be able to actually
- 22 put in an application and qualify. So I would like to
- 23 respect that you've already picked three qualified
- 24 third-party companies to handle the monetary dollars.
- 25 What I did see in the language was that there was

- 1 a little flutter at some point in time of language that says
- 2 that there would be a contract between Grays Harbor Energy
- and the third party, and I don't know how much maneuvering
- 4 room there is within that contract for additional language.
- 5 And because Grays Harbor Energy did make statements in their
- 6 response letter saying they too would also like to see these
- 7 dollars spent locally, if maybe there's room within that
- 8 contract with the third party to specify that at that point
- 9 in time. I'm kind of looking to the attorneys in the room
- 10 and other legal staff to determine whether that's a
- 11 possibility or not.
- In the meantime let me assure you that Grays
- 13 Harbor has already taken some actions to look for projects
- 14 that would actually qualify and would be more than happy to
- 15 work with one of your selected third parties to actually get
- 16 those projects on the ground and start working towards that
- 17 to see that those dollars were spent in the right manner and
- 18 that meet all the stipulations you need to but also relieves
- 19 the burden off of Grays Harbor Energy to actually get
- 20 involved in an additional process that they are really not
- 21 required to. And at some point in time I have show and tell
- 22 I would like to talk to you on it, but I'll leave that for
- 23 maybe later down the road.
- 24 CHAIR LUCE: Jeff.
- MR. TAYER: Well, we had a conversation between

- 1 the qualified contractor in the Chehalis case where we were
- 2 able to express our priority for local projects, and I felt
- 3 like the feedback we got was that the company was I think it
- 4 was the Climate Trust was trying to prioritize local
- 5 projects. So whatever we can do to replicate that dialogue
- 6 I think would be a way to do this. So that's what I would
- 7 say.
- 8 CHAIR LUCE: All right. Mary?
- 9 MS. McDONALD: I support with Terry in that I
- 10 guess I would also support not with this application but
- 11 maybe in the future consider opening that up for more
- 12 qualified experts to put in a bid if they meet the
- 13 qualifications in the RFQ.
- 14 CHAIR LUCE: Dennis?
- 15 MR. MOSS: I support everything I've heard so far.
- 16 I think it would be wonderful at some point in the future as
- 17 Mary was just suggesting that EFSEC could perhaps encourage
- 18 some initiative, University of Washington or similar
- 19 education facility, to participate with perhaps local
- 20 government entities or whatever. I assume there is some
- 21 perhaps high degree of scientific expertise required to
- 22 identify and successfully implement these sorts of things,
- 23 and that those on the list meet those sorts of
- 24 qualifications or have those qualifications. It sounds like
- 25 there has been success in talking with the Climate Trust in

- 1 the past so I encourage that too. I think it's all we can
- 2 do at this juncture is to encourage this sort of initiative
- 3 locally, but there is not much we can do about the
- 4 requirement.
- 5 CHAIR LUCE: Hedia?
- 6 MS. ADELSMAN: Okay. So, number one, when we talk
- 7 about the SCA, our role is purely to make sure that there is
- 8 compliance with that section and calculating. We make sure
- 9 that the Applicant uses the qualified entities that have
- 10 been identified and then that ultimately things do happen.
- It would be nice to have some time frame. I think
- 12 when we dealt about Chehalis we left it open. It may be
- 13 really good for us to kind of have a time when some of this
- 14 happens. Now, Ecology with the DNR and many others are
- 15 working very hard on forest protocols eventually for offset.
- 16 In later dates I think there will be some requirement at
- 17 least coming from the state as to what project would qualify
- 18 for the offsets, especially if we are talking about the
- 19 forest.
- I am like Dennis I think or somebody said I think
- 21 ultimately it would be really good to open up the list to
- 22 other qualified third parties. I know the Nature
- 23 Conservancy would be interested and would do an acquisition
- in the area in Grays Harbor and others, and they thought
- 25 this also would be something that they would be very

- 1 interested in. So maybe our role would be just to express
- 2 the interest of various groups and let the company work with
- 3 the third party to execute whatever they need to execute.
- 4 But I don't think our role is to say in the contract we have
- 5 this third party you want to make sure the County is
- 6 included or consulted or whatever. I think it is a little
- 7 bit beyond personally our reach.
- 8 CHAIR LUCE: Dick?
- 9 MR. FRYHLING: I would like to go along with what
- 10 Dennis and Hedia said. I'd just like to have the philosophy
- 11 that we spend locally, we spend in the state, and this money
- 12 doesn't go to the Amazon or Cambodia or someplace. I would
- 13 like to have it invested in our state and hopefully locally,
- 14 but that's up to the parties, the third party and the
- 15 Applicant.
- 16 CHAIR LUCE: Well, I think it is clear that the
- 17 Applicant has the right to choose to make a monetary payment
- 18 and that it has chosen to do so in all of its communication
- 19 with us. And I think it is also the Applicant has heard
- 20 today the sense of the Council that we would strongly prefer
- 21 that these project mitigation dollars be spent within Grays
- 22 Harbor County. So that's probably about what we can say.
- 23 So is there anything else to add to this issue?
- 24 Hearing nothing we will consider --
- MS. WILLIS: Mr. Chair, can I make a comment?

- 1 CHAIR LUCE: Yes.
- MS. WILLIS: I don't believe that the philosophy
- 3 from this Council will get them where they want to go
- 4 because if the universe could work on philosophy we wouldn't
- 5 have attorneys to start with. So I think there needs to be
- 6 a little more teeth put someplace, and I would like to see
- 7 us make the extra effort to actually make that happen or at
- 8 least try to make that happen. With that I'll thank you for
- 9 letting me comment.
- 10 CHAIR LUCE: We will look for a way unless the
- 11 Council Members object to put in writing of some form our
- 12 hope that these mitigation dollars will be spent within
- 13 first Grays Harbor, second within the state. I can't tell
- 14 you right now what form that's going to take, but I can
- 15 visualize it taking that role.
- 16 MS. WILLIS: Okay. I'll agree to send this down
- 17 this path and let us work on it again.
- 18 CHAIR LUCE: Jeff, is that --
- 19 Yes, Hedia.
- MS. ADELSMAN: So you're maybe talking about some
- 21 language that says something about EFSEC's desires that we
- 22 would like to see some of the mitigation spent locally,
- 23 whether in the state or whatever. It is just not an
- 24 enforcement, just for a desire on our part.
- 25 CHAIR LUCE: I understand that, Hedia. We'll see

- 1 how it writes. I can visualize it in a letter to the
- 2 Applicant. I can visualize it in a letter to the Governor.
- 3 There's a number of different ways I can visualize it, but
- 4 it can happen. It won't be in the SCA, but it will be very
- 5 clear.
- 6 MS. ADELSMAN: Well, I thought our purpose today
- 7 is to talk about issues and come to some resolution. That's
- 8 why I was pushing, you know, can you get an agreement that
- 9 there would be a letter or something and not come back later
- 10 and have another conversation.
- 11 CHAIR LUCE: Would Council Members agree to a
- 12 letter to be directed to the Applicant as part of the SCA,
- 13 finalizing SCA a copy of which would be provided to the
- 14 Governor together with the package of documents which she
- 15 will review in the course of making the final decision on
- 16 approval? Would Council Members agree to that?
- 17 Terry?
- 18 MS. WILLIS: I would agree to that. I would also
- 19 encourage what I alluded to earlier that the contract
- 20 between Grays Harbor Energy and the third party be reviewed
- 21 to see if Grays Harbor Energy would like stronger language
- 22 in that contract to see if it is possible of putting it
- 23 there.
- 24 CHAIR LUCE: To the extent that we have the
- 25 authority to do so.

- 1 MS. WILLIS: Recognizing that EFSEC may not have
- 2 authority to ask for that, but we are working in cooperation
- 3 with Grays Harbor Energy that they would have the authority
- 4 to do that.
- 5 CHAIR LUCE: Okay. Good.
- 6 Jeff, you okay with that approach?
- 7 MR. TAYER: Yes.
- 8 CHAIR LUCE: All right. Mary?
- 9 MS. McDONALD: I thought it was a good idea. I'm
- 10 okay with the input and it was a good idea to have a time
- 11 frame.
- 12 CHAIR LUCE: I think it's a very good idea too;
- otherwise, these things can go on forever.
- 14 Dennis?
- MR. MOSS: I don't see any impediment of having
- 16 some discussion in the SCA itself or an order about our
- 17 discussion and decision about this. It's not a condition,
- 18 it's not mandatory, but there's no reason we can't say this
- 19 is what we decided, what we think ought to be done.
- 20 CHAIR LUCE: Certainly we can include that in the
- 21 order.
- 22 Hedia?
- MS. ADELSMAN: I think a letter or just in the
- order not in the SCA something that is a message from us to
- 25 encourage the company to work with the County, explore, blah

- 1 blah, blah, whatever. I want it in terms of encouragement
- 2 but nothing more than that.
- 3 CHAIR LUCE: Understood.
- 4 Dick?
- 5 MR. FRYHLING: I go along with what Hedia just
- 6 said.
- 7 MS. ADELSMAN: Oh, thank you.
- 8 CHAIR LUCE: All right. We will put encouragement
- 9 into the order and into a letter which will be part of the
- 10 package which we forward to the Governor.
- MR. MOSS: And lawyers have a name for it dictum.
- 12 CHAIR LUCE: Dictum, yes. Not over dictum.
- 13 All right. I am counting all Council Members in
- 14 agreement on that issue.
- 15 All right. We're going to close the issue of CO2
- 16 mitigation at this point, and we have Issue No. 3.
- 17 Al, there was a discussion about single limited
- 18 liability corporation or multi-limited corporation. My
- 19 understanding is that that's pretty well resolved. You want
- 20 to walk us through your issue list and tell us what you are
- 21 currently thinking.
- MR. WRIGHT: Yes, Mr. Chairman. This question was
- 23 brought up by staff because in the application we did not,
- 24 and the ALJ agreed we didn't really understand what was
- 25 being proposed as far as the use of multiple LLCs on the

- 1 ownership of the plant until we got to the testimony on the
- 2 first night where the Applicant explained the project. And
- 3 there it became clear that there was that Unit 1 and 2 were
- 4 under the ownership of Grays Harbor, LLC. I'm not sure of
- 5 the exact name of it, and that Units 3 and 4 would be under
- 6 an ownership of some form of a separate corporate entity. I
- 7 use that term as a more general term.
- 8 And so while the Applicant has asked for an
- 9 amendment to a license so we have a single SCA, we will
- 10 ultimately have a single SCA, but there would be two owners
- 11 involved. So the question came up of, well, since the SCA
- deals with the project from construction to burial for all
- intended purposes, and there's site restoration provisions
- and all the other things that go with the end of the project
- 15 how would we deal to ensure that we capture all of the
- 16 liability into all the appropriate responsible parties?
- 17 We discussed it with the Applicant in our
- 18 facilitation discussion, and they agreed to provide us some
- 19 materials in return. What we got back basically is the
- 20 Applicant does propose that the LLC for 1 and 2 remain as it
- 21 is, and that there would be when 3 and 4 is constructed the
- 22 finance. And let's see if I have this clear now. The
- 23 financing mechanism necessary to construct Units 3 and 4
- 24 would most likely require a separate corporate entity to be
- 25 able to build 3 and 4. And then there was a possibility

- 1 depending on how the outcome, which nobody knows at this
- 2 point what the outcome of that is, there was a potential at
- 3 sometime in the future this may migrate into one single
- 4 Grays Harbor Energy facility, but that's an issue that's
- 5 left open ended.
- 6 CHAIR LUCE: All right.
- 7 MR. WRIGHT: So that was kind of my understanding
- 8 of where we are. The discussions we had and the research
- 9 that Bob did on this we didn't find any reason to object to
- 10 that. It's just something that's a little different than
- 11 you've had. Even though we went back and looked at some of
- 12 the SCAs, there have been dual parties in previous SCAs so
- 13 it is not a completely unique issue. This is more I think
- 14 an FYI issue that this is going to be involved in the SCA.
- 15 The one that's issued will have two names on it, and that is
- 16 not, contrary to what I thought, that is not an uncommon
- 17 occurrence.
- 18 CHAIR LUCE: So this is more as you said more for
- 19 our information. Site restoration --
- MS. ADELSMAN: Can I ask a question?
- 21 CHAIR LUCE: Yes, please.
- 22 MS. ADELSMAN: In my memory I thought there's a
- 23 requirement for a private company like this to post
- annually.
- 25 CHAIR LUCE: That's where we're going site

- 1 restoration.
- 2 MS. ADELSMAN: Oh, okay.
- 3 CHAIR LUCE: Site restoration on --
- 4 MS. ADELSMAN: Because we have it now with 1 and
- 5 2.
- 6 CHAIR LUCE: Yes.
- 7 MS. ADELSMAN: Then two would have it for 3 and 4.
- 8 CHAIR LUCE: Yes.
- 9 MS. ADELSMAN: So it really doesn't matter who
- 10 owns it as long as we have it.
- 11 CHAIR LUCE: I think it's more of a financing
- issue my guess would be for the company that if 1 and 2
- paper is being carried by some entity, they might not want 3
- 14 and 4. They might have an interest in keeping 1 and 2 and
- 15 not have that encumbered by 3 and 4.
- MS. ADELSMAN: But the model from EFSEC's
- 17 perspective as long as we have those restoration and bonding
- 18 covering I don't really care who owns it personally.
- 19 CHAIR LUCE: Right.
- 20 MS. ADELSMAN: Okay. All right.
- 21 CHAIR LUCE: All right. Any other comments or
- 22 questions on this for our information issue?
- 23 All right. We don't have to decide this at this
- 24 point. We don't have to decide this one.
- The next issue up. We'll just take a quick

- 1 update. This is not a decision matter either today, but,
- 2 Al, could you update us on the water and air quality
- 3 permits.
- 4 MR. WRIGHT: And I will go through those
- 5 individually because they are definitely separate. We have
- 6 had a fairly extensive and lengthy process with the water
- 7 quality permit which is governed primarily by the Department
- 8 of Ecology as far as the technical background and the
- 9 technical requirements. This isn't a permit issued by
- 10 EFSEC, and it is a permit that in essence has already been
- 11 issued on the plant as it stands because of the proposal and
- 12 the configuration of the effluence and all of that that goes
- 13 with that. The decision was not to have two permits for 1
- 14 and 2 versus 3 and 4 but to have a single permit because
- 15 basically there's a single discharge, and a number of other
- 16 technical issues. But for your sake we do have a single
- 17 permit. It is being revised to cover both Units 1 and 2 and
- 18 3 and 4.
- 19 Like I said, the process has been fairly
- 20 extensive. We have I believe -- no, I don't believe. We
- 21 have closure with the Department of Ecology on that permit.
- 22 It's being finalized internally in EFSEC now. It will be
- looked at by the Department of Ecology one more time, and by
- 24 the time you get to either the 29th or October 12 that
- 25 permit will be finalized and ready for your approval as part

- 1 of the order in the SCA.
- 2 CHAIR LUCE: Thank you.
- 3 MR. WRIGHT: And it will be attached as an
- 4 appendix.
- 5 CHAIR LUCE: Hedia, you're our representative from
- 6 Ecology.
- 7 MS. ADELSMAN: I think we had a really good
- 8 meeting, and I believe that at the end there was some good
- 9 feedback both from the person from Ecology but also the
- 10 proposal from the company, and I think Jim was going to
- 11 insert some language. There was some concern about
- 12 degradation and so on, and so hopefully there will be one
- 13 last scanning by Nancy and then she will be able to issue
- 14 this.
- 15 CHAIR LUCE: Thank you.
- 16 The other program, Al?
- 17 MR. WRIGHT: On behalf of the staff I would like
- 18 to thank Hedia for all of her help on this. We got to
- 19 closure and Hedia deserves a lot of the credit for that
- 20 bringing the Ecology people together and our staff and
- 21 getting it done.
- MS. ADELSMAN: Thank you, Al. Now we don't really
- 23 have to wait until October 12 on this one. So if can be
- 24 ready for this on the 29th or something because it's still
- 25 covering an existing plant and the sooner we have this

- 1 permit approved the better it is and really it's not
- 2 related.
- 3 CHAIR LUCE: So I will ask Mr. La Spina to make
- 4 sure.
- 5 MR. LA SPINA: The schedule is for you to approve
- 6 it at the October 12 Council meeting so you would have
- 7 adequate time to review it and whatever.
- 8 CHAIR LUCE: Okay. If it could be done sooner
- 9 that's better.
- MS. ADELSMAN: So it is a month from now. All
- 11 right.
- MR. LA SPINA: October 12 would be the next time
- 13 that you all will be together to approve it was the idea.
- 14 CHAIR LUCE: Terry.
- 15 MS. WILLIS: Can I ask if you're done with this
- 16 subject, before we move off the permits I was going to ask
- 17 some generic questions for clarification for myself. As I
- 18 was going through the original application of the Applicant,
- 19 the ten acres that was used for the laydown area that
- 20 language is still in there. So I was asking for
- 21 clarification does the permit still include that ten acres?
- MS. ADELSMAN: No.
- MS. WILLIS: Should it be removed from the
- language then? Or I'm not sure from your process. Does the
- 25 ten acres have anything to do with the processes put

- 1 together that the --
- 2 MS. ADELSMAN: The NPDES?
- 3 MS. WILLIS: Yes.
- 4 MS. ADELSMAN: No, the ten acres has more to do
- 5 later on when we stop talking about mitigation relating to
- 6 the water and some of the stuff with the SCA, but it has
- 7 nothing to do with the NPDES.
- 8 MS. WILLIS: Okay. But it does have to do with
- 9 the SCA. So the language still needs to stay in there.
- 10 MS. ADELSMAN: Yes, mitigation that was something
- 11 that was agreed between Fish and Wildlife.
- MS. WILLIS: And that's where I'm getting confused
- 13 because I thought from our conversations that that started
- 14 to come out of play there and so I need to know whether --
- 15 yeah, I think we need to clear that up.
- 16 CHAIR LUCE: We will. I don't think it is in the
- 17 SCA anymore. I think it's owned solely by the PDA, and the
- 18 company has no property interest of any sort in that
- 19 particular piece of property. So I think, you know --
- MS. WILLIS: And that was the clarification I was
- 21 looking for because it was in the original paperwork, and so
- if we're going into now the new more modern updated it needs
- 23 to be removed.
- MR. WRIGHT: Actually, Mr. Chairman, on Issue 5
- 25 that will come up.

