

#### **Washington State**

# Energy Facility Site Evaluation Council AGENDA

#### MONTHLY MEETING Tuesday, October 17, 2017 1:30 PM

#### 1300 S Evergreen Park Drive SW Olympia, WA 98504 Hearing Room 206

1. Call to Order	
2. Roll Call	
3. Proposed Agenda	
4. Minutes	Meeting Minutes
	• August 15, 2017
5. Projects	a. Kittitas Valley Wind Project
	Operational UpdateEric Melbardis, EDP Renewables
	b. Wild Horse Wind Power Project
	Operational UpdateJennifer Diaz, Puget Sound Energy
	c. Columbia Generating Station
	Operational Update
	d. WNP – 1/4
	Non-Operational Update
	e. Chehalis Generation Facility
	Operational UpdateMark Miller, Chehalis Generation Staff
	f. Tesoro/Savage Vancouver Energy Distribution Terminal
	Project Update
	g. Grays Harbor Energy Center
	<ul> <li>Operational Update</li></ul>
	The Council may consider and take FINAL ACTION on underpayment of funds to mitigate for greenhouse gases as required by the Facility Greenhouse Gas Mitigation Plan. Representatives from the Climate Trust will make a presentation regarding this matter.
6. Other	a. EFSEC Council
	2 <sup>nd</sup> Quarter Cost Allocation
7. Adjourn	

# Verbatim Transcript of Monthly Council Meeting Washington State Energy Facility Site Evaluation Council August 15, 2017



206.287.9066 I 800.846.6989

1325 Fourth Avenue, Suite 1840, Seattle, Washington 98101

www.buellrealtime.com

email: info@buellrealtime.com



1	Page 1		P 2
l	raye 1		Page 3
		2	OLYMPIA, WASHINGTON; AUGUST 15, 2017 1:30 P.M.
		3 4	CHAID I VAICH Cood ofference Today
		5	CHAIR LYNCH: Good afternoon. Today is
	WASHINGTON STATE		Tuesday, August 15th, it is a little after 1:30 p.m.
	ENERGY FACILITY SITE EVALUATION COUNCIL	6	and this is the August meeting for the Energy Facility
	Richard Hemstad Building	7	Site Evaluation Council.
	1300 South Evergreen Park Drive Southwest	8	Could we please have the clerk call the
	Conference Room 206	9	roll.
	Olympia, Washington	10	THE CLERK: Department of Commerce?
	August 15, 2017	11	MR. ROSSMAN: Jaime Rossman is here.
		12	THE CLERK: Department of Ecology?
	MONTHLY COLINGIA MEETING	13	MR. STEPHENSON: Cullen Stephenson, here.
	MONTHLY COUNCIL MEETING	14	THE CLERK: Department of Fish and
	Verbatim Transcript of Proceeding	15	Wildlife?
		16	MR. STOHR: Joe Stohr is here.
	REPORTED BY: ANITA W. SELF, RPR, CCR #3032	17	THE CLERK: Natural Resources?
	Buell Realtime Reporting, LLC.	18	CHAIR LYNCH: Councilmember Siemann is
	1325 Fourth Avenue	19	
	Suite 1840	20	excused.
	Seattle, Washington 98101		THE CLERK: Utilities and Transportation
	206.287.9066   Seattle	21	Commission?
	360.534.9066   Olympia	22	MR. MOSS: Dennis Moss is here.
	800.846.6989   National	23	THE CLERK: Local Governments and Optional
	www.buellrealtime.com	24	State Agencies, for the Tesoro project, Department of
		25	Transportation?
	Page 2		David 4
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1	ADDEADANCES	,	Page 4
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Page 7 Page 5 two-month report at the October meeting, that would be 1 Khounnala, Energy Northwest. 2 great. 2 MS. EDWARDS (by phone): Haley Edwards 3 Okay. Thank you. 3 with Puget Sound Energy. Ms. Diaz. Wild Horse Wind Power Project. MS. BOYLES (by phone): Kristen Boyles, 4 Is she here? Mr. LaSpina, do you have anything to 5 5 Earthjustice. mention regarding Wild Horse? I think they had a TAC 6 MS. MARTIN (by phone): Connie Sue Martin 6 update or something, eagle update. 7 for the Port of Vancouver. 7 8 MR. LASPINA: Chair Lynch, I heard Haley 8 CHAIR LYNCH: Anyone else? Edwards identify herself. She's also with PSE. 9 Okay. Let's go ahead and turn to the 9 So is Haley on the line? 10 10 minutes from the July 18th meeting. I have one MS. EDWARDS: I am on the line. I know 11 suggested change on page 15, line 5. There's a 11 12 Jennifer was planning on calling in, but she's off reference to "soot fencing" and it should be "silt 12 site today so she may be having technical 13 13 fencing." 14 difficulties. 14 Does anyone else have any edits that There isn't anything nonroutine to report. 15 they'd like to flag for the Council? I think 15 16 I do have an eagle update. Councilmember Stephenson is thinking that they should 16 also have installed soot fencing; is that correct? 17 PSE continues to work closely and 17 18 diligently with the Fish and Wildlife Service on 18 MR. STEPHENSON: Yes. 19 completing the Eagle Conservation Plan and the related 19 CHAIR LYNCH: I see. Environmental Assessment. And in order to obtain an 20 20 At this point in time, I will entertain a Incidental Eagle Take Permit, the measures that are motion to approve the July 18th minutes as amended. 21 21 22 described in the ECP would be incorporated into the 22 MR. MOSS: Chair Lynch, I move the 23 Incidental Take Permit as permit conditions. approval of the July 18th, 2017, minutes as amended 23 24 PSE recently met with the Fish and 24 this morning. Wildlife Service to review the latest revisions to the CHAIR LYNCH: Do we have a second? 25 25 Page 8 Page 6 1 1 MR. ROSSMAN: I'll second.

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CHAIR LYNCH: It's been moved and seconded that we approve the July 18th, 2017, minutes as amended.

All those in favor, say "Aye." MULTIPLE SPEAKERS: Aye.

CHAIR LYNCH: Motion carries.

At this point in time, we'll turn to our facility updates, and first Mr. Melbardis for the Kittitas Valley Wind Project.

MR. MELBARDIS: Good afternoon, EFSEC Council. This is Eric Melbardis with EDP Renewables for the Kittitas Valley Wind Power Project. We have nothing nonroutine to report for the period.

CHAIR LYNCH: Any questions for Mr. Melbardis? Thank you, Mr. Melbardis.

Oh, actually, before -- I don't know if the outside people stay on for the entire meeting or not, but at this point in time, I'd like to announce that, because there's nothing pressing during the month of September in terms of a need for a council meeting, I think the time would be better spent if we just all keep working on what we're working on.

So I'm going to cancel September's council meeting, and if our facilities can just provide a

ECP, and through additional coordination with the
Service, there are a few sections to be further
refined. Once those items are complete, the Service
will provide information to complete the Environmental
Assessment.
Once the Eagle Conservation Plan is

Once the Eagle Conservation Plan is finalized, PSE will provide a copy to EFSEC and to TAC, and then once the final Environmental Assessment is completed, the Fish and Wildlife Service will release the EA in the Federal Register for public review and comment, and then will make a determination on whether to issue an Incidental Eagle Take Permit for Wild Horse.

In order to obtain an Incidental Eagle
Take Permit, it is required to resolve past take [sic]
of eagles through a standard settlement agreement
process. PSE has entered into a standard civil
settlement agreement with the Fish and Wildlife
Service to resolve the four eagle fatalities at Wild
Horse.

When developing the settlement agreement, the Service considered the previous actions PSE has taken in an effort to mitigate the fatalities, such as providing funding to Hawk Watch International and Blue Mountain Wildlife Rehab, as well as conservation

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#### Page 9 1 measures implemented under the SCA. 2 Under the settlement, PSE will implement 3 corrective actions in the form of research and 4 development of eagle detection and deterrent 5 technologies and report to the Fish and Wildlife 6 7 CHAIR LYNCH: And Haley, can you remind me 8 of your last name, please? 9 MS. EDWARDS: Edwards. 10 CHAIR LYNCH: Edwards? 11 MS. EDWARDS: Yes. 12 CHAIR LYNCH: Thank you. 13 Ms. Edwards, what I would like a little 14 bit better understanding of is, it says the Eagle 15 Conservation Plan, after it's finalized, a copy is 16 provided to the TAC. But do they have any input 17 regarding the settlement agreement with the feds, with 18 the US Fish and Wildlife Service, or is it just in 19 terms of what's the appropriate corrective measures? 20 MS. EDWARDS: The settlement agreement 21 process is a standard template that the Fish and 22 Wildlife Service developed, and it's available --23 there was a chief directive that came out in November 24 of -- I can't remember if it was last November, I 25 think it was, and so that outlines the specific 1 prescriptions that would go into a settlement, so that's a confidential process between PSE and the Fish 2 3 and Wildlife Service. CHAIR LYNCH: Okay. 4 5 So the role of the TAC at this point, 6 then, is just to receive a copy of the plan once it's 7 finalized and review it and then incorporate that into 8 their other measures; is that correct? 9 MS. EDWARDS: Correct.

MS. KHOUNNALA: In regard to -- we'll start off first with Columbia Generating Station, and I would like to provide a brief update to the Council which is not on your report that was prepared last week.

And the update we have is regarding a recent event with one of our radwaste shipments. While I've provided the Council updates this past spring and the winter of a shipment that occurred last November where we used an improper container for a low-level radwaste shipment, you may have seen some recent news or newspaper articles regarding another low-level radwaste shipment event that occurred this past July.

The most recent shipment followed our new processes and procedures to prevent a repeat of sending the waste in the wrong container. Unfortunately, the new processes and procedures didn't prevent a human performance error of providing the wrong manifest document to the driver.

