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August 20, 2025

EFSEC 2025 Monthly Meetings

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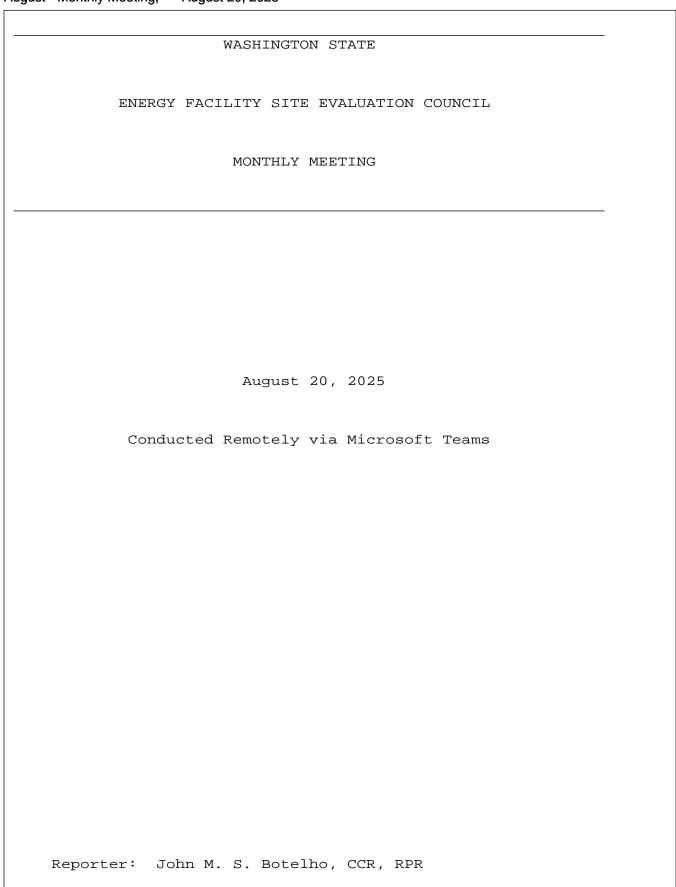
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STRATEGY • TECHNOLOGY • DESIGN • DEPOSITIONS



1	APPEARANCES
2	STATE AGENCY MEMBERS:
3	
4	Kurt Beckett, Chair
5	Elizabeth Osborne, Department of Commerce
6	Eli Levitt, Department of Ecology
7	Nate Pamplin, Department of Fish and Wildlife
8	Lenny Young, Department of Natural Resources
9	Stacey Brewster, Utilities & Transportation Commission
10	
11	LOCAL GOVERNMENT AND OPTIONAL STATE AGENCIES:
12	Badger Mountain:
13	Jordyn Guilio, Douglas County
14	Hop Hill Solar:
15	Paul Krupin, Benton County
16	Carriger Solar:
17	Matt Chiles, Klickitat County
18	Wallula Gap:
19	Adam Fyall, Benton County
20	Goldeneye BESS:
21	Robby Eckroth, Skagit County
22	
23	ASSISTANT ATTORNEY GENERAL:
24	Jon Thompson
25	Zack Packer

1	APPEARANCES (Continuing)
2	
3	COUNCIL STAFF:
4	Sonia Bumpus Audra Allen
5	Ami Hafkemeyer Maria Belkina
6	Amy Moon Lisa McLean
7	Joan Owens Adrienne Barker
8	Andrea Grantham Catherine Taliaferro
9	Sonja Skavland Alondra Zalewski
10	Sean Greene Trevin Taylor
11	Joanne Snarski Dave Walker
12	Alex Shiley Nabila Gomes
13	Ali Smith
14	
15	OPERATIONAL UPDATES:
16	Jarred Caseday Kittitas Valley Wind, EDP Renewables
17	Jennifer Galbraith
18	Wild Horse Wind Power Project, Puget Sound Energy
19	Eric Pace Grays Harbor Energy Center, Grays Harbor Energy
20	Jeremy Smith
21	Chehalis Generation Facility, PacifiCorp
22	Kelly Elsethagen Columbia Generating Station & WNP-1/4, Energy
23	Northwest
24	Elizabeth Drachenberg Columbia Solar, Tuusso Energy
25	coramora borar, raabbo micrgy

