Land Use Hearing Tuusso Columbia Solar Project December 12, 2017



206.287.9066 I 800.846.6989

1325 Fourth Avenue, Suite 1840, Seattle, Washington 98101 <u>www.buellrealtime.com</u>

email: info@buellrealtime.com



WASHINGTON STATE

ENERGY FACILITY SITE EVALUATION COUNCIL

TUUSSO COLUMBIA SOLAR PROJECT

Kittitas Valley Event Center Armory

901 East 7th Avenue

Ellensburg, Washington 98926

Land Use Hearing

December 12, 2017

7:06 p.m.

DANI JEAN CRAVER CCR NO. 3352

- 1 MR. STEPHENSON: We want to give Bill
- 2 Sherman, the counsel for the environment, just an
- 3 opportunity to give everybody his contact
- 4 information. He didn't have a chance to do that
- 5 earlier so in case any of you wish to get in touch
- 6 with him.
- 7 MR. SHERMAN: Thank you, Mr. Stephenson. So
- 8 my name is Bill Sherman, I'm the counsel for the
- 9 environment on this project. I'm the assistant
- 10 attorney general with the Washington State Attorney
- 11 General's Office.
- 12 If you want to get in touch with me, there
- 13 are a couple ways you can do that. If you --
- 14 literally if you Google "Counsel for the
- 15 environment, "with quotes around it, you'll come up
- 16 with a web page that has my phone number and e-mail
- 17 address.
- Or if you want to write it down, my e-mail
- 19 address is bill.sherman -- last name spelled
- 20 S-h-e-r-m-a-n -- @atg -- like attorney general --
- 21 .wa.gov. So feel free to contact me if there's
- 22 anything you want me to consider and that's it.
- 23 Thank you very much.
- MR. STEPHENSON: Thank you.
- 25 All right. Again, thank you for being here

- 1 tonight. Again, my name is Cullen Stephenson. I'm
- 2 the EFSEC council member representing the Department
- 3 of Ecology. I'm presiding over tonight's land use
- 4 hearing which is being held in accordance with RCW
- 5 80.50.090 and WAC 463-26.
- 6 Tonight's hearing is being held at the
- 7 Kittitas Valley Event Center Armory in Ellensburg,
- 8 Washington. It's now 7:08 p.m. This meeting is an
- 9 opportunity for you to provide testimony relative to
- 10 the consistency and compliance with land use plans
- 11 and zoning ordinances.
- 12 Notice of tonight's hearing was published in
- 13 the Ellensburg Daily Record, the meeting time and
- 14 location was also provided in a notice which was
- 15 sent to the project mailing list, as well as being
- 16 posted on the EFSEC website.
- 17 The purpose of the land use hearing is to
- 18 determine whether at the time of application filing
- 19 the proposed Columbia Solar Project was consistent
- 20 and in compliance with Kittitas County land use
- 21 plans and zoning ordinances.
- Testimony provided tonight will help inform
- 23 the EFSEC Council in developing a determination on
- 24 land use consistency. Unlike the public
- 25 informational meeting we just completed where

- 1 general comments on the project were received, this
- 2 meeting is focused solely on land use, therefore,
- 3 your testimony must be specific to land use issues
- 4 with reference to appropriate county codes and
- 5 zoning ordinances.
- 6 This evening we will hear first from the
- 7 applicant and then Kittitas County if they wish to
- 8 testify. Following that, we will hear from those of
- 9 you who have signed up to speak.
- 10 Again, any written comments should be added
- 11 to the list and can be brought up here to the table
- 12 by the court reporter or given to EFSEC staff.
- 13 Am I getting this right?
- MR. ROSSMAN: Yes.
- 15 MR. STEPHENSON: Thank you.
- We are going to allow -- we'd like to keep
- 17 this still to two minutes but we'll stretch to three
- 18 if you're really good about your testimony. So we
- 19 will stretch to three because we've had a lot of
- 20 folks ask us for a little more time on this part of
- 21 the testimony. I think we have 19 people signed up
- 22 so this will take us hopefully just an hour. All
- 23 right. Thank you.
- 24 Can we talk about the first five --
- MS. POTIS: Yes.

- 1 MR. STEPHENSON: Excuse me. The proponent.
- 2 MR. MCMAHAN: This has every opportunity to
- 3 fly off of here because I speak with my hands, so if
- 4 it's possible to take it, that'd be great. Thanks.
- 5 Sorry to be disruptive already.
- 6 Chairman -- or Acting Chairman Stephenson and
- 7 ad hoc Chairman Stephenson and council members, good
- 8 evening. Thank you for the opportunity to be here.
- 9 I am a fast talker and I'm going to try real
- 10 hard not to do that tonight, and particularly,
- 11 because we're going to try to -- we're going to try
- 12 to cover the applicant's application in 20 minutes
- or less. We're really, really going to try to do
- 14 that tonight, so mine included. So we're going to
- 15 buzz along as quickly as we can within reason.
- So a couple of preliminaries, I don't plan to
- 17 talk about the moratorium and I don't plan to talk
- 18 about the judge's order positioned a couple weeks
- 19 ago, neither of them are material to these
- 20 proceedings. I've shared information with staff and
- 21 your legal counsel on that. If you would like me to
- 22 address those topics, I'm happy to do so, but I'd
- 23 rather just get to the heart of the matter here and
- 24 talk about land use consistency.
- 25 Another preliminary matter, if, for the

- 1 record, we can make sure that Jason Evans'
- 2 presentation is made a part of the land use record
- 3 because it is an important introductory piece for
- 4 that element of the process.
- 5 MR. STEPHENSON: I'm sorry, sir.
- 6 MR. MCMAHAN: Yes.
- 7 MR. STEPHENSON: I don't think for the record
- 8 we know who you are.
- 9 MR. MCMAHAN: Sorry about that. Tim McMahan
- 10 of Stoel Rives Law Firm, and I am very proud to be
- 11 the legal counsel for the project. Sorry, my
- 12 contact information is of record with the siting
- 13 council.
- MR. STEPHENSON: Thank you.
- MR. MCMAHAN: So I'm going to speak, Greg
- 16 Poremba and Evan Dulin from SWCA will then follow up
- 17 and really get into the substantive issues dealing
- 18 with land use compliance.
- 19 And I submitted a hearing memorandum to you
- 20 previously, you have that, so I again don't think
- 21 that I need to go into great, great detail on that
- 22 which is already made a part of the record.
- 23 At page 2 of the memorandum I quote verbatim
- 24 the Kittitas County Code's conditional use criteria
- 25 which is applicable to these projects. And the

- 1 conditional use process links the projects and our
- 2 analysis links with the compliance and consistency
- 3 provisions in the code with objective standards,
- 4 objective studies, and the work has been done by
- 5 TUUSSOs to demonstrate compliance and consistency
- 6 with local zoning and local Comprehensive Plans, as
- 7 you heard earlier from Jason, that's a very
- 8 significant amount of work that's been done here
- 9 about that.
- 10 I'm going to zero in several key criteria
- 11 which if misapplied can render the overall condition
- 12 use permitting process very subjective, and frankly,
- 13 unlawful as a basis for decision, and my focus will
- 14 be on several of these criteria, and again, I will
- 15 let the legal memorandum and the record speak for
- 16 itself.
- 17 But to start by saying the Kittitas County
- 18 Code, as you have heard from others, allows these
- 19 facilities as a conditional use -- as a conditional
- 20 use subject to a conditional use permit.
- 21 So first of my several points I want to make,
- 22 and this relates to the county code provisions that
- are on page 3 of my memorandum, the provisions in
- 24 the code, Kittitas County allows solar PV as a
- 25 conditional use. Similarly, the county allows a

- 1 wide range of other rural land uses to enable
- 2 diverse economic activities in rural areas, you've
- 3 heard some of that. It's not -- the rural areas in
- 4 this county are not a farming sanctuary, they are
- 5 not open space.
- 6 And most importantly, the code allows and
- 7 encourages a diversity of economic activities to
- 8 discourage residential sprawl that is fundamental
- 9 and it's a fundamental that stems from the Growth
- 10 Management Act.
- 11 Washington law expressly allows conditional
- 12 uses under site-specific conditions, and the goal is
- 13 to address localized impacts, the localized impacts
- 14 based upon objective standards and criteria. They
- 15 may not be based on subjective ad hoc rules.
- 16 Permits must protect the landowner applicant from
- 17 discrimination and bias and enable predictable
- 18 investments.
- 19 The code must and does, when properly
- 20 applied, enable project specific, site-specific
- 21 review linked to consideration of demonstrable
- 22 proven impacts on how surrounding landowners make
- 23 use of their lands and whether for some reason these
- 24 projects would jeopardize the use of those lands,
- 25 the ongoing use of those lands for farming, that's

- 1 the key.
- 2 So criteria I want us to highlight, first of
- 3 all, the code requires consideration of whether the
- 4 use is essential or -- heavy on or -- desirable to
- 5 the public's convenience, not detrimental or
- 6 injurious to the public health, peace, or safety, or
- 7 to the character or the surrounding neighborhood.
- 8 That's a very broad code provision.
- 9 So in essence -- in essence, the concern is
- 10 that one can tumble to character of land uses and
- 11 that this kind of a provision can override the need
- 12 for predictable and criteria-based standards which
- 13 is a matter of law.
- Now, as indicated by Jason, and you'll hear
- 15 more about this, we have studied agricultural land
- 16 use, surrounding agricultural land use, and the
- 17 sites' agricultural land use. Wildlife, wetlands,
- 18 visual impacts, glare, noise, re-vegetation,
- 19 geology, so these sites, all of them have been
- 20 studied on, criteria that is capable of being
- 21 understood and evaluated objectively versus
- 22 subjectively.
- 23 So this Council has heard several and decided
- 24 on several wind energy facilities where this Council
- 25 has found need and necessity and essential value to

- 1 the public and to the state by the implementation of
- 2 robust renewable energy development, those have been
- 3 key findings in three facilities proven by the
- 4 Council.
- 5 So here we find our situation where we are in
- 6 really an unprecedented effort by this project to
- 7 evaluate the impacts of the project in a setting
- 8 where, as you are well aware, having reviewed four
- 9 years on an oil terminal, we are in the midst of a
- 10 real struggle nationally and within the state to
- implement renewable energy.
- 12 Recent developments are quoted in my
- 13 memorandum, very significant recent developments
- 14 that require and create additional markets for
- 15 renewable power. And we are moving rapidly away
- 16 from fossil-fuel generation, particularly with coal
- 17 strip retirement that currently occupies 20 percent
- 18 of Puget Sound Energy's portfolio.
- 19 So consistency with the intent and goals of
- 20 the policies. Consistent doesn't mean compliant,
- 21 the code does not contemplate a prohibition of
- 22 natural resource base non-farming uses, to the
- 23 contrary, it explicitly allows them. It
- 24 contemplates, quote, differing natural features,
- 25 landscape types and land uses, and it ensures,

- 1 quote, economic opportunities for rural areas.
- 2 That's what the code does. It encourages and
- 3 ensconces a right to farm but it doesn't impose an
- 4 obligation to farm every acre of land of
- 5 agricultural activity.
- 6 Third thing, third piece of the code that I
- 7 want to talk about is this language preserving rural
- 8 character as defined by the Growth Management Act,
- 9 pages 17 through 21 in my brief, my legal
- 10 memorandum. This is potentially the most subjective
- 11 criteria but -- but it is wholly capable of
- 12 objective application.
- And the Growth Management Act, which is the
- 14 genesis of this language, did not intend to apply it
- 15 as a means of arbitrating whether or not something
- 16 is or is not subjectively consistent with rural
- 17 character and should be denied because of individual
- 18 views of that.
- 19 The concept has no meaning separate and apart
- 20 from the seven factors that are in RCW 36.70a.030
- 21 which are set forth in my memorandum, pages 17
- through 18.
- 23 So it is important to note rural character
- 24 may not be applied as a proxy for varying subjective
- 25 opinions concerning whether a particular project is

- 1 considered aesthetically pleasing to people in the
- 2 neighborhood.
- Greg and Evan's presentations, along with
- 4 Jason's earlier presentation this evening, will
- 5 demonstrate and have demonstrated -- will
- 6 demonstrate the depth of TUUSSO's work to prove that
- 7 all five projects are wholly compatible with rural
- 8 land uses, it will not impair surrounding land uses,
- 9 they will not increase the cost of farming on
- 10 surrounding land uses, they will in no way force any
- 11 conversions to non-agricultural or farming land uses
- 12 including residential land uses and sprawl. So we
- 13 urge this Council to apply an objective,
- 14 evidence-based consideration to these facilities.
- 15 So these projects rely on all objective
- 16 evaluations of impacts that are required by the
- 17 siting council and its rules and that have been
- 18 undertaken by TUUSSO. So rather than the EFSEC
- 19 acting as arbiter of subjective opinions of rural
- 20 character, we ask that you rely on your own rigorous
- 21 standards and make an evidence-based decision that
- 22 is objectively fair and reasonable under the
- 23 criteria that are in the county code.
- 24 With that, I'm going to turn it over to our
- 25 experts to provide you the substantive information.