Specifically, in this case, there was an original version of the manifest and a revised version of the manifest that we prepared, and we failed to provide the revised version.

In regard to the shipment itself, the US

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CHAIR LYNCH: Okav.

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MS. EDWARDS: Yes. And the Eagle Conservation Plan and the settlement agreement process are separate, but in order to complete an ECP and obtain a permit, you must resolve those prior eagle fatalities. And the way to do that is through a settlement agreement.

CHAIR LYNCH: Okay.

Any questions for Ms. Edwards?

Thank you. Let's move on.

MS. EDWARDS: Thank you.

CHAIR LYNCH: Ms. Knaub, Energy Northwest?

MS. KHOUNNALA: Yes. So Debbie Knaub is actually out of the office today, so it's me, Shannon

Khounnala, filling back in to address the Council.

CHAIR LYNCH: We like you so much better.

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Ecology disposal site did accept our shipment once we provided the correct manifest. And while our disposal privileges are suspended with the Department of Health, the Department is ready to reinstate our shipping privileges once we transmit a response to them containing our cause determination.

I will say that we're taking our time with our cause determination so that we get this right. We have the ability to store waste for prolonged periods of time, and we will do so until such time that we believe we're ready to fully address the gap in this performance.

In terms of safety, and I think the message that often gets lost in news reporting, is that this did not have a risk to the public health or the environment. However, it certainly exposed that our new processes and procedures did not prevent this human error, and it is a deeply embarrassing occurrence.

For now our evaluation is ongoing. It contains members of our executive team participating in our evaluation. And our expectation is that we will respond to the Department of Health in the coming weeks once we feel we are ready to do so.

At this time, if there's any questions

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about this event, I will try to answer them.

Otherwise, we don't have any other updates to report out for Columbia Generating Station.

CHAIR LYNCH: Any questions for Ms. Khounnala? Yes, Councilmember Stephenson.

MR. STEPHENSON: Thank you, Chair Lynch.

This may be a question for EFSEC staff, but as a councilmember, I hear good commentary from Ms. Khounnala about this incident and that things are fine. What's our responsibility to make sure that that's correct?

CHAIR LYNCH: We have no responsibility over this particular area. She's just -- Ms. Khounnala's just updating us about what's happening at the facility, but EFSEC does not regulate hazardous waste or radwaste shipments.

So though having worked on this area before, people have to rely upon those manifests. I mean, it's — even though it's not — even though the waste itself was acceptable, this is an area where paperwork is — it's really important. You need to get it right.

So Mr. LaSpina?

MR. LASPINA: I just wanted to clarify for Councilmember Stephenson, there may be some confusion

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MR. MILLER: Good afternoon, Chair Lynch, councilmembers and Staff. I'm Mark Miller with the PacifiCorp Chehalis Generation Facility.

I have nothing nonroutine to report today, but if there are any questions from this report or past reports, I'd be happy to answer them.

CHAIR LYNCH: Any questions for Mr. Miller? No questions.

MR. MILLER: All right. Thank you. CHAIR LYNCH: Thanks for coming.

Now we'll turn to Mr. Downen, Grays Harbor Energy Center.

MR. DOWNEN: Good afternoon, Chair Lynch, councilmembers and Staff.

The only two nonroutine things I would say on our report are items 2.5 -- oh, and I'm Rich Downen, plant manager at Grays Harbor Energy.

Item 2.5 just talks about Approval
Conditions 2, 5 and 6 of the Cooling Tower Notice of
Construction. It's just the paperwork wrap-up of the
cooling tower replacement project. So we submitted
those, and I believe since this report came out that
those were accepted by ORCAA and EFSEC staff so—

CHAIR LYNCH: In fact, the NOCs were approved by this Council -- issuance of the NOCs were

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because EFSEC was delegated the authority to issue radionuclide emissions licenses, but only — in only that area are we delegated any of Department of Health responsibilities. We have no — no authority whatsoever, no jurisdiction whatsoever over radwaste shipments, and we're not delegated that.

CHAIR LYNCH: Correct.

And Ms. Khounnala, do you have anything else for us today?

MS. KHOUNNALA: No, certainly not in regard to that. And just to emphasize that really providing the Council an update on that is meant to keep you informed as best as possible. Certainly when Energy Northwest and Columbia Generating Station appear in the news, we want to be as forthcoming and transparent as possible to the Council as well.

CHAIR LYNCH: Thank you, Ms. Khounnala. And we appreciate the updates, because people often ask us as councilmembers these questions. And even though it's not within our jurisdiction, it's nice to be able to know what's going on.

MS. KHOUNNALA: Absolutely. We recognize that.

CHAIR LYNCH: Thank you.

Mr. Miller, Chehalis Generation Facility?

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approved by this Council previously, and that's when
we were saying why are issuing -- why do we have to
issue an NOC when we have this other permit in place,
but --

MR. DOWNEN: Right.

CHAIR LYNCH: Okay. Good. Thank you.

MR. DOWNEN: And really that -- that all worked out, that that notice was required because of the change in the drift eliminator efficiency, which is what these conditions are tied to so...

The other item is item 2.6, and it's just a further — further report on the arsenic and mercury levels in the outfall samples, that they are continuing to drop, and these were below the minimum level documented in the draft engineering report that was done before the cooling tower replacement.

In a conversation — just as a follow-up to that, last week there was a conversation with I believe it was — I can't remember the party, but it was — their assessment was that the only arsenic in the outfall at this point is dissolved and is due to cycling up of the water that's coming from the raining well.

So that's -- that's what we had anticipated and that will -- that will get documented

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in a more official manner as we start doing the post cooling tower replacement sampling regime that's actually starting this week. So that's good news.

And I didn't have anything else.

CHAIR LYNCH: Any questions for

Mr. Downen?

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Mr. LaSpina, did you want to add something regarding expectation of a -- or a possibility of a PSD coming our way?

MR. LASPINA: Thank you, Chair Lynch. There's been a long running effort to revise the Grays Harbor Energy PSD -- the existing Grays Harbor Energy PSD permit.

With the recent approval of our SIP, we were able to -- EFSEC was able to work with Ecology and ORCAA permit writers -- that's the Olympia Region Clean Air Agency -- they are nearing completion of a draft.

And after some internal review and review by the permittee's people, we are proposing to go to public notice with the permit probably in late October. We foresee seeking the Council's approval to go to public notice at the October council meeting. And then once we got that approval, we would start public notice soon after. And that just assumes that

exception of Air Quality and Environmental Health Impact Analysis in the document, we've completed several sections of the FEIS. We are meeting with Mr. Posner this week to talk about the impacts that have been assigned and the mitigation measures that have been developed. So we're going to be talking about that.

I foresee we'll have a couple more discussions as we finalize the rest of the document. I mentioned a while ago that this is with the exception of Air Quality and Environmental Health, and that's because we are working with the applicant, and have been working with the applicant for several weeks to obtain additional information that's needed to complete that assessment

So on June 30th we had some information that was provided, and then we sent them a memo, dated July 17th, where we asked for a pretty comprehensive list of information that we need. And as of yesterday, it looks like we've received the last of those requests, so our consultants are reviewing that information now. If we find that we need more information from them, or we need more clarification about the information they've provided, we'll keep working with them until we have it.

there's not going to be any new surprises or anything like that.

CHAIR LYNCH: And the big difference, as Mr. LaSpina said, is the -- because we have the SIP approved now by EPA, we no longer have to co-issue the air permits with EPA. In this current one, which has been -- Grays Harbor has a PSD permit now, but people don't know what it means, that's the problem, and it's been that way for over eight years.

So by us getting our own authority to issue these permits, we can actually have a functional PSD permit that everybody understands and can implement and we can put this matter to bed, which it is a long time coming, and we appreciate Grays Harbor Energy's efforts working with us to help make this happen.

MR. DOWNEN: Looking forward to it being behind us.

> CHAIR LYNCH: Very good. Any questions for Mr. Downen?

All right. Tesoro/Savage Vancouver Energy

Distribution Terminal project update, Ms. Bumpus. MS. BUMPUS: Thank you. Good afternoon,

Chair Lynch and councilmembers. I'll start with my SEPA update. With the

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And one last thing on that. Once the information's incorporated into the document, we will again have a discussion with Mr. Posner about what those impacts are in those respective sections, and what the mitigation measures are that Staff proposes.

Before I move on to permits, are there any questions about the SEPA work?

CHAIR LYNCH: Any questions for Ms. Bumpus regarding SEPA?

Please continue.

MS. BUMPUS: Okay. For the notice of construction, last month we had approximately 2,500 comments or so that were in the database, and as we've continued to go through the submissions, we are now at about 2,970 comments that EFSEC staff and the permit writer will need to go through. Some of these may be non-substantive. That's still to be determined. But in any case, we've definitely found additional comments that we need to look at. So that's where we are. I'll keep you updated on how that work progresses, but we certainly have found additional comments that we need to look at.