- 1 CHAIR LUCE: Okay.
- 2 MS. WILLIS: Another question.
- 3 CHAIR LUCE: Sure.
- 4 MS. WILLIS: Mr. Chair, just a cleanup question
- 5 for my own. The critical areas ordinance was passed by the
- 6 County since this process was started. Is there anything
- 7 that this action needs to look at that might have to do with
- 8 the fact there's something new in place with the County?
- 9 I'm putting the question out there. It doesn't have to be
- 10 answered at this moment in time, but I think it's something
- 11 that you might want to look into. Okay. Thank you. I'm
- 12 done.
- MS. ADELSMAN: Can I ask does the critical areas
- 14 cover like the wetlands and the discharge all of this?
- 15 MS. WILLIS: Exactly, exactly. It would have
- 16 anything to do with like I say critical areas could be
- 17 wetlands, could be setbacks, could be a variety of things.
- 18 But it is something that did not exist when this process
- 19 started and now does exist. So I just didn't want you guys
- 20 to go all the way to the end of your process and then say,
- 21 oh, yes, by the way, we have to look at this.
- 22 MR. CREWS: There's a vesting statute in the
- 23 books.
- MS. WILLIS: There's a what?
- MR. CREWS: A vesting. That you take the project

- 1 as it come with the laws that are in place and you can't
- 2 change them. The County doesn't change them. So basically
- 3 they're vested by their application that they have now.
- 4 MS. WILLIS: Okay. Good. If that's the case,
- 5 then that's the case. Thank you for the clarification.
- 6 CHAIR LUCE: All right. Al, we have one more
- 7 permit?
- MR. WRIGHT: Yes, we have actually two more. If I
- 9 could, Mr. Chairman, I just want to ask a question on that.
- 10 Is there a known issue here or is this just asking that we
- 11 make sure we clear them all up on the critical areas?
- MS. WILLIS: There is no known issue. It was just
- 13 I didn't want the Applicant to get to the end of the process
- 14 and discover that the County had taken steps that others
- 15 were not aware of.
- 16 CHAIR LUCE: My quess is that this 80.50.110 that
- 17 our chapter governs all other laws and regulations would
- 18 control. I mean it's not a question of preemption, but
- 19 EFSEC's permits everything supersedes all state and local
- 20 ordinances or laws.
- MS. WILLIS: Okay. Thank you.
- 22 CHAIR LUCE: I think that would be applicable in
- 23 this case, but that's a good issue. Thank you for raising
- 24 it.
- 25 Al.

- 1 MR. WRIGHT: I'm going to deal with water quality
- 2 next because it's easier when we deal with the more complex
- 3 issue last. Water quality there is a change, of course, in
- 4 the water withdrawal proposal because --
- 5 MS. ADELSMAN: Water quantity.
- 6 MR. WRIGHT: I'm sorry. Water quantity. And
- 7 there is a change, of course, in the water quantity
- 8 withdrawal provisions. We have discussed that at some
- 9 length. There seems to be no controversy surrounding the
- 10 proposal. There is a considerable amount of language change
- 11 necessary in Appendix 3 to conform to what is now being
- 12 proposed as opposed to what there was before. That has been
- 13 cleaned up I believe between the Applicant and our staff,
- 14 and I believe it is approved by Department of Ecology that
- 15 they're okay with it. So I know of no problems there. And
- 16 that Appendix 3 by the time we get to you on the 29th will
- 17 be ready to resolve that little water quantity issue. So
- 18 there is more than one single water quality provision, but
- 19 they're all covered in one unit in the SCA called Appendix
- 20 3.
- MS. ADELSMAN: In Appendix 3 that Brett Caldwell
- 22 sent you his report, I'm assuming we kind of summarize some
- 23 of that to make sure it' on the record.
- MR. WRIGHT: I think we have, but I'll make sure
- 25 we do.

- 1 MS. ADELSMAN: It might be really good because we
- 2 revisit these things years from now. You may want to look
- 3 or just attach it. I think I sent it to you in a copy.
- 4 MR. WRIGHT: All right. We'll see that that gets
- 5 done.
- 6 MS. ADELSMAN: If you can't find it, let me know,
- 7 Jim. I will send it again.
- 8 MR. LA SPINA: Okay.
- 9 MR. WRIGHT: Is there any questions on the water
- 10 quantity part? I think we're in pretty good shape on that.
- 11 There doesn't seem to be any controversy.
- MS. ADELSMAN: One of the questions that I asked,
- and I think there was testimony by the PDA relating to the
- 14 water right and so on. I wouldn't really mind if you had in
- 15 Appendix 3 some of that information put in there from the
- 16 testimony about their water right. I think it wasn't too
- 17 much, but because there was a question at least for me about
- 18 does the PDA have enough water to be able to provide to the
- 19 company and I think the testimony was yes. So if you could
- 20 capture some of that it would be really good. It should be
- 21 on record I would say.
- MR. WRIGHT: Okay. We can do that.
- 23 CHAIR LUCE: Is there one more permit to cover?
- MR. WRIGHT: Yes, there's air quality.
- 25 CHAIR LUCE: All right.

- 1 MR. WRIGHT: Air quality is kind of the inverse of
- 2 the water quality. The decision here was to because they're
- 3 separate units to keep the air quality permit for Units 1
- 4 and 2 do apply for new air quality permits for 3 and 4. And
- 5 that is a process while heavily participated in by the
- 6 Department of Ecology is dictated by the Environmental
- 7 Protection Agency because they have not delegated the permit
- 8 issuing authority to the State of Washington and so
- 9 therefore these are basically EPA permits. And so we had
- 10 both a revision to the existing permit for 1 and 2 and a
- 11 brand new permit for Units 3 and 4 under consideration by
- 12 the Department of Ecology and then ultimate approval had to
- 13 go to the Environmental Protection Agency. That's been a
- 14 fairly long and extensive process.
- There's been a number of meetings before my time
- 16 and a couple of meetings since my time on this issue. As of
- 17 last Friday we got notice from the Environmental Protection
- 18 Agency that the two permits, one revised, one new is now
- 19 available with EPA's tentative draft approval that the
- 20 permits are ready to go to public comment and public
- 21 hearing. This is the one procedural glitch that we still
- 22 have in this process that we have not taken these permits
- 23 because we didn't have clearance from EPA through any kind
- of public process which the process belongs to EFSEC, and we
- 25 have to conduct it.

1 So it is my proposal to get these permits. The 2 drafts are suppose to be to us sometime this week. If we can get them on the street with the public notice for review 3 4 by the end of the week or early next week, we could have a 5 30-day review period before the end of October. Somewhere 6 on or about the 12th of October we could come over here and hold a public hearing in the evening since you're getting 7 8 together on October 12 anyway, and we could finalize the permits. And we have to have EPA's signature on those 9 permits and still have them ready in a time frame that is 10 11 somewhat comparable to the October 12 deadline. 12 So that's where those permits are. I won't even attempt to get into the details of them. I could just say 13 14 that we are at a point where those permits seem to be 15 acceptable to the EPA, and that's the governing activity 16 because they're the ones that have to put their signature on 17 them as well at an EFSEC signature. They do become a part of the appendix in the SCA just like the NPDES permit and so 18 19 with a little luck we get those and we can go through a 30-day review. And I'm assuming there isn't tremendous 20 controversy associated with them. We could get a public 21 22 record put together and get those ready for signatures. 23 MS. ADELSMAN: So do we need -- I can't 24 remember -- do we need the permits before we send out 25 recommendation if we decide to do that?

- 1 MR. WRIGHT: We went back and looked. Both Bob
- 2 and I went back and looked at the statute. It's not
- 3 required that you have those permits ready or signed by the
- 4 time you send a recommendation to the Governor, but
- 5 apparently traditionally at EFSEC it has been the practice
- 6 to have the package totally sewed up and complete before you
- 7 send your recommendation to the Governor.
- 8 CHAIR LUCE: Anything else on that one?
- 9 MR. WRIGHT: That's all I have.
- 10 CHAIR LUCE: Now I think Issue No. 5 is primarily
- 11 a for-your-information type issue preserving the distinction
- 12 between the regulatory terms of the site certificate
- 13 agreement from 1 and 2 to 3 and 4.
- MR. WRIGHT: Yes. This subject came up tied
- 15 somewhat to the conversation that we've already had about
- 16 the LLCs and there being possibly two different governing
- 17 entities and ownership and resulted from our reviews on the
- 18 existing SCA and beginning the attempt to convert into a new
- 19 document.
- 20 What we found was because of the long history of
- 21 the project as it's built today, Units 1 and 2 and its
- 22 colorful ownership pattern and historical ownership pattern,
- 23 the SCA contained a lot of provisions many of which are now
- 24 antiquated. The example I would give you is there's a lot
- of provisions in the SCA about the gas pipeline, and as it

- 1 turns out, and those were proposed to be taken out in this
- 2 review, and I was the one that raised the concern because
- 3 there's provisions in there about site restoration of the
- 4 pipeline, etc., and, you know, I asked how you can take
- 5 those out legitimately in the SCA. Well, come to find out
- 6 the SCA doesn't even cover the pipeline anymore. The
- 7 pipeline was long gone before this existing SCA for Units 1
- 8 and 2 was finalized.
- 9 So there is a number of remnant provisions in the
- 10 SCA. So the decision was based on our facilitation meeting
- 11 that the Applicant would go back and based on their
- 12 knowledge attempt to recommend cleaning all of those kind of
- 13 remnant provisions out, and then we would review those at
- 14 EFSEC staff level, make sure that they're appropriate to
- 15 take out, and then we come to conclusions what we were
- 16 calling a clean slate SCA that dealt only with the modern
- 17 and necessary provisions and preservation of any historical
- 18 facts or provisions that were necessary. And that's where
- 19 we are and we're just about done with that, if we're not
- 20 already done with that process.
- 21 MS. ADELSMAN: I just had a quick question. So
- 22 the Applicant is going to go to work on the existing SCA and
- 23 eventually recommend I'm assuming to EFSEC they want the
- 24 amendment must be changed and we are free follow that. Is
- 25 this then going to correspond with the timing of us issuing

- 1 a new single SCA?
- MR. WRIGHT: Yes. We're in essence done with this
- 3 work. You will see and I haven't talked to the Chairman
- 4 about this issue. I don't know whether you would like to
- 5 see kind of an old SCA with the provisions taken out that
- 6 brings us to the clean slate SCA and then the provisions for
- 7 a new SCA? I assume you didn't want to go through that
- 8 exercise, but if you did we could easily do it.
- 9 And then from the clean slate SCA of 1 and 2 we
- 10 are creating then the combined SCA that will govern 1 and 2
- and 3 and 4. So there's kind of a little two-step process
- 12 here. Normally we wouldn't even get into the conversation,
- 13 but since the question was brought up we kind of designed it
- 14 this way.
- 15 CHAIR LUCE: We'll want a redlined SCA that shows
- 16 the deletions from the --
- 17 MS. ADELSMAN: Combine it, combine it.
- 18 CHAIR LUCE: Right. We'll have the original SCA
- 19 with all the deletions redlined and then a combined SCA, and
- 20 so I think that's a fairly -- I don't think that's too
- 21 difficult of documents.
- MS. ADELSMAN: Why can't we have just one document
- 23 that would show existing changes and then all the new stuff,
- 24 one document?
- MR. WRIGHT: I think you're saying the same thing.

- 1 CHAIR LUCE: We're saying the same thing.
- 2 MS. ADELSMAN: Oh, I'm sorry. I heard maybe talk
- 3 about two. My mistake.
- 4 MR. WRIGHT: The thing I didn't want to give you
- 5 is one redlined SCA with both the housekeeping and the new
- 6 provisions in it because you won't be able to distinguish
- 7 them. So we'll give you what is in essence the old SCA with
- 8 the redline version that are "housekeeping", and then the
- 9 SCA with the redlined version of what's changed to make it a
- 10 new SCA.
- 11 MS. ADELSMAN: I'm suggesting that we just get
- 12 only one.
- 13 CHAIR LUCE: Well, you can have one and I'll get
- 14 two. Now, this is a pretty ministerial action. Okay? This
- 15 is real ministerial, Hedia. I think it's a question of how
- 16 your receive your copy.
- MS. ADELSMAN: Well, it's a little bit more than
- 18 ministerial because there's 1 and 2 and there are going to
- 19 be some other changes besides just ministerial.
- 20 CHAIR LUCE: Okay. All right.
- MR. WRIGHT: We can solve this.
- 22 CHAIR LUCE: We'll work it out.
- MS. ADELSMAN: I would like to have just one so
- 24 I'm not reading it twice.
- MR. WRIGHT: We can meet all those requirements.