- 1 MR. STEPHENSON: Thank you.
- 2 MR. MCMAHAN: Thank you very much.
- 3 MR. POREMBA: Hello. My name is Greg
- 4 Poremba. I'm a senior energy project manager with
- 5 SWCA Environmental Consultants in Seattle. We
- 6 provided TUUSSO support in preparing the application
- 7 to the Council, as well as the SEPA checklist, doing
- 8 field studies, visual simulations, basically a lot
- 9 of the environmental work that you're going to see
- 10 summarized tonight.
- 11 For my presentation, I'd like to focus in on
- 12 land- use effects, all this will be very brief, but
- 13 it's all in the application, on agricultural
- 14 effects, visual aesthetic effects, and effects from
- 15 glare analyses.
- 16 So each of the sites, as you've probably seen
- 17 in the materials in the back.
- 18 MR. POSNER: Use the mic, Greg.
- 19 MR. POREMBA: Oh, sorry. All the sites, as
- 20 you can see, are 35 up to 55 acres. Their land use
- 21 is either designated in the Comprehensive Plan as
- 22 commercial agricultural or rural working, and the
- 23 zoning is either commercial agriculture or ag 20.
- In the case -- as you can see from the
- 25 numbers up on the screen, they make up anywhere from

- 1 .01 percent to .02 percent of the land use
- 2 designated in the county under those categories, so
- 3 a very minor part of the land use zoning in the
- 4 county. On an individual basis, the four of the
- 5 five projects are active agricultural properties
- 6 either being used to grow hay or for grazing. The
- 7 Fumaria Solar Project site which is 35 acres is
- 8 currently a fallow agricultural land without
- 9 irrigation.
- 10 So altogether, the 232 acres of the five
- 11 sites combined includes roughly 145 acres of
- 12 commercial agricultural land, which is .05 percent
- 13 of all lands in the county under that designation,
- 14 and the 87.2 acres that are rural working lands is
- 15 .03 percent of the total lands under that
- 16 designation, so they make up a very minor portion of
- 17 zoning and land use under those categories.
- 18 Moving on to agriculture briefly. The U.S.
- 19 census -- or U.S. Department of Agriculture
- 20 agricultural census from 2012 indicated that there
- 21 are roughly 183,000 acres of farmlands in Kittitas
- 22 County, of that, the lands under the TUUSSO projects
- 23 would make up .13 percent of total farmlands. Of
- 24 the croplands only, so excluding for raising
- 25 livestock and for other purposes, it would comprise

- 1 .34 percent of the 68,000 acres used to grow crops.
- 2 So again, very minor portion of the county overall.
- In addition, looking at potential impacts to
- 4 surrounding farming activities, Jason went through
- 5 some of this already on the setbacks, so depending
- 6 on the site design and locational factors that we
- 7 were -- we and TUUSSO were designing around, the
- 8 setbacks are generally anywhere from 20 to 60 feet,
- 9 none of the facilities on the site are greater than
- 10 eight feet tall, so you don't have to worry about
- 11 shadows coming off the solar panels or the
- 12 inverters, anything affecting nearby properties,
- 13 therefore, shouldn't affect any agricultural
- 14 activities on those properties, any crop
- 15 productivity, or anything else;
- Jason talked about potentially growing native
- 17 vegetation or potentially some hay crops, and as
- 18 part of this proposal, there would be treatment for
- 19 weeds to minimize weeds and, therefore, minimize the
- 20 opportunity for them to go offsite and there by
- 21 agricultural properties.
- 22 And then looking at construction impacts,
- 23 since we don't want to effect any more than we have
- 24 to, any kind of tractor movements or product
- 25 movements to market, we were looking at the

- 1 potential vehicle use on the roads surrounding the
- 2 sites.
- 3 On average, there would be six heavy trucks
- 4 per day to each site and 19 non-heavy vehicles per
- 5 day to each site, so a total of 25. And in most
- 6 cases, with the vehicle counts on the access roads,
- 7 the impact would be less than 5 percent just as far
- 8 as number of current vehicles using the roads, not
- 9 as far as the standards for what the roads can
- 10 handle.
- In the case of the Fumaria site, the numbers
- 12 are a little higher, they're more around 12 to I
- 13 think 35 percent, but that's because Clarke Road and
- 14 Faust Road have such low traffic counts -- one of
- 15 them is 66 vehicles a day, one of them is 150 --
- that a few vehicles amounts to a large percentage
- 17 even though it's still only a few vehicles, so we
- 18 don't anticipate that affects farm traffic, related
- 19 traffic.
- 20 And the projects are designed because of
- 21 their buffer distances to be away from the property
- 22 lines and so that there's no drainage off site --
- 23 excuse me, so any water that's generated on site,
- 24 used on site, will stay on site and not drain off.
- 25 So next I would like to talk about aesthetics

- 1 from the projects, the visual impacts. We used the
- 2 U.S. Bureau of Land Management's Visual Resource
- 3 Management approach to conducting the visual
- 4 assessment and preparing the visual simulations.
- 5 This is a widely-accepted method in rural areas as
- 6 well as for energy projects, I've used it a lot on
- 7 energy projects.
- 8 It takes into account land form, vegetation,
- 9 bodies of water, and human-made structures in
- 10 defining the characteristics of the sites as well as
- 11 the contrast that the proposed solar projects would
- 12 have on those sites, the surrounding areas. So the
- 13 key here is contrast.
- 14 There's four categories of impacts, none,
- where there wouldn't be a contrast; the next
- 16 category is weak, where it can be seen but it
- 17 wouldn't attract the visual eye, the eyes to that
- 18 area; and moderate, where it would begin to attract
- 19 the eye and dominate it; and then strong.
- 20 For all five projects, they only rise at most
- 21 on some cases to the moderate level. None of the
- 22 projects are evaluated as having a strong contrast,
- 23 and I'll show you some of those right now.
- So just briefly, the BLM process requires
- 25 that you set up a radius to look at around each

- 1 project site. In this case we selected two miles
- 2 because beyond that was considered beyond background
- 3 levels, and we used some modeling to try to
- 4 determine whether the visual points would be best to
- 5 select. And in this case, we selected three key
- 6 observation points for each site so that we could do
- 7 visual simulations from that. And the key factors
- 8 in selecting those sites or at least some of them
- 9 were whether or not people were living or working
- 10 around the sites, travelers along the main
- 11 transportation routes, or recreational use.
- 12 We then sent somebody out in the field to
- 13 actually collects photos and make notes, fill out
- 14 forms, BLM forms, to do the analysis, and then we
- 15 created visual simulations using our GIS with all
- 16 that information.
- 17 This figure shows the viewpoints and it's
- 18 nice you can actually see them. They generally, as
- 19 you can see, are surrounding each of the sites. In
- 20 some cases, like in Typha, most of the viewpoints
- 21 were from the northwest and west, so you couldn't
- 22 really see it from the highway, I think it's because
- 23 of vegetation that was in the view.
- 24 So overall, we determined -- using these
- 25 methods we determined, that yes, the solar projects

- 1 would introduce horizontal and vertical lines to
- 2 areas that were generally irregularly shaped, you
- 3 know, farm country, open fields, and so forth,
- 4 vegetation and other land forms, but that they
- 5 generally would not dominate the landscape because
- 6 of other linear features on sites like fences, other
- 7 transmission lines, metal buildings, and other
- 8 things like that. So you'll see it in some cases
- 9 but it doesn't always rise to, you know, one of
- 10 those strong contrast effects.
- 11 And then Jason's already talked about the
- 12 vegetation that would be planted to try to mitigate
- 13 and screen some of those effects.
- One thing to note, and I'm going to talk
- 15 about this with glare, is most of these are within a
- 16 pretty flat valley from the flat view, and so we
- 17 understand that there are people living up on the
- 18 hills that can look down and see the panels from an
- 19 elevated view. It's -- some of the studies that
- 20 have been done on glare analysis for airports and by
- 21 the U.S. Air Force have shown that they tend to --
- 22 from a distance, up above they tend to look like
- 23 dark blue ponds, basically, because they're
- 24 absorbing most of the light, the panels are darker,
- 25 they're absorbing most of the light. So it's not

- 1 going to look like an industrial structure
- 2 necessarily when you get further away and higher up.
- 3 So here's some examples, and I'm only going
- 4 to show you the primarily ones where you would see
- 5 something. This is the Camas site and you can see
- 6 here that some of the contrast rise up to the
- 7 moderate level. And off to the right, so here, this
- 8 is on Interstate 82 looking north where the southern
- 9 boundary site and this is what the panels would look
- 10 like, this is mostly the framework there.
- 11 Go to the next. This is from the northeast
- 12 corner of the property on Tjossem Road, and you can
- 13 see the fence line there as well as the panels in
- 14 the background. This is a -- we also, as part of
- 15 the mitigation, as part of the simulations, we tried
- 16 to put in some of the screening that would be
- 17 planted to offset some of the impacts.
- 18 There will be a combination of trees and
- 19 shrubs and the species are to be determined yet, but
- 20 they will be up to 15 feet tall, and you don't want
- 21 everything to be 15 feet tall because then it will
- 22 make it look even more artificial, you want to mix
- 23 them up. And once these fill more, they'll even --
- 24 this is first-year planting example, so once they've
- 25 had a couple years to grow and they'll screen even

- 1 more this side.
- 2 This bottom one is from the northwest on
- 3 Tjossem Road across the freeway looking over. So
- 4 you're at an elevated height which gives you an
- 5 example of -- I think that's maybe 20 feet up, so
- 6 gives you an example of what you could see from a
- 7 slightly elevated level.
- 8 Next we've got the Penstemon site which is
- 9 east of Camas, and we only have one here that we're
- 10 using because KOP 1, again, has some moderate
- 11 contrast potential. So you've got an example of the
- 12 fence line, it's about a 6- to 8-foot height fence
- 13 with barbed wire on it. Behind here are examples of
- 14 the solar panels, the solar rays, and again, this is
- 15 a first-year planting example with shrubs and trees
- 16 in there.
- 17 On the Urtica site, there are three sites
- 18 that have up to moderate contrast, but as you can
- 19 see, it's much further in the background, so the
- 20 first two KOP 1, KOP 2 are from Umtanum Road and KOP
- 21 3 is from Blunt Road, I believe, so you can see here
- 22 it basically goes from the road, if you can follow
- 23 the arrow all the way across, and it's very much in
- 24 the background there.
- Looking at the second one, again, you can see

- 1 it crosses the landscape in the back but it's
- 2 difficult to see, so it's kind of an odd thing to be
- 3 showing you things that are difficult to see, but
- 4 that's the whole point is you don't want to be able
- 5 to see it necessarily. And here's another example
- 6 in between the barn and over in this tree line where
- 7 it's in the background.
- 8 So the other two sites, Fumaria and Typha had
- 9 either no impacts or no contrast levels of any kind,
- 10 mainly because of how far away the key observation
- 11 points were from roads that were being used or from
- 12 other properties or just wasn't visible.
- 13 And finally, on the light and glare analysis,
- 14 the solar panels are designed to absorb light, not
- 15 reflect it. The more light they absorb, the more
- 16 efficient they are, the more electricity they
- 17 generate. So some people think of these as being
- 18 highly reflective, and that actually kind of defeats
- 19 the purpose of them in many ways to do that.
- 20 So an example -- a comparison example is the
- 21 panels generally will absorb two-thirds of the light
- 22 and reflect up to one-third of the light that shines
- 23 on them. For example -- and for comparison, dry
- 24 sand will reflect 45 percent of the light. Grass
- 25 and trees will reflect anywhere from 10 to

- 1 25 percent.
- 2 As I said before, the Air Force has done a
- 3 study of solar panels to determine their impacts on
- 4 airports and planes flying in and out of the
- 5 airports. Their summary of the panels was that they
- 6 pose a minimal risk to air traffic around airports
- 7 and that they would look like weathered white
- 8 concrete.
- 9 And as you know, some airports have concrete
- 10 runways so it would look -- reflection wouldn't be
- 11 any more than they would see landing the plane. And
- 12 again, from a distance and elevated views, they've
- 13 determined that they would look substantially like
- 14 dark water bodies.
- We did modeling from each of the 15
- 16 observation points that we did for aesthetics using
- 17 the Solar Glare Hazard Analysis tool, it's
- 18 relatively new, and it was developed by Sandia
- 19 National Labs, it's publicly available. It was
- 20 licensed to a private firm just this year, and
- 21 they've done some modifications but this is one of
- 22 the tools being used often out across the United
- 23 States for doing solar analyses.
- 24 What I would like to point out here is what's
- 25 important, the numbers can get baffling, they were

- 1 to me. And so I want to give to you is a takeaway
- 2 that the lower you are on this scale, the closer you
- 3 are to the bottom, the less light that was reflected
- 4 and the less afterimage you'll get, because one of
- 5 the things they look at is are you going to be
- 6 blinded for a while, just like when you're driving
- 7 through the sunlight in your car.
- 8 So the lower you are on this, the less
- 9 reflection there is and the less -- shorter the time
- 10 you're likely to have any visual effects.
- 11 This dot in the upper right is if you look at
- 12 the sun for comparison. So you want to be in the
- 13 yellow and green potential, and you want to stay out
- 14 of the red, okay?
- So using this method, what we found out is
- 16 for the Camas site, the second and third key
- 17 observations points you would have acceptable green
- 18 and yellow potential, so it's well within the
- 19 recommendations. The Fumaria site would have no
- 20 glare at the KOPs. The Penstemon site would have
- 21 acceptable yellow potential at sites 1 and 2.
- 22 Similarly to Fumaria, the Typha site would
- 23 not have any glare effects. And all three KOPs for
- 24 Urtica would have green or yellow potential, so it's
- 25 all well within and below levels that are normally