For the NPDES Construction Permit, I don't have any substantial updates there. The number of comments in the last update from the database is there

#### Page 23 Page 21 Do we have any questions for Mr. Posner? 1 were about 183 comments to address there. And those 1 In that case, I would entertain a motion 2 have been worked on. I don't have the number of how 2 to extend the processing of the Tesoro/Savage 3 many are resolved at this point, but we'll need to 3 application till the end of November as requested. 4 double-check all of those. 4 MR. STONE: So moved. 5 For the NPDES Industrial Stormwater 5 CHAIR LYNCH: Do we have a second? 6 Permit, we currently have 86 comments. It's in public 6 MR. STEPHENSON: Second. 7 comment now. On July 18th, the Council made a 7 CHAIR LYNCH: It's been moved and seconded 8 tentative determination to issue for public comment 8 that the Council approve the requested extension for 9 the Draft NPDES Permit, and we noticed that on 9 the Tesoro/Savage proposal until the end of November. 10 July 19th, and the public comment will end on 10 All those in favor, say "Aye." 11 11 August 22nd. MULTIPLE SPEAKERS: Aye. So we have been working to line up the 12 12 CHAIR LYNCH: Opposed? Motion carries. 13 meeting logistics for the August 22nd meeting in 13 MR. SNODGRASS (by phone): Brian Snodgrass 14 Vancouver, and I'll just go over the timeline and 14 on the phone says "aye" as well. 15 where that's going to be. 15 CHAIR LYNCH: Thank you, Mr. Snodgrass. I 16 It's going to be held in Vancouver at the 16 thought I could tell your breathing. 17 Clark College Columbia Technical Center. The address 17 Let's see. Is there any further 18 is 18700 SE Mill Plain Boulevard. The meeting will 18 information to come before the Council regarding begin at 1:00 p.m., and will close at 9:00 p.m. or 19 19 Tesoro/Savage? 20 until last speaker. This information is all on 20 MR. POSNER: None that I have. 21 EFSEC's website. We're going to have a dinner break 21 CHAIR LYNCH: Okay. So let's just turn to 22 between 4:00 and 5:00 p.m. 22 Other. And I wanted to give the Council another look And that's all I have. That concludes my 23 23 at that proposed rule that we have underway. 24 24 update. I've got -- and I wanted to point out a 25 CHAIR LYNCH: Any questions for Ms. Bumpus 25 Page 24 Page 22 small change to WAC -- the change we're making to WAC 1 about her updates? 1 463-76-062, and we didn't have -- if you look on 2 Mr. Posner, do you want to proceed with 2 subsection (1), after the word "modified," we are 3 the application extension? 3 striking the words "suspended or," and after "revoked 4 MR. POSNER: Yes. 4 in whole or in part," we're adding the words "or 5 Good afternoon, Chair Lynch, 5 6 terminated." councilmembers. In your packets is a letter from 6 And the reason we're doing that is because 7 Vancouver Energy. It is dated August 11th, and it is 7 we're making it consistent not only with Ecology's 8 a request to extend the application processing time. 8 rule but with federal law. Under federal law, you 9 We are currently operating under an expiration date of 9 really -- you're not even able to suspend an NPDES 10 August 31st, 2017. This will extend it -- this 10 permit, but you can terminate an NPDES permit. 11 request would extend it out till November 30th, 2017. 11 So that's -- while we're going through 12 We've had a number of these requests 12 making this one change, we thought we'd do this 13 before this one, and this is allowed under RCW 13 consistency change as well. So we'll just have it in 80.50.100, which allows for extensions which are 14 14 front of the Council, and that rulemaking proposal is 15 mutually agreed to by the applicant and the Council. 15 16 on its way. So Staff recommendation is to approve this 16 Mr. LaSpina, did you want to add anything 17 request. I can answer questions if councilmembers 17 about where we are in the process? 18 have any. We also have Jared Larrabee representing 18 MR. LASPINA: Yes, Chair Lynch. 19 Vancouver Energy here if councilmembers have any 19 The public notice will appear in the State 20 questions of him. 20 Register starting tomorrow, August 16th, and public 21 And that's all I have. 21 notice will run through September 15th. And it is the 22 CHAIR LYNCH: Thank you, Mr. Posner. 22 CR-101, which is the pre -- I don't remember the exact 23 I agree with the recommendation to approve 23 term, but it's the initial rulemaking notice to the this extension till the end of November. I think this 24 24 public that lets the public know that we are doing 25 appears to be realistic.

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1	rulemaking.	1 CERTIFICATE
2	And after that, the Council Staff and	2
3	the Council will consider comments, and later on issue	3 STATE OF WASHINGTON )
4	a CR-102, which which unlike the CR-101, the CR-102	) ss.
5	is very specific. And that starts another 30-day	4 COUNTY OF KING
6	roughly 30-day public notice. We get public comments	5
7	and consider those comments and then issue a CR-103,	6
8	which is an Order of Adoption. So that's basically	
9	the process in summary.	i, Althir V. OLLI, a Certified Shorthand
10		The state of the otate of Washington, do hereby
11	CHAIR LYNCH: Any questions for	and the folegoing transcript is true and
12	Mr. LaSpina on the rulemaking?	accurate to the best of my knowledge, skill and ability.
	I just wanted to let councilmembers know	1
13	that the August 22nd meeting in Vancouver, that will	I military mand
14	be my last meeting as a member of the EFSEC Council.	and seal this 28th day of August, 2017.
15	I intend to stay on with the Council	No. of the contract of the con
16	through the end of September, or maybe the end of the	15
17	first week of October. I think we can still move	16
18	forward with our work. I'll be providing a letter to	17 Ande W Deef
19	the governor in the next couple of days regarding	ANITA W. SELF, RPR, CCR #3032
20	that.	19
21	But I need to say that the main reason for	20
22	this action is I've been tired of the continued	21
23	and I'll just call it the attempted usurpation of this	22
24	Councille as well as this Staffe desiring	23
25	Council's as well as this Staff's decision-making	24
23	authority, and that's being done by some people within	25
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1	the Attorney General's office. And I think this job	
2	is hard enough.	
3	And with that, we're adjourned.	
4	(Hearing concluded at 2:02 p.m.)	
5	(Flearing concluded at 2.02 p.III.)	
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#### Kittitas Valley Wind Power Project Monthly Project Update

August 15, 2017

#### **Project Status Update**

#### **July Production Summary:**

Power generated: Wind speed: 47,286 MWh

10.4 m/s

Capacity Factor:

63.1%

#### Safety:

No incidents

#### Compliance:

Project is in compliance as of August 11th, 2017

#### Sound:

No complaints

#### Shadow Flicker:

No complaints

#### Environmental:

No incidents

#### Wild Horse Wind Facility

Monthly Compliance Report - July 2017

Below is the operational/compliance update for July. As requested by Chair Lynch, below is an update on the status of the Eagle Conservation Plan and Eagle Take Permit. Going forward, routine updates will be provided to EFSEC on a monthly basis. Please let me know if you have any questions.

#### Safety

No lost-time accidents or safety injuries/illnesses.

#### Compliance/Environmental

Nothing to report.

#### Operations/Maintenance

Nothing to report.

#### **Wind Production**

Generation totaled 54,057 MWh for an average capacity factor of 26.65%.

#### **Eagle Update**

- PSE has entered into a standard civil Settlement Agreement with USFWS to resolve the four eagle fatalities at Wild Horse. When developing the Settlement Agreement, the Service considered the previous actions PSE has taken in an effort to "mitigate" the fatalities such as providing funding to Hawk Watch International and Blue Mountain Wildlife Rehab, as well as conservation measures implemented under the SCA. Under the Settlement, PSE will implement corrective actions in the form or research and development of eagle detection and deterrent technologies and report to the USFWS.
- PSE continues to work closely with USFWS on revisions to the Eagle Conservation Plan and Environmental Assessment.
- Once the Eagle Conservation Plan is finalized, PSE will provide a copy to EFSEC and the TAC.
- Once the final Environmental Assessment (EA) is completed, the USFWS will release the EA
  in the Federal Register for public review and comment, then will make a determination on
  whether to issue an incidental eagle take permit.

Jennifer Diaz
Project Manager
Wild Horse Wind & Solar Facility
25901 Vantage Hwy, Ellensburg, WA. 98926
(509) 964-7813 tell | (509) 899-1107 cell
www.pse.com/wildhorse



# Energy Northwest EFSEC Council Meeting August 15, 2017 Shannon Khounnala

#### I. Columbia Generating Station Operational Status

Columbia is online at 100% power and producing 1133 MWs. The plant has been online for 56 days.

There are no other events, safety incidents, or regulatory issues to report.

#### II. WNP 1/4 Water Rights

#### NEPA/Leasing

No change from July 2017 report.

Energy Northwest's new lease with the Department of Energy for WNP 1/4 went into effect on July 1, 2017. We have started the planning and some field work on the water distribution system project, which will eventually utilize the Water Rights permit granted by the Department of Ecology.



Chehalis Generation Facility 1813 Bishop Road Chehalis, Washington 98532 Phone: 360-748-1300

#### Chehalis Generation Facility----Monthly Plant Report – July 2017 Washington Energy Facility Site Evaluation Council

08-14-2017

#### Safety:

• There were no recordable incidents this reporting period and the plant staff has achieved 733 days without a Lost Time Accident.

#### **Environment:**

- There were no air emissions or stormwater deviations or spills during the month of July 2017.
- Wastewater and Stormwater monitoring results were in compliance with the permit limits for the month of July 2017.

#### Personnel:

• The Chehalis plant staffing level is currently 18 of 19 approved positions filled. We have a new vacancy for a Control Room Operator.

#### **Operations and Maintenance Activities:**

The Plant generated 152,774 MW-hours in July for a 2017 YTD generation total of 714,475 MW-hours and a capacity factor of 26.7%.

#### Regulatory/Compliance:

Nothing to report.

#### Sound monitoring:

• There were no noise complaints to report.



#### Carbon Offset Mitigation:

 The Company received 9,488 tons of 2016 Verifiable Emission Reduction (VER's) greenhouse gas credits from The National Climate Trust. These contracted purchases were part of the Carbon Offset requirement per Order No. 836, Conditions for the Site Certificate transfer.

These were 2016 vintage credits from the Lynden Farm Project which PacifiCorp has now received 42,815 tons. of the contracted 70,000 tons, or 61.2% of the total commitment.