- 1 CHAIR LUCE: Terry.
- 2 MS. WILLIS: On the permit for 1 and 2 EFSEC has
- 3 the ability to change those permits at this point in time?
- 4 It's not just to do house cleaning to take language that's
- 5 old, but to actually make some changes to it?
- 6 MS. ADELSMAN: No, only the Applicant could; is
- 7 that right?
- 8 MR. WRIGHT: No. If they had asked for an
- 9 amendment to the SCA for Units 3 and 4 you would not be able
- 10 to do this. The Applicant did not do that. The Applicant
- 11 came and said I want to amend this SCA. So the SCA is open
- 12 for amendment, and so by virtue of doing that my
- 13 understanding is you can clean up the whole document.
- 14 CHAIR LUCE: Basically to restate that, if the
- 15 Applicant had filed a new application and had said we want
- 16 to file an application for Units 3 and 4 and then we would
- 17 be dealing with only Units 3 and 4. The Applicant chose
- 18 then to amend the existing SCA by which it opened up the
- 19 existing SCA which includes Units 1 and 2, and it wants to
- 20 add 3 and 4. So 1, 2, 3, and 4 are before us.
- 21 At least that's how I read the documents. So
- 22 actually that's a pretty good bridge to the last sentence of
- 23 that Paragraph No. 5 prior to the resolution noise is one of
- 24 the confusing issues regarding how to treat Units 1 and 2
- versus Units 3 and 4 will be discussed below. So maybe we

- 1 can start that discussion now and just move -- I'm sorry,
- 2 Hedia, yes.
- 3 MS. ADELSMAN: Can we take a break?
- 4 CHAIR LUCE: We can take a break.
- 5 MR. FRYHLING: Jim, I was going to suggest
- 6 something else.
- 7 CHAIR LUCE: Okay.
- 8 MR. FRYHLING: Taking I think this is Bob's
- 9 deliberative session agenda.
- 10 CHAIR LUCE: Yes.
- 11 MR. FRYHLING: I'd like to leave noise to the end
- 12 in looking these things over because that's where the
- discussion is going to take place and take place and take
- 14 place I assume. Looking at his list of environmental
- 15 monitoring, lighting, and the standard three openers is what
- 16 we haven't totally discussed yet today.
- 17 CHAIR LUCE: They're on Al's list. We'll just
- 18 jump ahead. Okay?
- 19 MR. FRYHLING: I would rather leave noise to
- 20 discuss last.
- 21 CHAIR LUCE: Great. And I think Hedia's called
- 22 for a break so let's take a 15-minute break.
- 23 (Recess taken from 10:42 a.m. to 11:02 a.m.)
- 24 CHAIR LUCE: We will be back on the record, and we
- 25 are going to address several what I would describe as

- 1 secondary issues prior to getting to the noise issue which
- 2 will take some time potentially.
- 3 So, Dick, you had raised issues that you would
- 4 like to have addressed, and do you want to begin?
- 5 MR. FRYHLING: Well, on the September 15 agenda
- 6 the first one I don't think we've covered is the
- 7 environmental monitoring. I don't think so.
- 8 MR. WRIGHT: We have not.
- 9 CHAIR LUCE: All right.
- 10 MR. FRYHLING: Basically what it says is that
- 11 since this is not a green field development and it is
- 12 limited in geographical scope the whole time monitor should
- 13 not be required, but do we need somebody to do that?
- 14 CHAIR LUCE: Al, could you talk about the
- 15 environmental monitor in terms of the discussion you had
- 16 with the Applicant and the other parties.
- 17 MR. WRIGHT: Yes. This issue was brought up
- 18 because you have fairly extensive provisions in your wind
- 19 farm SCAs for environmental monitors. They're by in large a
- 20 relatively large contract that they are pretty much full
- 21 time during construction. There is a provision in the
- 22 existing SCA for something that I'll call in loose terms the
- 23 equivalent of the environmental monitor, construction
- 24 monitor provision that I don't believe during the
- 25 construction of the first project it was used very

- 1 extensively, but the provision is there.
- 2 And so we brought this issue up about, you know,
- 3 environmental compliance, environmental monitor during the
- 4 discussions we had with the Applicant present, and basically
- 5 the Applicant recognized that there was a provision in the
- 6 existing SCA. It will stay in the SCA. We're proposing to
- 7 elaborate on it a bit. The issue was brought up that this
- 8 is not a green field construction project rightly so, and
- 9 the environmental monitoring while necessary may not be
- 10 continuous. It should only be when necessary and definitely
- 11 not on the construction projects that are not related to
- 12 compliance with the SCA such as how do you put together a
- 13 gas-fired turbine. And so I think there was agreement
- 14 reached on that.
- 15 All we're saying here is there will be in that
- 16 section -- it's already in the SCA -- there will be a little
- 17 expansion on environmental monitoring, and that will be a
- 18 provision that puts a requirement on EFSEC to provide the
- 19 monitor and requirement on the Applicant, of course, to pay
- 20 for it, but it will be limited in scope.
- 21 CHAIR LUCE: Council Members?
- MS. McDONALD: I have a question.
- 23 CHAIR LUCE: Yes.
- MS. McDONALD: I don't know what a green field
- 25 development is.

- 1 MR. WRIGHT: Simply a starting from zero with an
- 2 open field and you go out and build a plant. When we built
- 3 1 and 2 it was in essence a green field construction even
- 4 though that's not exactly accurate because the site was
- 5 there. But a wind farm is a good example. A wind farm
- 6 basically at least most of the time is just an open field,
- 7 and you go out and start building, constructing wind
- 8 facilities.
- 9 MS. McDONALD: So the construction of 3 and 4
- 10 wouldn't classify as a green field?
- 11 MR. WRIGHT: Most of the construction for 3 and 4
- 12 are going to be on sites that have been highly disturbed
- 13 already by various construction activities. Keeping in mind
- 14 this is an old nuclear site that has been --
- 15 MS. McDONALD: No, I'm there. I have another
- 16 question. Is that okay?
- 17 CHAIR LUCE: Sure.
- 18 MS. McDONALD: What would they monitor? I mean if
- 19 we've got water quality, water quantity, we got air, what
- 20 would the environmental -- I mean I hear that it shouldn't
- 21 be required, but if they were to do it what's left?
- 22 MR. WRIGHT: There will be provisions. There are
- 23 provisions in the SCA for things like stormwater runoff
- 24 compliance, road construction, runoff from the roads if they
- 25 were to bring in -- in this case they won't -- if they were

- 1 to bring in a rock crusher. There's all kinds of
- 2 environmental compliance for air and water quality on the
- 3 rock crusher. Those are the kinds of things that go in the
- 4 wind farm construction, and we're required to have
- 5 environmental monitors on site. The SCA requires that and
- 6 it is fairly as I say for that case it's fairly extensive.
- 7 MS. McDONALD: So the permit that we just talked
- 8 about previously don't address that kind of monitoring?
- 9 MR. WRIGHT: There is a provision in the original
- 10 SCA about monitoring construction activities. It doesn't
- 11 necessarily use the word environmental, but it is very
- 12 general in nature, and I don't believe historically looking
- 13 at it that it was really utilized very well.
- MS. ADELSMAN: The permits that we're talking
- 15 about, the NPDES and so on, really that's for the
- 16 construction. There will be separate things for
- 17 construction. The reason we ask for environmental monitors
- 18 for the wind projects is the lack of compliance. There's a
- 19 lot of issues with erosion where Ecology finds a company was
- 20 not in compliance and went out many times and then at the
- 21 end they decided to hire an independent environmental
- 22 monitor. And then I think we then required it for I can't
- 23 remember if it was for Desert Claim or something.
- I think in this particular case you're going to
- 25 have some stormwater. There may be other permits I don't

- 1 know like you said short term under air and so on. I think
- 2 the monitoring can, of course, it should be checking with
- 3 Ecology where they're willing to go out and do the
- 4 monitoring of the permit and the staff. And honestly if
- 5 there's a lack of compliance eventually we could say that
- 6 you need to get some kind of independent, not somebody from
- 7 the company, but I personally don't believe we need a
- 8 full-time monitor for the project. There has to be some
- 9 monitoring in the construction.
- 10 MR. WRIGHT: An example is on Desert Claim which
- 11 is coming up and we will be hiring an environmental monitor.
- 12 The contract for that is between \$300,000 and \$400,000. It
- is a big project. A big from our point of view. We're not
- 14 talking about anything like that for this kind of activity.
- 15 MS. McDONALD: No, I was just trying to -- thanks
- 16 for the clarification. I didn't understand the difference
- 17 for the construction period and one for the plant. I got
- 18 it.
- 19 MR. WRIGHT: Once it's constructed basically the
- 20 permits in the SCA govern most if not all the environmental
- 21 conditions.
- 22 CHAIR LUCE: They're overseen by EFSEC staff,
- 23 monitored by EFSEC staff.
- MS. McDONALD: I got it now.
- 25 CHAIR LUCE: Any other questions with respect to

- 1 environmental monitor?
- 2 MR. FRYHLING: The next one is the standards
- 3 re-opener, and that's looking at if this is not built in the
- 4 next ten years what happens. I think that is
- 5 straightforward. It's kind of a standard item in all SCAs.
- 6 CHAIR LUCE: All right.
- Al, you want to walk you us through that?
- 8 MR. WRIGHT: In your SCAs in general there are two
- 9 standards what I'll call opener clauses. One is a five-year
- 10 provision that says if there are in the eyes of the Council
- 11 there are substantial change to conditions you can go back
- in and reopen the SCA. And particularly if the construction
- 13 hasn't started yet, then the Applicant has the obligation of
- 14 coming back to you. If they have not started construction
- 15 and say there are no changed conditions of substance and
- 16 therefore you ought to let the SCA stand as it is and
- 17 continue the permit. And so the obligation is basically not
- 18 on the Applicant but on the Council to kind of determine
- 19 whether the changed conditions are substantial or not.
- The second term, the second condition is what you
- 21 call the ten-year clause, and that is if the Applicant has
- 22 not constructed the project by the end of ten years the
- 23 burden is on the Applicant then the second time around to
- 24 come to back to the Council and say not only is there not
- 25 changed conditions, but there are appropriate new conditions

- 1 to justify the continuance of the permit beyond the ten-year
- 2 period. And if you don't decide to proactively extend the
- 3 permit, then the SCA would terminate.
- 4 So the distinction I make, and quite frankly it
- 5 isn't that clear in the language, but for the sake of
- 6 discussion the difference I make is in the five years the
- 7 burden is really on you to decide to do something other than
- 8 let the permit continue, and based on changed conditions and
- 9 the ten year the burden of proof is more on the Applicant to
- 10 show why you should continue beyond the ten-year period with
- 11 the permit.
- We're proposing that those at this point, at least
- 13 the staff is proposing that not change but those basically
- 14 be the same. There's been discussion about what constitutes
- 15 changed conditions. That's probably worthy of a Council
- 16 discussion at either now or when you get the language of
- 17 whether you want to go beyond what you have to be explicit
- 18 about changed conditions.
- 19 CHAIR LUCE: Council Members?
- MS. ADELSMAN: I just have a question. Al, have
- 21 we in the history or maybe somebody else in EFSEC did a
- 22 five-year review based on changed condition and identify
- 23 what the changed conditions are?
- MR. WRIGHT: Jim knows. Jim should answer this.
- 25 You've done five-year reviews. I don't think you've ever

- 1 found a change of condition, but I'm not sure about that.
- 2 Just did one on Cherry Point not very long ago.
- 3 Mr. Chairman?
- 4 CHAIR LUCE: Yes. I don't know, Hedia.
- 5 MS. ADELSMAN: Cherry Point was different, wasn't
- 6 it? I mean they scaled down.
- 7 CHAIR LUCE: Say that again.
- 8 MS. ADELSMAN: Cherry Point was a little
- 9 different. I mean they scaled down.
- 10 CHAIR LUCE: They're all a little different. So
- 11 here's my thinking on this five years, and I'm going to talk
- 12 about the context of standards. The Applicant has made a
- 13 persuasive case that the standards which EFSEC has adopted
- 14 and are in place now should govern the issue, should govern
- 15 the site certificate agreement, and I would agree with this
- 16 position. I would also say that if at the end of five years
- 17 the Applicant has not begun construction on these
- 18 facilities, and if in that time frame the state by
- 19 rulemaking not by Council decision alone, but by rulemaking
- 20 has changed some of the standards that those standards,
- 21 those changed standards which by rulemaking not just by
- 22 Council decision that we just want to do would constitute
- 23 changed circumstances.
- So hypothetically the seismicity standard, okay,
- 25 just to take the first word that came to my mine. If we

- 1 change that and the Applicant had not constructed the plants
- 2 or commenced construction, then the new seismicity standard
- 3 after five years would constitute a change in condition, and
- 4 that would be true also with noise. So for the first five
- 5 years and maybe forever the existing standards that EFSEC
- 6 operates under which are adopted by rule would control.
- If, on the other hand, nothing has been done, and
- 8 if again by rulemaking not by Council decides it wants to do
- 9 something different, if Ecology or someone else has changed
- 10 the rules, then the new rules would apply as a changed
- 11 condition after that five-year period. Am I making sense to
- 12 people? So that's my interpretation of what a changed
- 13 condition would be from the Council perspective.
- MR. MOSS: I think that's fine. I would caution
- 15 against being very specific in the SCA in that regard or in
- 16 any other regard in connection with the events that can
- occur 5 years or 10 years out. There will probably be a new
- 18 EFSEC at that time. There are all sorts of things that may
- 19 change between now and then, but we don't anticipate it
- 20 sitting here today, and I think our lawyer would advise us
- 21 to the extent we are perhaps too specific we may
- 22 unintentionally exclude our ability to be flexible with
- 23 respect to things that we don't identify.
- 24 CHAIR LUCE: I would agree.
- MR. MOSS: So I would say I don't know what the

- 1 standard clause says, but staff is recommending we stick
- 2 with I assume it's fairly general, and I would encourage
- 3 that it continue to be that way; and I do support staff's
- 4 recommendation that it remain in the five years and ten
- 5 years.
- 6 CHAIR LUCE: Other Council discussions?
- 7 MS. McDONALD: I heard two different things. I
- 8 heard you say that that SCA would be good for five years
- 9 with existing standards, and if they didn't start building
- 10 and the standards changed according to the rule, this is
- 11 maybe at year six, then they would have to incorporate the
- 12 new standards.
- 13 CHAIR LUCE: Well, the SCA is going to be good.
- MS. McDONALD: For five years.
- 15 CHAIR LUCE: Well, it's going to be good for ten
- 16 years.
- 17 MS. McDONALD: Okay. That's what I wanted to
- 18 know.
- 19 CHAIR LUCE: But if after five years there's been
- 20 no action.
- MS. McDONALD: Year six nothing's been done.
- 22 CHAIR LUCE: Year six nothing's been done, and
- 23 during that time frame the state not EFSEC, but the State
- 24 has decided by rulemaking -- I suppose EFSEC can decide by
- 25 rulemaking too -- to change whatever standards, whether be

- 1 seismicity or noise or --
- 2 MS. McDONALD: Whatever.
- 3 CHAIR LUCE: -- whatever, then those new standards
- 4 would apply.
- 5 MS. McDONALD: Okay. I got it.
- 6 CHAIR LUCE: Jeff.
- 7 MR. TAYER: Chair, I support what's just been
- 8 said. I support the staff's recommendation. I think that,
- 9 you know, I think I heard Council Member Moss arguing for
- 10 something broader than language that would limit you to
- 11 rulemaking as the only thing that could trigger the change.
- 12 CHAIR LUCE: Right. I just want to make it clear
- 13 that there would be that rule.
- 14 Dick, is that --
- 15 MR. FRYHLING: I think this is what we find in our
- 16 other SCAs; that I think we should just go with this.
- 17 CHAIR LUCE: Hedia.
- 18 MS. ADELSMAN: I just asked Kyle if he could find
- 19 the language in the rules that talks about this and see what
- 20 do we say in our rules on this changed condition or just all
- 21 it says is changed condition, is there more to it. So I
- 22 think he's looking for it.
- 23 CHAIR LUCE: Well, good.
- 24 Have you found it?
- MR. CREWS: No, I haven't found it.

- 1 Al, have you seen it in your travels?
- 2 MR. WRIGHT: All I've done is look at the terms
- 3 and conditions in the SCA. I did not go back to either of
- 4 the rules or the statute and look at what it says. My
- 5 general look at those, if I remember them correctly, I don't
- 6 ever remember any specific statements about that.
- 7 MR. CREWS: I don't either.
- 8 MS. ADELSMAN: I would like to see if we can
- 9 confirm that because I think personally, you know, if it
- 10 says specifically standard and so then I don't have any
- 11 problem with it. But just whatever the language of that is
- in the rule let's go ahead and use that, and I'm suspecting
- 13 it's broad like Dennis said.
- MR. MOSS: If it's in the rule.
- 15 MS. ADELSMAN: If it's in the rule. But I would
- 16 like to know what is it that we put because I remember we
- 17 discussed this during the rulemaking a long time ago.
- 18 MR. WRIGHT: We can do that and put the quote on
- 19 the statute in there if it exists, and we can provide it to
- 20 you when we get the language.
- 21 MS. ADELSMAN: I would suggest that I do like the
- 22 five and ten years, but I also would like it to be very
- 23 close to what we have in our rules right now, what you said.
- 24 We must have a provision. I remember that.
- MR. WRIGHT: In the SCA?