- 1 considered a concern. That's my presentation.
- Next, I would like to have Evan Dulin, one of
- 3 our biologists, provide you a summary about some of
- 4 the potential biological effects. Thank you.
- 5 MR. STEPHENSON: And let's keep moving along
- 6 because we're a little over our 20 minutes, so let's
- 7 keep pushing forward. We have a lot of public
- 8 testimony to come.
- 9 MR. DULIN: Thank you. As I've been
- 10 introduced, I'm Evan Dulin. I work for SWCA Wetland
- 11 Consultants as a wetland scientist and biologist.
- 12 And I'm going to briefly -- go as briefly as
- 13 I can, go over wetlands and wildlife impacts and
- 14 mitigation measures for this project.
- And what we did in the beginning was took a
- 16 look at two scales of impact, one is the
- 17 Landscape-scale Analysis Area on the left, this is
- 18 at a sub-watershed level, includes the sites and
- 19 basically goes up to a natural ridge defining the
- 20 Kittitas Valley.
- 21 And on the Project-scale Analysis Areas which
- 22 are shown on the right, these are for each
- 23 individual project sites and it's all areas that are
- 24 within 500 meters of the sites. And the reason we
- 25 looked at these two scales was to look at an overall

- 1 habitat availability for wildlife and also look at
- 2 what is in the immediate vicinity of the project
- 3 that could be affected by the projects.
- 4 And what we found in the Project-scale
- 5 Analysis Area is it's dominated by active
- 6 agricultural. It also includes fallow feels,
- 7 recently grazed areas, and natural vegetation.
- 8 Primarily the natural vegetation was along riparian,
- 9 wetland, and open-water areas, as well as some
- 10 native shrubsteppe areas that were nearby.
- 11 And on the Landscape-scale Analysis Area,
- 12 just to put in this perspective, the project areas
- which, as we said, are about 232 acres encompass
- 14 less than 1 percent of the Landscape Area Analysis.
- 15 And this is also dominated by agricultural
- 16 production as well as other land uses.
- 17 The water impacts, this is something Jason
- 18 touched on briefly. We are avoiding all water
- 19 impacts on the site through project design. Any
- 20 access roads or internal access roads will be
- 21 located along uplands and existing roads and
- 22 bridges, so there's no additional work or impacts to
- 23 those resources.
- 24 And for wetlands, Jason also mentioned we
- 25 have one proposed wetland impact and that is on the

- 1 Typha site entrance. This would result in less than
- 2 1,000 square feet of wetland fill, it's about
- 3 600 square feet, as Jason said earlier, and this is
- 4 just to address a collapsed and clogged culvert that
- 5 is allowing for flooding of that road.
- 6 They're going to fix that using geotextiles
- 7 and other road-building material to allow for
- 8 year-round access to that site. On all other sites,
- 9 impacts to wetlands were avoided and buffered to
- 10 avoid those impacts.
- 11 Here is a specific close up of the Typha
- 12 entrance, and we have a joined aquatic resource
- 13 permit that has been completed and will be submitted
- 14 to EFSEC.
- Now, for wildlife impacts, it is considered a
- 16 temporary habitat conversion, as Jason mentioned, at
- 17 the end of its lease it can go back to its current
- 18 habitat function if the landowners decide to do
- 19 that. Overall, the total project area is 232 acres.
- 20 The total area to be fenced is 223 acres, and of
- 21 that active agriculture only includes about
- 22 138 acres, the rest of it is either fallow or it's
- 23 currently being grazed.
- 24 As well as the operational impacts to this
- 25 habitat really only includes impervious surfaces,

- 1 which is less than 12 acres for the overall project,
- 2 and these proposed impervious surfaces on six acres
- 3 of that is about half is agricultural land.
- 4 Now, these fences could pose wildlife
- 5 impacts, the only major impact that we were able to
- 6 find was to game species that could be traversing
- 7 the Kittitas Valley. These sites are not within
- 8 identified big game migratory corridors or migratory
- 9 fly-aways, and overall, fencing of these properties
- 10 would have a less than 1 percent impact on the
- 11 landscape analysis area of available habitat.
- 12 And shifting to protected species, here's a
- 13 table of all the species that have the potential to
- 14 occur in this area that are either state listed or
- 15 federally protected. As you can see here, only two
- 16 species had a high likelihood to occur in the
- 17 project areas or near the project areas, and those
- 18 included bald eagles and Columbia spotted frogs.
- 19 As you can see, all fish species had no
- 20 likelihood of occurring within the Project-scale
- 21 Analysis Area, this was because we avoided any
- 22 stream that could potentially have those species in
- 23 them.
- 24 And just taking a look at these two species
- 25 that have a high likelihood, Columbia spotted frog

- 1 is a Washington State candidate species. It is
- 2 known to occur at the Typha site, the Camas, and the
- 3 Penstemon site. I have a picture here of one of
- 4 those egg masses at the Typha site.
- 5 However, all impacts to the species would be
- 6 avoided based on the setback distances from the
- 7 aquatic resources and based on where they're located
- 8 as well as the BMPs and construction measures that
- 9 we will undertake to avoid contamination or
- 10 sedimentation into those resources.
- And for bald and golden eagles, they're
- 12 protected by the Bald and Golden Eagle Protection
- 13 Act, as well as the Migratory Bird Treaty Act, and
- 14 they're also a federal species of concern.
- We did observe some individual eagles either
- 16 on flyovers or stopping in areas. There were no
- 17 nests identified within any -- within the
- 18 Project-scale Area, near any of the sites, or within
- 19 those sites. However, to avoid any potential
- 20 impacts, nesting surveys will be conducted closer to
- 21 the construction period in coordination with WDFW
- 22 and potentially U.S. Fish and Wildlife Service, if
- 23 necessary, will be done at that point.
- Now, mitigation measures regarding the
- 25 wetland and waters impact, these are very minimal.

- 1 Most of it was conducted at project scoping to avoid
- 2 and minimize impacts. As stated earlier, existing
- 3 roads will be used when all possible and best
- 4 management practices would be utilized to eliminate
- 5 runoff and contaminants.
- In addition, Jason mentioned earlier that
- 7 there would be seeding and planting at all of the
- 8 sites and this could provide and add benefit to
- 9 those areas including seeding at Typha and Urtica
- 10 sites for wetlands which would improve the water
- 11 quality at those sites, as well as the herbicide
- 12 treatments to control noxious weeds on the site and
- 13 to control the spread of noxious weeds to adjacent
- 14 sites.
- 15 As far as wildlife mitigation measures go,
- 16 buffers and seasonal timing are the main way to
- 17 avoid impacts. These are going to be completed by
- 18 establishing buffers on known resources. Currently
- 19 there aren't any. We are also buffering riparian
- 20 corridors and will be improving the quality of those
- 21 riparian corridors. An ongoing consultation with
- 22 WDFW will occur to ensure that we continue to comply
- 23 with that.
- Noise standards were already gone over, we
- 25 will comply with state and local noise standards and

- 1 as well as other mitigating measures that we will
- 2 conduct such as the BMPs, design and construction
- 3 techniques, erosion and sediment control, as well as
- 4 the restoration and noxious weed control mentioned
- 5 earlier for wetlands. These will all have
- 6 mitigation factors to help wildlife.
- 7 Overall conclusions, the project is not
- 8 proposing to impact waters or wetlands, except for
- 9 the one wetland fill at the Typha entrance. No
- 10 significant impacts to wildlife and their available
- 11 habitat was found for this project, and no
- 12 significant impacts to protected species either.
- So with that, I'll hand it back to Tim real
- 14 quick.
- 15 MR. STEPHENSON: Thank you. I think Tim is
- 16 done. I saw him waive. Thanks, Tim.
- Does Kittitas County wish to testify on this
- 18 matter?
- 19 MR. JEWELL: Yes.
- MR. STEPHENSON: Thank you.
- 21 Can you please identify yourself for the
- 22 record and then give your testimony? Thanks for
- 23 being here.
- MR. JEWELL: Well, thank you. My name is
- 25 Paul Jewell. I'm a Kittitas County Commissioner and

- 1 Chairman of the Board of County Commissioners for
- 2 Kittitas. I'm speaking to you on behalf of the
- 3 Board.
- 4 You just looked like you were going to do
- 5 something there so...
- 6 MR. STEPHENSON: I'm doing lots of things but
- 7 not to you.
- 8 MR. JEWELL: Okay. All right. Unlike
- 9 Mr. McMahan, I do plan to talk specifically about
- 10 the moratorium and the judge's recent decision. In
- 11 fact, I have three points for your consideration
- 12 this evening.
- 13 My first point is regarding the applicant's
- 14 request for expedited review. It's Kittitas
- 15 County's position that this application does not
- 16 meet the statutory requirements necessary to qualify
- 17 for expedited review for that 180-day process.
- 18 RCW 80.50.075 regarding expediting processing
- 19 of application states in part that the Council may
- 20 grant an applicant expedited processing for
- 21 certification upon the finding that the project is
- found under RCW 80.50.09(2), to be consistent and in
- 23 compliance with the city, county, or regional land
- 24 use plans or zoning ordinances.
- 25 Kittitas County enacted a six-month

- 1 moratorium on all new applications for solar
- 2 developments in unincorporated areas of the county
- 3 on March 31st of this year. This ordinance is
- 4 2017-002, and I have a copy for you.
- 5 The moratorium was then extended through
- 6 ordinance 2017-004 on July 18th for an additional
- 7 six months. At the time that this application was
- 8 submitted, which was October 16th of this year, the
- 9 moratorium on all new applications was and remains
- 10 in effect.
- 11 The moratorium was and is the local land use
- 12 plan and zoning ordinance in effect. Therefore,
- it's not possible for the Council to make a finding
- 14 that the application is consistent and compliant
- 15 with county regulations as required by law. The
- 16 request for expediting processing must be denied in
- 17 our opinion.
- 18 The second item I have for your consideration
- 19 is the recent superior case or superior court
- 20 decision, excuse me, in the case of One Energy
- 21 Development, LLC, and Iron Horse Solar, LLC, vs.
- 22 Kittitas County and various others. This case was
- 23 about the county's denial of a conditional use
- 24 permit for a 47.5 solar photovoltaic project on
- 25 high-quality irrigated land in our county.

- 1 The permit was denied by the Board on the
- 2 basis that the proposed land use, a large-scale
- 3 industrial facility, which was presented at the time
- 4 as the largest energy-producing solar facility in
- 5 Washington state, was not compatible with the rural
- 6 character of the area.
- 7 In its decision, the court found that the
- 8 county has substantial discretion in determining the
- 9 facility's effect on character of the surrounding
- 10 neighborhood and whether it met standards
- 11 established in our development regulations and in
- 12 our Comprehensive Plan.
- In this case, an application very similar to
- 14 this one that's before you today was found -- it was
- 15 found that the proposed facility did not meet our
- 16 requirements for maintaining rural character and the
- 17 permit was denied. I also have a copy of that case
- 18 for the record.
- 19 My third and final point for your
- 20 consideration is the county's value statement
- 21 regarding the site -- the siting of solar
- 22 photovoltaic projects in rural areas. This value
- 23 statement was considered and proved by the Board of
- 24 County Commissioners in Resolution 2017-192. I also
- 25 have a copy of that.

- 1 It was developed from a recommendation by the
- 2 county's Solar Facilities Siting Citizen Advisory
- 3 Committee which was formed and is working hard to
- 4 develop local regulations as a recommendation for --
- 5 county regulations for siting these facilities in
- 6 rural areas.
- 7 The committee has not yet completed its work,
- 8 I think that was stated earlier. We hope it will
- 9 soon, but it has agreed on some key principals that
- 10 I present to you this evening.
- 11 Those principals are, one, high-quality
- 12 agricultural land in Kittitas County is a limited
- 13 resource and should be protected. Two, commercial
- 14 solar facilities may be allowed on high-quality
- 15 irrigated land but only subject to the highest level
- 16 of review and scrutiny and with the requirement for
- 17 an alternative analysis that considers whether the
- 18 proposed use can be reasonably accommodated on lands
- 19 other than high-quality irrigated agricultural land.
- Three, reasonable and economically viable
- 21 alternatives do exist in Kittitas County for
- 22 commercial solar facilities on lands other than
- 23 high-quality irrigated agricultural land. And
- 24 finally, four, conditions should be required for
- 25 commercial solar facilities to mitigate impacts to

- 1 surrounding properties.
- 2 Thank you for the opportunity. That's all I
- 3 have. With that, I'll conclude my testimony and
- 4 I'll submit these documents to the court reporter.
- 5 MR. STEPHENSON: Thank you. Is that her or
- 6 -- where is it?
- 7 MS. MASTRO: Here.
- 8 MR STEPHENSON: Always listen to Tammy when
- 9 you're wondering.
- 10 All right. Are there other folks from
- 11 Kittitas County that wish to testify on this?
- 12 And hearing none, what I would propose is a
- 13 very quick -- it's now five minutes to 8, let's take
- 14 a five- minute break and then we'll start the public
- 15 testimony on the land use hearing. Thank you.
- 16 (A short recess was had.)
- 17 MR. STEPHENSON: So can you call out the
- 18 first five names?
- 19 MS. POTIS: Yes, if Speakers 1 through 5
- 20 would like to come and sit in the front, that will
- 21 help move things along faster. So Speakers 1
- 22 through 5, come and sit in these front rows, they're
- 23 meant for you.
- 24 And we're ready for Speaker No. 1, Dave
- 25 Nerpel.