Respectfully,

Mark A. Miller Manager, Gas Plant

Chehalis Generation Facility

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#### **EFSEC Monthly Operational Report**

July, 2017

#### 1. Safety and Training

- 1.1. There were no accidents or injuries during the month of July.
- 1.2. Conducted scheduled and required monthly training.
- 1.3. Conducted the scheduled safety committee meeting.
- 1.4. First Aid/CPR/AED training was completed for site staff by the Grays Harbor EMS and Trauma Care Council in coordination with Grays Harbor Fire District No. 5.

#### 2. Environmental

- 2.1. Submitted the June Outfall Discharge Monitor Report (DMR) to Ecology.
- 2.2. Submitted the Quarterly Emissions Summary for 2nd quarter to EFSEC, EPA, and ORCAA.
- 2.3. A load analysis was completed on both turbines in advance of the upcoming relative accuracy test assessment (RATA) the week of August 7.
- 2.4. A natural gas sample was collected on July 6 and its test results were entered into the continuous emission monitoring system (CEMS) for the month.
- 2.5. Submitted responses for Approval Conditions 2, 5, and 6 of Cooling Tower Notice of Construction to EFSEC and ORCAA. These were all associated with the new, higher efficiency drift eliminators that were installed this year.
- 2.6. The arsenic and mercury levels in the July outfall sample were below the minimum level documented in Table 3-6 of AECOM's 2015 Engineering Report. A test plan for post-AKART testing was provided to EFSEC to collect feedback prior to starting the addendum testing for this report.
- 2.7. A new Environmental Commitment Book was emailed to EFSEC including updated SPCC, SWPP, and Emergency Plans.

#### 3. Operations & Maintenance

3.1. Grays Harbor Energy (GHE) operated 29 days and generated 361,128 MWh during the month of July.

#### 4. Noise and/or Odor

4.1. There were no complaints made to the site during the month of July.

#### 5. Site Visits

5.1. None.

#### 6. Other

6.1. Grays Harbor is staffed with 19 personnel.











August 11, 2017

Stephen Posner, Manager Energy Facility Site Evaluation Council Utilities & Transportation Commission 1300 S. Evergreen Park Dr. SW P.O. Box 43172 Olympia, Washington 98504-3172

Tesoro Savage Vancouver Energy Distribution Terminal Re:

Project No. 2013-01 - Request to Extend Statutory Deadline

Dear Mr. Posner,

Tesoro Savage Petroleum Terminal LLC dba Vancouver Energy ("Applicant") submitted its application for site certification for the referenced terminal facility on August 29, 2013. The latest extension for completion of the EFSEC process and reporting its recommendation to the Governor will expire on August 31, 2017. Applicant requests a further three-month extension to November 30, 2017.

This extension request is based on information provided to Applicant by EFSEC staff when Applicant met with EFSEC staff on July 27, 2017, to discuss the remaining schedule to complete the EFSEC process. During the meeting, EFSEC staff indicated the Final EIS process and draft Adjudicative Order would be complete in September and that deliberations and a recommendation would occur in October and November. Staff also indicated permits would be finalized on a similar schedule. The Applicant asks EFSEC staff, contracted agencies, contracted third parties and the Council to allocate the appropriate resources to complete and deliver a recommendation according to this schedule.

Thank you for your consideration of this extension. We are confident EFSEC can deliver on this timeline and we look forward to the conclusion of this robust four-year-plus-long review process.

Sincerely,

Kelly J. Flint

Jared Larrabee, Tesoro Savage Petroleum Terminal LLC cc:

Jay Derr, Van Ness Feldman Brian Carrico, BergerABAM

#### Proposed Change to WAC 463-76-062

#### WAC 463-76-062

#### Modification of NPDES permit.

- (1) After notice and opportunity for a public hearing, any permit issued under the NPDES can be modified, ((suspended or)) revoked in whole or in part, or terminated during its term for cause including, but not limited to, the causes listed in WAC 463-76-055(2).
- (2) The council may, upon request of a permittee, revise or modify a schedule of compliance in an issued NPDES permit if the council determines good and valid cause exists for such revision and if within thirty days following receipt of notice from the council, the regional administrator does not object in writing.
- (3) Any such modifications which lessen the stringency of effluent limitations shall be executed by the council and the permittee in the same manner as the NPDES permit was executed, including full compliance with the requirements of WAC 463-76-041, 463-76-042 and 463-76-043. In all other instances, the form of public notice and public participation, if any, shall be determined by the council on a case-by-case basis according to the significance of the proposed action.

#### Effect of proposed rule amendment:

The proposed change would make EFSEC's NPDES permit modification rule consistent with Ecology's NPDES permit modification rule (WAC 173-220-190). This establishes a major vs minor modification distinction in EFSEC's rule, which has been part of Ecology's program since at least 1988. Small technical adjustments can be made in a much quicker and less expensive manner.

Federal regulation (40 CFR 122 Subpart D Secs. 122.61-64 also does not provide for the suspension of NPDES permits, but does recognize that they can be terminated. These changes to subsection (1) make the EFSEC regulation consistent with federal regulation.

wac 463-76-054 Schedules of compliance. EFSEC shall establish schedules and permit conditions as follows to achieve compliance with applicable effluent standards and limitations, water quality standards, and other legally applicable requirements:

- (1) With respect to any discharge which is found by the council not to be in compliance with applicable effluent standards and limitations, applicable water quality standards, or other legally applicable requirements listed in WAC 463-76-053 (1)(b) and (c), the permittee shall be required to take specific steps to achieve compliance with the following:
- (a) Any legally applicable schedule of compliance contained in:
  - (i) Applicable effluent standards and limitations;
  - (ii) Water quality standards; or
- (iii) Legally applicable requirements listed in WAC 463-76-053; or
- (b) In the absence of any legally applicable schedule of compliance, the permittee shall take the required steps in a

(4) If a permittee fails or refuses to comply with an interim or final requirement in a permit, such noncompliance shall constitute a violation of the permit for which the council may modify or revoke the permit or take direct enforcement action.

[Statutory Authority: RCW 80.50.040 (1) and (12). WSR 04-21-013, amended and recodified as \$ 463-76-054, filed 10/11/04, effective 11/11/04; Order 114; \$ 463-38-054, filed 2/4/77. Formerly WAC 463-16-054.]

EFFECT: Makes EFSEC water quality compliance schedules the same length (one year) as the length for Ecology water quality compliance schedules, and makes the length consistent with federal rules. See WAC 173-220-140.

#### Kittitas Valley Wind Power Project Monthly Project Update

September 19, 2017

#### **Project Status Update**

#### **August Production Summary:**

Power generated: 34,728 MWh Wind speed: 8.2 m/s Capacity Factor: 42.6%

#### Safety:

No incidents

#### Compliance:

Project is in compliance as of September 18th, 2017

#### Sound:

No complaints

#### Shadow Flicker:

No complaints

#### Environmental:

No incidents

Heavy smoke from multiple Kittitas County fires affected work when the AQI (Air Quality Index) was greater than 150.

#### Kittitas Valley Wind Power Project Monthly Project Update

October 17, 2017

#### Project Status Update

#### September Production Summary:

Power generated: 19,958 MWh Wind speed: 6.4 m/s Capacity Factor: 27.5%

#### Safety:

No incidents

#### Compliance:

Project is in compliance as of October 12th, 2017

#### Sound:

No complaints

#### Shadow Flicker:

No complaints

#### **Environmental:**

No incidents

#### **Wild Horse Wind Facility**

August & September 2017

#### Safety

No lost-time accidents or safety injuries/illnesses.

#### Compliance/Environmental

Nothing to report.

#### Operations/Maintenance

Nothing to report.

#### **Wind Production**

August generation totaled 38,260 MWh for an average capacity factor of 18.86%. September generation totaled 41,609 MWh for an average capacity factor of 21.20%.

#### **Eagle Update**

Nothing new to report at this time.

#### Energy Northwest EFSEC Council Meeting September 19, 2017 Debbie Knaub

#### I. Columbia Generating Station Operational Status

Columbia is online at 100% power and producing 1134 MWs. The plant has been online for 11 days following a several day outage to repair several valves and restore coolant chemistry. The plant took advantage of the offline time to perform other repairs and maintenance.

There are no other events, safety incidents, or regulatory issues to report.

#### II. WNP 1/4 Water Rights

#### NEPA/Leasing

No change from July 2017 report.

Energy Northwest's new lease with the Department of Energy for WNP 1/4 went into effect on July 1, 2017. We have started the planning and some field work on the water distribution system project, which will eventually utilize the Water Rights permit granted by the Department of Ecology.

#### Energy Northwest EFSEC Council Meeting October 17, 2017 Debbie Knaub

#### I. Columbia Generating Station Operational Status

Columbia is online at 100% power and producing 1151 MWs. The plant has been online for 38 days following a nearly 13 day outage at the end of August to repair valves and restore coolant chemistry.

#### **Executive Team Changes:**

Columbia is in the process of selecting a successor to the current CEO, Mark Reddemann, who has announced his retirement. Interviews will occur this winter and spring with selection occurring in April 2018. The new CEO will start in June 2018.

#### Regulatory Updates:

The Washington Department of Health restored Columbia Generating Station's radiological waste shipping privileges on October 3, 2017 which were suspended in late July following shipment of waste accompanied by an incorrect manifest. As discussed during the August 2017 council meeting, the Columbia team had completed an accurate manifest for a shipment prior to the date of shipment, but due to a lack of verification, an incorrect copy accompanied the shipment. Since the event, Columbia has worked with the Department of Health and the NRC and has revised shipping procedures and added additional expertise to the team.

There are no other events, safety incidents, or regulatory issues to report.

#### II. WNP 1/4 Water Rights

#### NEPA/Leasing

No change from July 2017 report.