1	APPEARANCES (Continuing)
2	
3	OPERATIONAL UPDATES (Continuing):
4	Jon Voltz Ostrea Solar, Cypress Creek Renewables
5	Ostrea Borar, Cypress Creek Kenewabies
6	COUNSEL FOR THE ENVIRONMENT:
7	Sarah Reyneveld
8	Yuriy Korol
9	
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                       BE IT REMEMBERED that on Wednesday,
 2
     August 20, 2025, at 1:31 p.m. Pacific time, the
 3
     following Monthly Meeting of the Washington State
 4
     Energy Facility Site Evaluation Council was held,
 5
     remotely via Microsoft Teams videoconference, to wit:
 6
                         <<<<< >>>>>
 7
 8
 9
                       CHAIR BECKETT: Good afternoon,
10
                This is Kurt Beckett, chair of the Energy
11
     Facility Site Evaluation Council, calling our
12
     Wednesday, August 20th, meeting to order at 1:31.
13
         And, Ms. Barker, if you could please call the
     roll.
14
15
                       MS. BARKER:
                                    Certainly.
16
         Department of Commerce.
17
                       MS. OSBORNE: Elizabeth Osborne,
18
     present.
19
                                     Department of Ecology.
                       MS. BARKER:
20
                                     Eli Levitt, present.
                       MR. LEVITT:
21
                                     Department of Fish and
                       MS. BARKER:
2.2
     Wildlife.
23
                       MR. PAMPLIN:
                                      Nate Pamplin,
24
     present.
25
                       MS. BARKER:
                                     Department of Natural
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1	Resources.
2	MR. YOUNG: Lenny Young, present.
3	MS. BARKER: Utilities and
4	Transportation Commission.
5	MS. BREWSTER: Stacy Brewster,
6	present.
7	MS. BARKER: Local government and
8	optional State agencies.
9	For the Badger Mountain project, Jordyn Guilio.
10	For the Hop Hill project, Paul Krupin.
11	MR. KRUPIN: Paul Krupin, present.
12	MS. BARKER: For the Carriger Solar
13	project, Matt Chiles.
14	MR. CHILES: Matt Chiles, Klickitat
15	County, present.
16	MS. BARKER: For the Wallula Gap
17	project, Adam Fyall.
18	MR. FYALL: Adam Fyall, Benton
19	County, is here. Thank you.
20	MS. BARKER: For the Goldeneye BESS
21	project, Robby Eckroth.
22	MR. ECKROTH: Robby Eckroth,
23	present.
24	MS. BARKER: Assistant attorney
25	generals.

1	Jon Thompson.
2	MR. THOMPSON: Present.
3	MS. BARKER: Zack Packer.
4	MR. PACKER: Present.
5	MS. BARKER: Talia Thuet.
6	For the EFSEC staff, I will call those anticipated
7	to speak today.
8	Sonia Bumpus.
9	MS. BUMPUS: Present.
10	MS. BARKER: Ami Hafkemeyer.
11	MS. HAFKEMEYER: Present.
12	MS. BARKER: Amy Moon.
13	MS. MOON: I'm here, present.
14	MS. BARKER: Sean Greene.
15	MR. GREENE: Present.
16	MS. BARKER: Joanne Snarski.
17	MS. SNARSKI: Present.
18	MS. BARKER: Trevin Taylor.
19	MR. TAYLOR: Present.
20	MS. BARKER: For operational
21	updates: Kittitas Valley wind project.
22	MR. CASEDAY: Jarred Caseday,
23	present.
24	MS. BARKER: Wild Horse Wind Power
25	Project.

1	MS. GALBRAITH: Jennifer Galbraith,
2	present.
3	MS. BARKER: Grays Harbor Energy
4	Center.
5	MR. PACE: Eric Pace
6	MS. BARKER: Chehalis
7	MR. PACE: present.
8	MS. BARKER: I'm sorry.
9	MR. PACE: Pace, present.
10	MS. BARKER: Chehalis Generation
11	Facility.
12	MR. SMITH: Jeremy Smith, present.
13	MS. BARKER: Columbia Generating
14	Station.
15	MS. ELSETHAGEN: Kelly Elsethagen,
16	present.
17	MS. BARKER: Columbia Solar.
18	MS. DRACHENBERG: Elizabeth
19	Drachenberg, present.
20	MS. BARKER: Goose Prairie Solar.
21	Ostrea Solar.
22	MR. VOLTZ: Jon Voltz, present.
23	MS. BARKER: Is there anyone online
24	for the counsel for the environment?
25	MS. REYNEVELD: Yes. Sarah

1 Reyneveld and Yuriy Korol are present. 2. MS. BARKER: Chair, there is a 3 quorum for all councils. 4 MR. PAMPLIN: You're muted, Chair. 5 CHAIR BECKETT: Let's hope that's the last time. Thank you, Council Pamplin. Saving me 6 7 as always. Council, we have a agenda before us for today's 8 9 meeting. I would entertain a motion to adopt the 10 agenda. 11 Is there a motion? 12 Lenny Young. So moved. MR. YOUNG: 13 CHAIR BECKETT: Thank you. 14 A second? 15 MR. PAMPLIN: Second. I'll second. 16 Thank you, Council CHAIR BECKETT: 17 Pamplin. Council, there's a motion and a second on the 18 19 table. 20 Are there any -- is there any discussion or 21 changes to the agenda? 22 Try and keep an eye on hands raised here. 23 virtual today, and my first time chairing a virtual 24 meeting. So thanks, everyone, for bearing with me. 25 Hearing none. All those in favor of adopting the