- 1 MR. NERPEL: Good evening. I appreciate the
- 2 chance to chat with you here tonight. It's an
- 3 important topic to us in Kittitas County.
- 4 My name is Dave Nerpel, I'm a local farmer
- 5 and agricultural consultant. I've got projects here
- 6 locally as well as nationally and internationally.
- 7 And I'm also a member of the Solar Facility
- 8 Committee so I'm definitely not speaking for them,
- 9 I'm speaking for myself.
- 10 I want to talk about the value of
- 11 agricultural products grown in the valley.
- 12 Currently, that valley runs at about \$70 million and
- 13 with the multipliers that have been given to us by
- 14 WSU, that 70 million turns into 154 million
- 15 annually. It's a pretty substantial production.
- In recent years, the county has also produced
- in addition to Timothy hay, vegetables, sweet corn,
- 18 peas, durum wheat, a number of other crops, it's a
- 19 very high quality -- fresh potatoes and chipper
- 20 potatoes. A large amount of the produce from
- 21 Kittitas county is in that production.
- 22 Based on proximity to Western Washington and
- 23 consistent with national trends, we would expect
- 24 that vegetable production comes back into this
- 25 county. Our county has roughly 60,000 acres of

- 1 irrigated ground compared to 1.5 million acres
- 2 non-irrigated.
- 3 Our agricultural production is all on that
- 4 60,000 acres. So 60 thousand compared to
- 5 1.5 million, that's 4 percent. And we wonder why we
- 6 would want to take away from that 4 percent when we
- 7 have plenty of ground outside of that irrigated
- 8 ground that is very viable for agricultural
- 9 production.
- 10 Also, we have a 145-year history of
- 11 investment in this process, and a lot of that money
- 12 has been public money. Solar Committee has seen a
- 13 lot of good input from a lot of different places,
- 14 and I see my time is getting short, but I want to
- 15 mention particularly DNA has come to talk to us, and
- 16 they have given us maps, I've presented them here
- 17 with my written testimony, of areas that are
- 18 available and that fit the industry standards for
- 19 solar facilities.
- 20 Okay. So just to summarize, people don't eat
- 21 hay, so at some times people kind of write that off
- 22 as expendable. Our valley can also produce a lot of
- 23 high- value crops, and so I think we need to
- 24 preserve those as much as possible.
- 25 Locating large industrial solar facilities on

- 1 prime farm ground is short-sighted.
- 2 MR. STEPHENSON: Just about there.
- 3 MR. NERPEL: Thank you.
- 4 MS. POTIS: Thank you. Speaker No. 2, Jeff
- 5 Brunson.
- 6 MR. BRUNSON: My name is Jeff Brunson. I
- 7 reside at 1585 Tjossem Road, Ellensburg, Washington.
- 8 I represent myself and my wife, Jackie. We were
- 9 both born and raised in Kittitas County and I thank
- 10 you for the opportunity to speak.
- The solar facilities proposed on our property
- 12 will not only provide clean energy to this community
- 13 but also provide financial diversification for my
- 14 farming practices.
- The farming community never knows when we'll
- 16 experience a drought year, when product prices may
- 17 plunge, or when other unforeseen circumstances may
- 18 happen. Having an alternative income source makes
- 19 sense for my farming practices and for this
- 20 community's energy needs.
- 21 The Daily Record published a guest column on
- 22 December 2, 2017, which states one acre of Timothy
- 23 hay production is worth \$1,875. Farmers do not
- 24 typically disclose the value of their crops, and I'm
- one of those farms, but I can tell you \$1,875 per

- 1 acre is not even close to the average value, and
- 2 that figure is unrealistically high price for
- 3 Timothy hay.
- 4 In addition, it should be noted that Timothy
- 5 hay has to be replanted every three to five years
- 6 for the rotation crop that typically has less value.
- 7 The dollar values published by the Daily Record are
- 8 flawed.
- 9 Apparently, people are concerned about my
- 10 water rights and I appreciate that. However, I have
- 11 confirmed that I will not lose any water rights from
- 12 Town Ditch or Bull Ditch. Their project will
- 13 require water for vegetation so there'll be no issue
- 14 with water rights.
- 15 As stated, I farm for a living and I do not
- 16 owe anybody a view. I do not farm or grow crops for
- 17 the pleasure of my neighbors. My wife and I run our
- 18 farming operation as a business, not a family farm.
- 19 The decision to sign agreements for the Camas and
- 20 the Penstemon solar facilities with TUUSSO Energy is
- 21 a business decision.
- Jason Evans and his company have been
- 23 professional and have been a pleasure doing business
- 24 with them. Jason volunteered to include a
- 25 vegetation buffer for neighboring property owners

- 1 showing his dedication to the project and
- 2 willingness to work with neighbors to help mitigate
- 3 any perceived conflicts.
- 4 These projects will not change the
- 5 surrounding land uses, and I can't see how it will
- 6 impact anybody's property values, including our own
- 7 farm ground that's close to these facilities.
- 8 Coincidentally, another part of our farm was
- 9 chosen by Kittitas County as one of the top three
- 10 locations for a transfer station. We find it ironic
- 11 that the county would be willing to build a garbage
- 12 dump on prime ag 20 land but not allow a clean and
- 13 beneficial solar facility on the same site.
- One last comment, our property met the
- 15 criteria of TUUSSO Energy for their facilities and
- 16 Jason came to us regarding the solar facility. We
- 17 look forward to renewable energy and feel these
- 18 projects have been well planned out and warranted.
- 19 Thank you.
- 20 MR. STEPHENSON: Thank you.
- 21 MS. POTIS: Speaker No. 3, Jay Pittenger.
- MR. PITTENGER: Yeah, I'm Jay Pittenger, 2130
- 23 Clarke Road. And my wife, Lori, and I together own
- the Fumaria site. My family's been ranching in
- 25 Kittitas Valley since the early '60s.

- 1 And up until 2007, we were mostly in cattle.
- 2 My dad became ill, and when he became ill we had to
- 3 get out of the cattle business and sold all of our
- 4 cattle. As my dad's illness progressed, my wife and
- 5 I purchased the property in 2011.
- And we have -- most of our property is about
- 7 380 acres in land lease -- ground leases for hay
- 8 production, which has been wonderful. We've got
- 9 some great neighbors who operate that.
- 10 The reality and economics on that are that,
- 11 you know, the income from that covers taxes, it
- 12 covers insurance, it covers water, and that's really
- 13 about it. There's no net income off the property.
- 14 And we talked about the land use and great
- 15 presentations and just wonderful comments from both
- 16 sides so far. It's been really, really informative.
- 17 I think there's a fundamental truth to all of
- 18 this, that for landowners in the -- call them large
- 19 to middle span landowners that are struggling in
- 20 terms of the ability to operate that themselves,
- 21 create the business, and deliver the agricultural
- 22 services, development at some level has to be
- 23 accommodated, otherwise the overall agricultural
- 24 character that we keep talking about is going to go
- 25 away entirely.

- 1 Because consolidation is just going to create
- 2 a reality where the ability for midsized landowners
- 3 won't exist. When that happens, you have just giant
- 4 owners, and ultimately, you have what you don't want
- 5 in terms of development.
- 6 For us, proceeding with the land and the
- 7 allowed for this development allows us to keep the
- 8 rest of our property in agriculture, and it keeps us
- 9 from being motivated to pursue developing and
- 10 subdividing that property, and that's just a fact
- 11 for us.
- 12 And I just, you know, would like to comment a
- 13 couple of things. I attended the moratorium
- 14 hearings, and I've actually been really impressed
- 15 with the county and how they've approached things.
- 16 I personally have no heartburn.
- 17 I'm also very impressed with the TUUSSO folks
- 18 and how they've approached things very thoughtfully,
- 19 very professionally, very transparently. And I'm
- 20 pretty convinced that that will continue on their
- 21 half if everything moves forward.
- We spent a lot of time with Jason, years, you
- 23 know, we didn't rush into this, and so I feel like
- 24 I've got a pretty good perspective on him and his
- 25 firm and I think they'll do a good job on these

- 1 projects. Thanks.
- 2 MR. STEPHENSON: Thank you.
- 3 MS. POTIS: Speaker 4, Karen Poulsen.
- 4 MS. POULSEN: Thank you for letting me
- 5 testify tonight. My name is Karen Poulsen, 3591
- 6 Tjossem Road, Ellensburg, Washington. I'm a
- 7 full-time farmer, as I said earlier in my prior
- 8 presentation, and a fifth generation in this valley
- 9 -- farming family from this valley.
- 10 As background, I'm a graduate of WSU, I have
- 11 a bachelor's of science and agriculture and have
- 12 served on the Washington State Farm Bureau Board of
- 13 Directors of Kittitas County, as Kittitas County
- 14 Farm Bureau President, Board of the Kittitas County
- 15 Hay Growers, and the County Noxious Weed Board, and
- 16 I've also served on the Kittitas County Planning
- 17 Commission and the Board of Adjustment.
- 18 MR. STEPHENSON: Perhaps a little slower.
- 19 Thank you.
- 20 MS. POULSEN: Okay. I'm trying to keep in my
- 21 three-minute time limit.
- MR. STEPHENSON: I know.
- 23 MS. POULSEN: I would first like to speak to
- 24 the expedited review process. TUUSSO Energy is
- 25 requesting EFSEC to use the expedited process for

- 1 review of the ACS.
- I don't think that the project is eligible
- 3 for this process under WAC 463-43-030 Eligible
- 4 Proposals. For EFSEC to even consider using the
- 5 expedited process, the Council must find that the
- 6 following four items are not significant enough to
- 7 warrant a full review under the provisions of
- 8 Chapter 80.50 RCW.
- 9 One, the environmental impact is not
- 10 significant; two, the area potentially affected is
- 11 not significant; three, the cost and magnitude of
- 12 the energy facility is not significant; and number
- four, the degree to which the proposed energy
- 14 facility represents a change of use of the proposed
- 15 site -- change the plan use of the proposed site is
- 16 not significant.
- 17 And I do not think -- these projects are not
- 18 small-scale rooftop projects. They are
- 19 industrial-sized energy projects changing the use of
- 20 hundreds of acres of prime irrigated farmland to a
- 21 completely nonagricultural use, and therefore,
- 22 certainly do not comply with the fourth requirement.
- Two, the conversion of prime farmland to
- 24 nonagricultural uses under WAC 463-43- -- anyway,
- 25 all of the project sites are a zoned commercial ag

- 1 and both zones an area where farming and ranching
- 2 are priority. The intent of this zoning
- 3 classification preserve fertile farmland from
- 4 encroachment of nonagricultural uses.
- 5 And all the project sites are also classified
- 6 as open space farm agricultural land under the Open
- 7 Space Act. And three, growth management requires
- 8 that we adopt and develop regulations to prevent
- 9 conversion of agricultural, forest, and mineral
- 10 resource lands to other uses.
- 11 Rural character, both GMA and Kittitas
- 12 County's Comp Plan define what rural character
- 13 means. And I'll leave the rest with you so that you
- 14 can read it. Thank you very much.
- 15 MR. STEPHENSON: Thank you. Do please leave
- 16 your written comments over here with Tammy and we
- 17 will review those.
- 18 And can we get the next five maybe?
- 19 MS. POTIS: Yeah. Speaker 5. And would
- 20 Speakers 6 through 10 please come and sit at the
- 21 front? Thank you.
- 22 MR. CARKENER: Good evening, members of the
- 23 Energy Siting Council. My name is Dick Carkener.
- 24 I'm a retired WSU agricultural economist and I've
- 25 also farmed over 30 years, and I serve on the

- 1 Kittitas County Solar Advisory Committee.
- I'm personally supportive of solar. I've got
- 3 30 solar panels on my house. I've got written
- 4 testimony that covers way more detail than I'm going
- 5 to deal with -- deal with here. So I'm just going
- 6 to hit a couple of high points and maybe not use all
- 7 my time.
- 8 I guess this is -- this falls with what Paul
- 9 Jewell shared earlier. If you follow your own
- 10 rules, you really can't use the expedited process to
- 11 put industrial solar on farmland.
- 12 Well, the county does not have detailed
- 13 siting guidelines, that's a work in progress. They
- 14 do have policy that guides alternative energy and
- it's a conditional use process that you heard about.
- 16 But that conditional use process, the requirements
- 17 to meet the conditional use, that process is
- 18 favorable to agricultural.
- 19 So I quess this brings up a question to me in
- 20 why TUUSSO would have chosen prime farmland as
- 21 opposed to nonag land, there wouldn't have been near
- 22 the resistance or the controversy and this whole
- 23 project may actually be underway.
- I guess another point is I don't see how you
- 25 can lump these five projects together. They are

- 1 different. There's different environmental,
- 2 cultural, other issues surrounding these sites,
- 3 they're different, and I can't see how a
- 4 professional planning department, for example, would
- 5 lump these together. And I've had experience as a
- 6 planning commissioner and I haven't seen anything --
- 7 I haven't seen anything like this.
- And as you look ahead, there's dozens of
- 9 these projects in the queue. How are you going to
- 10 deal with them? Are you going to lump them all as
- 11 one and deal with it or what kind of criteria are
- 12 you going to use? They have to be adjacent, can
- 13 they -- they have to be in the same county? I think
- 14 you need to do a little homework on that part of the
- 15 process.
- I guess I'd like to point out again I'm
- 17 absolutely not opposed to solar nor do I think our
- 18 community is. Solar alternative energy is where we
- 19 need to go. It just doesn't make sense to destroy a
- 20 productive resource, in this case, irrigated
- 21 farmland when we have literally thousands of acres
- 22 that meet solar siting requirements.
- I urge you to let our process work. We'll
- 24 soon have siting requirements in a matter of a few
- 25 months, I would expect, I'm on the committee, and

- 1 these projects can be built and we can move forward.
- 2 Thank you.
- 3 MR. STEPHENSON: Thank you.
- 4 MS. POTIS: Speaker No. 6, Doug Dicken.
- 5 MR. DICKEN: My name is Doug Dicken. I live
- 6 off the Thorp Highway near the golf course. I've
- 7 lived part time and full time in this county for
- 8 over 25 years. I've been a property owner for over
- 9 25 years, and I've worked with Jason Evans on this
- 10 energy project for a little over a year. I've found
- 11 him to be extremely diligent and cover all the bases
- 12 and easy to work with.
- 13 It's my understanding when we got into this
- 14 that the state had voted a number of years ago to
- 15 encourage green energy and that the utility
- 16 companies were required to generate a certain amount
- of green energy for their consumer base.
- 18 Also, under my understanding, this was quite
- 19 a few years ago, the county went through the process
- 20 and decided that ag 20 and some of these other areas
- 21 were -- I don't know what the right word is, I
- 22 guess, available for alternative energy.
- This project makes all kinds of sense to me.
- 24 It's absolutely clean, the properties that have been
- 25 selected for the most part are ones where there's