- 1 MS. ADELSMAN: No, in the rules.
- 2 MR. CREWS: In the WAC.
- 3 MS. ADELSMAN: In the WAC. I think we do have a
- 4 provision in the WAC.
- 5 CHAIR LUCE: We do. WAC 463-68-060.
- 6 MS. ADELSMAN: You found it?
- 7 CHAIR LUCE: Yes, I found it.
- 8 MS. ADELSMAN: If it is short could you just read
- 9 it.
- 10 CHAIR LUCE: It's not necessarily short, but I
- 11 would be glad to read it. Would you like me to read it?
- MS. ADELSMAN: Well, anything about the five.
- 13 MR. CREWS: There it is.
- 14 CHAIR LUCE: All right. Review and reporting
- 15 changes in project status or site conditions. If
- 16 construction does not both start within five years of the
- 17 effective date of the site certification agreement and
- 18 thereupon continue in a reasonably uninterrupted fashion
- 19 toward project completion, then at least ninety days prior
- 20 to the end of the five-year period, the certificate holder
- 21 shall report to the Council its intention to proceed or not
- 22 to proceed with the project. If the certificate holder
- 23 intends to proceed with the project, the certificate holder
- 24 shall submit a report to the council describing:
- 25 (1) The nature and degree of any changes to the

- 1 following since the effective date of the site certification
- 2 agreement: (a) Project design; (b) Statements and
- 3 information in the application; (c) Statements and
- 4 information in project-related environmental documents; and
- 5 (d) Project-related environmental conditions.
- 6 (2) Whether any new information or changed
- 7 conditions indicate the existence of probable significant
- 8 adverse environmental impacts that were not covered in any
- 9 project related environmental documents including --
- 10 THE REPORTER: Could you slow down just a little
- 11 bit.
- 12 CHAIR LUCE: Just put in WAC 463-68-060 -- but not
- 13 limited to, those prepared under Chapter 43.21C RCW.
- 14 (3) Suggested changes, modification, or amendments
- 15 to the site certification agreement and/or any regulatory
- 16 permits.
- 17 I think you can read it, Hedia. It's pretty much
- 18 like I just said.
- 19 So I forgot, Shaun, you were here.
- Then it goes on to say that if the certificate
- 21 under WAC construction may start or restart construction has
- 22 been suspended only upon the Council finding that no changes
- 23 or amendments, regulatory permits, or project related
- 24 documents are necessary appropriate or upon the Council's
- 25 approval of any necessary appropriate changes or amendments.

- 1 So I think that that language is broad enough to
- 2 encompass this. The Council may retain an independent
- 3 consultant at certificate holder's expense to evaluate and
- 4 make recommendations about whether changes to the site
- 5 certificate agreement, regulatory permits, or project
- 6 related environmental documents are necessary or
- 7 appropriate. This may include but is not limited to
- 8 verification of project related environmental conditions,
- 9 regulatory requirements, or appropriate technology.
- So and that again is WAC Chapter 463-68 entitled
- 11 Site Certification Agreement Start of Construction,
- 12 Expiration, and Reporting. I think it's broad enough to
- 13 incorporate what Dennis has talked about and we have talked
- 14 about here today.
- 15 And I apologize, Shaun. I looked down and I
- 16 wanted to see if I could get the whole paragraph in one
- 17 breath. Almost. Okay.
- 18 Other comments?
- Okay. Let's see. We got, Dick, on your list does
- 20 that include ownership or have we dealt with that?
- MR. FRYHLING: We dealt with ownership, and I
- 22 think this is Bob Wallis' list.
- 23 CHAIR LUCE: Lighting?
- MR. FRYHLING: Lighting.
- 25 CHAIR LUCE: Okay.

- 1 MR. FRYHLING: And I think what we've got here and
- 2 what they've done basically covers what should probably be
- 3 in the SCA. But they've done things that needed to be done,
- 4 and I guess maybe we just repeat what they've done in the
- 5 SCA to make sure it applies to 3 and 4.
- 6 CHAIR LUCE: Okay. Water withdrawal I think we've
- 7 covered.
- 8 MR. WRIGHT: I hope we've covered that.
- 9 CHAIR LUCE: I'm looking to see if there are any
- 10 other secondary issues.
- 11 MS. ADELSMAN: Can I go back to lighting?
- 12 CHAIR LUCE: Sure.
- 13 MS. ADELSMAN: I know they've done a lot of
- 14 things. Should we be documenting it in the site
- 15 certification agreement so in the future, you know, somebody
- 16 else, the company is bought by somebody else and they decide
- 17 not to continue to comply with what this company is doing
- 18 and the SCA reflects the fact that they need to do this,
- 19 continue with these changes?
- 20 CHAIR LUCE: No, I agree. No, I agree.
- MS. ADELSMAN: Because you said no additional
- 22 provision was suggested, and I'm suggesting that we run
- 23 further and include whatever they did now, and I'm not
- 24 talking about this company complying. But who knows two
- 25 years from now they could sell it, and I want to make sure

- 1 the next one they don't come back and say it's not in the
- 2 SCA and we don't have to do it.
- CHAIR LUCE: No, I agree with that, and there
- 4 should be a provision in the site certificate agreement that
- 5 deals with lighting. In fact, I think there have been some
- 6 in other site certificate agreements, and they talk in terms
- 7 of minimizing lighting disruption.
- 8 MS. ADELSMAN: So you agree that we need to?
- 9 CHAIR LUCE: Yes I, agree. Do other Council
- 10 Members agree that that should be in the site certificate
- 11 agreement?
- 12 MR. MOSS: Sure.
- 13 CHAIR LUCE: We have an agreement.
- MS. ADELSMAN: Wow, one.
- 15 CHAIR LUCE: No, we have more than one than on the
- 16 citizens advisory committee.
- 17 Dick.
- 18 MR. FRYHLING: On the September 15 here the
- 19 deliberative session document here the last one is --
- 20 CHAIR LUCE: Noise.
- MS. McDONALD: Jeff has one.
- 22 CHAIR LUCE: I'm sorry, Jeff. Go ahead.
- MR. TAYER: There is one more on our sheet here.
- 24 That's the issue of spill prevention control before we move
- 25 onto the noise.

- 1 MS. ADELSMAN: There is one other one.
- 2 CHAIR LUCE: All right. Let's talk about spill
- 3 prevention control.
- 4 MR. TAYER: I don't know what that means exactly.
- 5 MS. ADELSMAN: Well, this is spilling all kind of
- 6 stuff.
- 7 MR. WRIGHT: This came up in the discussion we had
- 8 with the Applicant, the facilitation discussion, because
- 9 there is existing spill prevention control language in the
- 10 existing SCA. The Applicant's redlined version of the SCA
- 11 proposed to take that spill control out of the SCA, and
- 12 that's how it ended up being an item for discussion.
- I believe, and I haven't come back to this one,
- 14 but I believe that the agreement at this point is that spill
- 15 control language will remain in the revised SCA. Is that
- 16 correct, Jim?
- 17 MR. LA SPINA: Yes.
- 18 MS. ADELSMAN: It is under construction and also
- 19 under operation.
- MR. WRIGHT: If I remember it correctly, it covers
- 21 both construction and operation, and I don't believe we're
- 22 talking about any alteration in it. I believe it will stand
- 23 as it is; is that right?
- MR. LA SPINA: In this case all these plans
- 25 probably at least needs to be looked at to be updated to

- 1 current standards, but there will probably be very minor
- 2 revisions.
- MS. ADELSMAN: Do we know why the company wanted
- 4 to take it out?
- 5 MR. WRIGHT: It was I think, if I remember the
- 6 discussion, it was that the company did not propose to take
- 7 it out. But in the draft we were working from during the
- 8 discussion it was out of there, and so I'm the one that
- 9 brought it up and why is this out of there and apparently
- 10 there was no provision to do this.
- 11 CHAIR LUCE: The bottom line we're going to leave
- 12 it in.
- 13 MR. WRIGHT: It is in.
- 14 CHAIR LUCE: All right. We want to start with
- 15 noise. I am working with from Al's August 24 memo, Issue
- 16 No. 6 noise, and it has got a couple of different facets to
- 17 it. Projects 1 and 2 I think the Applicant has offered us a
- 18 letter, July 9, 2010 letter I believe specifying certain
- 19 actions that it would take in addition to the fact that --
- 20 well, certainly additional actions it would take with
- 21 respect to 1 and 2. We can have some additional discussion
- 22 among Council Members if there's some other things that the
- 23 Council feels are appropriate.
- I guess I would say generally with respect to
- 25 noise that the Council's consultant, correct me if I'm

- 1 wrong, has agreed that the Applicant is in compliance with
- 2 the existing noise standards.
- 3 The second facet to this is Units 3 and 4, and the
- 4 Applicant has made some proposals regarding noise studies
- 5 and construction of noise, studies prior to start of
- 6 construction. There has been an issue raised regarding
- 7 continuous noise monitoring which is another issue, and, Al,
- 8 I'm going to let you lead the discussion on this and take it
- 9 on whatever order you wish.
- 10 MR. WRIGHT: Any order I wish?
- 11 CHAIR LUCE: Any order you wish following the
- 12 order that you've laid out.
- 13 MR. WRIGHT: I found out who was wishing.
- 14 CHAIR LUCE: Anywhere you want.
- 15 MR. WRIGHT: I recommend as opposed to wish, I
- 16 recommend what we do and at least it has been helpful for me
- in the noise issue to try to categorize the concerns and the
- 18 issues into some compartments and deal with them separately.
- 19 Quite frankly I think they need to be dealt with separately,
- 20 and those are one is the WAC noise standard kind of yes or
- 21 no are we complying with it and do you want it in the SCA.
- 22 The second one is Units 1 and 2 are they in compliance with
- 23 the existing SCA and if not what to do about that. Third is
- 24 what the -- and in that is the Applicant's proposal from the
- June 9 letter or the more encompassing letter that we got in

- 1 the Applicant at the close of comments. The recommendations
- 2 are the same.
- 3 The third issue is what to do with the Applicant's
- 4 proposals on Units 3 and 4, and then there is what I refer
- 5 to kind of as a gray issue of between the time that you
- 6 complete this SCA and the Applicant has not yet started
- 7 construction of 3 and 4 but operation of 1 and 2 continues,
- 8 and that's where this continuous monitoring issue comes up
- 9 and what to do about that provision.
- I think if you separate those into those
- 11 compartments we can deal with them easier than if you try to
- 12 lump it all together. So let me try that unless anybody
- objects. The first one is the existing SCA does not include
- 14 by specific reference the state noise provision; however, I
- 15 believe because of the general wording in the SCA that the
- 16 existing state noise standard applies, but it is not
- 17 explicit in the SCA. The proposal is to put it in the SCA,
- 18 make it explicit, and there is no disagreement or
- 19 controversy about whether or not the existing noise standard
- 20 is being met. I'm posing that as a premise that I have not
- 21 seen any substantial evidence that indicates from any of the
- 22 testimony or the record that they have violated the noise
- 23 standard as it exists today.
- So the proposal is to put it in the SCA, but it
- 25 will not, it is clear that at least under 1 and 2 conditions

- 1 it is not a governing factor, and so it is not something
- 2 that we need to have huge debate about.
- 3 CHAIR LUCE: Would Council Members agree with
- 4 that?
- 5 Terry?
- 6 MS. WILLIS: Yes, I believe so.
- 7 CHAIR LUCE: Jeff?
- 8 MR. TAYER: Yes.
- 9 CHAIR LUCE: Mary?
- MS. McDONALD: Yes.
- 11 CHAIR LUCE: I agree with that.
- 12 Hedia?
- MS. ADELSMAN: Yes. What about Dennis?
- 14 CHAIR LUCE: I'm sorry, Dennis.
- 15 MR. MOSS: That's all right. It seems to me
- 16 there's two questions. One is whether to include the noise
- 17 standard in the SCA, and it would apply to 1 and 2 and 3 and
- 18 4 presumably, and the other was the discussion regarding
- 19 compliance as demonstrated by what we heard in this process.
- 20 I don't think that should be in the SCA.
- 21 Compliance with the standard is an ongoing
- 22 question. It may be in compliance today. It may not be in
- 23 compliance tomorrow. I don't see any advantage in saying,
- 24 well, so far they've been compliant. You might want to say
- 25 something in the order about what we heard in this

- 1 proceeding, but we can't determine for all time and all
- 2 purposes that they are compliant with the noise standard.
- 3 So if that was part of the proposal. I would say, no, that
- 4 should not be there.
- 5 MR. WRIGHT: No, that was not part of the proposal
- 6 in the SCA. What I was saying was that debate that we had
- 7 already is basically I believe closed; that they up to now
- 8 they have not been in violation.
- 9 MR. MOSS: I agree with that. I just didn't want
- 10 to see it as part of the SCA.
- MR. WRIGHT: No, it would not be part of the SCA.
- MR. MOSS: With that caveat I would say yes.
- 13 CHAIR LUCE: Hedia?
- 14 MS. ADELSMAN: So let's make sure. So what we're
- 15 talking about is just information that we received that we
- 16 agree with that. It has nothing to do with the SCA so far.
- MR. WRIGHT: Yes, it's part of the record.
- 18 MS. ADELSMAN: Then a yes.
- 19 CHAIR LUCE: Dick?
- MR. FRYHLING: Yes.
- 21 CHAIR LUCE: So the next part of that discussion,
- 22 Al, go ahead.
- MR. WRIGHT: The next part is 1 and 2. You have
- terms and conditions on 1 and 2 in the SCA for 1 and 2
- 25 specifying in somewhat general terms what needs to be done

- 1 in the way of the noise control. Our consultant that we
- 2 hired came back with recommendations that said that the
- 3 existing operations and the existing facilities are not in
- 4 compliance with those terms and conditions. The Applicant
- 5 has come back to you on July 9 with a letter specifying a
- 6 number of conditions that they propose to implement starting
- 7 immediately and having completed no later than June 15, 2011
- 8 to meet those deficiencies in terms and conditions.
- 9 And I don't want to open an argument about whether
- 10 or not they're deficiencies or they're voluntary actions. I
- 11 just want to say the Applicant has volunteered these actions
- 12 to ensure that they are in compliance with the SCA, and I
- don't want to open an argument about whether that is or is
- 14 not in compliance. They just said they'd do it, and so we
- 15 have that on the record at the time we held the noise
- 16 hearings.
- In addition, they've gone on to talk about some
- other measures which we'll get to in terms of 3 and 4, but
- 19 that is what they are proposing to meet any deficiencies or
- 20 exceed any deficiencies in 1 and 2. And I have specifically
- 21 asked the question and Judge Wallis has also specifically
- 22 asked the question is there anything in the record or
- 23 anybody that contends that there are necessary actions above
- 24 and beyond these actions to meet compliance with the
- 25 existing SCA on 1 and 2? And I have not got back any

- 1 positive responses so I'm operating on the assumption that
- 2 there is no opposition to the Applicant's proposal for these
- 3 measures to be implemented and that within known conditions
- 4 that they should meet compliance with the SCA on 1 and 2.
- 5 MS. ADELSMAN: I'm sorry to really sound confused
- 6 on this, but we just all of a sudden agreed that the company
- 7 is in compliance based on all the reports that we got?
- 8 MR. WRIGHT: No, we agreed that the company's
- 9 operation was meeting the state standard, noise control
- 10 standard which is not even a compliance issue in your SCA
- 11 explicitly, but your SCA goes on to talk about explicit
- 12 things that need to be done for 1 and 2, and those were
- intended to not be in compliance and the Applicant has
- 14 responded to that. So they're responding to your conditions
- 15 not the standard.
- 16 MS. ADELSMAN: Okay. So we're saying based on the
- 17 operation they meet the standards even though the standards
- 18 are not specifically stated in 1 and 2, and then there are
- 19 some other provisions of the SCA that deals with noise and
- 20 then -- okay. I got it.
- 21 MR. WRIGHT: And then these are at this point
- 22 allegedly offered up to meet or exceed those conditions
- 23 voluntarily, and I have found nothing in the record and
- 24 nothing's been added yet that they're not.
- So that's where we are with those, and I want to

- 1 come back to those conditions on 3 and 4 because we have
- 2 additional parts to that.
- MR. TAYER: Al, a question. I want to try to make
- 4 sure I understand this correctly. That's because the
- 5 conditions in 1 and 2 were prescriptive and not outcome
- 6 based; is that --
- 7 MR. WRIGHT: That's correct.
- 8 MR. TAYER: All right. Thank you.
- 9 MS. McDONALD: Just to clarify then too is what
- 10 we're asking for is the standards for 1 and 2 and 3 and 4 to
- 11 all be the same?
- MR. WRIGHT: You want to separate the standards
- 13 and prescriptive measures?
- MS. McDONALD: Yes.
- 15 MR. WRIGHT: The answer to your question on the
- 16 standard is, yes, it will all be the same.
- MS. McDONALD: Yes, I'm there.
- 18 CHAIR LUCE: And the Applicant's letter of August
- 19 30, 2010 at page 3, you have it before you, identifies
- 20 within the existing SCA some specific provisions concerning
- 21 noise and refers to major sources of sound shall be enclosed
- 22 and then goes onto No. 3 to talk about major noise sources,
- 23 including blah, blah, blah.
- Did you get that blah, blah, blah?
- THE REPORTER: Yes.