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1
     agenda, please say "aye."
 2
                        MULTIPLE SPEAKERS:
                                             Aye.
 3
                        CHAIR BECKETT:
                                         Opposed?
 4
          Thank you. We've adopted the agenda.
 5
          Next item up, we have the monthly meeting minutes
 6
     from our July 16th, 2025, EFSEC Council meeting.
          Is there a motion to adopt the minutes?
 7
 8
                        MS. BREWSTER:
                                        Stacy Brewster.
                                                          So
 9
     moved.
10
                        CHAIR BECKETT: Council, is there a
11
     second?
12
                        MS. OSBORNE: Elizabeth Osborne.
13
     Second.
14
                        CHAIR BECKETT:
                                         Thank you, Council
15
     Osborne.
16
          The minutes have been put on the table. Are there
17
     any edits or discussion or amendments to the monthly
18
     meeting minutes?
19
          I did not have any. I will speak for myself
20
     obviously.
21
                 With that, then, all those in favor of
22
     adopting the July 16th meeting minutes, please say
23
     "aye."
24
                        MULTIPLE SPEAKERS:
                                             Aye.
25
                        CHAIR BECKETT:
                                         Opposed?
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1 The minutes are adopted.

Moving on to project updates. The Kittitas Valley wind project. Mr. Caseday.

MR. CASEDAY: Yes. Good afternoon,
Chair Beckett, EFSEC Council, and staff. This is

Jarred Caseday with EDP Renewables for the wind -excuse me -- for Kittitas Valley wind power project.

We had nothing nonroutine to report for the period.

CHAIR BECKETT: Thank you.

MR. CASEDAY: Thank you.

CHAIR BECKETT: Next up, Wild Horse

Wind Power Project. Ms. Galbraith.

MS. GALBRAITH: Yes. Thank you,
Chair Beckett, Council members, and staff. This is
Jennifer Galbraith with Puget Sound Energy representing
the Wild Horse wind facility.

The only nonroutine update I have is related to the damaged wind turbine tower initially reported to the Council on July 14th. As of today, there has been no change to the damaged tower, and it remains standing. PSE continues to monitor the turbine 24/7. And emergency responders are still on standby in the event of tower failure.

PSE is assessing options to safely decommission

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the tower after the wildfire season has ended. For public safety, Wild Horse will remain closed to the public -- to public access for the remainder of 2025.

And we are coordinating with the Washington State

Department of Fish and Wildlife to ensure hunters are provided with advanced notice about the closure so they can plan for alternate access during the upcoming hunting seasons.

That's all I have.

CHAIR BECKETT: Very well.

Council members, are there any comments or questions for Ms. Galbraith given the added issue today?

Council Pamplin, I see your hand. Thank you.

MR. PAMPLIN: Thanks, Chair. And thanks for the update, Ms. Galbraith.

Is -- understanding that you're wanting to keep the site closed for public access, is there areas outside of the vicinity of the -- the turbine that can be opened up? And if the turbine is successfully decommissioned earlier in this fall, will you be able to open it up through the remainder of the calendar year? It sounds like it was -- you were saying it was closed through December 31st of 2025, if I understood your remarks correctly. Thank you.

1 MS. GALBRAITH: Yes, that's correct. 2 The site closes typically beginning December 1st for 3 the winter. So out of an abundance of caution, PSE has 4 determined to close the site during the hunting season. 5 So starting -- it's already closed, and it'll be closed through the remainder of the year. 6 At this point, we do not have any plans for 7 reopening, just because there's too many unknowns at 8 9 this point and the risk is too high right now. 10 MR. PAMPLIN: Thank you. 11 CHAIR BECKETT: Other questions? 12 Seeing none. 13 Thank you, Ms. Galbraith. Appreciate the update. 14 MS. GALBRAITH: Thank you. 15 CHAIR BECKETT: Moving on to the 16 Chehalis Generation Facility. Mr. Smith or --17 MR. SMITH: Good afternoon --18 CHAIR BECKETT: -- perhaps --19 MR. SMITH: -- Chair Beckett. 20 CHAIR BECKETT: Good afternoon. 21 MR. SMITH: Good afternoon, Chair 22 Beckett, EFSEC staff, and Council. This is Jeremy 23 Smith, the operations manager for -- representing the 24 Chehalis Generation Facility. 25 I have no nonroutine items to report outside of

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what's reported in the pamphlet.

CHAIR BECKETT: Very well.

And I believe, Ami Hafkemeyer, you may have a further comment at this time as well, if I'm correct.

MS. HAFKEMEYER: Yes. Thank you,

Chair Beckett. And good afternoon, Council.