- 1 virtually no impact on the environment.
- In my case, my farmland isn't really -- it's
- 3 never been hay land, it's pasture, it's not really
- 4 good farmland. But I do have water rights and I
- 5 graze it. I mean, I rent it out for pasture.
- I think one other thing I haven't heard
- 7 anybody talk about today is that all these water
- 8 rights can be sold to somebody down the river. I've
- 9 personally had more than two calls from people
- 10 wanting to buy water rights from down in the
- 11 wine-growing country, and I know a lot of pieces --
- 12 pieces of property around here where the water has
- 13 been sold.
- So I think a lot of this we're getting real
- 15 emotional about it but we need green development, we
- 16 need to be able to develop our own property the way
- 17 we want to as long as it fits within the county
- 18 guidelines which this does. The end I guess. Thank
- 19 you.
- 20 MR. STEPHENSON: Thank you.
- 21 MR. POTIS: Speaker No. 7, Mark Pritchard.
- MR. PRITCHARD: Thanks for holding the
- 23 hearing today. My name is Mark Pritchard. I'm a
- 24 professor up in the Central Washington College of
- 25 Business where I regularly chair, for the last

- 1 couple of years, the Annual Economic Outlook
- 2 Conference, and the last two years have been on hay
- 3 and potatoes this year, and it was on the fruit
- 4 industry last year.
- 5 And you can't help but to sit through those
- 6 talks and see the great benefits that we have
- 7 through prime irrigated land being developed through
- 8 this valley over the last century.
- 9 There's significant state and federal money
- 10 that's been invested in making these lands
- 11 available, and I would urge the committee to weigh
- 12 these things closely. When you look at standard
- 13 practices up and down the west coast, you'll find
- 14 that Oregon is moving its land use policies very
- 15 quickly to under 12 acres.
- And if you go to down to California, Santa
- 17 Clara is moving to 10 acres of prime irrigated land,
- 18 that's all they will allow, not, in this case, 20
- 19 fold that size amount, as the TUUSSO request has
- 20 been to have 240 released from prime irrigation into
- 21 service for the solar complex.
- 22 So really, what's at stake is that we've got
- 23 a big investment. I don't see the economic
- 24 projections really being done and I think in a round
- 25 solid way in terms of understanding the net

- 1 contribution to this. If you really start to weigh
- 2 out some of the costs that we might incur through
- 3 doing this, it can be significant.
- 4 If you look at the last EFSEC approval that
- 5 took place on the north end of town, you'll find
- 6 that you got farmers that had, in some cases,
- 7 300 acres, they had their properties valued and
- 8 listed at 3 million for those 300 acres, and they're
- 9 worth 1.5 million today.
- 10 There are significant costs, we need to weigh
- 11 these things carefully. An expedited process will
- 12 not allow that to occur. Thank you.
- 13 MR. STEPHENSON: Thank you. This speaker
- 14 reminds me that this part of the hearing tonight is
- 15 about land- use consistency, so please try to keep
- 16 your comments focused on land use issues.
- 17 MS. POTIS: Speaker No. 8, Kathi Pritchard.
- 18 MS. PRITCHARD: Hello, again. I will be
- 19 brief. I have been studying this issue for just
- 20 about three weeks, and I concur with those -- the
- 21 work that the solar committee is doing and the
- 22 comments of Commissioner Paul Jewell, and I would
- 23 urge you to consider also Karen Poulsen's comments
- 24 because of her experience in land use and farming
- 25 for the last decades. Thank you very much.

- 1 MR. STEPHENSON: Thank you. And you get lots
- 2 of bonus points for such a brief presentation.
- 3 MS. POTIS: Speaker No. 9, Jim Joyner.
- 4 MR. JOYNER: Yes, my name is Jim Joyner. I
- 5 live at 4511 No. 6 Road. I am an adjoining property
- 6 owner to the Camas project.
- 7 And I'd just like to point out, well, I think
- 8 a slight error that was presented on the visual
- 9 earlier by the gentleman that was showing the views
- 10 from the various corners of the project.
- 11 Back when I first became aware of this
- 12 project, and it was after several hearings in the
- valley, honestly, the project did not include the
- 14 area south of Tjossem Road and lying north of the
- 15 Naneum Creek and east of the Bull Ditch. That would
- 16 have been maybe somewhat acceptable visually to some
- 17 of us.
- 18 There's five landowners that directly border
- 19 this project to the east and to the south, and we
- 20 are extremely concerned about the visibility, the
- 21 reflectivity, the noise, and everything involved in
- 22 that particular site. It wouldn't be such an impact
- 23 on us if that approximately five acres was excluded
- 24 from the site boundaries as it was originally
- 25 proposed.

- 1 But that being said, this is an agricultural
- 2 community, some of us chose to retire -- most of us
- 3 that live there in the area, actually, I know three
- 4 out of the five are retired folks that bought three-
- 5 to five-acre parcels and have small little home
- 6 ranch farms and have the luxury of the aesthetics of
- 7 our area.
- 8 And it -- we knew when we purchased and also
- 9 in the Growth Management Act, as were established by
- 10 the county, that we were in an ag 20 zone and I do
- 11 not feel that the installation of these type of
- 12 solar projects, which are more industrial commercial
- 13 developments, is a good use of our prime
- 14 agricultural property, and I think that needs to be
- 15 seriously considered.
- 16 That along with the fact that there are
- 17 thousands of acres around the area that are outside
- 18 of that zoning, and I think that if more time was
- 19 given to the committee and the county conditional
- 20 use development committee would be able to propose
- 21 ideal locations that would accommodate these sites.
- I spent 30 years as a distribution design
- 23 engineer and I know the importance of renewable
- 24 energy, and I also know a little bit about what it
- 25 would take to supply and connect to these

- 1 facilities, so I do think that a haste to judgment
- 2 is the wrong approach. Thank you.
- 3 MR. STEPHENSON: Thank you.
- 4 MS. POTIS: We heard from speaker 10 so we're
- 5 ready for Speaker 11. And if 12 through 15 would
- 6 please come forward and make use of the front seats.
- 7 Thank you.
- 8 MR. DUNNING: Jeff Dunning, my family has
- 9 farmed and ranched here since the 1890s. My father
- 10 was a soil scientist and history supervisor for the
- 11 NRSC in Kittitas County for over 30 years, and a
- 12 member of the Solar Advisory Committee but reporting
- 13 as an individual.
- I support development in use of solar energy,
- 15 however, feel our states land use regulation
- 16 policies aren't ready. Current state statutes, and
- 17 therefore, county zoning codes in our state have not
- 18 foreseen the land use issues arising from projects
- 19 like TUUSSO's. A void exists which is in regulation
- 20 which is being taken advantage of. Kittitas County,
- 21 after much litigation, fell into compliance with our
- 22 state GMA. We've been the state's testing ground
- 23 for wind, ground water, and now solar use.
- 24 County code states the commercial
- 25 agricultural zone is an area where farming and

- 1 ranching are the priorities. Kittitas County Code
- 2 also states from a -- conservation of resource
- 3 values means the use and sustainability of the land
- 4 for farm, agricultural, or forest production and the
- 5 perpetual retention of the land for such purpose.
- 6 Washington's GMA was largely based on
- 7 Oregon's. Washington has no experience with the
- 8 siting and location issues related to these types of
- 9 projects. Precedence from areas with experience and
- 10 conflicts arising out of such solar development is
- 11 coming to light.
- Jackson County, Oregon, the land use board of
- 13 appeals reversed an approval by the Jackson County
- 14 Board of Commissioners, finding that if -- finding
- 15 that if criteria for the developers cited were a
- 16 legitimate reason for converting farmland, such
- 17 exceptions have become commonplace. They also found
- 18 that Oregon's goal of energy conservation is not a
- 19 requirement to build new renewable energy
- 20 facilities.
- 21 Counties and cities collectively have spent
- 22 millions of dollars to comply with the Growth
- 23 Management Act, what is the purpose and force of the
- 24 Growth Management Act or its hearing board decisions
- 25 if EFSEC can simply ignore them?

- 1 How do we on the local level develop our
- 2 criteria for siting and location of solar facilities
- 3 if the growth management regulations we have to base
- 4 them on simply can be ignored by another
- 5 state-regulating entity?
- In TUUSSO's application, each individual site
- 7 has its own individual soil classifications, and
- 8 therefore, must be considered individually, not
- 9 lumped together for one expedited approval.
- 10 RCW 80.50.101 reads, in part, the legislature
- 11 recognizes that the selection of sites will have a
- 12 significant impact upon the welfare of the
- 13 population, the location and growth of industry, and
- 14 the use of the natural resources of the state. It
- is the policy of the State of Washington to
- 16 recognize the pressing need for increased energy
- 17 facilities and to ensure through available and
- 18 reasonable methods that the location and operation
- 19 of such facilities will produce minimal adverse
- 20 effects on the environment, ecology of land, and its
- 21 wildlife.
- 22 More of our lands whose soils are designated
- 23 of being of long-term commercial significance cannot
- 24 be made. They are as environmentally sensitive as
- 25 the lands the solar company states it's avoiding the

- 1 use of due to environmental sensitivity.
- 2 There are --
- 3 MR. STEPHENSON: Sir, we're at three minutes
- 4 and over.
- 5 MR. DUNNING: There are alternative sites
- 6 available with less significant soil
- 7 classifications. We want the right land use at the
- 8 right place. Thank you.
- 9 MR. STEPHENSON: And your written testimony
- 10 can be given over to Tammy over there and we'll get
- 11 the entire part of it if you wish.
- MS. POTIS: Speaker No. 12.
- MS. DONOVAN: Good evening. My name is
- 14 Colleen Donovan and I own about three acres here in
- 15 the valley, and I'm very supportive of solar as part
- 16 of our mix in terms of our sustainable future and so
- 17 on. My own house is solar passive, and I'm a
- 18 terrible PSE customer because I use hardly any
- 19 electricity.
- 20 But tonight I just wanted to comment with
- 21 regards to supporting Commissioner Jewell's position
- 22 on the land use in the county and making sure that
- 23 the county is able to put together its own policies
- 24 prior to having this process expedited.
- 25 And it may be that the five sites are okay

- 1 with this particular case, but I think the precedent
- 2 that it sets is extremely crucial in terms of the
- 3 future. I think there's a very, very real risk of
- 4 paving the way for renewal sprawl, and that is not
- 5 something that I don't think any of us want to
- 6 happen to our valley. And you can definitely see
- 7 this in California, even pieces of Oregon and
- 8 Washington as well. So I think we shouldn't get
- 9 ahead of the process and let the county work its way
- 10 through.
- 11 And lastly, with regard to land use
- 12 practices, I would say that in addition to the
- 13 vistas and the beauty that we all love, I think it's
- 14 also important to evaluate the impact on the
- 15 property values, and perhaps, based on other
- 16 comments on a site-by-site basis because I think
- 17 there absolutely will be a negative or potential
- 18 negative impact on the property values for those
- 19 situated next to the sites, so that's definitely
- 20 important to consider. Thank you very much.
- 21 MR. STEPHENSON: Thank you.
- MS. POTIS: Speaker No. 13, Donald Chance.
- 23 MR. CHANCE: Mr. Chairman, before I start, I
- 24 have a question. I don't quite understand why the
- 25 general public in this section of the hearing is

- 1 being restricted to three minutes quite militantly,
- 2 when you allowed the proponents 20 minutes, 30
- 3 minutes, individually, I mean, they must have spoken
- 4 for an hour plus during the same format.
- 5 Now, do they get different rules than the
- 6 rest of us do?
- 7 MR. STEPHENSON: Sir, we try to get time for
- 8 folks to present their cases. All the things you
- 9 want to say will be listened to, and as I've said,
- 10 we'll listen to them in writing. Yes, in these
- 11 situations the proponent gets to present their case
- 12 and the county gets to present their case, and the
- 13 public, which is a lot of us, we are listening and
- 14 you're actually taking up part of your three minutes
- 15 by asking the question, and so I -- I respect your
- 16 question.
- MR. CHANCE: Actually, you're taking up my
- 18 time.
- 19 MR. STEPHENSON: Well, you asked me to talk.
- 20 MR. CHANCE: Is this like a football game?
- 21 Do the referees get to back the time to reset the
- 22 clock here?
- MR. STEPHENSON: Do you want to go?
- 24 MR. ROSSMAN: Sure. Please give us your
- 25 comments, please give us written comments, and we'll

- 1 take them under advisement and go forward.
- 2 MR. CHANCE: I'm sorry?
- MR. ROSSMAN: Please give us your comments
- 4 and your written comments and we'll take them under
- 5 advisement and go forward. And thank you for the
- 6 point.
- 7 MR. CHANCE: My name is Donald -- Dr. Donald
- 8 Chance. I'm a retired land use planner,
- 9 environmental planner, 45 years, former county/city
- 10 planning director, and for 20 years I've represented
- 11 the association of Washington business, the timber
- 12 industry in this state, and other business entities
- 13 specifically in land use matters. Much of SEPA,
- 14 much of GMA, I was a principal architect and
- 15 lobbyist to pass those statutes.
- I have a variety of concerns associated with
- 17 this project and I live in the county. Due process
- 18 questions, the project clearly doesn't qualify under
- 19 the WAC rules for expedited processing. The SEPA
- 20 scoping issues particularly dealing with cumulative
- 21 impacts, and my written testimony goes through that
- 22 in some detail.
- 23 But my principal comment that I want to
- 24 comment on, the main focus is the inconsistency of
- 25 the proposal with the state's overarching land use

