# EFSEC JULY 19, 2011 MONTHLY MEETING MINUTES

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STATE OF WASHINGTON
ENERGY FACILITY SITE EVALUATION COUNCIL
P.O. Box 43172 - Olympia, Washington 98504-3172
July 19, 2011 Monthly Meeting Minutes

#### CALL TO ORDER

Chair Richard Fryhling called the July 19, 2011 monthly meeting to order at 1300 South Evergreen Park Drive S.W., Conference Room 206, in Olympia, Washington at 1:30 p.m.

ROLL CALL

## Council Members present:

Richard Fryhling, Acting Chair, Department of Commerce Jeff Tayer, Department of Fish and Wildlife Andrew Hayes, Department of Natural Resources Dennis Moss, Utilities and Transportation Commission Doug Sutherland, Skamania County

## Staff in attendance:

Al Wright, EFSEC Manager; Stephen Posner, Compliance Manager; Jim La Spina, Siting Specialist; Tammy Talburt, UTC Specialist 1; Kyle Crews, Assistant Attorney General; Kayce Michelle, Administrative Assistant 3; Amber George, Administrative Assistant

### Guests in attendance:

C. Robert Wallis, Administrative Law Judge; Travis Nelson, WDFW; T. Patrick Sanchez, PacifiCorp; Eric Melbardis, Horizon Wind Energy; Nathan Baker, Friends of the Columbia Gorge; Darrel Peeples, Attorney at Law; Karen McGaffey, Perkins Coie; Todd Gatewood, Grays Harbor Energy

### Guests in Attendance via phone:

Jennifer Diaz, Puget Sound Energy; Don Coody, Energy Northwest; Shannon Khounnala, Energy Northwest; Bruce Marvin, Counsel for the Environment; Eric Martin, Stoel Rives

Page 2 PROPOSED AGENDA 1 2 CHAIR FRYHLING: The proposed agenda is before you. 3 there any changes that people would like to make to the agenda? 4 MINUTES 5 CHAIR FRYHLING: If not, under the meeting minutes of May 6 17, I'd entertain a motion to approve, amend, change, whatever. Any changes to that? 7 MR. MOSS: Mr. Chairman, I would move to adopt the minutes of the May 17, 2011 monthly meeting as provided. CHAIR FRYHLING: Do we have a second? 9 10 MR. TAYER: I'll second it. CHAIR FRYHLING: It's been moved and seconded. All those 11 in favor say aye. 12 COUNCIL MEMBERS: Aye. 13 SATSOP - GRAYS HARBOR ENERGY PROJECT UPDATE 14 CHAIR FRYHLING: The first of our projects is Satsop, and Todd Gatewood is here on his way out the door, but he's 15 going to give us some parting words. 16 Good afternoon, Mr. Fryhling and Council MR. GATEWOOD: Members. This is the monthly meeting for June 2011. We 17 had no accidents or injuries for the month of June and none here to date. We submitted our May monthly discharge 18 monitoring and submitted our second quarter 2011 emissions report. So far we've operated zero days, zero days, and 19 zero days. Our year-to-date capacity factor is 0.4 20 percent. No noise complaints or concerns. I'd like to talk a little bit about we made a commitment 21 last year to put in silencers on four of our steam relief buildings around our exhaust enclosures and internal 22 silencers in our exhaust fans on both gas turbines. have completed everything with the exception of the steam 23 relief silencers. When we went to design those we hired Kiewit to do the piping, and we needed to just change quite 24 a bit of the superstructure underneath for the load. we've ordered the new bellows, new material, and the new 25 I-Beams are being built.