- 1 CHAIR LUCE: The Applicant then offers and again
- 2 offers, and I propose we accept the offer to undertake
- 3 certain measures to minimize the noise issues associated
- 4 with Units 1 and 2, whether they're doing so pursuant to
- 5 existing state noise standards or provisions in the existing
- 6 SCA really is sort of irrelevant. They're offering it, and
- 7 those offers are contained in page 4 of the August 30, 2010
- 8 letter, and the bullets are laid out there. I think there
- 9 are four bullets and they are proposed and Al said to be
- 10 completed by is it July 15, 2011?
- 11 MR. WRIGHT: That's June 15.
- 12 CHAIR LUCE: Strike that. June 15, 2011. And I
- 13 believe that most of the testimony that I heard that I think
- 14 the Council heard during public sessions focused on these
- 15 issues, and I believe that our expert believed that these
- 16 fixes would substantially minimize the current noise issues
- 17 associated with the project. Now, I'll just leave it there.
- 18 Council Members?
- 19 MS. ADELSMAN: So I'm trying to think about the
- 20 actions then for both perspectives. If I look at what's
- 21 being proposed, then we are really talking about putting the
- 22 noise limits that are set in the rules in the SCA which we
- are not and then putting in the SCA these improved
- 24 procedures that the company will continue to implement these
- 25 improved procedures. So we're going to take some of this

- 1 and turn them around in some provision that will take place?
- 2 MR. WRIGHT: I think our recommendation would be
- 3 we would put as either an appendix or an insertion the
- 4 Applicant's offer, and the Council's SCA would in essence
- 5 accept that offer. I wouldn't recommend we want to rewrite
- 6 those terms and conditions, but that's up to you.
- 7 CHAIR LUCE: I would recommend we anticipate the
- 8 offer as specified in the July 9, 2010 letter as further
- 9 clarified, supplemented in the August 30, 2010, page 4,
- 10 identification of specific actions to be taken. Remembering
- 11 that we reserve, we're overseeing this.
- MS. ADELSMAN: No, no, I understand, but this
- offer, you know, once they come to us and we put it in the
- 14 SCA they become provisions.
- 15 CHAIR LUCE: Right.
- MS. ADELSMAN: I mean it's more than the company
- is offering them to us and actually saying these are
- 18 conditions.
- 19 CHAIR LUCE: Right. It's an offer and acceptance
- 20 which constitutes a contract which is the essence of the
- 21 SCA.
- 22 MR. WRIGHT: My only point was I would be
- 23 reluctant to want to engage in rewording these in the terms
- 24 and conditions and just because that would create a debate
- on it itself. But if we're accepting it, we're accepting

- 1 it.
- MS. ADELSMAN: So I have a question on the fourth
- 3 bullet, the one that talks about doing the studies that is
- 4 conditioned on 3 and 4 being constructed.
- 5 MR. WRIGHT: If I might offer, we're going to get
- 6 to 3 and 4. I was trying to move through 1 and 2 first.
- 7 MS. ADELSMAN: Yes, but the condition is related
- 8 to 1 and 2, and it says then do it only if, and my question
- 9 is 5 years, 10 years from now they're not constructing 3 and
- 10 4, then really this bullet would not go into effect the way
- 11 I read it.
- 12 MR. WRIGHT: But that bullet does not affect these
- 13 conditions above that.
- 14 CHAIR LUCE: You're both right.
- 15 MS. ADELSMAN: Yeah, I understand what you're
- 16 saying. I understand, but at the same time we deal with
- 17 just 1 and 2 and some of the issues the additional field
- 18 study for 1 and 2 would help and it's not going to happen.
- 19 MR. WRIGHT: That's absolutely correct.
- MS. ADELSMAN: Unless --
- MR. WRIGHT: What you're going to get are these
- 22 conditions.
- 23 CHAIR LUCE: Council?
- I'm sorry, Mary, go ahead.
- MS. McDONALD: The only other thing I remember

- 1 being brought up was a wall. It seemed like there was
- 2 several parties that brought up that they would like a west
- 3 wall, and that was kind of touched on, and that isn't
- 4 mentioned here. Does anyone --
- 5 MS. WILLIS: The west wall exists, a portion of it
- 6 does, and I think what the conversation was that they were
- 7 asking that it be extended or modified because there was an
- 8 escape for noise I think they were referring to.
- 9 CHAIR LUCE: Okay. So let's have some Council
- 10 Member discussion on the extension of the west wall.
- 11 Terry.
- 12 MS. WILLIS: I think that if I remember what the
- language is correctly, it is actually proposed to be
- 14 addressed during the construction of 3 and 4, the
- 15 modifications to that wall were suggested there, if I'm
- 16 remembering how I read it correctly. But I know that it's
- 17 an issue now so if you don't build 3 and 4 or if it is
- 18 delayed quite a ways down the road, I would think you would
- 19 want to address it the same as you do these others.
- I'm not sure which way I weigh in on that heavily
- 21 because I know that they had an actual start date of August
- of 2010 originally, and they only planned to build in 22
- 23 months. That's not very far away so it could be addressed.
- 24 If things were going to happen that quickly, then that would
- 25 be appropriate to include it when you do 3 and 4 and address

- 1 it all at the same time. If we're delayed out five years, I
- 2 mean you were talking about five and ten years and that's a
- 3 possibility, it should be addressed at this moment in time.
- 4 CHAIR LUCE: Okay. Jeff.
- 5 MR. TAYER: Well, in my perfect world we would do
- 6 what's been listed and then measure whether that
- 7 accomplished what we were trying to accomplish, and then add
- 8 if we needed to until we got where we needed to be. So that
- 9 would be my preference. I think this is set up that way.
- 10 For the most part this wall question seemed to be
- 11 kind of an outlier and then the issue of potential for
- 12 lengthy delays is another concern I guess I have. But other
- 13 than that I think the sequence is laid out -- other than
- 14 those two concerns I guess the sequence is laid out pretty
- 15 well. Probably my preference I guess would be given that
- 16 level of uncertainty we would on the wall it would be to
- 17 have some time frame where it could be integrated into the
- 18 construction of 3 and 4, but if it didn't happen during that
- 19 time frame that it would be added to 1 and 2.
- 20 CHAIR LUCE: Okay.
- 21 Mary.
- MS. McDONALD: Well, I'm kind of the one that
- 23 brought up the subject because I wasn't sure and wanted us
- 24 to have a lot of other food for thought. But where I'm
- 25 going with it is that I appreciate the Applicant coming

- 1 forward with voluntary measures to begin with, and then I'm
- 2 struggling with asking for additional measures. But if I
- 3 have a preference, I guess we heard testimony that people
- 4 wanted that wall, and they thought that it would be a
- 5 benefit and then I thought that the noise specialist brought
- 6 it up too.
- 7 I would prefer the money to be spent on a
- 8 correction instead of more monitors, instead of waiting for
- 9 a study to be completed saying that a wall would be a good
- 10 thing. But I'm really struggling with asking them for the
- 11 additional voluntary measures so I don't know. I'm still
- 12 sitting on the fence.
- 13 CHAIR LUCE: Okay. So we've got a fence sitter.
- 14 All right. Dennis?
- MR. MOSS: Well, I do see an interplay here with
- 16 the discussion we had earlier today about the community
- 17 advisory committee, and I note that what we heard during
- 18 this process from the Applicant was its recognition that the
- 19 issues are sort of site specific or perhaps even specific to
- 20 individuals who are neighbors of this plant, and the company
- 21 was as I heard it committed to working on it from that
- 22 perspective, and that presumably would be a part of this
- 23 ongoing communications process that we talked about earlier
- 24 today. It may be that in the course of doing that
- 25 construction of some additional acoustical wall or other

- 1 measures may become obvious candidates to improve the
- 2 situation to the extent it needs improving.
- 3 So I'm fairly comfortable with that without
- 4 necessarily explicitly requiring anything in addition to
- 5 what they've offered to do June 15, 2011 which presumably
- 6 these things will improve the noise situation and perhaps to
- 7 the complete satisfaction of everyone and perhaps not. But
- 8 I think that's one comfort factor that I gain from this
- 9 whole community advisory committee process. I think my
- 10 sense is that the Applicant is committed to continuing work
- 11 with the community and the neighbors on this and so I gain
- 12 some comfort in that. But I want to hear more from other
- 13 people what they think about the idea of composing
- 14 additional conditions.
- 15 CHAIR LUCE: Hedia.
- MS. ADELSMAN: First of all, I don't believe, and
- 17 the record doesn't show that there was support that this
- 18 testimony by the scientists on both sides about the benefits
- 19 of the wall. I don't think that was even brought up by
- 20 them. I think the citizens kind of expressed some interest,
- 21 and it was coming from the citizens at least expressed
- 22 extending this wall.
- I am like Dennis even though I don't want the
- 24 community advisory, whatever, to be in the SCA. I think
- 25 this is a product that could come out of having the company

- 1 have a group that they would work with that could be looking
- 2 at some kind of recommendations and talking about it. So I
- 3 don't see the need to add it or to put it in as an
- 4 additional requirement, but maybe something that will
- 5 eventually may end up happening as part of the dialogue
- 6 between the company and the community or the neighborhood.
- 7 MR. WRIGHT: Mr. Chairman?
- 8 CHAIR LUCE: Yes.
- 9 MR. WRIGHT: Could I offer just a piece of
- 10 information on the wall?
- 11 CHAIR LUCE: Please.
- MR. WRIGHT: Because Mary and some of the others
- 13 have brought the wall question up so since we put this
- information out I have gone to the Applicant and asked them
- 15 what their intent with the wall was and Hedia is right. The
- 16 sound consultants focused really on the sound, kind of the
- 17 sound culprits if you will and not so much on the
- 18 preventative kind of wall design, and the response I got
- 19 from the Applicant was the bulleted Item 1 in the July 9
- 20 letter that says install acoustic walls around the
- 21 combustion turbine exhaust transition pieces was their
- 22 response to that issue because they're talking about
- 23 building walls at the place where the sound culprit was
- 24 identified as opposed to going out on the exterior project.
- 25 That's the response I got back.

Page 89 1 CHAIR LUCE: All right. 2 MS. McDONALD: Okay. CHAIR LUCE: Dick? 3 4 Hedia, do you have more? MS. ADELSMAN: Who? 5 6 CHAIR LUCE: Do you have anything else you wish to 7 say? 8 MS. ADELSMAN: Me? No. 9 CHAIR LUCE: Dick? MR. FRYHLING: I think the wall ought to be 10 something considered on the way here. I think we want to 11 see what these other measures do. So I would say that can 12 be one of the what if part of the process. 13 14 CHAIR LUCE: Then to summarize I think the wall 15 would be a subject of continuing jurisdiction of the Council to the extent that it became an issue over time. We have 16 17 continuing jurisdiction over the project. We do. 18 MS. ADELSMAN: Yes, but you're picking 19 specifically a wall. 20 CHAIR LUCE: I'm not. 21 MS. ADELSMAN: We have general things, but a 22 couple. 23 CHAIR LUCE: I'm not identifying the wall. 2.4 MS. ADELSMAN: Oh, okay. All right. 25 CHAIR LUCE: I'm just simply saying the Council

- 1 has continuing jurisdiction over all of the projects, and
- 2 that would be if it were raised would be an issue at that
- 3 point in time that it is raised. I'm not singling out the
- 4 wall.
- 5 MS. ADELSMAN: Okay, sorry.
- 6 CHAIR LUCE: All right. Al, go ahead. Where are
- 7 we now with respect --
- 8 MR. WRIGHT: Now my recommendation is that we deal
- 9 with the language for 3 and 4, and then lastly you've got
- 10 this gray area that I'm referring to that says what if 3 and
- 11 4 doesn't happen for some prolonged period of time, and is
- 12 there anything in that void, if you will, that you want to
- 13 address.
- 14 The proposal from the Applicant is to incorporate
- 15 all the existing elements on 3 and 4 that are in 1 and 2,
- 16 including the voluntary actions above and to undertake a
- 17 study. And I have imposed into this my own interpretation.
- 18 That study would be a pre-engineering study. In essence it
- 19 would be an early study, not a later study to identify the
- 20 reasonable cost effective mitigation measures that could be
- 21 done for 3 and 4 that aren't known at this time based on the
- 22 study, and it's my understanding, and I did not have this
- 23 understanding when I first read this letter, that those
- 24 conditions that they found in the study would also to the
- 25 extent they're reasonable and cost effective is the

- 1 operative language would be retrofitted to 1 and 2 at that
- 2 time of construction of 3 and 4.
- I think that's an important addition to this that
- 4 I personally didn't read into that July letter. So they're
- 5 talking about going back at the time they run the studies on
- 6 3 and 4, find whatever conditions above and beyond what's
- 7 already been done to that date for 1 and 2. They'll do
- 8 those additions for 3 and 4 in addition to what was done on
- 9 1 and 2. But they will also go back, and to the extent
- 10 reasonable and cost effective, retrofit 1 and 2. I want to
- 11 clarify because like I say I did not understand that the
- 12 first time around.
- 13 CHAIR LUCE: Okay.
- 14 MS. WILLIS: Question?
- 15 CHAIR LUCE: Question.
- 16 MS. WILLIS: Does that mean in addition to the
- 17 already ones that they have volunteered to do that we just
- 18 listed earlier?
- 19 MR. WRIGHT: If you're talking about the results
- 20 of the study that we don't know what the those terms and
- 21 conditions might be that result from that study they will
- 22 impose those on 3 and 4 given their caveat, but they will
- 23 also retrofit them if they're different to 1 and 2.
- MS. WILLIS: So they're already going to do the
- 25 volunteer ones to the existing plant.

- 1 MR. WRIGHT: They're going to do that now.
- 2 MS. WILLIS: Then they'll do the additional
- 3 studies which goes back to 3 and 4 and back to 1 and 2.
- 4 MR. WRIGHT: Yes.
- 5 CHAIR LUCE: I think there was testimony to the
- 6 effect or a question was asked whether it would be an
- 7 incremental amount of noise above and beyond what was
- 8 involved in mitigating 1 and 2 as a result of 3 and 4. Are
- 9 the two greater than the whole than they are individual
- 10 parts, and if so, the additional mitigation would take place
- 11 as reasonable and cost effective.
- MS. WILLIS: Because the bottom line is that four
- 13 plants I gather will not emit more noise then.
- 14 CHAIR LUCE: Well, that's to be determined.
- 15 MS. WILLIS: Yes, right, but that's the goal.
- 16 CHAIR LUCE: That's the goal, right.
- MS. WILLIS: They won't emit more noise than they
- 18 already are.
- 19 MS. ADELSMAN: So what's in front of us is either
- 20 we have a condition that talks about that study and the kind
- 21 of condition. Do we go beyond that? And, Jim, you already
- 22 said we always have jurisdiction. Do we just say based on
- 23 the results of the study then at that time the Council will,
- 24 you know, decide what to do and maybe impose? Or do we now
- in the language go ahead and talk about the study and talk

- 1 about the results of the studies, whatever is going to come
- 2 out of that will be major changes would be imposed in 3 and
- 3 4 and retrofit to 1 and 2? I mean there's two ways of
- 4 approaching it.
- 5 CHAIR LUCE: I would say the latter, Hedia. I
- 6 would rather be a little more specific than just say the
- 7 Council retains continuing jurisdiction.
- 8 MS. ADELSMAN: Okay.
- 9 MR. WRIGHT: What you normally do in your SCAs
- 10 that I looked at is under this kind of provision, unlike the
- 11 one above where you just kind of accept what they offer,
- 12 this one what you would normally do and that would be in the
- 13 past, is you would write their language and you would
- include the provisions that says when they complete the
- 15 study that they would bring the results of that to the
- 16 Council for consideration and approval, and then they would
- 17 move ahead and they would submit plant specific engineering
- 18 plans to the Council for approval. Then you go through
- 19 those phases just like you would on a new project.
- MS. ADELSMAN: That was my first proposal.
- 21 CHAIR LUCE: Okay. Then maybe I was
- 22 misunderstanding your proposal.
- MS. ADELSMAN: The second proposal just says we'll
- 24 implement the results of the study.
- 25 CHAIR LUCE: I don't know what the results of the

- 1 study are so it's kind of hard to predict that.
- 2 All right.
- 3 MR. TAYER: Mr. Chair?
- 4 CHAIR LUCE: Yes, Jeff.
- 5 MR. TAYER: My question is about sequencing. I'm
- 6 trying to envision this because I think I remember some
- 7 pretty aggressive construction timelines of 3 and 4, and it
- 8 seems like in the interest of not spending more money than
- 9 you need to you would want to put the three elements that
- 10 are in described here under these acoustical walls, the
- 11 silencers on 1 and 2 and the silencer system before you
- 12 would then go out and do the study which you would want to
- do before you decide what you're going to do on 3 and 4.
- 14 CHAIR LUCE: Okay.
- 15 MR. TAYER: It seems like you do the retrofit and
- 16 then you see what it did for you and then you apply it to
- 17 the construction. I'm just a little curious on how that all
- 18 lines up with the construction plans.
- MR. WRIGHT: That's the last part that I referred
- 20 to in this gray area. If they were to leap off and do 3 and
- 4 within a year or two, this whole sequencing would be fine.
- 22 But what if there's a five-year or seven-year gap between
- 23 completing June of 2011 and the beginning of 3 and 4, then
- 24 you don't have any information on how well you did with all
- of these provisions that have been voluntarily agreed to.