- 1 policies, goals, and regulations as established in
- 2 the Growth Management Act, and the
- 3 precedence-setting implication of approving this
- 4 project on GMA agricultural protection regimes
- 5 across the state for local governments. We know of
- 6 at least 18 projects that have been proposed in the
- 7 county. We're trying to redirect those projects
- 8 into non-irrigated ag lands.
- 9 And the precedent that will be set here on
- 10 the decisions that you guys make could open the door
- 11 to not just these five projects but potentially
- 12 dozens and dozens of projects later in the county,
- 13 that's the cumulative impact question here.
- 14 The circumstances for your organization or
- 15 committee, it strikes me that this is a brand new
- 16 class of projects that you have not already dealt
- 17 with before. I mean, you basically were set up to
- 18 deal with multi-state power lines and once in a
- 19 generation large- scale power plants, not literally
- 20 hundreds of small-scale solar projects that are
- 21 probably coming down the pike.
- The need for WAC adjustments to accommodate
- 23 and have a closer tie to GMA so there's not a break
- 24 between the --
- 25 MR. STEPHENSON: Give him his full three

- 1 minutes.
- 2 MR. CHANCE: The break between the state's
- 3 overarching policies on land use and the decisions
- 4 that this organization makes -- I mean, right now, I
- 5 know you have the statutory authority to do that,
- 6 but the question is, is that appropriate? So thank
- 7 you.
- 8 MR. STEPHENSON: Thank you.
- 9 MS. POTIS: Speaker No. 14, Joanne Chance.
- 10 MS. CHANCE: Good evening. My name is Joanne
- 11 Chance. I'm a retired environmental engineer. I've
- 12 worked for 40 years in different professional
- 13 positions involving regulatory affairs, technical
- 14 and managerial roles for both the government and the
- 15 private sector. I'm a resident of Kittitas County
- 16 where I also own a small -- with my husband -- a
- 17 Christmas tree production plantation.
- 18 I'm here tonight to express my strong
- 19 opposition to the TUUSSO Columbia Solar Project.
- 20 While I support solar, as many people have said
- 21 tonight and renewable energy facilities, I only
- 22 support them when they are properly sited. And the
- 23 TUUSSO project, as we've heard many times tonight,
- 24 is not properly sited because it would be installed
- 25 on prime agricultural irrigated land.

- 1 I support all of the issues and problems that
- 2 have been identified by my co-opponents tonight such
- 3 as the inconsistency with our state land use
- 4 policies and the Growth Management Act and SEPA.
- 5 And impacts to ag and the fact that there are
- 6 thousands of non-irrigated acres that are more
- 7 appropriate for the location of this large-scale
- 8 industrial project.
- 9 But let me move on to my two, three, new
- 10 points. One of these is the adverse legal
- 11 precedence regarding land use that would be
- 12 established if you approve these five industrial
- 13 projects. We all know that you would be giving the
- 14 green light to many other projects to go in on their
- 15 irrigated land if you approve this project because
- 16 it will be precedent-setting, you haven't seen one
- 17 like this before.
- 18 So this applicant will come forward with 13
- 19 more and other applicants will come, and soon, we
- 20 will have a checkerboard pattern of industrial
- 21 facilities across our agricultural valley, which
- 22 brings me to my second point.
- 23 That is its incompatibility with rural
- 24 character and a landscape of regional significance.
- 25 And as we've talked about -- the commissioner talked

- 1 tonight, there is no way that these industrial
- 2 complexes of 30 to 60 acres are conducive and
- 3 compatible with agriculture.
- 4 The pictures that were presented by the
- 5 consultant aren't even close to the sites. I would
- 6 like to know how far away the pictures were taken.
- 7 I could barely see just a slim line of solar panels
- 8 or something in the distance. They were not
- 9 representative of the visual impact that we're going
- 10 to have here. So it will impact our rural
- 11 character. It's obvious it will.
- 12 Kittitas Valley has been recognized over
- 13 100 years in literature by citizens and visitors
- 14 that we are a uniquely beautiful and lush valley.
- 15 The Columbia River Gorge recognized their uniqueness
- 16 and they did not allow in their planning process to
- 17 have solar panels right down along the river of the
- 18 Columbia River Gorge. I think the Kittitas Valley
- 19 deserves the same respect.
- Thirdly, if you'd just bear with me for just
- 21 one more minute or 30 seconds --
- MR. STEPHENSON: Please.
- MS. CHANCE: My third one is environmental
- 24 justice and it relates to land use. The U.S.
- 25 Environmental Protection Agency and the Washington

- 1 State Department of Ecology have supported and
- 2 worked for years to rectify the unfair and
- 3 inequitable practice under which lower income,
- 4 urban, and rural communities who are fewer in
- 5 number, voting power, prestige, and power are forced
- 6 to bear a disproportionate amount of the impacts of
- 7 infrastructure and commercial development. Their
- 8 living environment is degraded.
- 9 Isn't this what we're saying is happening
- 10 here? Kittitas County has already had to support
- 11 the installation of a contentious wind turbine power
- 12 generating facility.
- 13 Why should Kittitas County be required to
- 14 supply a disproportionate share of renewable energy
- 15 projects to supply the power generation needs of
- 16 multi-national corporations and a Seattle-based
- 17 population and at the expense of our available local
- 18 resource, our irrigated lands?
- 19 MR. STEPHENSON: Thank you.
- 20 MS. CHANCE: I support solar facilities which
- 21 are properly sited but not those on irrigated
- 22 farmland. And if you approve this project, you'll
- 23 be giving a black eye to the face of green power and
- 24 green energy now and into the future. Thank you for
- 25 the opportunity to comment.

- 1 MS. POTIS: Speaker No. 15. And if Speakers
- 2 16 through 20 would please come forward and sit in
- 3 the front row seats, thank you.
- 4 MR. KIRKPATRICK: Hi. I'm Mark Kirkpatrick,
- 5 I'm a citizen of Kittitas County. I think the solar
- 6 projects are a great alternative for landowners to
- 7 achieve the highest and best use of their property.
- 8 Once constructed, these sites historically
- 9 have a very low impact to the environment, noise,
- 10 water, and transportation impacts. In fact, they
- 11 can easily return the land back to its original use
- 12 if the landowner so wishes.
- 13 TUUSSO's projects help us meet our state and
- 14 federal goals of clean energy. I think these
- 15 projects would be forward thinking by our county to
- 16 use such a small portion of our ag land for such a
- 17 large amount of clean energy.
- 18 As a consumer of electricity where I live,
- 19 work, and travel, I appreciate the large investment
- 20 like organizations like TUUSSO, PSE, and PUD put
- 21 forward to help this preserve this amenity we have.
- 22 Thank you.
- MR. STEPHENSON: Thank you.
- MS. POTIS: Speaker 16, Jerry Price. Speaker
- 25 16.

- UNIDENTIFIED SPEAKER: He had to leave.
- MS. POTIS: Okay. 17, then, Matthew Cox. No
- 3 Speaker 17?
- 4 MR. COX: No, I'm on my way.
- 5 MS. POTIS: Oh, all right.
- 6 MR. COX: I didn't know 16 wasn't showing up
- 7 so...
- 8 MS. POTIS: 18, 19, and 20 and 21, please
- 9 come forward and sit in the front row seats.
- 10 Thanks.
- 11 MR. COX: My name is Matthew Cox, I'm a
- 12 full-time farmer here in Kittitas County, and I'll
- 13 be brief. I just want to reiterate the statements
- of Paul Jewell and many others here, dozen or so
- others, about the need to protect or irrigated
- 16 farmland, our prime farmland, our publicly-funded
- 17 irrigated projects.
- I'm a big proponent of solar power, I think
- 19 it's an important addition to our power generation,
- 20 and I just wanted to reiterate those feelings and
- 21 protect our ag 20 zoning and keep some of the
- 22 industrial projects in more appropriate areas.
- 23 Thank you.
- MR. STEPHENSON: Thank you. Speaker 18,
- 25 Keith Crimp.

- 1 MR. CRIMP: Yes, Keith Crimp, Ellensburg Golf
- 2 Club. Say, I just wanted to go ahead and concur
- 3 with the gentleman that just spoke up and the young
- 4 lady in the gray pants suit and confirm exactly
- 5 that's how we feel.
- 6 Now, specifically to the type of project,
- 7 Doug Dicken spoke to his irrigated farmland right
- 8 there, and it is in pasture land, he wants to go
- 9 ahead and put his 20,000 panels in there, but I tell
- 10 you, we just love going in and seeing those cattle
- 11 and those horses grazing right there. And he put in
- 12 a brand new Reinke irrigation system here about five
- 13 years ago, and so he got away from the flood
- 14 irrigating and he's just doing a wonderful job,
- 15 irrigating the land via that.
- But my big concern is this, the other four
- 17 sites probably don't deal with people like we do.
- 18 We've got 3 to 400 people that play our golf course
- 19 every day. The other four sites, even though I feel
- 20 for them, they probably got mostly cropland and
- 21 horses and cattle grazing and maybe a few farmhouses
- 22 around.
- But here, my big concern I didn't get to
- 24 expand on is the financial impact. You cannot go
- ahead and hurt the little guy at the expense of

- 1 putting in a big operation such as TUUSSO is putting
- 2 in.
- 3 I'm quite concerned about wages for our ten
- 4 employees diminishing. We are, I know, the only
- 5 golf course in the valley, and we know the
- 6 population of the Kittitas County is growing
- 7 tremendously, and we expect our revenues to rise
- 8 accordingly. Unfortunately, I just can't take the
- 9 chance and I don't want to take the chance of having
- 10 this go ahead and hurt us down the line.
- 11 Irrigated land, I want it to stay irrigated
- 12 land. I think the power of -- TUUSSO should put
- 13 their solar panels outside with all of the
- 14 non-irrigated land.
- I just have one other concern -- well, two
- 16 other concerns, I know the environmental spokesman
- 17 person said that there's no migratory concerns
- 18 because we're not in the flight pattern. But every
- 19 spring we got 500 geese that roost right out there
- in Mr. Dicken's land and on our golf course.
- 21 And the river across the land is also
- 22 inhabited by the geese that roost in five washtubs
- 23 that were put there by the Washington State Game and
- 24 Fish. Now, right now when I was playing golf today,
- 25 I looked out there and I only saw a couple of them.

- 1 Some of them may have fallen down or whatever, but a
- 2 lot of guys go down there and hunt also, so you're
- 3 going to have gunshots that are going to be ringing
- 4 around, and I think your solar panels could also
- 5 have a problem being hit by some gunshot. But
- 6 anyway, I consider it a migratory pattern, and we
- 7 just love to see the geese out there.
- 8 The last thing is, they've got to go ahead
- 9 and go through our easement to go ahead and get to
- 10 their land to go ahead and put in their solar
- 11 panels, and I'm quite concerned that there's going
- 12 to be some problems with an accident or whatever
- 13 with this easement, because we have to go ahead and
- 14 cross that easement on Doug's land when we go ahead
- 15 and have our guys sit range so I'm quite concerned
- 16 about accidents. Thank you.
- 17 MR. STEPHENSON: Thank you.
- 18 MS. POTIS: Speaker 19, Stan Blazynski.
- 19 MR. BLAZYNSKI: Good evening, again. Stan
- 20 Blazynski. This Council -- this Council is not
- 21 being asked for expedited process. This Council is
- 22 asked to set a precedent to allow circumventing
- 23 local regulations. Because we know it's a fact that
- 24 numerous other applicants just waiting.
- So in effect, this Council would not approve

- 1 five separate little projects, this Council would
- 2 approve an array of different projects all around
- 3 the county. Once you allow one company to
- 4 circumvent the local process, the same has to be
- 5 granted to another. This Council knows that, like I
- 6 said, there are many, many, many other projects
- 7 coming in if this one is allowed.
- 8 Under SEPA regulations, this Council has to
- 9 weigh a cumulative impact of all these known
- 10 projects. This is not about five little projects,
- 11 the Council has to know and this is not hard to find
- 12 out on many, I think many, many again.
- So we know for sure that we are not debating
- 14 here today about five little 30 to 50-acre projects,
- 15 we are debating today here about allowing many,
- 16 thousands of acres.
- 17 Just out of curiosity, I give this Council
- 18 some numbers. Previous project that was debated and
- 19 got denied, Iron Horse, would produce roughly about
- 20 1.2- megawatt output. One wind farm turbine, the
- 21 new generation, produces 2.2 megawatts of power,
- 22 almost twice what 50 acres of glass would produce.
- Just to replace the Bonneville Dam output --
- 24 I put everything here in writing, I'm going to
- 25 supply that -- would take 28,000 acres of

- 1 agricultural land, okay? Just output, Bonneville
- 2 Dam is on the bottom of the output on Columbia
- 3 River, it's the -- I think it's second smallest. It
- 4 will take 28,000 acres to replace just that.
- 5 So if the proponent here tells percentage was
- 6 very, very little, these farms produce no
- 7 electricity, they take a lot of precious land, and
- 8 please do not set a precedent. Thank you.
- 9 MR. STEPHENSON: Thank you.
- 10 MS. POTIS: Speaker No. 20, Roger Clerf.
- 11 MR. CLERF: Good evening and thank you for a
- 12 chance to speak with you this evening. My name is
- 13 Roger Clerf. I currently live near Cle Elum but I
- 14 was raised on a farm east of Kittitas, and I still
- 15 farm part of which was my father's farm at that
- 16 time.
- 17 I am against the positioning of the solar
- 18 farms in the Kittitas Valley area. If you look at a
- 19 map of Kittitas County, you'll see it's a rather
- 20 large county. It stretches 60 to 80 miles east and
- 21 west from the crest of the Cascades to the Columbia
- 22 River, and from its farthest northwest extremities
- 23 to the southeast perhaps over 100 miles. It is a
- 24 large county.
- But when you're looking at that map, you have