EFSEC JULY 19, 2011 MONTHLY MEETING MINUTES Page 3 1 The part about this that might be a little rough is that 2 they need about a week. So as long as the water keeps running we might be okay and get them in, but as you know the silencer reliefs they weren't there before. We'd like 3 to put them all in, but it would only be an instance if we lifted a relief that it would be that loud again. 4 terms of the continuous noise that they hear, neighbors hear, the whine and everything, we believe that's a done deal. So those are all complete and functioning. 6 CHAIR FRYHLING: Good. 7 MR. GATEWOOD: So I don't have a completion date yet. 8 We're just waiting for the stuff to be built. Some of the steel is being built in Tacoma, and we're just waiting on a 9 couple things. It all has to be kind of put together on the ground and lifted up as a whole assembly and put in place. That's the status of where that is so 85 percent 10 complete. 11 CHAIR FRYHLING: Any questions of Mr. Gatewood? 12 MR. GATEWOOD: The other is Thursday is my last day with Grays Harbor Energy. I've been there four years, enjoyed 13 working with EFSEC, been through quite a bit with the first phase of construction commissioning and then delving into 14 the whole process of Phase 2. In the interim Mike Adams 15 will be the interim manager. He's been with the plant the same length as I have except he has been the O&M manager while I was the plant manager. The company plans to hire 16 from the outside rather than inside so they're searching 17 for -- as you know, Kevin left so we're searching for both an environmental manager and a plant manager, and we don't think that will take more than 8 or 12 weeks. We're pretty 18 slow. 19 CHAIR FRYHLING: Well, we've enjoyed your four years here. 20 I have anyhow. I think the rest of the Council has enjoyed working with you. Thanks a lot. 21 MR. SUTHERLAND: Your future is? 22

MR. GATEWOOD: My future is I'm looking into I'll be working with Calpine, a fairly big independent company in

- the United States. I'm taking over a plant in Portland,
  Maine for two or three years and then moving up the ladder.
- So it's a career move to a bigger company with more upper
- 25 movement and not very flat, and I may end up back out here in some other fashion in five or ten years.

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MR. MOSS: Probably had to search long and hard to find a

- 2 place with a worse climate than we have.
- 3 MR. GATEWOOD: I don't know if it's worse. It certainly is colder.

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- MR. SUTHERLAND: I wasn't sure which ladder you were
- 5 climbing up, geographically or --
- 6 MR. GATEWOOD: Temporary, temporary, two or three years.
- 7 MR. SUTHERLAND: Well, good luck to you.
- 8 MR. GATEWOOD: Thank you.
- 9 CHAIR FRYHLING: Thank you, Todd.
- 10 CHEHALIS GENERATION FACILITY UPDATE
- 11 CHAIR FRYHLING: The next item on our agenda is the Chehalis Generating Facility.

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MR. SANCHEZ: Good afternoon, Members of the Council. My name is Patrick Sanchez, Chehalis Power Environmental Analyst, reporting for the month of June 2011.

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- On safety there were no medical treatments or reportable
- incidents for the period. We've achieved 3,175 days of no lost-time accidents. Our storm water, waste water, and air
- emissions monitoring results are in compliance with the permits for the month of June 2011. We continue to work
- 17 with the Confederated Tribes of Chehalis Reservation on the carbon offset project. Authorized plant staffing level was
- 18 currently 19 positions and 19 positions are filled.
- 19 On our operations and maintenance side the plant generated 4,934 megawatts during June at a capacity factor of
- 1.39 percent. Year to date the plant has generated 61,739 megawatt hours at a capacity factor of 2.82 percent.
- Our Generator Step-Up Transformer No. 1 that failed in January of 2011 is still undergoing a root-cause
- investigation that is still expected to continue for several months. A new transformer specification was sent
- out for proposals on June 15. We received six responses on that, and those six are currently under technical review.
- 24 The expectation is still to install the new transformer by the first half of 2012.

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On regulatory and compliance, our emissions monitoring

- 1 report was submitted on the auxiliary boiler following the June 22 burner tuning that was done on the auxiliary
- 2 boiler. A comment notice was issued June 24 on our issuance of the Draft Title 5 Air Operating Permit. That
- 3 comment period extends through August 1.
- 4 There were no critical infrastructure protection standards violations during this period per WAC, and we have no sound
- 5 monitoring or other noise issues to report. Questions?
- 6 CHAIR FRYHLING: Thank you. We need to back up a little bit here and identify the people that are on the phones and
- 7 maybe we could start with that.
- 8 (All people on telephone identified themselves.)
- 9 CHAIR FRYHLING: The next item our agenda is Kittitas.
- 10 MR. WRIGHT: Excuse me, Mr. Chairman.
- 11 CHAIR FRYHLING: Yes.
- 12 MR. WRIGHT: Just a quick note. In your packet under Chehalis there's a notice. This is just FYI that we're
- going through the Title 5 Air Operating Permit approval process. The end of comments are August 1. We're doing
- 14 this in cooperation with Southwest Clean Air Agency for Chehalis. It's somewhat pro forma. There are no issues or
- 15 problems. We're just renewing the permit. It's in your packet as FYI.