Energy Northwest's new lease with the Department of Energy for WNP 1/4 went into effect on July 1, 2017. We have started the planning and some field work on the water distribution system project, which will eventually utilize the Water Rights permit granted by the Department of Ecology.



Chehalis Generation Facility 1813 Bishop Road Chehalis, Washington 98532 Phone: 360-748-1300

## Chehalis Generation Facility----Monthly Plant Report – August 2017 Washington Energy Facility Site Evaluation Council

9-01-2017

#### Safety:

• There were no recordable incidents this reporting period and the plant staff has achieved 764 days without a Lost Time Accident.

#### **Environment:**

- There were no air emissions or stormwater deviations or spills during the month of August 2017.
- Wastewater and Stormwater monitoring results were in compliance with the permit limits for the month of August 2017.

#### Personnel:

• The Chehalis plant staffing level is currently 18 of 19 approved positions filled.

#### **Operations and Maintenance Activities:**

• The Plant generated 260,300 MW-hours in August for a 2017 YTD generation total of 974,775 MW-hours and a capacity factor of 28.9%.

#### Regulatory/Compliance:

• Nothing to report.

#### **Sound monitoring:**

• Nothing to report this period.



#### **Carbon Offset Mitigation:**

• Nothing to report this period

Respectfully,

Mark A. Miller

Manager, Gas Plant

Chehalis Generation Facility

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Chehalis Generation Facility 1813 Bishop Road Chehalis, Washington 98532 Phone: 360-748-1300

# Chehalis Generation Facility----Monthly Plant Report – September 2017 Washington Energy Facility Site Evaluation Council

10-01-2017

#### Safety:

• There were no recordable incidents this reporting period and the plant staff has achieved 794 days without a Lost Time Accident.

#### **Environment:**

- There were no air emissions or stormwater deviations or spills during the month of September 2017.
- Wastewater and Stormwater monitoring results were in compliance with the permit limits for the month of September 2017.

#### Personnel:

• The Chehalis plant staffing level is currently 18 of 19 approved positions filled.

#### **Operations and Maintenance Activities:**

• The Plant generated 139,492 MW-hours in September for a 2017 YTD generation total of 1,114,267 MW-hours and a capacity factor of 33.0%.

#### Regulatory/Compliance:

• Nothing to report.

#### **Sound monitoring:**

• Nothing to report this period.



#### **Carbon Offset Mitigation:**

• Nothing to report this period

Respectfully,

Mark A. Miller

Manager, Gas Plant

Chehalis Generation Facility

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#### **EFSEC Monthly Operational Report**

#### August 2017

#### 1. Safety and Training

- 1.1. There were no accidents or injuries during the month of August.
- 1.2. Conducted scheduled and required monthly training.
- 1.3. Conducted the scheduled safety committee meeting.
- 1.4. Met with Site Response regarding site respirators and purchased replacement filters for them as well as a new confined space monitor.

#### 2. Environmental

- 2.1. Submitted the July Outfall Discharge Monitor Report (DMR) to Ecology.
- 2.2. Relative Accuracy Test Assessments (RATA) and SO2 source testing were completed on both stacks during the week of August 7 by Montrose Air Quality Services. The final RATA report is due to regulator(s) within 45 days of testing.
- 2.3. A natural gas sample was collected on August 2 and its test results were later entered into the Continuous Emission Monitoring System (CEMS) for the month.
- 2.4. The submitted responses for Approval Conditions 2, 5, and 6 of Cooling Tower Notice of Construction were approved by both EFSEC and ORCAA. These were all associated with the new, higher efficiency drift eliminators that were installed this year.
- 2.5. The arsenic and mercury levels in all of the August outfall samples were below the minimum level documented in Table 3-6 of AECOM's 2015 Engineering Report. A test plan for post-AKART testing of the outfall was approved by both EFSEC and the lead consulting engineer (Cameron Ochiltree) this addendum testing was started on August 15.
- 2.6. A dry weather inspection of manhole 12 was completed on August 10. There was no discharge from site occurring, which confirmed the system's integrity, and that there were no non-storm water discharges to the plant's storm water system.
- 2.7. Began review of a revised PSD Amendment 4 that EFSEC emailed on August 24 and requested comments on by September 8.
- 2.8. Visible emissions training for EPA Method 9 opacity monitoring, outfall pipe inspection and repair, and sweeping of paved surfaces were each scheduled for this September.
- 2.9. New turbidity and total residual chlorine samples were received from ERA for the DMR QA37 tests that our site lab failed. These quality assurance tests will be redone in early September.

#### 3. Operations & Maintenance

3.1. Grays Harbor Energy (GHE) operated 31 days and generated 403,440 MWh during the month of august.

- 4. Noise and/or Odor
  - 4.1. There were no complaints made to the site during the month of August.
- 5. Site Visits
  - 5.1. None.
- 6. Other
  - 6.1. Grays Harbor is staffed with 19 personnel.

# **EFSEC Monthly Operational Report**

## September 2017

## 1. Safety and Training

- 1.1. There were no accidents or injuries during the month of September.
- 1.2. Conducted scheduled and required monthly training.
- 1.3. Conducted the scheduled safety committee meeting.
- 1.4. Knight Fire Protection, Inc. completed an annual inspection of fire monitoring and protection system on September 14 (excluding pump confidence test).

## 2. Environmental

- 2.1. Submitted the August Outfall Discharge Monitor Report (DMR) to Ecology and mailed a new NPDES sample from September 5 to ALS lab
- 2.2. The final RATA and SO2 stack test report from Montrose Air Quality Services was submitted to EFSEC and ORCAA on September 20 (within 45 days of the successful testing).
- 2.3. A natural gas sample was collected on September 5 and its test results were later entered into the continuous emission monitoring system (CEMS) for the month. The submitted responses for Approval Conditions 2, 5, and 6 of Cooling Tower Notice of Construction were approved by both EFSEC and ORCAA. These were all associated with the new, higher efficiency drift eliminators that were installed this year.
- 2.4. The arsenic and mercury levels in the September results received for the outfall have been below the minimum level documented in Table 3-6 of AECOM's 2015 Engineering Report. The average arsenic results of 3 micrograms/liter have shown little variation over the 12 outfall samples evaluated since August 15.
- 2.5. Provided draft comments on PSD Amendment 4 to ORCAA and DOE these were reviewed with them during a September 28 conference call that included Southshore Environmental. Completed a quarterly drill/table top exercise for new air permit with Operations Manager and Plant Manager which identified new action items. Visible emissions training for EPA Method 9 opacity monitoring, outfall pipe inspection and repair, and sweeping of paved surfaces were each scheduled for this September.
- 2.6. Visible emissions training for EPA Method 9 opacity monitoring was completed by 5 site staff. The first off-stack zero alignment was completed by Ametek Land for all 3 opacity meters on September 6. The opacity meter for CT1 was returned to OEM for repair in late September.
- 2.7. In compliance with SPCC, a quarterly bulk inventory for site was completed on September 28.
- 2.8. The second round of turbidity and total residual chlorine samples received from ERA for the site lab's quality assurance (DMR QA37) were tested and the results

- submitted.
- 2.9. Submitted a 5-year update of Site Restoration Plan to EFSEC on September 27.
- 2.10. Cowlitz Clean Sweep swept all paved surfaces on-site on Sept. 10 and a passing storm water sample for 3<sup>rd</sup> quarter was collected on September 19. Turbidity is being measured by ALS Lab rather than site lab due to apparent calibration issues with Hach 2100P turbidimeter (new standards kit ordered).
- 2.11. The outfall discharge piping in the Chehalis River was inspected by Crux Diving, Inc. on Sept. 8 and the video and photo results were submitted to EFSEC on September 12.

## 3. Operations & Maintenance

3.1. Grays Harbor Energy (GHE) operated 29 days and generated 358,430 MWh during the month of September.

# 4. Noise and/or Odor

4.1. There were no complaints made to the site during the month of September.

# 5. Site Visits

5.1. None.

### 6. Other

6.1. Grays Harbor is staffed with 20 personnel.

# Grays Harbor Energy LLC

# **Grays Harbor Energy Center**

Jim Luce, Chair Energy Facility Site Evaluation Council P.O. Box 43172 Olympia, Washington 98504



Re: Satsop Combustion Turbine Project - CO2 Mitigation Plan

Dear Chairman Luce:

Grays Harbor Energy LLC owns and will soon begin operating the Satsop Combustion Turbine Project ("the Project"). The Site Certification Agreement for the Satsop site actually dates back to 1976, when a nuclear facility was proposed for the site. An SCA amendment in 1996 authorized construction of a gas-fired combustion turbine facility at the site, and several amendments since that time reflect subsequent changes in the Project design and ownership.

As you know, the Project was permitted before the Legislature adopted the CO2 mitigation requirements that are now found in RCW chapter 80.70. However, as part of one of the SCA Amendments, the Council required the Certificate Holder to develop a CO2 mitigation plan. Duke developed the "Satsop Combustion Turbine Project Greenhouse Gas Mitigation Plan," and the Council approved that Plan on June 9, 2003. A copy of the approved plan is enclosed.

This letter provides a summary of the approved Mitigation Plan, and then explains two proposals that Grays Harbor Energy will present for the Council's consideration at the Council's February 2008 meeting.

# The Approved Mitigation Plan

The approved Mitigation Plan contemplates that the Certificate Holder will make annual payments to a qualifying organization to be used to implement CO2 mitigation projects. The first payment is due within 30 days after the Project begins commercial operation, and annual payments are to be made on the anniversary of that date in each of the following 29 years.

Calculating the annual payment due under the Plan requires several steps.

Step One: Calculate the Maximum Annual Potential Emissions from the Project. This calculation is based upon the assumption that the Project operates at 100% capacity for 8,760 hours per year.