- 1 to look two or three times to find where the
- 2 Kittitas Valley is. The Kittitas Valley forms only
- 3 about 10 percent of the land area of the Kittitas
- 4 County, and the farmland in the valley is even less
- 5 than that.
- 6 Now, I'm probably not the oldest person in
- 7 this room but I can remember back to 1950 when I was
- 8 about a 9- or 10-year-old boy. And at that time, it
- 9 was virtually unknown for a man who owned a business
- 10 or had a job in the city of Ellensburg or one of the
- 11 smaller towns to have a home and live in the
- 12 country. It was virtually unknown. I would say
- 13 that at that time, at least 90 percent of the houses
- in the valley were occupied by a farmer or a farm
- 15 employee.
- Now that situation is almost reversed or is
- 17 reversed. Probably 90 percent of the houses in the
- 18 rural area of Kittitas county are non-farmer,
- 19 non-farm employee occupied. That means a large
- 20 portion of the farmland -- not a majority yet, but a
- 21 large portion of the farmland is now divided up into
- 22 1-, 2-, 3-, 5-, and 10-acre parcels that are no
- 23 longer intensively farmed.
- In the last 50 or 60 years we have lost at
- least 10,000 acres and perhaps 20,000 acres that had

- 1 been intensively farmed back in the '40s and '50s
- 2 and is now in rural home sites.
- Now, our county has not done a very good job
- 4 of preserving farmlands but it is mandatory that we
- 5 preserve farmlands. And siting solar farms in the
- 6 middle of the good farming country is just one more
- 7 encroachment and one more means of converting
- 8 farmland into some other use.
- 9 We no longer have a true rural character in
- 10 Kittitas Valley, simply because every highway, every
- 11 bi-way, and every dirt road is lined by houses and
- 12 small-acreage parcels. True, they may be pasturing
- 13 a few horses, they may be raising a few steers, few
- 14 goats or sheep, but it is not intensively farmed
- 15 like it was many, many years ago.
- 16 And consequently, I fear that the next
- 17 50 years we'll see this valley wall-to-wall houses
- 18 and other uses such as solar farms or other
- 19 non-agriculture uses, and I am certainly afraid of
- 20 that.
- 21 King County used to be covered with truck
- 22 farms and dairy farms as well as Snohomish County
- 23 and Pierce County. Now nothing is farmed over
- 24 there, very few dairy farms. So I'll end with that
- 25 and thank you.

Page 76 1 MR. STEPHENSON: Thank you. MS. POTIS: Last speaker, No. 21, Charles 2 3 Weidenbach. 4 MR. WEIDENBACH: My name is Charles Weidenbach. I live on 3300 Nameum Road. 5 farmer, have been full-time since '97. I've really 6 been around farming all my life. And before that, from '74 to '97, I worked as a salesman in Yakima 8 9 covering Kittitas County part of the time and also farming on weekends and evenings. 10 11 I too am concerned about solar power being 12 placed on prime irrigated land. I really want to support the local people here and the committee 13 that's working on siting making a plan for solar 14 power, and right now I went to one meeting and it 15 16 was obvious that they're really going through a 17 good, thorough process, and I realize this TUUSSO company wants to expedite it, but it's important 18 19 that the county works through the process and is listened to, I really believe that. 20 21 I would also like to say that we have a local 22 newspaper and even a Cle Elum newspaper, and they 23 both have had some, I think, informative information

on solar power and the different angles, and I agree

that everything in there is not accurate but it

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- 1 gives some idea of what the local view of it is.
- 2 And there certainly is a lot of land in this valley
- 3 that could be sited for solar where the wind is now
- 4 that is on non-irrigated land that would be more
- 5 appropriate.
- 6 Why destroy something we've got that's good
- 7 for the long term? It's not a good plan and agree
- 8 it has a domino effect. If you put five in now, how
- 9 many more are going to be in next year?
- 10 So I think keeping -- about planning for the
- 11 county and the wishes of the majority of the people
- 12 are definitely to keep the valley productive in
- 13 irrigated land and site something like an industrial
- 14 solar plant in a better location which would be a
- 15 dry land area and there's a lot of it in this
- 16 county. Thank you.
- 17 MR. STEPHENSON: Thank you. So at this
- 18 point, I need just a moment. I'm going to ask you
- 19 to indulge us. I want to thank you for the very
- 20 civil and measured and helpful and impassioned and
- 21 careful and wonderful responses that you've given to
- 22 us, we're listening.
- 23 I need a moment now to work with my Council
- 24 members and staff to figure out exactly how to close
- out this meeting, and I think there's going to be a

- 1 couple Council questions. And I hope that we will
- 2 take less than 15 or more minutes, maybe 20 at most
- 3 to finish this out.
- 4 But let's take a two-minute -- just a
- 5 two-minute break and we'll be right back.
- 6 (A short recess was had.)
- 7 MR. STEPHENSON: All right. Let's reconvene,
- 8 if we can. Thank you. Let's start again.
- 9 I'd like to take a couple Council questions
- 10 to talk about this process. And first Council
- 11 Member Rossman.
- 12 MR. ROSSMAN: Yeah, thank you. I do have a
- 13 couple questions and these are for the first
- 14 speaker, the attorney for the applicant, if I may.
- So, Mr. McMahan, I believe?
- 16 MR. MCMAHAN: Correct. Thank you. Yes. I
- 17 introduced myself.
- 18 MR. ROSSMAN: I was hoping you could just
- 19 very briefly explain why you think the moratorium
- 20 isn't relevant to our analysis here.
- MR. MCMAHAN: Yeah, happy to do that. Just a
- 22 minute here.
- 23 MR. ROSSMAN: Then I'll have one or two more
- 24 questions, and then if the commissioner is still in
- 25 the room, I have a question or two for him as well.

- 1 UNIDENTIFIED SPEAKER: Could you repeat what
- 2 your question was there?
- 3 MR. ROSSMAN: Yeah, I was hoping he could
- 4 speak briefly as to why the moratorium is not
- 5 relevant to our consideration in his view.
- 6 MR. MCMAHAN: Thank you very much for the
- 7 question. I understand the confusion about this.
- The EFSEC statute RCW 80.50.020(22), defines
- 9 a zoning ordinance, which is what we're talking
- 10 about here, as an ordinance of a unit of local
- 11 government regulating the use of land and adopted
- 12 pursuant to a whole litany of enabling authority for
- 13 land use.
- 14 The moratorium only applies to the acceptance
- of solar applications in the county. So this
- 16 moratorium is a moratorium on accepting
- 17 applications. It is not a change -- there is no
- 18 change that's been made thus far to the county's
- 19 ordinances dealing with the conditional use process
- 20 or the criteria or approval of conditional uses.
- 21 Now, in Save Our Scenic Area vs. Skamania
- 22 County, that is an EFSEC case that went to the
- 23 supreme court, the supreme court indicated that the
- 24 moratorium is a valid tool of local government for
- 25 stalling permit applications but indicated that it

- 1 does not repeal, amend, or contradict the existing
- 2 regulations, and therefore, in that case, which is
- 3 an EFSEC case, there was a determination made that
- 4 the moratorium is not a zoning ordinance nor is a
- 5 part of the Comprehensive Plan, which I think is
- 6 what Commissioner Jewell said it was.
- 7 MR. ROSSMAN: Okay. Thank you. Second, in
- 8 the memorandum that you submitted, you site to a
- 9 number of sections of the county code titles, and I
- 10 notice that not on that list is 17(b) Shorelines.
- MR. MCMAHAN: Right.
- MR. ROSSMAN: Can you speak to whether your
- 13 proposal is or is not consistent with that?
- 14 MR. MCMAHAN: Yes, thank you, Commissioner
- 15 Rossman, for that question. We've had conversation
- 16 with staff about this. The state's shoreline
- 17 regulations and the state's EFSEC statute and rules
- 18 exempt Shoreline Management Act from EFSEC review
- 19 and process. We
- 20 have -- and is not actually part of the zoning code
- 21 per se either.
- The Shoreline Management Act, the Shoreline
- 23 Master Program really stands in its own regulatory
- 24 format. We have, however, erring on the side of
- 25 caution, submitted a Shoreline Management Master

- 1 Program application using the Kittitas County form
- 2 for that very small piece of shoreline that is on
- 3 the Yakima River for the Typha site.
- 4 MR. ROSSMAN: And then my last question for
- 5 you, I'm having just a little bit of a cognitive
- 6 conflict between the idea of sort of the expedited
- 7 process for these and then the concept of
- 8 conditional use as being where you sort of look
- 9 really intensely at whether the characteristics of
- 10 the site and the use that are proposed for the site
- 11 are appropriate.
- 12 MR. MCMAHAN: Right.
- MR. ROSSMAN: And it seems like the expedited
- 14 process removes some of the procedural and
- 15 substantive tools that we would have to look into
- 16 impacts at a particular site, including the
- 17 adjudicative process and the ability to commission
- 18 our own independent studies on impacts so I'm hoping
- 19 you can speak briefly, again, recognizing we're
- 20 trying to conclude, as to whether you see a conflict
- 21 there and what channels do you see as available to
- 22 EFSEC to evaluate the on-site specific impacts if we
- 23 do go the expedited route.
- MR. MCMAHAN: Yeah, that's a great question.
- 25 The expedited process that EFSEC has adopted is an

- 1 unusual process. I don't think it's actually been
- 2 used before, not for a full blown new application.
- 3 And in our application that we submitted to you, we
- 4 anchored the application on an in-depth analysis of
- 5 the county's conditional use permit process and
- 6 criteria, that is any application, and I've
- 7 summarized it in the hearing memorandum itself.
- 8 So as to the substance, the substantive
- 9 content of the zoning inquiry, I don't, you know, I
- 10 mean, I don't think it's any different than what
- 11 one -- what a local hearing examiner would consider
- 12 in this county. And in fact, there was a local
- 13 hearing examiner and the examiner decision on the
- 14 Iron Horse case that found that project to be
- 15 consistent and compliant with county code, went to
- 16 the Board of Commissioners, we can talk about all
- 17 the drama thereafter.
- 18 So yes, but the Council is -- was within its
- 19 authority in enacting expedited permitting for
- 20 facilities to do that in a different and expeditious
- 21 fashion. There still will be SEPA review which will
- 22 drill down on some of these impacts as well I trust.
- MR. ROSSMAN: Thank you.
- 24 MR. ELLIOT: Can I ask -- I'm a little new
- 25 having been appointed by the local jurisdiction, so

- 1 I'm getting my arms around this. But do you believe
- 2 that the expedited process was envisioned to handle
- 3 five desperate different projects within a fairly
- 4 wide geographical zone?
- I mean, usually EFSEC has worked on projects
- 6 that are individual projects, not diverse projects.
- 7 I'm just wondering how you think that's consistent.
- 8 MR. MCMAHAN: Well, my answer, Commissioner,
- 9 is I don't see how it's inconsistent. What we've
- 10 done -- and there was a lot of pre-application
- 11 consultation with EFSEC staff on this point, we
- 12 could have filed five different applications, and we
- 13 were counseled and came to a concurrence that rather
- 14 than five different EFSEC applications, these were
- 15 all really a consistent portfolio of projects that
- 16 all provide some geographical diversify and feeding
- 17 power into the Puget Sound Energy grid much like I
- 18 suppose five gas turbine generators might.
- 19 But when it's translated into solar
- 20 facilities it's not really like having five natural
- 21 gas generators altogether because you go to
- 22 potentially different locations to have some
- 23 diversity of resource and access to the grid. So
- 24 rather than the hassle, frankly, of having five
- 25 different applications, five different hearings,

- 1 five different site certifies, five different
- 2 processes, we analyze each and every project in
- 3 depth as individual projects for compliance with the
- 4 code, compliance with environmental considerations.
- 5 You've heard about these various efforts of
- 6 evaluation of the visual resources and others
- 7 tonight. So that's what we did, we bundle it into a
- 8 single application for efficiency, we felt that that
- 9 was the right approach, and again, there was
- 10 concurrence with EFSEC staff before we did that.
- I would add as an anecdote that I happened to
- 12 work in Oregon as well, and I have a project kind of
- 13 like this that we're working on in the Oregon EFSEC
- 14 system for those very same reasons that it's just a
- 15 different kind of land use than is typical and
- 16 conventional with other generation facilities.
- 17 MR. STEPHENSON: Thank you, Mr. McMahan.
- 18 Council Member Rossman has another question, I
- 19 believe.
- 20 MR. ROSSMAN: Yeah, this is for Commissioner
- 21 Jewell, so if no other members have questions --
- MR. STEPHENSON: You go.
- MR. MCMAHAN: Thank you.
- MR. JEWELL: Hello again. I hope you don't
- 25 mind, my legal counsel is here. I feel a little,

- 1 shall we say, at a disadvantage compared to the
- 2 applicant's counsel. I'm not an attorney, so if you
- 3 don't mind, and if it would be appropriate if I
- 4 could get his assistance perhaps in answering your
- 5 question not knowing what it is ahead time.
- 6 MR. ROSSMAN: Fair enough.
- 7 MR. JEWELL: Okay. Excellent. Mr. Caulkins,
- 8 deputy prostituting attorney with Kittitas County.
- 9 MR. ROSSMAN: Thank you, yes. I think it's
- 10 maybe a two-part question. So recognizing the
- 11 county's position that the moratorium should control
- 12 here, if that's not the case, have you submitted any
- 13 written comments or are you able to share any
- 14 comments with us today as to whether if we're
- 15 viewing it based on the regulations that are in
- 16 place and not considering the moratorium, whether we
- 17 should find it consistent in that case?
- 18 MR. JEWELL: Sure, I'll begin and I'm sure
- 19 Mr. Caulkins will have a couple things to add.
- 20 First of all, I think it's important to note for the
- 21 record that the Board of County Commissioners
- 22 actually never received notice of this hearing
- 23 today. It only came to our Community Development
- 24 Services Office.
- 25 And to my knowledge, we were not aware that