- 1 MS. ADELSMAN: Yes, but, Al, I think the way that
- 2 he described that if it's going to be completed by June 15,
- 3 2011, then they're going to start construction of this plant
- 4 before that. So you will have this already completed.
- 5 MR. WRIGHT: No doubt about that.
- 6 MS. ADELSMAN: So the study, Jeff, will account
- 7 for those measures just by the way they put the schedule
- 8 together, isn't it?
- 9 MR. WRIGHT: But you won't know when that study is
- 10 going to occur.
- MS. ADELSMAN: I understand, but it is not going
- 12 to occur before July 15.
- MR. WRIGHT: It definitely will not occur before
- 14 June 15, 2011.
- 15 MS. ADELSMAN: So you would have the results.
- 16 CHAIR LUCE: Yes. All right. Al.
- 17 MR. WRIGHT: There's no doubt about that.
- 18 CHAIR LUCE: Yes.
- MR. WRIGHT: So that's kind of the 3 and 4
- 20 proposal, and, you know, caveated by the fact that you write
- 21 it in the form of an SCA, normal SCA that they bring the
- 22 results to the Council and the Council would approve.
- Then that leaves us this last issue. Okay. Let's
- 24 say there's a 5- or 7-year gap between June 2011 and
- 25 whenever these studies would be started, and there is

- 1 nothing. There will be no new information in the way of
- 2 studies or monitoring on the existing facilities, and the
- 3 proposal has been and discussed by you by continuous
- 4 monitoring system of some type not yet specified to ensure
- 5 that people know what the noise levels are at the boundary
- 6 or wherever the appropriate measuring spot is.
- 7 And the Applicant has argued against that that
- 8 you're below the standard as it is. They're proposing to do
- 9 a sizable amount of additional mitigation, and there is that
- 10 it is a lost investment to invest in an expensive monitoring
- 11 program to show nothing than you're meeting the standard.
- 12 So you have what I refer to as this gray area. The argument
- that the existing 1 and 2 units, however they operate unless
- 14 they operate some manner well beyond what we know now, the
- 15 continuous monitoring probably will show compliance with the
- 16 standard 99 percent of the time.
- 17 You do have the additional issue of you don't know
- 18 what these new measures will do post June 2011. So one of
- 19 the kind of the middle of the road points might be some form
- 20 of recognition or verification of the results of 2011. This
- 21 is one option.
- The other option is just to require a continuous
- 23 monitoring program based on the -- and I don't think I've
- been told and this is not good example, but based on kind of
- 25 the water quality example of, you know, that the effluent is

- 1 going to be within the standards, but you're required to
- 2 monitor it anyway so you have monitoring programs. Those
- 3 are kind of your options or you could just wait until 2011
- 4 after it is constructed.
- 5 A third option would be if the noise complaints
- 6 fall off and we don't hear much more after 2011 declare
- 7 victory and move onto Units 3 and 4 whenever they're ready.
- 8 It seems to me that in this debate those are kind of your
- 9 options.
- MS. ADELSMAN: So three options the way you laid
- 11 it out?
- MR. WRIGHT: I made up three options. You could
- 13 make up more if you want.
- MS. ADELSMAN: So you're talking about continuous
- 15 noise monitoring that would happen after June 15, 2011 and
- 16 then the third one is?
- 17 MR. WRIGHT: The third would be just base it on
- 18 compliance. After 2011 if the plant is running, and I'm
- 19 kind of assuming that by 2011 if some other things happen in
- 20 the energy world that we think is going to happen, this
- 21 plant is going to be running more than it is running now.
- 22 And if you're not getting complaints, you could declare
- 23 problem solved and move on to see what they do with the
- 24 studies on 3 and 4. I'm making these up. I get a lot of
- 25 license with it.

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CHAIR LUCE: Let's start as we did previously.

2 Terry, you've got some thoughts on that?

- MS. WILLIS: I do. To start with I'm not for this
- 4 continuous monitoring. I believe we have issues already
- 5 there. We've already determined that they were in
- 6 compliance and we still have complaints. So just to prove
- 7 they're still in compliance isn't going to make the
- 8 complaints go away because the complaints are specific to
- 9 certain types of noises and other things.
- 10 Also I said at one of the other meetings that I
- 11 thought the continuous monitoring would be helpful to the
- 12 business itself because they would have then a documented
- 13 process that said, no, they were within compliance. But
- instead of putting it in the SCA that they're required to do
- 15 continuous monitoring, I would rather leave it up to the
- 16 business to determine whether that is useful to them
- 17 depending on how it goes with the complaints and the
- 18 adjustments they make and everything as to whether they make
- 19 that record for themselves.

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- 20 So at this moment in time I'm not in favor of the
- 21 SCA demanding they do continuous monitoring.
- 22 CHAIR LUCE: Jeff?
- MR. TAYER: I think at least for now I'm in
- 24 agreement that continuous monitoring might be too much. I
- 25 guess I wonder if given the amount of investment that's

- 1 going to be made in those three remedial items it wouldn't
- 2 be a good idea to figure out some reasonable way to collect
- 3 some data of what it was before and what it was afterwards.
- 4 It would be good for us. I think it would be good for them.
- 5 CHAIR LUCE: Mary?
- 6 MS. McDONALD: I'm not in support of continuous
- 7 monitoring. I guess we did those two studies, and if
- 8 there's money to be spent on evaluating the noise problem,
- 9 if our community action committee comes forward and says,
- 10 hey, we still have problems, I think the company then would
- 11 be more inclined to invest in the temporary study than if
- 12 they had continuous monitoring. It just allows for more
- 13 money to be spent in the corrections instead of study.
- 14 CHAIR LUCE: Right.
- 15 MR. MOSS: I generally agree with what others have
- 16 said. I just want to echo what Jeff said which I think it's
- in the Applicant's best interest, and it certainly would be
- 18 in our interest to have some kind of follow up what we have
- 19 in the way of noise studies just to see how effective these
- 20 additional mitigation steps that are going to be taken by
- 21 mid next year how effective those are. And I think I would
- 22 inform the Applicant both with respect to existing
- 23 operations but also perhaps with respect to design for 3 and
- 4 which would then be supplemented further by the study
- 25 that's committed to here as that construction is undertaken.

- 1 CHAIR LUCE: Okay. Good.
- 2 Hedia.
- 3 MS. ADELSMAN: I am with the group on the
- 4 continuous monitoring. I don't see the need for it. I
- 5 think Bullet No. 2 which is the procedure for recording and
- 6 following up on complaints is one way of monitoring. Also I
- 7 agree with Jeff and Dennis that either having a survey,
- 8 having some kind of feedback or having something a little
- 9 bit more scientific that we decide whether the various
- 10 things that they installed are actually working. There is
- 11 no additional noise or the noise went down and maybe some
- 12 partial measurements that could be in different places, some
- 13 measurement at the places where the complaints are and so on
- 14 and see whether they are seeing a reduction. Maybe using
- 15 the same monitoring sites they have done before to see what
- 16 the difference is.
- But I think personally if you are going to have
- 18 this subcommittee, advisory committee or whatever it is,
- 19 this is another thing that the group can be looking at if
- 20 you want to give them some kind of responsibility at the end
- 21 whether there's improvement. Maybe have the company share
- 22 with them the results and see if there's enough improvement
- 23 actually they're fine with it or maybe they need to do
- 24 something else.
- 25 CHAIR LUCE: Thank you. Dick?

- 1 MR. FRYHLING: I go along with the group. I don't
- 2 think the continuous monitoring needs to take place yet. I
- 3 think after June 15 we need to have some measure of what's
- 4 happened with this work that's been done on 1 and 2. If
- 5 this neighborhood community group is in existence after
- 6 June 15, they can get together and say, oh, yeah it is
- 7 better or it's worse or whatever. If this gentleman wants
- 8 to have his glass of wine when he gets home from work out on
- 9 his patio, and it's fair that he can now have his glass of
- 10 wine, then it's a success. So this company has been
- 11 successful.
- 12 I think we have to wait for any additional
- 13 monitoring until after those improvements have been made.
- 14 CHAIR LUCE: Well, I was the one who initially
- 15 thought about continuous monitoring, and I've reconsidered
- 16 my position. I don't think continuous monitoring is
- 17 necessary at this point in time.
- 18 MS. ADELSMAN: You don't want to be 6 to 1?
- 19 CHAIR LUCE: What?
- 20 MS. ADELSMAN: You don't want to be 6 to 1?
- 21 CHAIR LUCE: Like you?
- MS. ADELSMAN: In this case I would be the
- 23 majority.
- 24 CHAIR LUCE: No, Hedia, I'm smarter than that.
- 25 It's more fun this way. No, I don't think continuous

- 1 monitoring is necessary.
- 2 So, Al, does that constitute the sum and substance
- 3 summary of the noise issues?
- 4 MR. WRIGHT I believe so.
- 5 MS. ADELSMAN: Are we done?
- 6 CHAIR LUCE: I was going to try and summarize what
- 7 I think I've heard.
- 8 MR. WRIGHT: Yes, since you're going to give staff
- 9 the direction now to go back I would like that.
- 10 CHAIR LUCE: So what I've heard on noise is this:
- 11 We will include in the new SCA the specific noise standards
- 12 as specified in WAC whatever which is not currently the
- 13 case, but we will put them in; that the Council will accept
- 14 the offer as set forth in the July 9, 2010 letter from the
- 15 Applicant and as further specified in the August 30, 2010
- 16 page 4 letter for the items that it will do between now and
- June 15, 2011. They're specified and I'm not going to read
- 18 them.
- 19 That at the conclusion of that work there will be
- 20 a baseline done to compare what we now know as the noise --
- 21 to compare what we now know about noise with what we will
- 22 know after those improvements have been. That we will
- 23 postpone until such time as necessary not specified but the
- 24 wall issue. The wall issue will be the subject of
- 25 continuing jurisdiction which may be brought at some point

- 1 in time in the future to the Council, but we're not going to
- 2 lay it out as such as expecting it to be anything more than
- 3 part of the overall continuing jurisdiction.
- 4 That there will be no need for continuous
- 5 monitoring. Of course, we don't have to put that in. There
- 6 is no continuous monitoring. And that in connection with 3
- 7 and 4 at which time they are to be constructed there will be
- 8 an acoustical specialist who will compare 3 and 4 and 1 and
- 9 2, and to the extent that there are additional increments of
- 10 noise identifiable from 1 and 2 that as a result of 3 and 4
- 11 to the extent that the overall noise level has been
- 12 increased that the company will undertake such additional
- 13 reasonable cost effective mitigation measures to reduce that
- 14 additional noise. That's probably not the most artfully
- 15 stated, but that's the best that I can do. Does anybody
- 16 want to add to that?
- 17 MS. McDONALD: Just a clarification. The baseline
- 18 that you asked for after the retrofits have been done to 1
- 19 and 2, I understood that it was going to be voluntary as I
- 20 heard several Council Members, at least I thought I did,
- 21 about maybe the Applicant would see it would be in their
- 22 best interest. And then what I heard from you is that
- 23 you're requesting it.
- 24 CHAIR LUCE: I can go either way on that. We have
- 25 a baseline already based on what our consultant did.

- 1 MS. McDONALD: Right. That wouldn't include the
- 2 housing things though.
- 3 CHAIR LUCE: I'm perfectly fine with making that
- 4 voluntary. All right?
- If Council Members want that voluntary, that's
- 6 fine. If you want it required from my perspective that's
- 7 better, but I'm flexible.
- 8 MR. TAYER: I think as I understand this, and I'm
- 9 not quite completely sure of this, but I think we already
- 10 have a baseline.
- 11 CHAIR LUCE: Well, we do.
- 12 MR. TAYER: So what I want to see is some data
- 13 that shows what was done in these three bullets, what it
- 14 accomplished. So I really I think we need to have that.
- 15 CHAIR LUCE: The question is whether it should be
- 16 voluntary or should it be required.
- 17 MR. TAYER: I think we need to have it.
- 18 CHAIR LUCE: I do too, but other Council Members
- 19 may not feel the same way.
- Terry, do you think it should be required?
- MS. WILLIS: I can go either way on this so I'll
- 22 leave it up to the rest of the board to make that
- 23 determination.
- 24 CHAIR LUCE: Oh, that's too easy.
- MS. WILLIS: I know. I'm sorry. Come back to me

- 1 in a few minutes if you want it.
- 2 CHAIR LUCE: Mary?
- 3 MS. McDONALD: I know, I know. I raised it
- 4 because I was in a conundrum about it, and then I heard you
- 5 make a decision. And then I was thinking, oh, did we make
- 6 that? I guess I think it would be worthwhile to have it.
- 7 Yes, I'd ask for a requirement.
- 8 CHAIR LUCE: Three.
- 9 Dennis?
- 10 MR. MOSS: Yes, I would make it a simple majority
- 11 at least by saying I think it should be. We have a baseline
- 12 and we should measure against that baseline. We need that
- information because we don't know. It's not just this
- 14 project, but on an ongoing basis and somebody comes forward
- 15 and says we want to do this and we find out it was a waste
- 16 of money or we find out it was a wonderful expenditure, and
- 17 it's information we should have.
- 18 CHAIR LUCE: I think it's going to actually
- 19 protect the company.
- MR. MOSS: Absolutely.
- 21 CHAIR LUCE: Hedia?
- 22 MS. ADELSMAN: I personally think they should come
- 23 back after June 15, 2011 to let us know that they did this
- 24 and also provide us with information, and I would leave it
- 25 to the company on the performance of these various things

- 1 that they put together and hopefully showing that they have
- 2 improvement.
- 3 CHAIR LUCE: So that's a yes?
- 4 MS. ADELSMAN: It's not a money down the drain for
- 5 this.
- 6 CHAIR LUCE: So that's a yes for the requirement?
- 7 MS. ADELSMAN: Yes.
- 8 CHAIR LUCE: Dick?
- 9 MR. FRYHLING: Yes.
- 10 CHAIR LUCE: All right. Back to you, Mary.
- 11 MS. McDONALD: Yes. I said yes.
- 12 CHAIR LUCE: You were the conundrum.
- MS. McDONALD: Oh, I resolved it.
- 14 CHAIR LUCE: Terry, are you still conundrum?
- 15 MS. WILLIS: No, I'll go along with the board and
- 16 say yes. After hearing some of the comments and the fact
- 17 that we are not going to request them to do continuous
- 18 monitoring, yeah, I think it makes more sense. They've
- 19 already spent the money on the original baseline. They're
- 20 going to do improvements so let's see if those improvements
- 21 actually worked. Thank you.
- 22 MR. MOSS: I have a separate point based on what
- 23 you said.
- 24 CHAIR LUCE: Yes, sir.
- MR. MOSS: What I understood you to say was that

- 1 they would do additional cost effective work on 1 and 2 only
- 2 to the extent that there was a net increase in noise caused
- 3 by 3 and 4 or in addition to 3 and 4. I don't believe
- 4 that's what the commitment is. So I just want to clarify
- 5 that point. If they do 3 and 4, then they're going to do
- 6 this study, and that study identifies additional reasonable
- 7 cost effective mitigation that would be implemented on 1 and
- 8 2. Then that would be done whether there's a net reduction
- 9 or a net increase or no change at all. That's my
- 10 understanding of it, and I think that's how it should be
- 11 because the most desirable outcome I think for everyone with
- 12 respect to this would be a net decrease even with the
- 13 addition of 3 and 4.
- 14 CHAIR LUCE: I think -- I'm sorry, Hedia. Go
- 15 ahead.
- MS. ADELSMAN: I think Al when he summarized what
- 17 the provision is going to be for this one it was the right
- 18 way to do it.
- 19 CHAIR LUCE: He did and I misspoke.
- MS. ADELSMAN: Okay.
- 21 MR. MOSS: I just wanted to correct that.
- 22 CHAIR LUCE: I don't do that often.
- 23 All right. Do we have directions to staff on the
- 24 noise issue? Can we have another ten-minute break?
- 25 MS. ADELSMAN: What remains? Committee?