# **Grays Harbor Energy Center**

We have calculated the Maximum Annual Potential Emissions for the Project to be 2,391,480 tons.

Step Two: Calculate the Amount of Emissions to be Mitigated. The Plan requires the Project to mitigate only a portion of its CO2 emissions. To determine the Amount to be Mitigated, the amount of emissions that would be generated if CO2 were emitted at a rate of 0.675 lbs/kWh is subtracted from the Maximum Annual Potential Emissions calculated in Step One.

We have calculated the Amount of Emissions to be Mitigated each year to be 514,103 tons.

Step Three: Calculate the Mitigation Funding Due.

In Year One, the Project is required to provide funding at a rate of \$0.57 per ton of CO2 Emissions to be Mitigated. In future years, the \$0.57 mitigation rate increases according to the increase in the Producer Price Index.

For Year One, the Project is required to provide \$293,038.43 in Mitigation Funding.

$$514,103 \text{ tons } x \$0.57 = \$293,038.43$$

Step Four: Calculate the Total Payment including Administrative Fee Each year, in addition to the Mitigation Funding calculated in Step Three, the Project must pay an additional 7.5% to be used toward administrative costs.

For Year One, the Total Payment due would be \$315,016.31.

$$293,038.43 \times 1.075 = 315,016.31$$

Council members will recognize that the approved Mitigation Plan is somewhat similar to the Oregon requirement that was in effect several years ago and it is also somewhat similar to the mitigation requirement that the Council included in the Sumas 2 SCA. However, the approved Mitigation Plan also included some important differences. Most notably, it allows the Project to make annual mitigation payments over 30 years, rather than requiring a single lump sum payment at the start of operation.

# **Grays Harbor Energy Center**

# **Requested Approvals**

With that background about the Project's CO2 mitigation obligation, Grays Harbor Energy LLC requests the Council to approve two matters concerning the implementation of and compliance with the Mitigation Plan.

## (1) Administering Organization

At least 30 days prior to the commencement of Commercial Operations, the Mitigation Plan requires Grays Harbor Energy LLC to propose for EFSEC's approval an organization that will manage and administer the Mitigation Funds. We request that the Council approve The Climate Trust as that organization.

We know the Council is familiar with The Climate Trust and as you know, The Climate Trust has extensive experience in administering CO2 mitigation funds. We are enclosing some additional information about The Climate Trust.

We are prepared to start making payments to The Climate Trust in April, if the Council approves it as the administering organization. The Climate Trust has expressed an interest in administering these Mitigation Funds, as indicated by the enclosed letter. We are in the process of finalizing a Memorandum of Understanding that we expect to be able to execute soon after EFSEC approves the Climate Trust as the administering organization under the Mitigation Plan.

# (2) Modify Funding Schedule

As explained above, the approved Mitigation Plan requires the Certificate Holder to make mitigation payments each year for 30 years. Grays Harbor Energy LLC is prepared to comply with this payment schedule. However, when we approached The Climate Trust, The Climate Trust asked us to consider pulling forward some of the payments on a discounted net present value basis. The Climate Trust explained that it is easier for it to place larger amounts of money, and those larger projects mitigate more CO2 per dollar spent than smaller projects.

The Climate Trust has proposed that Grays Harbor Energy LLC make a lump sum payment in Year 1 to cover the first 7 years of operation, and then make annual payments for the remaining 23 years thereafter. The initial lump sum would be calculated based on the assumption that the \$0.57 per ton rate mitigation funding would increase by 2.5% per year (our estimate of the average expected annual increase in the Producer Price Increase), and a net present value determination using a 10% discount rate.

Based on The Climate Trust's assumptions about mitigation costs over time, we have compared the CO2 mitigation expected to be achieved with this proposal to the CO2 mitigation expected to be achieved through the original payment schedule. During the first 7 years, the comparison is as follows:

FIRST 7 YEARS	CO2 Climate Change Expects to Offset	Mitigation Funds Paid (including admin. fee)	
Approved Plan	130,343 tons	\$2,384,763	
Modified Payment Plan	174,618 tons	\$1,642,505	

Attached is a spread sheet that provides further details on these calculations.

After the first seven years, the Mitigation Payments would be made annually, so there would be no difference between the two approaches.

We want to emphasize that Grays Harbor Energy LLC is willing to comply with the funding schedule as set forth in the Mitigation Plan, making payments each year. However, Grays Harbor Energy LLC is also willing to make a lump sum payment of \$1,642,505 to cover its obligation for the first seven years, and asks the Council to approve that alternative approach. A representative from the Climate Trust will join us at the Council's February meeting to further explain the advantages of the lump sum approach from their perspective.

We look forward to discussing these matters with you and other Council members at your February meeting.

Sincerely,

Invenergy Services LLC

Authorized Representative For

Grays Harbor Energy LLC

# The Climate Trust: Organizational Overview and Qualifications February 4, 2008

The following provides an organizational overview of The Climate Trust as well as its qualifications to serve as the implementation organization for the *Satsop Greenhouse Gas Mitigation Plan*.

# Organizational Overview

Unique non-profit with a focus on high-quality greenhouse gas offsets. The Climate Trust is a 501(c)(3) non-profit organization whose mission is to provide high-quality carbon offset projects and advance sound offset policy. Since its establishment in 1997 as an Independent Qualified Organization (IQO) under the Oregon Carbon Dioxide Standard, The Climate Trust has successfully placed nearly \$9 in carbon mitigation funding into a portfolio of 16 offset projects.

Ten years experience as the sole Independent Qualified Organization under the Oregon GHG Standard. The Climate Trust has provided cost-effective offsets, received flawless financial audits, managed funds transparently, and preserved the capital invested in offsets. As a result, The Climate Trust has maintained its qualified status under the Oregon law since the organization's inception. All offset projects funded to date have met the rigorous compliance criteria set forth by the Oregon Carbon Dioxide Standard.

Served as offset acquisition organization for other states. The Climate Trust has functioned as the provider of offsets under regulatory procedures in both Massachusetts and Montana. In Massachusetts, we successfully worked with the Massachusetts Energy Facility Siting Council as the offset acquisition organizations for a newly sited power facility. For our work in Montana, The Climate Trust was selected to acquire the offsets under a settlement agreement between a power developer and the Montana Department of Environmental Quality. For both of these, The Climate Trust was successful in identifying and implementing local projects.

<u>Diverse portfolio of offset projects.</u> The Climate Trust's current portfolio consists of 16 projects totaling \$8.8 million that will offset nearly 2.6 million tons of CO<sub>2</sub>, making it one of the largest institutional buyers of offsets in the US. A sampling of project sectors this diverse portfolio includes:

- Transportation;
- Diesel reductions;
- Industrial material substitution;
- Fuel switching;

- Renewable energy;
- Energy efficiency; and
- Forest restoration and preservation

<u>Capacity to deliver at all stages of the offset project cycle.</u> The Climate Trust has extensive experience with all the elements of identifying and implementing offset projects. This includes specifying preferred offset types, developing and issuing RFPs, evaluating and recommending projects, assembling diverse portfolios, negotiating offset contracts, designing monitoring and verification protocols, managing the implementation of offset contracts, and maintaining an offset registry and retiring tons.

# Qualifications to Serve as an IQO for Washington

Although the *Satsop Greenhouse Gas Mitigation Plan* was developed prior to the passage of Washington's Greenhouse Gas Standard (WA RCW 80.70), The Climate Trust is able to meet the IQO requirements set forth in 80.70:

Requirement of 80.70: "An independent qualified organization shall not use more than twenty percent of the total funds for selection, monitoring and evaluation of mitigation projects and that management and enforcement of contract" Section 80.70.050(2).

<u>Qualification</u>: This is identical to Oregon GHG Standard requirement. To date, The Climate Trust has been in compliance with this obligation and we maintain a third-party annual audit to ensure ongoing compliance.

Requirement of 80.70: "Before signing contracts to purchase offsets with funds from certificate holders or order of approval holders, an independent qualified organization must demonstrate to the council that the mitigation projects it proposes to use provides a reasonable certainty that the performance requirements of the carbon dioxide mitigation projects will be achieved" Section 80.70.050(3).

Qualification: The Climate Trust continues to utilize the highest offset project assessment standards in the US offset market.

Requirement of 80.70: "The Independent Qualified Organization shall permit the council to appoint up to three persons to inspect plans, operation, and compliance activities of the organization and to audit financial records and performance measures for carbon dioxide mitigation projects using carbon dioxide mitigation money paid by certificate holders or order of approval holders under this chapter." Section 80.70.050(4),

Qualification: The Climate Trust has an offset review committee, comprised of members of the Climate Trust's Board of Directors that is responsible for the review of carbon dioxide mitigation projects used to meet compliance obligations under the Oregon Carbon Dioxide Standard. It is anticipated that EFSEC appointed members would sit on that committee.

Requirement of 80.70: "Independent qualified organizations must file biennial reports with the council, the department, or authority on the performance of carbon dioxide mitigation projects, including the amount of carbon dioxide reductions achieved and a statement of cost for the mitigation period." Section 80.70.050(5). Qualification: The Climate Trust undergoes an annual financial audit conducted by an independent auditing agency.

Supplemental information regarding The Climate Trust's programs, projects, and activities – including copies of our annual financial audits – can be made available upon request.