- 1 the county even had an opportunity to make a
- 2 presentation. I simply came prepared today to
- 3 provide testimony on behalf of the county and behalf
- 4 of the Board of County Commissioners, and had we
- 5 known that we would have been given 10 or 20 minutes
- 6 to make a presentation, we would have done so.
- 7 I consulted with Mr. Caulkins, my deputy
- 8 prosecuting attorney, our legal counsel, and he
- 9 actually wasn't even aware that there was a legal
- 10 brief regarding consistency filed by the applicant's
- 11 counsel. So we really do feel like we're kind of at
- 12 a bit of a disadvantage here today before you, but
- 13 we will do our best to answer your question.
- With regard to the moratorium, that's a tool
- 15 that is allowed by state statute and specifically
- 16 also within the GMA. I'm sure counsel -- or I'm
- 17 sure the applicant's counsel was correct, it's
- 18 intended to stop applications for particular land
- 19 use actions at least temporarily from being accepted
- 20 by the county or the city who imposes the
- 21 moratorium.
- 22 Of course, the reason that is the case is
- 23 because when an application is filed, once it's
- 24 deemed complete, it vests to the current regulations
- 25 that are in place at that time. So as it moves

- 1 through the review process, regardless of any change
- 2 in local land use ordinances or development
- 3 regulations, that application has a time certain
- 4 upon which it is reviewed and it's immune from those
- 5 changes that are land use controls moving forward.
- 6 So the ordinance that we used to impose the
- 7 moratorium, it's intent was clear and the result was
- 8 what we had intended. We did not want any further
- 9 applications to vest to what we felt were inadequate
- 10 land use controls and development regulations at the
- 11 time.
- 12 Mr. Caulkins, do you have anything else to
- 13 add?
- 14 MR. CAULKINS: Yes, good evening. For the
- 15 record, Neil Caulkins, deputy prosecuting attorney
- 16 representing Kittitas County. Your question, as I
- 17 understood it, was beyond this question of
- 18 moratoria, what is our stance as a -- have we
- 19 submitted some other reason why this application or
- 20 this raft of applications is not consist with local
- 21 land use.
- 22 And I would submit to you that what has been
- 23 submitted by Commissioner Jewell as the decision of
- 24 the superior court in the One Energy case, the Iron
- 25 whatever, solar farm case, stands for that

- 1 proposition. The idea there is that even in the
- 2 absence of a moratorium, which that case occurred
- 3 prior to the imposition of such, even in the absence
- 4 of a moratorium, a solar farm does not necessarily
- 5 comport with Kittitas County Land Use Code. It was
- 6 denied and that approval was affirmed by the court.
- And so there is another instance as to where,
- 8 even beyond the moratorium, there is evidence that
- 9 such a thing is not necessarily consistent with our
- 10 land use code.
- 11 MR. ROSSMAN: So the second part of the
- 12 question, then, should we take that as the sort of
- 13 substantive comments you would have on consistency
- 14 from a conditional use perspective and just read
- 15 that for that proposition?
- MR. CAULKINS: I don't think so.
- 17 MR. STEPHENSON: You said no?
- 18 MR. CAULKINS: Yes.
- 19 MR. STEPHENSON: Need any more?
- 20 MR. ROSSMAN: I think that's all right. I do
- 21 have one other questions.
- 22 And my last question for Commissioner Jewell
- 23 is can you speak at all to -- do you have any
- 24 knowledge that you can share with us as to how these
- 25 became a conditional use under the present code and

- 1 sort of what the vintage of that was and whether --
- 2 what the county's thinking was in allowing this as a
- 3 conditional use?
- 4 MR. JEWELL: Sure. I don't know how familiar
- 5 you are with Kittitas County and our history under
- 6 the GMA, it's long and sorted. Since the GMA's
- 7 inception or life or creation, you know, I've been a
- 8 county commissioner since 2000 but I've heard the
- 9 stories involved, and I certainly was involved in
- 10 many of our GMA compliance efforts since 2008, and
- 11 we finally became compliant May 15, 2014. I think
- 12 that might actually be the first day we were
- 13 compliant with the GMA.
- 14 And a lot of what you see in our development
- 15 regulations and our Comprehensive Plan is a result
- of many, many, many years, if not decades, of
- 17 efforts of trying to come into compliance.
- Now, the alternative energy generation
- 19 facilities that are in our code really had to do --
- 20 you'll find most of that around utilities and how
- 21 utilities are sited in our code and the alternative
- 22 facilities sites are kind of grouped in there.
- 23 It was an attempt at the time to just really
- 24 have kind of a placeholder not knowing what was
- 25 going to come down the pike but by placing them as a

- 1 conditional use, we then have the opportunity for
- 2 site-specific evaluation on a case-by-case basis.
- 3 There is absolutely no circumstance under
- 4 which we anticipated the demand that we're facing
- 5 today where we really do have evidence of over a
- 6 dozen applications potentially being filed across
- 7 Kittitas County for facilities very much like you
- 8 have before you and very much like what we
- 9 previously reviewed in the Iron Horse case.
- 10 And so what we discovered was, you know, we
- 11 didn't anticipate this, our development regulations
- were woefully inadequate, and that's why we imposed
- 13 the moratorium when we did. I hope that answers
- 14 your question.
- MR. ROSSMAN: Very well. Thank you.
- MR. STEPHENSON: I think we have one more
- 17 question from Council Member Elliot.
- 18 MR. ELLIOT: County Commissioner Jewell,
- 19 would the county look favorably on putting written
- 20 testimony for the record on their -- how they feel
- 21 about the moratorium?
- MR. JEWELL: I think we certainly look
- 23 favorably on the opportunity to provide written
- 24 testimony for certain, much more detailed written
- 25 testimony. We certainly would like the opportunity

- 1 to see the legal brief submitted by the applicant's
- 2 counsel and provide testimony, written or otherwise,
- 3 with regard to that document.
- 4 It's not something that we've had the
- 5 opportunity to actually view prior to today.
- 6 MR. STEPHENSON: Yes, it's on the website.
- 7 MR. POSNER: It is on our website.
- 8 MR. JEWELL: Okay. And we know there's many
- 9 documents and the full application on the website
- 10 which we're in the process of reviewing. Again,
- 11 just restating, though, we really did not know we
- 12 would have an opportunity to make a presentation
- 13 today. So had we known that, we would have been
- 14 better prepared.
- MR. POSNER: If I could just respond to that
- 16 point if I could get the microphone turned on.
- 17 Let's see.
- 18 So on that point, actually, when we -- when
- 19 we sent out notification letters to Kittitas and the
- 20 optional state agencies asking that the county
- 21 appoint a Council member, there was information in
- 22 there about a land use hearing and an informational
- 23 meeting being held in December, we didn't have the
- 24 specific date at that time.
- 25 So we did provide some information and a

- 1 notification was sent to -- when we had the specific
- 2 date for this meeting and this hearing, it was sent
- 3 to Kittitas County, it was also posted on our
- 4 website. I'm not sure if it was actually sent to
- 5 the Board of County Commissioners, we're checking on
- 6 that now.
- 7 MR. JEWELL: We did receive the notice asking
- 8 us to make the appointment, which we followed
- 9 through with, we did also receive a notice of this
- 10 meeting and the agenda to our Community Development
- 11 Services Office, but I don't believe, I could be
- 12 mistaken, I may have missed it, that's possible, but
- 13 I usually am pretty careful about those things, I
- 14 don't remember seeing any notice that we would
- 15 actually be entitled to make a presentation along
- 16 with the applicant.
- 17 MR. STEPHENSON: So let me ask the question,
- 18 as a Council, we often get requests to extend the
- 19 timeframe and I'm loathed to do that --
- 20 MR. JEWELL: As a county commissioner, I
- 21 often get the same requests and I empathize with
- 22 your position.
- 23 MR. STEPHENSON: Thank you. And as a county
- 24 Council person I am listening to you pretty strongly
- 25 here in terms of it seems that that's compelling.

- 1 If we opened this for a few more days to give
- 2 you time to provide written testimony, it would not
- 3 be open just to you, it would be open to everybody
- 4 if we did this, and I'm looking at our attorney
- 5 general down here, our assistant attorney general to
- 6 make sure we're doing this right.
- 7 If we open this for a few more days, would
- 8 that work?
- 9 MR. THOMPSON: Certainly. I think you have
- 10 that discretion, yeah.
- MR. JEWELL: Would a few days be as much as
- 12 14, perhaps?
- MR. STEPHENSON: Are we negotiating now? How
- 14 about 10?
- MR. JEWELL: We'll take 10. It will just
- 16 take us time, obviously, you know, to look at the
- 17 appellant's citations and do the legal research
- 18 necessary, so but we will definitely try to
- 19 accommodate any schedule that you put forward.
- 20 MR. POSNER: Council Member Stephenson, I
- 21 would concur with that option, particularly since
- the county hasn't had an opportunity to look at the
- 23 brief, and I think that the information that the
- 24 Council was getting this evening and if you do
- 25 extend it, that is the information that the Council

- 1 would need to base their determination on land use
- 2 consistency.
- 3 So I think, from my perspective, the more
- 4 information you have in front of you to inform you
- 5 about the land use consistency, the better. So I
- 6 think giving the county an opportunity to at least
- 7 respond might be a benefit to the Council.
- 8 MR. STEPHENSON: So let's, then, say 10 days.
- 9 MR. POSNER: Well, whatever time period, I'm
- 10 not sure but at least a few more days or whatever it
- 11 is Council decides.
- 12 MR. ROSSMAN: Just a question, would it be
- 13 permissible to us to just leave it open for 10 days
- 14 just to hear from the county and then perhaps a
- 15 small period of time for the applicant to respond,
- or do we need to leave it open for all public
- 17 comment?
- 18 MR. POSNER: Well, I think, you know, our
- 19 rules contemplate that the applicant and the county
- 20 are going to provide the bulk of the testimony. If
- 21 you read our rules, it says essentially that the
- 22 applicant makes a presentation and so does the local
- 23 land use authority.
- So in my view, you know, I think we have
- 25 heard from the public this evening, I think that the

- 1 county has expressed concerns or they've expressed a
- 2 desire to provide more information and I think that
- 3 would be a benefit for the Council to have that
- 4 information.
- 5 MR. STEPHENSON: All right. So let's say 10
- 6 days, I think that would be the 22nd, which is the
- 7 Friday week after this, and we'll ask for that back
- 8 and this will be an opening of the entire public
- 9 comment. Anybody that wants to can come in with
- 10 more comments, correct?
- 11 MR. POSNER: Well, I think that's a Council
- 12 decision, I don't know that you can restrict it to
- 13 just the county providing the --
- 14 MR. STEPHENSON: That's what I'm saying, if
- 15 we open it for 10, I don't think without a complete
- 16 Council decision, I don't think we can say we're
- 17 going to restrict it just to Kittitas County here.
- 18 MR. ROSSMAN: Mr. Chair, I motion that we
- 19 hold the record open for 10 days for additional
- 20 written submissions.
- MR. ELLIOT: Second.
- MR. STEPHENSON: So it's moved and seconded.
- 23 And we do have a quorum today, so all in favor say
- 24 aye.
- 25 COUNCIL MEMBERS: Aye.

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             MR. STEPHENSON: All right. Thank you.
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             MR. ROSSMAN: So just question to staff, can
     you put information up on our website about how
 3
 4
     those comments can be submitted?
             MR. POSNER: Yes, we will.
 5
 6
             MR. ROSSMAN:
                           Thank you.
             MR. STEPHENSON: All right. So thank you
 8
     once again for a very civil and helpful
 9
     presentation, we obviously are still collecting
     information on this and will continue to do so in a
10
     straightforward manner the best we can for the next
11
12
     10 days, and then we'll start working from there.
13
             I want to thank, first of all, Kittitas
14
     County, the fairground folks that were here from the
15
     armory have been very helpful in getting this room
     set up; our EFSEC staff have done their normal
16
17
     incredible job, you don't see all that behind the
     scenes work that they do; and then maybe the hardest
18
     working person here tonight was Dani Craver over
19
     here, doing our court reporting, and I just want to
20
     give her a hand from the entire group.
21
22
             Thank you. I think we're done for tonight.
23
                   (PROCEEDINGS CONCLUDED AT 9:34 P.M.)
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Page 97 1 CERTIFICATE 2 STATE OF WASHINGTON) SS. 3 COUNTY OF YAKIMA 4 5 This is to certify that I, Dani Jean Craver, 6 Certified Court Reporter in and for the State of 7 Washington, residing at Yakima, reported the within 8 and foregoing proceedings; said proceedings being taken before me on the date herein set forth; that 10 said proceedings was taken by me in shorthand and 11 thereafter under my supervision transcribed; and that same is a full, true, and correct record of the 12 testimony of said witnesses, including all 13 questions, answers and objections, if any, of 14 counsel. 15 16 I further certify that I am not a relative or 17 employee or attorney or counsel of any of the parties, nor am I financially interested in the 18 19 outcome of the cause. 20 IN WITNESS WHEREOF I have set my hand this 27th 21 day of December, 2017. 22 23 DANI JEAN CRAVER 24 CCR NO. 3352 25