- 1 CHAIR LUCE: Maybe we're done. All right. I
- 2 guess there is something else. All right. I'm going back
- 3 to my script.
- 4 MR. WRIGHT: Mr. Chairman?
- 5 CHAIR LUCE: Yes, sir, Al.
- 6 MR. WRIGHT: We did tell the Applicant and other
- 7 parties they could speak.
- 8 CHAIR LUCE: Oh, that's correct. That's correct.
- 9 We told the Applicant we would give them an opportunity to
- 10 speak. I was analogizing our discussion on this to fishing,
- 11 and when you go fishing, the thing you want to do is after
- 12 you hook the fish you want to get it up to the boat. Then
- 13 you want to get it in the net and on the boat. You don't
- 14 want to let it get up to the boat and make another run on
- 15 it. So what we wanted to do here was to complete the
- 16 Council's deliberations, and having completed them give the
- 17 Applicant the opportunity to speak to our decision.
- 18 Yes, Hedia.
- 19 MS. ADELSMAN: Jim, I would like to go back and
- 20 revisit. We gave the staff some guidance at least on the
- 21 community advisory committee but ask them more questions
- 22 about where I would like to see there's opportunity for the
- 23 Council to look at more direction to the staff on this.
- 24 CHAIR LUCE: And I've asked you to prepare
- 25 direction. Are you prepared?

- 1 MS. ADELSMAN: No. You know, first of all, I
- 2 stated my position, but if we're going to have an advisory
- 3 group, again the advisory group is to the company itself.
- 4 And whether the County is the one facilitating or somebody
- 5 else, that's fine. There are several questions that --
- 6 CHAIR LUCE: Okay.
- 7 MS. ADELSMAN: Let me finish up -- that Bob had in
- 8 here. Definitely they're not decision makers. For me EFSEC
- 9 should not be part of that, the group itself, and be even
- 10 receiving anything from them. But I want the group to talk
- 11 about it. That's my opinion. It's not really as critical
- 12 as the whole group's opinion of what this is.
- 13 CHAIR LUCE: That's fine. We'll take ten minutes
- 14 and discuss that, but first we're going to have a ten-minute
- 15 break. So we're going to come back to the citizen advisory
- 16 group for ten minutes, and then we're going to allow the
- 17 Applicant and anybody else who's here that wants an
- 18 opportunity to speak.
- MR. FRYHLING: Before I do that, Jim, I would like
- 20 to raise a question to this Council.
- 21 CHAIR LUCE: Yes.
- MR. FRYHLING: I can do it now or I can do it
- 23 after we get done with the community council. I think this
- 24 Council needs to visit this site. We've been talking about
- 25 noise for an hour or an hour and a half or ten hours to go

- 1 back and look over the last two or three months, and we need
- 2 to go up there and listen to what noise is. I think if
- 3 we're going to make decisions on noise, then we need to have
- 4 the experience at least of hearing what this equipment
- 5 sounds like from the location, and from two or three of the
- 6 people that live up there what it sounds like from a half
- 7 mile away or a mile away or 15 feet away or whatever. I
- 8 think this Council needs to have that opportunity.
- 9 CHAIR LUCE: I think we can have that opportunity.
- 10 Council Members who wish to attend to that visit should be
- 11 afforded the opportunity to do so, and we'll do so with
- 12 respect to whatever process our lawyer tells us that we
- 13 need, whether they need to notice or not. So we'll do that,
- 14 Dick.
- 15 We'll take a ten-minute break now. We'll come
- 16 back, we'll discuss the citizens advisory group for ten
- 17 minutes and then we are going to hear from the Applicant.
- 18 Thank you very much. We stand in recess.
- 19 (Recess from 12:24 p.m. to 12:34 p.m.)
- 20 CHAIR LUCE: We'll be back on the record. This is
- 21 the continuation of deliberations of the Energy Siting
- 22 Council with respect to the Grays Harbor Project. Before
- our break we agreed to come back afterwards and spend ten
- 24 minutes or less talking about the citizens advisory group.
- 25 In the interim there has been some thinking given to this

- 1 over the watercooler, and I would ask Jeff and Terry to
- 2 address what their thoughts were because I think they're
- 3 closely aligned with my own and then have a Council Member
- 4 discussion that is appropriate.
- 5 So Jeff, Terry, whichever way you want to take it.
- 6 MR. TAYER: I guess we were wondering whether
- 7 there was a way that we could work with the county on this
- 8 where we would direct the company to work with the County.
- 9 MS. ADELSMAN: Could you speak up a tiny bit.
- 10 MR. TAYER: I don't believe that. I'll have to
- 11 recall my police voice. I guess what we were talking about
- 12 and wondering about is whether there's a way that the
- 13 Council can have the company work with the County, and that
- 14 the advisory committee since it's a community group within
- 15 Grays Harbor County that the County convene this group. It
- 16 would be a County advisory committee that would then
- 17 ultimately relay back if necessary to the Council or
- 18 hopefully not.
- 19 CHAIR LUCE: But going through the County.
- 20 MR. TAYER: Going through the County.
- 21 CHAIR LUCE: So, Terry, you want to talk about
- 22 that a little bit?
- MS. WILLIS: Sure. One of the things we were kind
- of dividing out is if you have the community group, and then
- 25 they would draw together to make recommendations to the

- 1 business Grays Harbor Energy in this case. And if they
- 2 couldn't resolve -- if they could come up with something
- 3 that's amicable, then great, we're done with it. If they
- 4 couldn't resolve something or thought it was a bigger issue
- 5 that needed to have deliberation on it, they could bring it
- 6 to the county commissioners and at that point in time the
- 7 county commissioners could weigh in on it or not.
- 8 And then if it was something that needed to come
- 9 before the EFSEC board, it could be filtered through the
- 10 county commissioners to the EFSEC board. And it would give
- 11 you kind of a process step, and you pointed out,
- 12 Mr. Chairman, that any citizen, of course, could bring. If
- 13 that process didn't work for any particular citizen they
- 14 could bring you something specific to the EFSEC board kind
- of as an appeals process, but their lines of communication
- 16 to EFSEC were not limited at that time.
- 17 CHAIR LUCE: Right.
- 18 MS. WILLIS: I think that gives you the guidance
- of how the structure might be. I'd like maybe a little more
- 20 guidance in the conversation as to maybe the subject
- 21 matters. Are they only suppose to talk about certain
- 22 subject matters? Is it limited to only certain issues such
- 23 as noise or could it be other issues? So I think we need
- 24 some guidance for staff on that, and then that will make our
- 25 next meeting much more effective and they'll still be able

- 1 to bring us something back.
- 2 CHAIR LUCE: All right. One of the things brought
- 3 to my attention that I wasn't aware is that is OFM is now
- 4 considering that technical advisory committees to be subject
- 5 to all the normal advisory laws and regulations that extends
- 6 to any sort of state advisory committee and that's above and
- 7 beyond. So that's why we're looking for another structure
- 8 so that it's not an Energy Siting Council Citizen Advisory
- 9 Group but working through the County.
- I would like to find some way to reimburse the
- 11 County for reasonable expenses, if necessary, for this
- 12 particular group meeting periodically. We're not talking
- about a lot of dollars here. We're probably talking about
- 14 coffee and doughnuts and some talk. But the point is I
- think some reasonable recovery of expenses would not trigger
- 16 the advisory council rules and regulations of the state.
- MS. WILLIS: In these economic times that would be
- 18 very commendable on your part.
- 19 CHAIR LUCE: I don't want to give any specific
- 20 recommendations to my own thinking to this group. I think
- 21 the purpose and the intent of this group is to foster
- 22 understanding and cooperation between the Applicant and the
- 23 adjoining community and County specifically addressing such
- 24 issues as may be appropriate at the time of the group's
- 25 meeting. So I really don't want to drill down on noise.

- 1 There's no reason to single out one issue as opposed to
- 2 another.
- 3 MR. TAYER: I wonder if in terms of something
- 4 concrete to look at is if staff and Al and Terry could work
- 5 in the interim between now and the next meeting to put
- 6 together something in writing that we could look at?
- 7 CHAIR LUCE: I think that would be very helpful.
- 8 MR. FRYHLING: I think if we're going to have
- 9 this, they have to have a mission and a goal. And just to
- 10 have a group meeting to have a group meeting isn't something
- 11 we should be discussing. I think if noise is an issue then
- 12 that should be the mission at this point in time. It
- 13 shouldn't be whether we have parks up there or whether we
- 14 should be doing something else. I think there is one goal
- 15 in this group and that was to address the problem. The
- 16 problem as we defined it at this point has been the noise
- 17 issue. I just don't think we should have a community group
- 18 with an open ended that's part of EFSEC.
- 19 CHAIR LUCE: Let's have something written up and
- 20 brought. Hedia that addresses your concern I think, your
- 21 interest that it not be EFSEC driven.
- MS. ADELSMAN: But it would still be in the SCA?
- 23 CHAIR LUCE: It could be. We'll have to talk to
- 24 the attorneys about that. I do not want to trigger the
- 25 Advisory Committee Act requirements. So that would be --

- 1 just a minute, Mr. La Spina.
- 2 So that's my thinking on that to avoid that, and
- 3 we can listen to the Applicant's suggestion.
- 4 MS. ADELSMAN: So is there a reason why it's not
- 5 something that we're encouraging the company to do and it's
- 6 up to the company and the neighborhood to kind of decide so
- 7 what is it that they want to have dialogue about and
- 8 communication about and leave it to them instead of us even
- 9 being involved?
- 10 CHAIR LUCE: Issues associated with the project.
- I mean they're not out there to discuss the number of salmon
- 12 running up the river or maybe water quality, who knows.
- MR. TAYER: We would appreciate that.
- 14 CHAIR LUCE: But I understand what you're saying.
- 15 It's not an open ended. It's issues related specifically to
- 16 the project. So we'll write something up, Hedia, and then
- 17 you can chew on it.
- 18 MS. ADELSMAN: I'm not saying that. I'm saying
- 19 leave it up to them to decide what the agenda is going to be
- 20 and whatever they want to cover, and if they want to cover
- 21 noise or if they want to cover I don't know some balloons
- 22 hanging around.
- 23 CHAIR LUCE: Vagrants hanging around, traffic
- 24 issues.
- MS. ADELSMAN: Construction issues possibly.

- 1 CHAIR LUCE: All right.
- Jim, did you have something you want to say?
- 3 MR. LA SPINA: No, sir.
- 4 CHAIR LUCE: Does that help, Al, to work on some
- 5 language?
- 6 Kyle, make sure that we don't trigger the Advisory
- 7 Committee Act regulations.
- 8 MR. WRIGHT: Staff will have a draft for you prior
- 9 to the next meeting.
- 10 CHAIR LUCE: Okay. We have one item left, and
- 11 that is an opportunity for the Applicant or other members of
- 12 the public to address the Council.
- 13 MS. McGAFFEY: Thank you, Chairman Luce. This is
- 14 Karen McGaffey speaking on behalf of the Applicant or rather
- 15 the certificate holder Grays Harbor Energy.
- I guess I'd like to start by thanking Bob Wallis,
- 17 Al Wright, Counsel for the Environment Bruce Marvin, and the
- 18 rest of staff who participated in a meeting with us a couple
- 19 weeks ago that I thought was very productive in providing
- 20 more information and answered some of the questions that
- 21 arose during the Council's previous deliberations and kind
- 22 of sorting out some of the details about some of the general
- 23 concepts that were discussed earlier.
- I also want to thank the Council for this
- 25 opportunity to speak and address some of the issues that

- 1 came up during deliberations. I think from our perspective
- 2 one of the virtues that we found in the expedited process
- 3 was the opportunity to have a direct dialogue with the
- 4 Council, be able to answer your questions as they arose, be
- 5 able to point out issues of concern to us rather than being
- 6 stuck with the very formal procedure of submissions and
- 7 interactions which doesn't allow kind of that free-flowing
- 8 dialogue, but I think from our perspective at least we found
- 9 it to be very helpful.
- 10 Following the Council's last session for
- 11 deliberations we submitted a somewhat lengthy, and I
- 12 apologize for that, letter at the end of August that
- 13 discussed a number of issues in detail. And it's obvious
- 14 from the discussion that many of the Council Members had a
- 15 chance to review that, and we appreciate that opportunity.
- 16 I'm going to try my best not to retread over ground that was
- 17 already covered there.
- 18 We have also had an opportunity to submit to staff
- 19 draft proposals for the language in the site certification
- 20 agreement which it sounds like you may not have an
- 21 opportunity to see. So, for example, some of the issues
- 22 that were raised today like the issue that Hedia raised
- 23 about lighting I believe we have proposed specific language
- 24 that would incorporate the measures that have been done with
- 25 respect to lighting in the SCA proposal. So I think when

- 1 you get a chance to see before the next session the
- 2 combination of our efforts and staff efforts that will
- 3 really put in very clear terms what's being proposed and
- 4 what the issues are.
- 5 So with that introductory comment, I want to just
- 6 touch on a few of the issues that were discussed today. The
- 7 first one relates to CO2 mitigation. As the Council is no
- 8 doubt aware this is the first project that has appeared
- 9 before EFSEC under new statute or regulatory requirements
- 10 for CO2 mitigation. The Council has been doing CO2
- 11 mitigation for some time but under different structures.
- 12 You've had experience, for example, with
- 13 PacifiCorp on the Chehalis project in trying to implement
- its own mitigation projects, and as you know there's been
- 15 some issues with the timing and delays associated with that.
- 16 You've also had some experience with money being sent to the
- 17 Climate Trust to implement projects, but none of them under
- 18 quite the arrangements that are similar -- they're similar
- 19 to but not identical to the new statutory regulatory
- 20 structure.
- I think the discussion today was absolutely right
- 22 that the Applicant or certificate holders have the option of
- 23 how they want to proceed with mitigation. Grays Harbor
- 24 Energy has chosen to provide funding to one of the qualified
- organizations primarily because Grays Harbor Energy isn't in

- 1 the business of implementing CO2 mitigation. They're not
- 2 experts on it, and I think as a Council you recognize and
- 3 certainly the legislature recognizes that if significant
- 4 amounts of money are going to go to CO2 mitigation, it ought
- 5 to be put in the hands of people who know what they're doing
- 6 and can get the most bang for your buck when it comes to
- 7 mitigation.
- 8 We also understand that there is an opportunity
- 9 there to not only mitigate CO2 emissions but to reap
- 10 economic benefit from the activities and environmental aside
- 11 from CO2 reduction associated with those projects, and so
- 12 Grays Harbor certainly has no objection to try to find
- opportunities for that money to be spent locally. I think
- 14 that the Council recognized that that's really not a site
- 15 certification agreement issue.
- 16 The Council has identified agencies and
- 17 organizations that are approved to receive this money. I
- 18 think through that process of approving those organizations
- 19 you as a Council have a significant opportunity to influence
- 20 how those organizations spend the money. The Climate Trust
- 21 and others know if they don't spend the money in a way that
- 22 you're happy with, you can take them off the list. Again,
- 23 that's not an SCA issue, but I'm pretty confident that as
- 24 this plays out you will have an opportunity to make very
- 25 clear to those organizations that you have a preference for

- 1 a local implementation.
- 2 The second issue I want to discuss is noise. I
- 3 think we found the discussion today to be very helpful, and
- 4 I appreciate in particular Al's efforts to try and divide up
- 5 the subissues in different categories, and I think we've
- 6 eliminated some of the confusion that we probably
- 7 contributed to earlier. There are just some of those
- 8 subissues that I want to discuss specifically.
- 9 One has to do with the extension of the noise wall
- 10 which currently is along the west along Keys Road of the
- 11 facility, and there were as Council Members had noted some
- 12 comments by residents about whether it would make sense to
- 13 extend that wall along the southwest corner. I think that
- 14 Hedia was correct that no expert advocated doing that; that
- 15 that was merely sort of an idea posited by some members of
- 16 the public.
- I guess what I want to make clear is that is not
- 18 something that Grays Harbor Energy proposes to do at this
- 19 time. It's not something that was required by the SCA, and
- 20 it's not something that I think the experts identified as
- 21 being an effective way to reduce the noise that some people
- 22 experience. Instead the idea is to put some smaller walls
- 23 around particular pieces of equipment that have been
- 24 identified producing particular sounds. Whether or not the
- 25 noise wall would be extended in connection with the