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## Calculations of Tons of CO2 Mitigated Under Both Options

#### Yearly Payments for first 7 years

2.6% Estimated Growth Rate in PPI

	Year	Т	otal Mitigation Payment	Admin Payments (7.5% of mitigation payment)	CO2 Price (\$/ton)	CO2 Offset Volume (tons)
1	2008	\$	293,038	\$ 21,978	\$12	19,536
2	2009	\$	300,657	\$ 22,549	\$12	20,044
3	2010	\$	308,475	\$ 23,136	\$12	20,565
4	2011	\$	316,495	\$ 23,737	\$15	16,880
5	2012	\$	324,724	\$ 24,354	\$15	17,319
6	2013	\$	333,167	\$ 24,987	\$15	17,769
. 7	2014	\$	341,829	\$ 25,637	\$15	18,231
	Total	\$	2 218 384	\$ 166 379		130 343

Total Payment

\$ 2,384,763

#### **Lump Sum Payment**

Discount Rate

10%

		Admin Payments		
		(7.5% of	CO2	CO2 Offset
	<b>Total Mitigation</b>	mitigation	Price	Volume
	Payment	payment)	(\$/ton)	(tons)
Total	\$1,527,911.46	\$114,593.36	\$7	174,618

Total Payment

\$ 1,642,505

## Differences

	Total Cost	CO2 Mitigated (tons)
Satsop Plan	\$ 2,384,763	130,343
Lump Sum Payment	\$ 1,642,505	174,618

#### Notes about these calculations:

PPI Growth Rate - From 1997 through 2006, PPI on all products has changed from -2.5% to +7% per year, with an average change of 2.6%.

CO2 Price per ton - These rates come from the forward price curves for CO2 used by The Climate Trust.

The curves they use are fairly conservative and show little price growth over the next few years.

The price difference between the Lump Sum Payment rate of \$7 and the year 1 rate of \$12 is because larger projects are easier to place and are more efficient.

Discount Rate - We use a 10% rate when making investment decisions for the plant. Because of the financing structure of Grays Harbor Energy LLC, we must go to our lenders and take out new loans to make this lump sum payment.

# SATSOP COMBUSTION TURBINE PROJECT GREENHOUSE GAS MITIGATION PLAN

APPROVED June 9, 2003

By

# STATE OF WASHINGTON ENERGY FACILITY SITE EVALUATION COUNCIL

SUBMITTED BY DUKE ENERGY GRAYS HARBOR, LLC

#### INTRODUCTION

In 1994, the Washington Public Power Supply System (now "Energy Northwest") filed an application with the Energy Facility Site Evaluation Council (EFSEC or "the Council") to construct a 490 MW combined-cycle combustion turbine project at the Satsop site. After holding an adjudicatory hearing, EFSEC recommended a Site Certification Agreement (SCA) for the Satsop Combustion Turbine Project, and the Governor executed that SCA on May 21, 1996.

The topic of greenhouse gas mitigation was addressed during the adjudicatory hearings in 1996. Evidence indicated that the facility would emit up to 1.778 million tons of greenhouse gases a year. During the hearings, the applicant and the Counsel for the Environment disagreed about whether the Council should require mitigation for those greenhouse gas emissions. Ultimately, the Council decided not to impose a mitigation requirement. The Council found that "the Satsop CT Project uses the latest reasonable technology and that it will produce lower emissions of greenhouse gases than older natural gas combustion turbine facilities or other fossil fuel facilities." Order No. 694 at 13-14.

Among other things, the Council concluded that "[b]urdensome greenhouse gas mitigation . . . could place the Applicant at a competitive disadvantage within the power producing market and deprive the market of a very efficient power producing facility. Balancing the respective interests, and recognizing that emission technology will advance and greenhouse mitigation measures may be enhanced as time passes, the Council will impose no fixed requirement upon the Applicant. . . . If a comprehensive federal or state mitigation program is implemented, the Council reserves the right to exercise its authority under that program . . ." Order No. 694 at 25. Accordingly, the original SCA provided that:

If a comprehensive federal or state mitigation program is implemented, the Council reserves the right to exercise its authority under that program, considering and appropriately crediting any measures that the Certificate Holder has accomplished. SCA Article VI.B.2.

In 2001, the Council added Duke Energy Grays Harbor, LLC ("Duke Energy"), to the SCA as a Certificate Holder, and together Duke Energy and Energy Northwest requested a technical amendment to the SCA to allow the use of currently available equipment in the CT facility. The equipment change resulted in an increase in the facility capacity from 490 MW to approximately 630 MW.

The Council granted the technical amendment on April 13, 2001, by Resolution No. 298. In Resolution No. 298, the Council acknowledged that the increase in the facility's capacity could result in an increase in the facility's carbon dioxide (CO<sub>2</sub>) emissions, and stated that the Council had authority to compel the Certificate Holders to prepare and implement a carbon dioxide mitigation plan. Although the Satsop CT facility now has the potential to emit more than 1.778 million tons of CO<sub>2</sub> per year, under many likely operating scenarios, the actual annual emissions would not exceed the total volume of emissions that the Council and the Governor permitted in 1996 without any mitigation requirement. Both Resolution No. 298 and subsequent discussions with the Council

reflect the Council's intention to require the Certificate Holders to mitigate only those CO<sub>2</sub> emissions that exceed the previously-permitted amount.

Duke Energy has developed this Greenhouse Gas Mitigation Plan over the course of several months, in consultation with Council members and with careful consideration of comments provided by other interested parties. The mitigation plan set forth below is based upon the mitigation plan that the Council approved for the Sumas 2 Generating Facility, which in turn was based upon the mitigation requirements established by Oregon statute and regulations.

In evaluating the mitigation plan, however, it is important to keep in mind that the Satsop CT Project differs from the Sumas 2 project in one very important respect. EFSEC approved the vast majority of the  $CO_2$  emissions from the Satsop CT Project in 1996 (those attributable to 490 MW of the now 630 MW facility), without imposing any mitigation requirement. In contrast, none of the Sumas 2 facility's emissions had been previously approved without mitigation. Nonetheless, to address EFSEC's concerns, Duke Energy proposes a mitigation plan that is relatively comparable to the plan approved for the Sumas 2 Project.

#### **MITIGATION PLAN**

Duke Energy proposes that the mitigation obligation be based upon the maximum potential  $CO_2$  emissions that exceed a rate of 0.675 pounds of  $CO_2$  per kilowatt hour (lb/kWh) over 30 years of the facility's operation. The mitigation requirement would be satisfied on an annual basis by providing a fixed amount of funding per ton of  $CO_2$  emissions to be mitigated to an approved organization for use in implementing  $CO_2$  mitigation projects. In addition, the Certificate Holders will provide a fixed amount of funding to cover the organization's expenses in administering the mitigation funding.

This Mitigation Plan is generally based upon the mitigation plan approved by the Council for the Sumas 2 Generation Facility, which in turn was based on the requirement in effect in Oregon on June 29, 2001, the date on which the application for the Sumas 2 project was submitted to EFSEC. However, this Plan differs from the Sumas 2 mitigation plan in three important respects: (1) funding will be provided on an annual basis, unlike the Sumas plan which funded the entire obligation over the first five years of operation; (2) the price per ton will increase over time according to the Producer Price Index, and (3) funding for administrative expenses will be provided.

## A. Calculation of Emissions Subject to Mitigation Requirement

The Certificate Holders will mitigate potential  $CO_2$  emissions from the facility that exceed the rate of 0.675 lb/kWh. The mitigation requirement will be based upon the facility's maximum potential emissions, rather than the actual emissions in any given year.

In order to determine the volume of emissions requiring mitigation, the Certificate Holders shall determine the facility's maximum potential annual CO<sub>2</sub> emissions and the corresponding maximum potential kilowatt-hours of electricity generated. The Certificate Holders shall then subtract from the maximum potential annual emissions the volume of emissions that would be associated with generating the same amount of electricity if the electricity were generated at a rate of 0.675 lb/kWh CO<sub>2</sub>.

For example, if the facility's maximum capacity were 630 MW and its maximum potential annual CO2 emissions were 2.2 million tons, the calculation would be made as follows:

Facility's Potential Annual CO <sub>2</sub> Emissions	-	Annual Emissions if 630 MW Generated at Rate of 0.675 lbs CO <sub>2</sub> per kilowatt hour	= 1	Emissions to Mitigate
2,200,000 tons	-	630,000 kw x 8760 hrs x 0.675 lb/kwhr	=	Emissions to Mitigate
		2000 lbs/ton		
2,200,000 tons	-	1,862,595 tons	=	337,405 tons

Thirty days prior to the commencement of facility operations, the Certificate Holders will submit to EFSEC the calculation of the emissions subject to mitigation on an annual basis.

### **B.** Funding for Mitigation

The Certificate Holders will satisfy the mitigation requirement by providing a fixed amount of funding for each ton of emissions to be mitigated to an organization approved by EFSEC, as well as funding for administrative expenses as described below.

The amount of mitigation funding will be initially be fixed at \$0.57 per ton of  $CO_2$  emissions to be mitigated. On the first anniversary of the commencement of commercial operation of the facility, and on the anniversary of that date of each year thereafter, the amount of funding per ton will increase from \$0.57 in the same percentage as the Producer Price Index has increased during the same period. For example, if the facility began commercial operation on January 1, 2004, and if the Producer Price Index rose by 3% from January 1, 2004 to January 1, 2005, the amount of any funding due for 2005 would be based on a price of \$0.587 per ton, which is 103% of \$0.57.

## C. Funding for Administrative Expenses

In addition to the mitigation funding described above, the Certificate Holders will provide the organization selected to administer the greenhouse gas mitigation funding with funding equal to seven and one-half percent (7.5%) of each annual payment of mitigation funding for use toward the payment of the organization's administrative expenses.

## D. Timing and Duration of Funding Requirement

The mitigation requirement will be payable by the Certificate Holders on an annual basis at the start of each of the first 30 years in which the facility is operating. Thirty days after the facility begins commercial operation, and on the anniversary of that date in each of the following 29 years, the Certificate Holders shall submit documentation to EFSEC demonstrating that the mitigation and administrative funding required under this mitigation plan has been provided to the organization approved to administer the funds.