Recently the facility, operating under use of their -- their reserve water, was tentatively going to need to purchase water from the City. That did not end up happening. We got sufficient rainfall that they could resume regular water use.

But staff did want to take this moment to consider modifying the process around this activity. We plan to work with the facility and bring some more information to the Council at a future meeting.

The first time that the facility needed to purchase additional water was in 2021, and this was before changes to the OPMA that prompted public comment on Council actions.

Given the timeline spelled out in the site certificate agreement of a 15-day notification, this does put a bit of a constraint on the opportunity for public comment ahead of Council action regarding purchase of water for the facility. So staff propose to work with the facility to see what we can do to make

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     this process a little bit more friendly to public
     comments should the need arise again in the future.
 2
 3
                        CHAIR BECKETT: Certainly appreciate
 4
     that sentiment and effort.
 5
          Are there other comments or questions from
     Council?
 6
 7
          Ms. Hafkemeyer.
 8
                        MS. HAFKEMEYER: I have nothing
     further. But happy to --
 9
10
                        CHAIR BECKETT:
                                        Okay.
11
                        MS. HAFKEMEYER: -- answer Council
12
     questions.
13
                        CHAIR BECKETT: I don't see any at
14
     the moment. Certainly someone -- any Council please
     raise your hand if you like. Otherwise, I think most
15
     likely you would be encouraged to do what you've
16
17
     described, so -- certainly you do for me. So thank
18
     you.
19
          And seeing no other comments. We will then move
20
     on to the Grays Harbor Energy Center. Mr. Pace.
21
                        MR. PACE: Good afternoon, Chair
22
     Beckett, EFSEC Council, and staff. My name's Eric
23
     Pace, the plant engineer for Grays Harbor Energy
24
     Center, and I'm representing the site today.
25
          Grays Harbor Energy has nothing nonroutine to
```

1 report for the period. 2. CHAIR BECKETT: Thank you. 3 Next up, Columbia Solar. Ms. Drachenberg. 4 MS. DRACHENBERG: Good afternoon, Chair, EFSEC Council, and staff. This is Elizabeth 5 6 Drachenberg for Columbia Solar. And there are no nonroutine updates to report. 7 8 CHAIR BECKETT: Thank you. 9 Next up. And I'll offer to take two items as one. 10 The Columbia Generating Station, WNP 1 and 4. Kelsey 11 [sic] Elsethagen. Apologies if I got that off by a 12 little. 13 MS. ELSETHAGEN: Good afternoon, 14 Chair Beckett, EFSEC Council, and staff. This is Kelly Elsethagen providing the update for Columbia Generating 15 16 Station and WNP 1 and 4. 17 We actually do have a issue that we'd like to 18 report, an environmental compliance issue. 19 On the evening of Friday, August 15th, based on a 20 report of possible oil sheen seen in circulating water 21 cooling towers, out of an abundance of caution, Energy 22 Northwest secured and stopped the discharge to the 23 Columbia River and made notifications to EFSEC and the 24 Washington Department of Ecology.

Energy Northwest, GrayMar Environmental, a

25

third-party cleanup contractor, and Washington State

Department of Ecology inspected the Columbia River, the

circulating water cooling towers, and the circulating

water pump house the evening of August 15th. No oil

sheen was observed.

GrayMar Environmental indicated the foam we were seeing was likely biological based on their past experience. Circulating water discharges to the Columbia River were sampled for fats, oil, and grease. The results were below detection limits.

During the investigation, Energy Northwest identified a potential oil loss in one of the reactor feed turbine heat exchangers and took the heat exchanger out of service over the weekend. Follow-up sampling results for fats, oil, and grease of circulating water were still below detection limits.

Energy Northwest restored discharge to the Columbia River August 18th and will submit a five-day report detailing the incident and action taken to EFSEC by the end of today, August 20th.

CHAIR BECKETT: Well, thank you for the update.

Are there comments or questions from the Council? Seeing none.

We will move on to Goose Prairie. And I believe,

1 Ami Hafkemeyer, you are providing that update today. MS. HAFKEMEYER: Yes. 2 Thank you, 3 Chair Beckett. 4 The Council -- I'm sorry. The facility update is 5 available in the Council pact. There were no nonroutine items for this period to report. 6 7 CHAIR BECKETT: Thank you. 8 Moving on to Ostrea Solar. Mr. Voltz. 9 MR. VOLTZ: Good afternoon, Chair 10 Beckett, Council members, and staff. This is Jon Voltz 11 with Cypress Creek Renewables representing Ostrea 12 Solar. 13 This month, construction continues to progress. 14 The eastern parcel is essentially complete, moving on 15 all activities to the western parcel. Security fencing is complete around the perimeter. 16 17 We did also receive the main power transformer at 18 the end of July. 19 So moving forward in all aspects. Nothing 20 nonroutine to report. 21 CHAIR BECKETT: Very well. Thank 22 you. 23 Moving, then, on to Carriger Solar. 24 I believe Joanne Snarski will provide the update. 25 MS. SNARSKI: Thank you, Chair Yes.

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Beckett and Council members. For the record, this is Joanne Snarski, the siting specialist for the proposed Carriger Solar facility in Klickitat County.

On June 25th, 2025, the Council voted to send a recommendation to approve the Carriger Solar facility to the governor. We sent that on the day following June 25th to the governor's office. And at that time, the governor has 60 days, or until August 25th, to review our recommendation and all the supporting documentation. To date, we have not had any response or requests from his office, but we anticipate that by next Monday.