- 1 construction of Units 3 and 4 remains to be seen. What the
- 2 application says about that is that if it is required to
- 3 comply with the WAC noise limits, that's a possible way to
- 4 make sure the project is in compliance. We don't anticipate
- 5 that that wall will be required in the future, but it would
- 6 be an option to require if it were necessary to achieve
- 7 compliance. Again, it's not something that under the
- 8 Council's regulations would be required. All the Council's
- 9 regulations require is that the WAC standard be met.
- I also want to emphasize that extending that noise
- 11 wall is not a small thing to contemplate. Extending around
- 12 that corner we haven't gotten final design estimates of what
- 13 it would cost, but we're hearing that that would be several
- 14 hundreds of thousands of dollars to do which I think is why
- 15 the noise experts are more focused on doing things at the
- 16 source of particular noises rather than trying to create a
- 17 barrier around the site.
- 18 The second item related to noise that I want to
- 19 touch on is the study. I think Al correctly described it as
- 20 a pre-engineering study that would take place during the
- 21 engineering design of Units 3 and 4 to try and see whether
- there are any additional cost effective reasonable measures
- 23 that could be taken to reduce noise levels above and beyond
- 24 what is required by the regulations. What I do want to
- 25 emphasize here is this was a voluntary offer by the

- 1 Applicant. If the Applicant hadn't offered to do this, you
- 2 would not have the authority to require them to do it. The
- 3 regulations say comply with the WAC for new projects, and
- 4 there's no requirement to do this kind of cost effectiveness
- 5 study. So this is I think a significant commitment that the
- 6 Council has made above and beyond what they're required to
- 7 do under state law.
- 8 The third thing I want to address briefly is this
- 9 issue of monitoring. We were very pleased to hear a
- 10 consensus on the Council against requiring continuous
- 11 monitoring. For the first time today, however, we heard an
- 12 idea about requiring data to be collected after the
- installation of the additional measures that Grays Harbor
- 14 has identified. So presumably some kind of study at the end
- of next summer, something after those things are installed
- 16 by June.
- 17 We have concerns about this proposal. Again, I
- 18 want to emphasize that this kind of study is not a minor
- 19 undertaking. The study that Grays Harbor commissioned to
- 20 determine and demonstrate compliance was an expense that
- 21 exceeded a hundred thousand dollars. As you heard when Mike
- 22 Theriault gave a presentation in the meetings in July, it's
- 23 not just a simple matter of putting some monitoring devices
- 24 around. It takes an acoustical expert to really analyze
- 25 that data and try to figure out what noise levels are coming

- 1 from what in the community. So while I understand the
- 2 Council's sense that it would be interesting and nice to
- 3 have that kind of data. That is not an insignificant
- 4 expense to try and collect that data, and I guess from Grays
- 5 Harbor's standpoint we think that including that kind of a
- 6 requirement in the SCA is something that goes beyond the
- 7 Council's authority to do.
- I think there's consensus here that the current
- 9 facility complies with the regulatory standards. You know,
- 10 the testimony during the hearings was that the existing
- 11 facility was 10 to 20 decibels below the regulatory
- 12 standard. Once they install these additional silencers and
- 13 acoustical walls, I think the only reasonable conclusion is
- 14 that level is going to go down from there. It's certainly
- 15 not going to go up. So requiring that kind of data
- 16 collection is not necessary to determine compliance with the
- 17 SCA which I think would be only a basis to require it.
- Now I think the points made today are well taken
- 19 that it might be from a business standpoint a smart thing to
- 20 do, and I think the company is going to have to consider
- 21 that from a business standpoint. But it's our view that
- 22 that should not be a requirement in the SCA.
- The next item I would like to talk about is the
- 24 Community Advisory Committee concept that's been discussed.
- 25 Grays Harbor Energy's view is that communication with the

- 1 community is a good thing. I think we all have seen through
- 2 the course of these proceedings the benefit of increasing
- 3 communication. Some issues that the neighbors had we were
- 4 able to resolve, and I think the relationship with the
- 5 community has improved for them and has improved because of
- 6 that. So it's certainly my expectation that the company
- 7 will continue to want to do those community outreach
- 8 efforts. Although we tend to agree with Hedia's comments
- 9 that it's not really the Council's role to require that,
- 10 Grays Harbor Energy doesn't oppose a requirement to engage
- in increased communication or ongoing communication with the
- 12 neighbors.
- I think the question really is how is that
- 14 structured, what's the mission, what does that look like. I
- 15 think some of the points today are very well taken that the
- 16 SCA should not establish some kind of very specific
- 17 structure that over time may not be very functional, and
- 18 then we find ourselves later in the position of having to
- 19 amend the SCA. I think this is another situation where more
- 20 general language in the SCA that would allow development
- 21 over time of whether it made sense to have more meetings or
- less meetings or stop meetings makes a lot of sense.
- In actually talking with Jim over the break one
- idea that occurred to us and occurred to Jim, and I think
- 25 it's a good one, is the notion of the SCA requiring Grays

- 1 Harbor Energy to develop and submit for the Council's
- 2 approval of a Community Communication Plan. That by
- 3 structuring it in a plan it could change over time. The
- 4 Council would have ongoing ability to review revisions to
- 5 the plan, but it might make sense at some time to have
- 6 quarterly meetings. It might make sense to have annual
- 7 meetings. What those meetings looked like and who was
- 8 involved could be spelled out in the plan and again could
- 9 change over time allowing the Council, of course, to review
- 10 the proposal but not creating some kind of a complicated
- 11 structure that would be subject to a bunch of regulatory
- 12 requirements who knows even what those would be.
- I guess in response to the last couple of
- 14 comments, the suggestion about perhaps having the County
- 15 involved and there being appeals to the county
- 16 commissioners, I guess my caution there is I think it's
- 17 important that whatever is set up not be a structure that
- 18 creates unrealistic expectations. I think we agree that
- 19 communication is good and that through communication often
- 20 problems can be resolved. But if we set up a structure, for
- 21 example, that would allow some sort of appeal to the county
- 22 commissioners, that might create some kind of expectation
- 23 that the county commissioners could do something about it,
- and, of course, they've got no jurisdiction over the
- 25 project. Likewise if you set a structure that creates an

- 1 appeal to EFSEC, it creates expectation that you as a
- 2 Council have an ability to resolve all problems or all
- 3 complaints and can just willy-nilly impose additional
- 4 requirements. And, of course, your role once you issue an
- 5 SCA is to require compliance with the SCA.
- 6 So while it's certainly true that any member of
- 7 the public can come to any EFSEC meeting and make comments,
- 8 I think it's important that you not create a structure that
- 9 creates an impression among neighbors or members of the
- 10 community that they've got certain rights or entitlements or
- 11 that they can expect certain responses that are not, you
- 12 know, consistent with your regulations in the law.
- 13 And I quess my suggestion is to come up with some
- idea like the plan, communication plan idea where we could
- 15 foster communication. You would have some oversight of it,
- 16 but it won't impose a bunch of regulatory requirements.
- 17 The final topic that I want to mention which I
- think relates to a number of the topics I've discussed and
- 19 that you discussed this morning, during the course of the
- 20 discussion this morning several times I've heard words like
- 21 adaptive management, continuing jurisdiction, and other
- 22 phrases that imply that there would be going forward an
- 23 ongoing ability for the Council to impose additional
- 24 requirements on the project. That is something that has us
- 25 very concerned. In a project that costs hundreds and

- 1 millions of dollars and requires financing from major
- 2 financial institutions in order to make the project work
- 3 those institutions need to understand what's required and
- 4 what's not required. They can't think that, oh, this month
- 5 there will be some new mitigation requirement, next month
- 6 there will be something else, and who know what will happen
- 7 a month Monday after that. And that is not the way EFSEC
- 8 has historically approached permitting. There's been a
- 9 permit that's had defined requirements. Really the TAC
- 10 context for wind projects has been an exception, and that
- 11 was an exception that was proposed by the applicants because
- 12 of scientific uncertainty and because of the understanding
- 13 that both the science and the technology was evolving.
- Here I think, you know, the issue that we've all
- 15 been talking about is noise, and there's an objective
- 16 standard. There's a clear regulatory requirement in your
- 17 regulations. It's not really an issue that's suited to
- 18 adaptive management or some kind of continuing jurisdiction
- 19 aside from obviously your continuing jurisdiction to ensure
- 20 compliance with the SCA. I guess what I want to stress is
- 21 that another sort of phrase I heard several times was the
- 22 idea of resolving problems.
- 23 Quite frankly it is not your job to try and
- 24 eliminate every neighbor's complaint or resolve every
- 25 neighbor's complaint. You know as a company Grays Harbor

- 1 hopes to be able to resolve complaints, but sometimes you
- 2 can't do that. Sometimes you cannot make everyone happy.
- 3 Here we've got a situation where a project exists, and an
- 4 expansion is being proposed on an industrial site; one of
- 5 the only sites in the county where this kind of facility is
- 6 allowed and other kinds of industrial facilities are
- 7 allowed.
- 8 There may be people who live around that facility
- 9 that have an unreasonable expectation of what their
- 10 surroundings are like. They may want perfect silence. They
- 11 may want other things that they're just not entitled to.
- 12 Through increased communications we are hopeful of trying to
- 13 resolve as many complaints as possible, minimize complaints,
- 14 but at the end of the day that's not what the statute or
- 15 regulations say that everyone has to be completely happy
- 16 about it. And from the company's standpoint it's going to
- 17 be very important that the SCA is written in the way that
- 18 creates certainty about what's required and what isn't.
- 19 And I know for those of you who have been on the
- 20 Council for many years you've gone through the process of
- 21 developing standards through rulemaking in order to create
- 22 that kind of certainty which I think is a process that was
- 23 very important for future energy development in this state,
- 24 and it's a process that we want the SCA to reflect.
- 25 So those are my comments. I appreciate having the

- 1 time to do it. If there are questions about anything I've
- 2 have said or questions that you have throughout the
- 3 discussions that I can answer or the company can answer
- 4 we're happy to do that.
- 5 CHAIR LUCE: Thank you. Council Members?
- 6 MS. ADELSMAN: Can we ask questions?
- 7 CHAIR LUCE: If you want to go down that road,
- 8 sure.
- 9 MS. ADELSMAN: I just want some clarification on
- 10 this community advisory committee. In one hand you said you
- 11 don't have a concern about maybe even having it named or put
- in the SCA, but then your proposal which I like personally
- 13 much better is to have you submit a plan on how you do the
- 14 outreach and communication and use that plan for
- 15 recommending forming an advisory group. Then it's in there
- 16 for us to look at that plan and say this looks like a good
- 17 element for communication. Is that fair?
- 18 MS. McGAFFEY: You know, that's my -- this idea
- 19 about a plan I've had approximately an hour to think about,
- 20 but I think that does make a lot of sense. Rather than
- 21 getting you in a situation of trying to come up with the
- details now, it gives an opportunity for some real thought
- 23 to go into those details. And I think, you know, the
- 24 company has been doing communication lately and I think they
- 25 have an idea of what's been effective and what hasn't. They

- 1 may not have all the answers, and in developing that plan it
- 2 may make sense to talk to the County and talk to other
- 3 people. But I think that's a way to accomplish what the
- 4 Council's looking from the standpoint of increasing
- 5 communication without getting bogged down in SCA conditions
- 6 that might prove problematic later.
- 7 MS. ADELSMAN: Mr. Chair, coming from a regulatory
- 8 agency where we do get into the situation usually our
- 9 approach is to ask for a plan whether it's an outreach plan
- 10 or mitigation plan, and then we would review the plan, and
- 11 then, you know, decide whether that plan is acceptable or
- 12 not. So personally I'm hoping that we lean toward that
- 13 recommendation.
- 14 CHAIR LUCE: Well, we'll carefully consider that.
- 15 Any other comments from Council Members? Any other comments
- 16 from the public?
- 17 MR. FRYHLING: There is one thing actually.
- 18 CHAIR LUCE: I'm sorry. Dick, go ahead.
- 19 MR. FRYHLING: Karen mentioned Grays Harbor
- 20 County's involvement in this citizen advisory group. This
- 21 SCA agreement is between us and the Applicant and Grays
- 22 Harbor isn't a part of that. They're kind of becoming a
- 23 little sidebar out here that this particular item would go
- 24 to. You know, I guess as the county commissioners as a
- 25 county person they want to be involved in what's going on

- 1 out there, but I'm not sure. It was mentioned that the
- 2 County should be an appeal process of this communication
- 3 plan or whatever. I'm not sure that's something we should
- 4 have down in the SCA or whatever when we do get it done
- 5 because it's between us and it's between the Applicant.
- 6 CHAIR LUCE: Understood.
- 7 MS. WILLIS: Can I comment on something because I
- 8 thought it was a very interesting idea to have actually a
- 9 communication plan. So I'm definitely not opposed to that.
- 10 As far as kind of we came up with this, and maybe the
- 11 appeals process is the improper wording to use as to what we
- 12 were describing, but it is not out of the jurisdiction of
- 13 the county commissioners to forward a comment or something
- or look to the EFSEC board and say, "This is the issue that
- 15 has come up that's been brought to our attention. Is there
- 16 any remedy for it?" And we could do that on any given day
- 17 as far as a community program bringing it forward.
- I don't disagree at all with looking at other
- 19 alternatives like she has mentioned and, yes, we don't have
- 20 to stick with what was recommended today if we feel there's
- 21 something else out there that would work better.
- 22 CHAIR LUCE: And the Council has a long history of
- 23 working very closely with local governments and communities
- 24 and listening to their advice on issues related to Council
- 25 jurisdiction.

- 1 MS. WILLIS: Sure. We have lots of times we'll
- 2 make recommendations to other jurisdictions and they don't
- 3 have to follow them, but we can sign on the bottom line in
- 4 some letters of suggestions.
- 5 CHAIR LUCE: Right.
- 6 All right. Is there anything further? I don't
- 7 see anything further so I think we will at this point in
- 8 time declare this deliberation session adjourned. There
- 9 will be ensuing meetings October, September --
- MR. WRIGHT: September 29.
- 11 CHAIR LUCE: September 29.
- 12 MR. WRIGHT: Same place?
- MS. TALBURT: I can try to get it. I haven't done
- 14 that yet.
- MR. WRIGHT: Why don't we try to do that today
- 16 while we're here.
- 17 Assuming the same place, same time. Unless you
- 18 request something different kind of the same format, and
- 19 then, of course, you have a regular afternoon EFSEC meeting
- 20 on October 12 that we hope we will finalize deliberations.
- 21 That is the day after it's been pointed out to me of one of
- 22 our temporary layoff "furlough" days. It's also Columbus
- 23 Day.
- MS. ADELSMAN: It's a Monday.
- MR. WRIGHT: It's a Monday, and I don't know that

- 1 that has any bearing because it will be a daytime meeting
- 2 and not a nighttime meeting, and you all know that we get
- 3 into trouble when we go to nighttime meetings on a furlough
- 4 week, but this one should not be a problem.
- 5 MR. MOSS: Speaking of budgetary issues,
- 6 Mr. Chair, I'm wondering given the relative absence I would
- 7 say of any public participation today and the probably
- 8 likely absence of any public participation on September 29
- 9 or October 12 if we couldn't simply meet in Olympia?
- 10 CHAIR LUCE: Can I get a sense of the Council on
- 11 that?
- 12 MS. ADELSMAN: I agree. I think it would be --
- 13 we've had several meetings here.
- 14 CHAIR LUCE: Terry, what do you think?
- 15 MS. WILLIS: Since I'm the only one that doesn't
- 16 have to drive today, I'm thinking it worked out fine for me.
- 17 But, no, if it's just a matter of me going to Olympia and
- 18 that's the decision, I would be happy to drive to Olympia.
- 19 CHAIR LUCE: I think that's a good idea, Dennis.
- 20 So we'll schedule those two meetings in Olympia and prior to
- 21 the September 29 meeting we will have how many days to
- 22 review this draft?
- MR. WRIGHT: If everything goes well or even badly
- 24 we hope to have it to you out of our offices on Wednesday so
- 25 you will have a week more or less.

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               CHAIR LUCE: All right. I would encourage
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     everyone to read carefully line by line actually because
     that will allow -- and then maybe we can to the extent that
 3
 4
     you have substantive comments not minor, substantive
     comments maybe you could, Council Members, forward those to
 5
 6
     Al so he can consolidate those so that when we meet we will
     have some structure and discipline to our next meeting.
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 8
               All right. I declare this meeting adjourned.
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     Thank you very much for attending.
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               (Deliberative session adjourned at 1:09 p.m.)
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Page 135 Satsop Combustion Turbine Project In re: Amendment NO. 5 AFFIDAVIT I, Shaun Linse, CCR, do hereby certify that the foregoing transcript prepared under my direction is a full and complete transcript of proceedings held on September 15, 2010, in Montesano, Washington. Shaun Linse, CCR 2029