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#### KITTITAS VALLEY WIND PROJECT UPDATE

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CHAIR FRYHLING: Kittitas Valley.

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- MR. MELBARDIS: Good afternoon, Chair Fryhling, Council.
- 19 This is Eric Melbardis for the Kittitas Valley Wind Power Project with our July monthly project update. For the
- 20 month of June production summary we generated 22,189 megawatt hours with an average wind of 22-1/2 miles per
- 21 hour with a capacity factor of 30.6 percent.
- 22 MR. SUTHERLAND: Thank you very much. We appreciate that.
- 23 MR. MELBARDIS: You're welcome. I was going to convert that to light bulbs, the megawatts.

- We've had no OSHA recordable incidents year to date or
- lost-time incidents. The project is in compliance as of July 11, 2011. We're expecting an EFSEC site inspection to

- 1 go over the records and log books later this month.
- We completed our semi-annual SPCC and SWPPP inspections in June. We've had no new noise complaints. CH2M Hill was
- 3 performing the post-construction operations phase and noise study that we committed to in response to the complaints
- 4 from earlier in the year. The monitoring equipment and study was completed yesterday, and the equipment was
- 5 picked. So we're awaiting the results of the noise study, and I'll report to the Council next month on that.

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- No new shadow flicker complaints. We don't see any shadow flicker during the summer months, and we're testing our automatic curtailment software based around our corrected
- 8 shadow flicker modeling in September. We are testing it August 4 for implementation in September.

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- No environmental incidents to report. Our avian monitoring
- 10 and bat fatality surveys are underway. We have weed and re-vegetation surveys ongoing. We completed our summer
- 11 weed spraying for noxious weeds and are evaluating our one-year re-vegetation goals. We're planning for some fall
- 12 seeding in areas. Continuing to monitor all storm water BMPs and improving them as necessary. We had some rain
- 13 this past weekend but almost none at the site.
- 14 CHAIR FRYHLING: Any questions?
- 15 MR. LA SPINA: I just wanted to add a follow up to the shadow flicker and noise issues, Chair Fryhling.

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- EFSEC staff would like to notify the Council that on
- June 28 EFSEC staff received an e-mail from Mr. and Mrs. Robertson asking about the status of the revised
- shadow flicker analysis and noise study that the company had committed to doing. On July 7, EFSEC staff, the EFSEC
- 19 manager sent a letter to the Robertsons informing them of the revised shadow flicker analysis that the company has
- 20 conducted and also that the promised noise study was at that time underway. So it's just a simple notification to
- 21 the Council of the recent developments.
- 22 CHAIR FRYHLING: Okay. Thank you. Any questions?
- 23 Thanks, Eric.
- 24 MR. MELBARDIS: Thank you.

Page 7 WILD HORSE WIND POWER PROJECT 1 2 CHAIR FRYHLING: The next item on the agenda is the Wild Horse Wind Project. 3 Jennifer? 4 MS. DIAZ: Yes, sir. Good afternoon, Council Members. name is Jennifer Diaz. I'm the environmental manager for 5 Puget Sound Energy at the Wild Horse Wind Facility. 6 For June wind generation totalled 78,000 megawatt hours with an average capacity factor of 40 percent. The solar 7 demonstration project generated 99,000 kilowatt hours. 8 Under safety our first lost-time accident occurred on June 7 when a PSE employee was struck by a wind turbine 9 door during high winds and he fell down the stairs. employee suffered an ankle sprain and was released to work 10 without restrictions six days later. The root-cause analysis for this injury was completed, and the wind 11 turbine entry policy was reviewed and updated to restrict turbine entry during high winds, winds of over 40 mph. 12 Under compliance and environmental, the TAC members met on 13 May 10. This meeting focused primarily on reviewing results from the second year avian and bat monitoring study 14 that was completed in 2010. Fifty bird facilities, including seven raptors were found during standardized 15 carcass searches. The most common bird species found included the chukar, horned lark, and gray partridge. 16 eagles or federal or state threatened or endangered birds were found. Six bat fatalities were found. All of them 17 were hoary bats and no federal or state threatened or 18 endangered bats were found. The fatality estimates in 2010 were calculated by adjusting 19 search results for carcass removal, observer detection 20 bias, and a proportion of project turbine search. birds the overall estimated fatality rate was 2.01 birds per megawatt, for raptors it was 0.18 raptors per megawatt, 21 and for bats the overall estimate was 0.19 bats per megawatt. In comparing the pre-construction predictions 22 for the post-construction results it showed that all bird and bat mortality estimates were within the predicted range 23 during permitting for Wild Horse, and compared to other wind energy fatality rates in the Pacific Northwest both 24 the 2010 and the two-year average for Wild Horse estimated 25 bird and bat fatality rates were lower than many other Washington and Oregon projects.