And that's all I have.

CHAIR BECKETT: Thank you for the update.

Moving on, then, to Horse Heaven wind farm.

MS. MOON: Thank you, Council -- oh.

CHAIR BECKETT: Please go ahead.

MS. MOON: Okay. Thank you, Council Chair Beckett and EFSEC Council members. This is Amy Moon reporting on the Horse Heaven wind project, which is in Benton County, Washington.

As a refresher, the site certification agreement, or SCA requires that the certificate holder work with the preoperational technical advisory group, which we

call the PTAG, to meet the conditions of the SCA Articles IV(C) mitigation measures -- and that, for the court reporter, "Article IV" is in Roman numerals -- and Article IV(G) PTAG, which is also in the SCA, as well as the Spec-5 mitigation measure.

As I reported at the July Council meeting, the certificate holder, Scout Clean Energy, submitted a recommendation to the EFSEC director, Sonia Bumpus, regarding the mitigation measure Spec-5, ferruginous hawk.

The certificate holder recommendation outline the certificate holder's proposed locations for infrastructure placement within the siting corridor to meet the conditions of Spec-5, which is short for "Species-5." I think we all probably are tracking that.

The recommendation package also included a PTAG facilitator report that presents both the Spec-5 recommendation areas of agreement as well as the areas of disagreement. EFSEC staff reviewed the certificate holder's Spec-5 mitigation recommendation as well as the facilitator's report and supporting documents associated with the PTAG Spec-5 discussions.

And for a better understanding of Spec-5 and the EFSEC staff review of the certificate holder's

submittal, EFSEC's State Environmental Policy Act, or

SEPA, specialist Sean Greene has a presentation. I

have written here "short," but now I understand it may

not be as short as we would all anticipate. But it's a

lot of information to go over.

So, Sean Greene, if you're ready, I'll pass it off

So, Sean Greene, if you're ready, I'll pass it off to you.

MR. GREENE: Yes. Thank you. And I don't know if "short" is accurate, but it is comprehensive at least.

And let me share my screen now.

Okay. Can someone confirm that you're seeing the first slide of the presentation?

Okay. Thank you, Chair Beckett.

Okay. So thank you, Amy. And thank you, Chair Beckett and Council members. My name is Sean Greene. I am the State Environmental Policy Act, or SEPA, specialist for EFSEC.

And the purpose of this presentation is to describe for the Council the recent submission by the certificate holder, Scout Clean Energy, in relation to the Species-5 mitigation measure included within the project site certification agreement.

Scout's request includes advice for the Council's consideration from the pre-operational technical

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advisory group, or PTAG, that the site certificate holder -- that the site certificate agreement required Scout to convene. This will include a refresher on the project, the PTAG, and the relevant mitigation measure. I will also walk the Council through several documents produced by the PTAG and the certificate holder for the Council to review and address the next steps anticipated by EFSEC staff.

So I know that we have a few new Council members since the Horse Heaven project was last considered by the Council. And for those who are here, they can probably use a refresher.

So Horse Heaven is a 1,150-megawatt mixed wind and solar electric generating facility on 72,428 acres of unincorporated Benton County that was initially recommended for approval to the governor on April 29th of 2024. Following a governor remand and Council reconsideration, a revised recommendation for approval was submitted on September 17th of 2024. The final site certification agreement was signed by the governor on October 18th of 2024.

For the executed site certification agreement, the project will consist of one of two potential wind turbine configuration options: One with more turbines of a lower height, or one with fewer turbines but of a

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taller height. The first option would max out at 222 turbines, and the second option would not exceed 671 feet in height.

Additionally, the project will include up to three solar arrays capable of producing no more than 800 megawatts of energy and up to two battery energy storage systems, BESSes, with no more than 300 megawatts of storage capacity.

All of these components are reflected in the figure to the right of this slide, though I should note that some of this extent has subsequently been restricted by multiple redesign and exclusion measures.

For reference, the black dots are the tentative proposed locations of the wind turbines, specifically the Option 1 -- the -- the Turbine Option 1. Please note that I did say "tentative." Other than areas excluded by various mitigation measures, the certificate holder has the authority to site these turbines anywhere within a designated and defined wind micro-siting corridor that totals 11,850 acres that was reviewed and analyzed during the SEPA review process.

Also shown in this figure are the proposed solar arrays. The yellow highlighted areas are the solar siting areas that have been assessed for potential impacts associated with solar array siting.

The hashed polygons within the solar siting areas are the initial proposed locations of the solar arrays, which will cover no more than 5,447 acres of land.

The final layout of the solar arrays will be determined prior to construction but will not extend outside of the solar siting areas. The east solar array, meaning the hashed polygons to the bottom right of this figure, will be of importance later in this presentation.

The total project lease boundary, as I said before, is 72,428 acres, though as you can see from the figure, the final project footprint will be much smaller than that total. The lease boundary is generally located south and southwest of the city of Kennewick and the larger Tri-Cities urban area.