## E. Approval of Organization to Administer Funds

A qualified organization, such as the Climate Trust, shall be selected by the Certificate Holders to administer the funds provided for greenhouse gas mitigation. At least thirty days prior to the commencement of commercial operations, the Certificate Holders shall propose, for EFSEC's approval, an organization to administer the mitigation funding. The Certificate Holders shall provide detailed information regarding the proposed organization, including documentation indicating the organization's willingness to administer the funds and a description of how the organization intends to administer the funds. If EFSEC does not approve the organization proposed by the Certificate Holders, EFSEC shall specify an alternative organization to receive funding required under this mitigation plan.

At any time while the mitigation requirement is in effect, the Certificate Holders may propose to designate a new organization to administer mitigation funds in future years. EFSEC must approve any change in the administering organization.

#### PREEMPTION AND SUNSET

If a new state or federal law imposes requirements on the Certificate Holders to limit, mitigate or offset greenhouse gas emissions, EFSEC will support the Certificate Holders in obtaining credit under any such new laws, regardless of preemption, for early action for offsets already funded under this Mitigation Plan.

If any new state or federal law pre-empts this Mitigation Plan, to the extent that any carbon offset or funding obligation hereunder has not been met at the time of such change in law, the Certificate Holders may meet any such obligation through compliance with the new program, and further obligations under this Mitigation Plan will terminate.



Grays Harbor Energy Center GHG Mitigation Plan

Sheldon Zakreski, Director of Asset Management Sean Penrith, Executive Director October 17, 2017

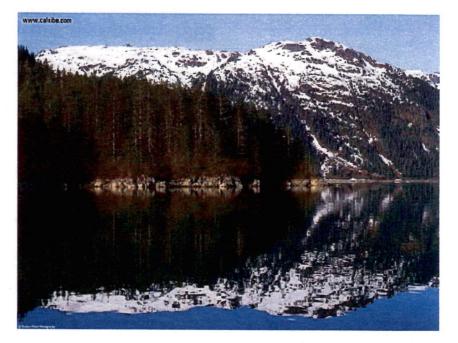
# **OUTLINE**

- About The Climate Trust
- How the Plan works
- Impact of the Plan
- Mitigation Payment History
- Proposed Resolution



# **Mission:** The Climate Trust mobilizes conservation finance to maximize environmental returns

- Non-profit Organization 1997
- Committed to projects \$34M
- Climate impact equivalent to taking almost 700,000 cars off the road
- Over 50 projects and 100+ collaborative partnerships
- Compliance and voluntary programs



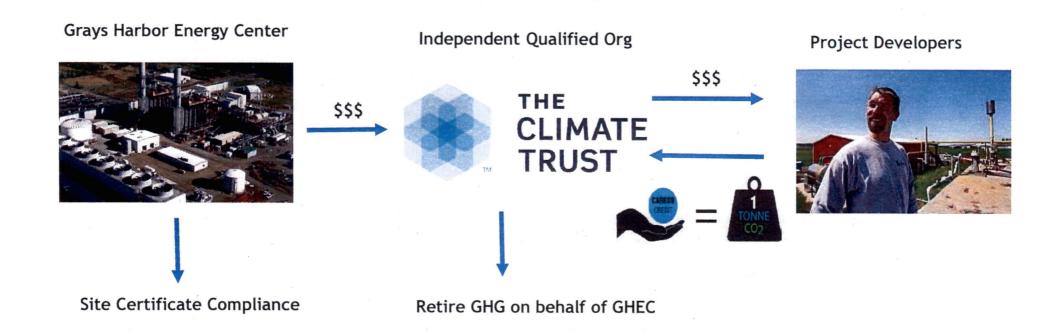


# How is the GHG Mitigation Payment Calculated?

- Annual calculation
  - 1. Emissions differential between Total Potential and Base Rate
    - 514,103 short tons of CO2e emissions
  - 2. Base rate and inflation
    - Initial rate \$0.57 per ton
    - Rate fluctuates based on PPI starting on April 1, 2008
- Paid \$3,245,080 (2008-17)

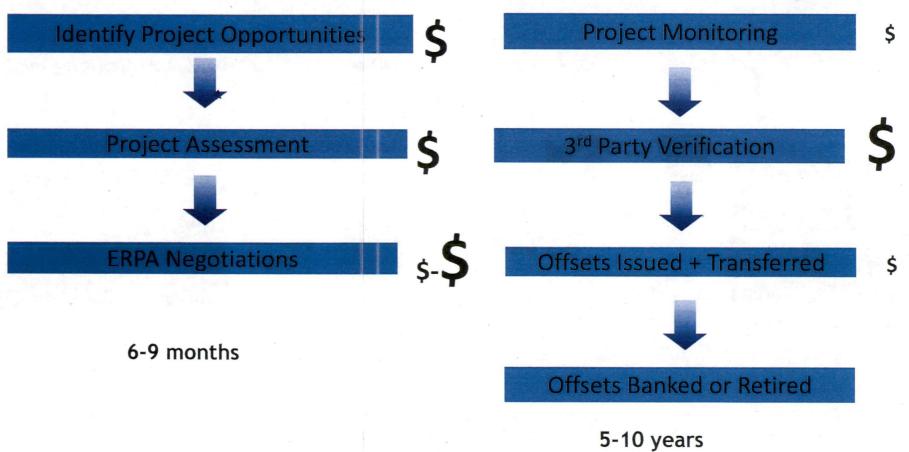


# How this works?



# **Offset Project Lifecycle**



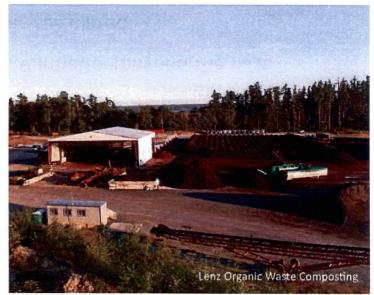


# **GHEC Project Portfolio**

Project Name	State	Contracted (mtCO <sub>2</sub> e)	Retired (mtCO <sub>2</sub> e)
Rexville Dairy Digester	WA	50,476	50,476
Lochmead Dairy Digester	OR	11,200	2,991
Cedar Grove Composting	WA	17,996	17,996
ECC Composting	DE	33,002	33,002
Composting Replacement Offsets	WA	41,811	41,811
Afognak Forestry	AK	91,655	91,655
ClimeCo Composting	WA	37,922	37,922
Total		284,062	275,853

148,205 offsets or 54% retired are WA-based

Eligible to use for Clean Air Rule





# **GHG Mitigation Payment Calculation in Practice**

- What happened? TCT reset the unit rate to the base rate of \$0.57 each year before factoring in prior year PPI.
- What should have happened? Each new annual unit rate calculation should have factored PPI going back to April 1, 2008 not just the prior year PPI.
- What's the implication? By not taking into account inflation beyond the past year, mitigation payments were increasingly under-calculated.
  - Result is a total underpayment of \$181,029 between 2010 and 2016



# How did this happen?

- Payment spreadsheet wasn't initially set up to carry over inflation.
- Discovered in March, 2017 review of GHG Plan in response to assessing how it would interact with new Clean Air Rule regulation.



# How TCT addressed the issue?

- Updated controls to mitigate future risk of error
  - Annual calculation prepared and submitted by Director of Asset Management
  - 2. Annual calculation is reviewed by Director of Finance
  - 3. If calculations reconcile, mitigation payment documentation submitted to Executive Director for review and approval
  - If approved by Executive Director, invoice and calculation documentation submitted to Invenergy



# Interactions with Invenergy

- April 2017. TCT informed Invenergy of the error.
- April 2017. TCT submitted annual mitigation payment requested based on corrected formula. Invenergy made mitigation payment.
- May-October 2017. Discussions with WA EFSEC staff and between Invenergy and TCT on the miscalculation and negotiations to reach a mutually agreed to resolution.



# **Proposed Resolution**

- Additional payment of \$45,257 per year over the next 4 years (2018-2021)
  - Represents 100% of total miscalculated mitigation funds amount
- 100% of these funds go straight to offsets
  - Not used for TCT's transaction and management costs
  - Accounting system will reflect this restriction on these funds
- TCT to make best efforts to source WA-based offsets
- Parties negotiating a MOU to govern resolution plus future mitigation payments
- Increased collaboration with EFSEC staff on transparency and program reporting



# THANK Y !!

# **Energy Facility Site Evaluation Council**

Non Direct Cost Allocation for 2nd Quarter FY 2018 October 1, 2017 – December 31, 2017

The EFSEC Cost Allocation Plan (Plan) was approved by the Energy Facility Site Evaluation Council in September 2004. The Plan directed review of the past quarter's percentage of EFSEC technical staff's average FTE's, charged to EFSEC projects. This information is used as the basis for determining the non-direct cost percentage charge, for each EFSEC project. In addition, the Plan allows for adjustment due to anticipated work load and the addition of new projects.

Based on the levels of work during the 1st quarter of FY 2018, using the procedures for developing cost allocation, and allowance for new projects, the following percentages shall be used to allocate EFSEC's non direct costs for the 2nd quarter of FY 2018:

Kittitas Valley Wind Power Project	6%
Wild Horse Wind Power Project	6%
Columbia Generating Station	16%
Columbia Solar	10%
WNP-1	3%
Whistling Ridge Energy Project	3%
Grays Harbor 1&2	8%
<b>Chehalis Generation Project</b>	8%
Desert Claim Wind Power Project	3%
Grays Harbor Energy 3&4	3%
Tesoro Savage	34%

Stephen Posner, EFSEC Manager

Date: 10/14/17