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So the TAC members will be meeting again on August 9 to

- 2 review and recommend the timing and protocol for the final year of the avian and bat monitoring within the expansion
- 3 area.
- 4 In addition and in accordance with Article V1 of the SCA, post-construction aerial raptor nest surveys were completed
- 5 in the expansion area this past April 2011. Based on the results, the distribution and number of nests within the
- 6 expansion area remain similar across the pre- and post-construction surveys. No bald or golden eagle or
- 7 sensitive raptor species nests were found.
- 8 Under weed control in coordination with the Kittitas County Noxious Weed Board, noxious weeds are being sprayed as
- 9 needed throughout the site, including at the springs we have on site.

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That's all I have for you. Are there any questions?

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CHAIR FRYHLING: Are there any questions?

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- MR. HAYES: Yes, Jennifer, this is Andy Hayes with DNR. I
- was curious if you could tell me what, if you know, species those seven raptors fatalities were.

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- MS. DIAZ: They were red-tailed hawk, American kestral, and
- 15 northern harrier, and that occurred at the substation.
- 16 MR. HAYES: Thank you.
- 17 CHAIR FRYHLING: Any other questions?
- 18 Thank you, Jennifer.
- 19 MS. DIAZ: Yep.
- 20 COLUMBIA GENERATING STATION UPDATE
- 21 CHAIR FRYHLING: Next item on our agenda is the Columbia Generating Station, Don.

- MR. COODY: Good afternoon, Council Members. This is Don
- 23 Coody with Energy Northwest reporting Columbia Generation Station operational status. Before I do I'd like to
- 24 mention that I'm going to be retiring in August so I will be turning over the coordination and single point of
- 25 contact with EFSEC to Shannon Khounnala who's in my group, and I think a lot of EFSEC staff knows Shannon and have

- 1 dealt with her.
- 2 Refueling outage. There's not a lot to report, but we're still in refueling outage. Today is day 104 of Columbia's
- 3 refueling outage which started on April 6. Other than the exception of the condenser replacement project most of the
- 4 outage work has been completed or will be completed by the end of July. Last week a contractor for the condenser
- 5 project provided a revised work schedule showing the startup of Columbia will now be in late August. Based on
- 6 our assessment we believe this timeline more closely aligns with the contractor's work progress to date.

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- We are disappointed with the additional extension date, but
- 8 we've used the time to accomplish more inspections and maintenance. We've overhauled Diesel Generator 1, and
- 9 we're replacing deteriorated fill material in one of the cooling towers. Both of these major projects were added
- 10 nearly a month into the outage to make the best of the unanticipated condenser delays.

- We're acutely sensitive to the impact any outage delay may
- have on Bonneville Power Administration's effort to manage power this summer. They're aware of the delay. We're
- 13 keeping them close to the issue. Fortunately BPA has had much greater than anticipated water levels and hydro to
- 14 produce ample generation thus far. Questions?
- 15 CHAIR FRYHLING: No, don't see any, Don. Is that it?
- 16 MR. COODY: That's it. Thank you.
- 17 CHAIR FRYHLING: I want to thank you for your participation over the years that I've been on the board. So have a good retirement.
- 19 MR. COODY: Thank you.
- 20 TRANSMISSION LINES UPDATE
- 21 CHAIR FRYHLING: Transmission Lines updates, Stephen.
- 22 MR. POSNER: Good afternoon, Council Members, just a quick update. On the Big Eddy-Knight Transmission Line Project
- the Final EIS was issued the 12th of July, and BPA expects that they will issue their record of decision (ROD) in
- 24 early September.
- 25 The I-5 project nothing new to report. The DEIS is due out late 2011, and the FEIS is fall 2012, and the ROD is