So as part of the environmental review performed by EFSEC staff and our consultants in preparation for the final environmental impact statement, or FEIS, a number of mitigation measures were developed and recommended for inclusion within the final site certification agreement.

One of these measures was one specific to the ferruginous hawk, a state -- state endangered species, and was titled Species-5. Following further development of this measure as part of the Council

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deliberations, it was included within the site certification agreement.

I won't go through the entirety of Species-5 here, as it won't fit on a single slide, but the essential elements are as follows.

First, no wind turbines, solar arrays, or BESS, which are in combination referred to as primary project components, shall be sited within 0.6 miles of any documented ferruginous hawk nest. This includes all historic nests documented in the priority habitat species database administered by the Washington Department of Fish and Wildlife as well as any nest identified in the certificate holder's nest surveys and any new nest established prior to the start of construction.

Second, no primary project component shall be sited within two miles of a documented nest unless one of two -- one of two criteria is shown to be met:

Either the nesting site, meaning the structure, like a tree or a cliff face that the nest was built on rather than the nest itself, is no longer available or the foraging habitat within the two-mile buffer around that nest is no longer viable to support the species.

If a nesting site needs either of these two criteria, the siting of primary project components

between 0.6 and two miles of that nesting site is allowed. However, the certificate holder must develop, in consultation with the PTAG, a ferruginous hawk mitigation and management plan for approval by EFSEC that would apply to the placement of primary infrastructure in that 0.6- to 2-mile buffer area.

One caveat to this measure is that the east BESS is specifically exempted. This was done because the east BESS is planned to be colocated with the east substation, which, as a secondary component to the project, is not subject to the exclusion buffers from Species-5.

Since relocating the east BESS away from that substation would only result in an increase in environmental impacts with no mitigative effect, it has been exempted from Species-5 so long as it remains colocated with the east substation.

The final critical element of Species-5 is the use of a preoperation technical advisory group, or PTAG, to provide EFSEC with technical support in administering this measure. I will cover the PTAG in more detail in the next slide, but I want to make it clear that they are a purely advisory group that was developed to assist EFSEC in effectively and efficiently managing this and several other mitigation measures.

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So the PTAG was established as part of the Habitat-4 mitigation measure included within the site certification agreement, or SCA. As I noted, this is a purely advisory body and was put together to serve as a technical sounding board for a variety of mitigation measures included within the SCA, including in this case Species-5.

The purpose of this group is to collect informed guidance from a selection of technical experts so that EFSEC could make informed and efficient regulatory determinations. The PTAG has no regulatory authority on its own. The membership of this group is composed of 13 primary members, several alternatives, and two observers, one of which was me in my role as a SEPA specialist for EFSEC.

The membership drew from a variety of groups with technical expertise on the relevant environmental resources. These groups included state and federal resource agencies, several affected tribes, regional organizations like the Audubon Society, Benton County, independent contracted ecologists, and a local landowner.

Between February and May of 2025, this group convened for eight three-hour biweekly virtual meetings and one all-day in-person meeting and site tour.

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During this period, these meetings primarily focused on analyzing ferruginous hawk nests and habitat mapping data, developing standardized tools to make determinations on nesting site availability and foraging habitat viability, and developing recommendations on the application of Species-5 to provide to EFSEC.

There was a particular emphasis on seeking consensus from the PTAG membership. This effort was largely successful, as you will see when we start discussing the ferruginous hawk nests. The PTAG was able to reach consensus recommendation on 40 of the 45 nests considered.

So the PTAG meetings and discussions resulted in the production of three primary types of documents for the Council's consideration. The first are the presentations that were shown at the various PTAG meetings and the minutes of those meetings. These are largely self-explanatory and represent the exact record of the figures and data shown and discussed by the PTAG in their — in their deliberations.

The second document is the facilitator report.

This is a report from the independent facilitator who organized the PTAG meetings. This report was developed by the facilitator and was provided to the PTAG members

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for review and edits prior to its distribution to EFSEC.

The report is intended to provide an objective summary of the deliberations, findings, and recommendations of the PTAG. It reflects both -- both scenarios where the PTAG membership reached a consensus view and scenarios where there was a diversity of opinion among the membership. The report seeks to provide context to those areas of disagreement and directly references the PTAG meeting minutes where appropriate so that Council members can see the discussions verbatim.