- 1 sometime in 2013. That's all I have.
- 2 CHAIR FRYHLING: Thank you. Any questions?
- 3 WHISTLING RIDGE ENERGY PROJECT UPDATE
- 4 CHAIR FRYHLING: Whistling Ridge Energy Project, Project DEIS update, Stephen.

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- MR. POSNER: Just another quick update. We expect that the
- 6 EIS will be available very early in August. It's
  - undergoing some final edits with BPA at this time, and we
- 7 are shooting for early August. That's all I have.
- 8 CHAIR FRYHLING: Thank you. Adjudicative update, Judge Wallis.

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- JUDGE WALLIS: Thank you, Mr. Chairman. The Council
- 10 continues to be engaged in deliberations on the Whistling Ridge project, and we expect the process to be concluded at
- 11 the earliest possible date.
- 12 CHAIR FRYHLING: Thank you. Any questions?
- 13 BP CHERRY POINT UPDATE
- 14 CHAIR FRYHLING: Next item on the agenda is BP Cherry Point, and this one has been around as long as I have.

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- MS. McGAFFEY: This is Karen McGaffey from Perkins Coie
- 16 representing BP. As many of the Council or at least some of the Council Members recall, back in 2004 the Council
- 17 issued a site certification agreement for a 720-megawatt combined cycle natural gas fired cogeneration project that
- 18 would be adjacent to the BP Refinery in Cherry Point up in Whatcom County. That site certification agreement was
- issued to one of BP's subsidiaries called BP West Coast Products, LLC, which is the subsidiary that owns and
- operates the Cherry Point Refinery, as well as other BP assets.

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- As you all know that cogeneration project has not been
- 22 constructed to date. The term on the site certification agreement is ten years so they still have a little time to
- 23 do that. In 2008 BP came to the Council and asked that the site certification agreement be transferred from BP West
- 24 Coast Products to a project specific entity called the Cherry Point Cogen, LLC.

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BP seems to reorganize itself every few years and assets

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1 get traded around between different subsidiaries. So it did a reorganization then and the Council approved the
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- 2 transfer. Now a couple more years have gone by, and I'm coming back because BP is reorganizing again and wants to
- 3 transfer the site certification agreement back to BP West Coast Products, LLC, that runs the refinery. So by letter
- 4 earlier this summer we requested the Council to approve that transfer.

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MR. LA SPINA: Are you finished?

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MS. McGAFFEY: I am.

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- MR. LA SPINA: Oh, okay. Well, I just wanted to point out
- 8 that the letter requesting the SCA amendment is in white and also in white is the SEPA checklist submitted by the
- 9 certificate holder. The bright pink sheet is the schedule for the amendment request that EFSEC staff is recommending
- 10 approval of.
- 11 So just real briefly, EFSEC staff intends to begin public notice later this week. Public notice would run until
- 12 August 16 at 5:00 p.m. August 16 is also the date of your next Council meeting, and we propose that we have an
- informational meeting and public hearing beginning at 2:00 p.m. We've done this in the past where we would close
- the Council meeting, hold the public hearing and informational meeting, and then close that and return back
- to the Council meeting. So EFSEC staff requests that you adopt that schedule.

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MR. SUTHERLAND: Mr. Chair, recognizing that our meeting in all probability will be in Stevenson in Skamania County that may cause some problems for a public hearing.

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- MR. WRIGHT: Mr. Chairman, we didn't know we were going to
- 19 have a meeting in Stevenson County until this morning so I was aware of that. It just means we will most likely hold
- the hearing the day before, whatever Council Members want can attend the hearing, and then you can still approve it
- in a meeting in Stevenson. Approving it isn't the problem. Obviously we wouldn't hold a hearing down there.

- CHAIR FRYHLING: Do we need a vote to approve this
- 23 schedule?
- 24 Okay. I'd entertain a motion to that effect.
- 25 MR. MOSS: So move.

- 1 CHAIR FRYHLING: Second?
- 2 MR. HAYES: I'll second that.
- 3 CHAIR FRYHLING: Moved and seconded. All in favor say aye.
- 4 COUNCIL MEMBERS: Aye.
- 5 MS. McGAFFEY: Thank you.
- 6 CHAIR FRYHLING: Thank you.
- 7 OTHER AND EFSEC COUNCIL UPDATES
- 8 CHAIR FRYHLING: Well, I was ready to go home, but I guess we've got a couple more items here under EFSEC Council and
- 9 other business, cost allocation.
- 10 MR. POSNER: In your packets there is a sheet. I'm looking for it now. Let's see if I can find it. It's a breakdown
- of the cost allocation. At the beginning of every quarter we calculate our cost allocation, our indirect costs that
- we charge to your projects, and this calculation is for the first quarter of fiscal year 2012, July 1 through
- 13 September 30, 2011. It lists the percentages for each of the projects. I'll go ahead and just read those out for
- 14 those on the line.
- 15 Kittitas Valley Wind Power Project, 11 percent; Desert Claim Wind Power Project, 3 percent; Whistling Ridge Energy
- Project, 27 percent; Columbia Generation Station, 16 percent; WNP-1, 2 percent; Satsop Combustion Turbine,
- 17 12 percent; Chehalis Generation Project, 10 percent; Wild Horse Wind Power Project, 9 percent; BP Cogeneration
- 18 Project, 3 percent; Grays Harbor Energy, 7 percent. That's all I have on that. Any questions?
- CHAIR FRYHLING: The next item on the agenda is the
- 20 manager's update. What do you have to update?
- 21 MR. WRIGHT: Mr. Chairman, we just have two quick items. First of all, just FYI we have updated the greenhouse gas
- reporting rules to conform with the Department of Ecology, and Mr. La Spina is going to talk about that for just a
- 23 minute.

- 24 MR. LA SPINA: Basically what EFSEC staff did was adopt by reference Ecology's greenhouse gas reporting rule. The
- legislation requires that EFSEC's rule be consistent with Ecology's rule so we just adopted it wholesale. The rule

- 1 was adopted in June of this year and became effective July 10. So we now have, EFSEC now has a greenhouse gas
- 2 reporting rule.

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- 3 CHAIR FRYHLING: Okay. Thank you.
- 4 Contract updates.
- 5 MR. WRIGHT: The last item is we wanted to give you an update. Remember at the last meeting we talked about the
- 6 number of contracts and subcontractors we had to renew, all of which had to be renewed for the beginning of the
- 7 biennium, and we have completed at least 85 to 90 percent of that endeavor now and incorporated them into the UTC
- 8 contracting process as opposed to the two-year contracts previously that were with Commerce.

Mr. Posner has been in charge of that and I think he wants

- 10 to go through a little bit of that.
- 11 MR. POSNER: Not a whole lot to report. As Al said we're pretty much done with all the contracts. They're all
- finalized except for the Department of Ecology. We've been working with Hedia to finalize the master contract, and
- then the task orders will follow after that. We were able to get an extension. We were coming up against a deadline
- of the biennium and the end of the fiscal year so we extended existing contracts or task orders through August.
- 15 UTC management approved that, and Ecology was fine with that. So basically to ensure that we have no lapse in
- 16 service we hope to have it completed by the end of the month. That's our plan.
- CHAIR FRYHLING: Thank you.
- MR. WRIGHT: Mr. Chairman, that also severs the last of the ties EFSEC has with the Department of Commerce so we are
- now truly fully under the administrative auspices of UTC.
- CHAIR FRYHLING: I guess that's good. I won't comment.
- Is it good, Dennis?
- MR. MOSS: Absolutely.
- 23 CHAIR FRYHLING: Let's see. That's the end of our agenda
- 24 items. If there isn't any additional information or thoughts to come before the Council, I will wrap this and
- 25 say we're done. Thank you.

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                (Whereupon, the meeting was adjourned at 2:08
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     p.m.)
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                (These are minutes and not a verbatim report of
     proceedings.)
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