The final document provided as part of this package is the certificate holder recommendation.

Certificate holder recommendation as to which documented hawk nest locations EFSEC should determine to require or not to require a 0.6- to two-mile setback for primary infrastructure. This is a document produced by the certificate holder following their review of the PTAG's discussions and recommendations.

45 total nest locations were evaluated by the PTAG under the SCA Species-5 criteria. The evaluation of five of these nests resulted in some of the PTAG members providing an opinion that a 0.6- to two-mile setback must be observed. The certificate holder's

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recommendation agrees that a 0.6- to two-mile buffer must be observed with respect to one of those five nests. But with respect to the remaining four nests in contention, the certificate holder recommendation proposes a determination that the primary infrastructure should be -- that primary infrastructure should be allowed within that buffer.

The certificate holder's recommendation on these four nests asks the Council to balance what it asserts to be the minimal impacts to the ferruginous hawk against the considerable impacts to the project's design and output if the full 0.6- to two-mile setbacks were to be required for these nests.

Now, before we move on to the background information -- move on from the background information and into the discussion of specific nests and recommendations, I want to take a moment to remind the Council of the confidential nature of the information we'll be discussing.

The location data for the ferruginous hawk nests is largely drawn from the Washington Fish and Wildlife -- Washington Department of Fish and Wildlife's priority habitat and species database, which is confidential. A few of these nests were independently identified by the certificate holder in

their surveys. All of these nest location data, regardless, are highly sensitive, and given the nature -- the status of the species as endangered within the state.

Both this meeting and this presentation is available to the public and will be recorded for future reference. As such, staff would request that the Council members be as circumspect as possible in their discussion of the nests and their relation to nearby geographic or project features.

There is some leeway when necessary. For example, there is some nest buffer interaction with the east solar array that we will need to address. For that case, just try to state as little location information as practical. For instance, there shouldn't be a need to state what direction the nest is or the exact distance it is from the array.

The Council has been provided several figures showing the nest locations specifically and how their various buffers interact with the project components. Those figures will not be displayed in this presentation, but I will try to display figures showing the general region of discussion so that observers can get a sense of the areas.

Additionally, the Council figures include names

for the nests that we will be discussing. As these names are generally related to the geographic features around the nests, the Council has been provided a -- a Word document for this discussion where, for example, something labeled as the Smith Road nest in the Council figures would instead be identified a "Nest G" in discussion. For all the nests that we'll be discussing, they have been assigned a letter in that Word document, and we would request that those nests only be referred to by that letter designation.

Okay. Now that we've covered all of that, we can proceed into the discussion of the PTAG's nest buffer recommendations.

First, to address the figure being shown on the screen right now, this is a figure with no confidential data being displayed and is primarily included as a placeholder for viewers of this presentation to look at while I walk through the Council -- while I walk the Council through several figures that do, in fact, contain confidential data. These confidential figures have been included within the Council packet.

So if the Council members can bring up Figure 1 from the Council packet. They should have also received these at -- directly via e-mail yesterday. I can make an effort to explain what you'll be looking

at.

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So, first, the steel blue shaded circles, which are also being shown on the nonconfidential map up on the screen right now, represent exclusion areas that are unrelated to Species-5. These include nonparticipating residences, which have a half-mile setback, Webber Canyon, which has a one-mile setback to address traditional cultural property impacts, and areas of historic wildfires along the steep naturally vegetated slopes near Benton City, which have a quarter-mile setback to avoid interference with aerial firefighting.

The small gray circles on the Council's Figure 1 represent the 0.6-mile buffers around documented ferruginous hawk nests. The large gray circle around Nest A is a unique scenario that I'll address in a moment. Please refer to the cheat sheet that was provided in your Council packet to see what Nest A is labeled as in your figure.

So the small gray circles and all of the steel blue circles combined represent areas of exclusion that are either required by the terms of the SCA, or in the case of Nest A, an area where the certificate holder is not proposing to place any primary infrastructure.

Therefore, these areas are not subject to any Council

decision at this point.

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The green circles represent the two-mile buffers around documented ferruginous hawk nests where the PTAG unanimously recommended that primary project components could be allowed. In total, 39 nests received this recommendation from the PTAG. For one of those 39 nests, the nesting site was determined to no longer be available. For the other 38, the foraging habitat within two miles of the nesting site was determined to not be viable for the species due to development and habitat conversion in those areas.

As unavailable -- as unavailability of a nest site or lack of viable foraging habitat are the two -- two criteria that, if met, would allow placement of primary infrastructure between 0.6 and two miles of the documented nest location, the PTAG agreed that primary components could be sited within that buffer for these nests provided the certificate holder produces an approved species-specific mitigation and management plan.

CHAIR BECKETT: Hey, Sean.

MR. GREENE: Yes.

CHAIR BECKETT: Mr. Greene. I

believe Council Young has a question, but also there may be an issue of what is appearing on the screen or

1 not. 2 MR. GREENE: Okay. 3 CHAIR BECKETT: But, Council Young, 4 maybe if you want to jump in. 5 MR. YOUNG: Sure. I'm looking at the materials that were sent to us. 6 If a green circle and a gray circle overlap, which of 7 those two classifications takes precedence? 8 9 MR. GREENE: Yes. That's a good 10 The gray circles and the steel blue circles question. take precedence. So those are areas of absolute 11 12 exclusion. There is no scenario where primary project 13 components could be sited in those locations. So those 14 take --MR. YOUNG: Okay. 15 16 MR. GREENE: -- precedence over the 17 green. 18 MR. YOUNG: So only -- if a gray 19 circle is overlapped by a green circle, only those 20 portions of the green circle that are outside the gray 21 circle would be in effect? 22 MR. GREENE: Yes, that's correct. 23 Only the areas of the green circles outside of the gray and steel blue would, per -- would have received a 24 25 recommendation from the PTAG that primary project

components be allowed.

MR. YOUNG: Okay. Thank you.

MR. GREENE: Yes.

And, Chair Beckett, you had some question about what was being displayed on the screen right now?

CHAIR BECKETT: No. I think we can

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MR. GREENE: Okay.

CHAIR BECKETT: -- with that. Thank

you for checking.

MR. GREENE: For sure.

Okay. So to continue, the pink circles around Nests B, C, D, E, and F represent the two-mile buffers around those nests where the PTAG -- PTAG membership did not arrive at a consensus recommendation. In other words, some of the PTAG members recommended a Council determination that nesting sites are available and the foraging habitat is viable and therefore the two-mile buffer be applied, and some recognized a Council determina- -- or recommended a Council determination that the foraging habitat is not viable for species and therefore only the 0.6-mile buffer be retained. It may look like only four nests are represented by those pink circles, but Nests E and F are essentially located in the same location, so their circles heavily overlap.

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All five of these nesting sites were determined to still be available by all members of the PTAG, but there was disagreement on whether the foraging habitat within two miles was viable or whether the future anticipated land-use changes in the area and the infrequency of ferruginous hawk presence indicated that the foraging habitat is not viable.

One of these nests, Nest B, represents a new nest that was identified by the certificate holder in their regular report nest surveys in the middle of a series of PTAG meetings. This newly constructed nest had not previously been recorded in any database and was occupied by a nesting pair of ferruginous hawks who were, in fact, successful in fledging young this past nesting season.

Now, regarding Nest A, the PTAG believed that, as written, Species-5 would allow for a segmented buffer so long as it held to the 0.6- or two-mile options from the mitigation measure. As a result, the PTAG's recommendation was that the application of a two-mile buffer for the northeast, northwest, and southwest quadrants around this nest and a 0.6-mile buffer in the southeast quadrant around this -- around the nest was viable. This was seen as a way of protecting areas of viable habitat around this nest -- which is mostly

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present to the east, west, and north of the nest -- without unnecessary detriment to the project.

Subsequent to receiving the PTAG's recommendation, EFSEC staff received guidance from our legal counsel and senior staff that Species-5 as written only allows for either a full 0.6 two -- pardon me -- either a full 0.6-mile buffer or a full two-mile buffer, depending on the previously listed criteria. Any form of intermediate buffer would require an SCA amendment, which is an option the certificate holder is not pursuing at this time due to time and cost concerns.

Regardless, EFSEC staff also received an opinion from our legal counsel that, because Species-5 is written so as to only apply to primary project components that are proposed within two miles of a documented ferruginous hawk nest and the SCA does not authorize the siting of primary project components within two miles of Nest A, there is no decision to be made by EFSEC with regards to the application of Species-5 to this nest. As a result, EFSEC staff is recommending that no decision be made on whether Nest A should receive a full -- a full two-mile buffer or not.

So I know this is a lot of information and the Council's figure is pretty busy visually, so I want to pause here to see if there are any questions that I can

answer before I go through the remaining figures.

As a summary, the small gray circles and steel blue circles are areas where primary components will not be allowed under any circumstance. The green areas are where the components are subject to Species-5 but all PTAG members are of the opinion that at least one of the criteria is met to allow primary infrastructure. And the pink are areas where the components are subject to Species-5 but some -- and some but not all of the PTAG members were of the opinion that some or all -- that -- of -- pardon me -- that -- where some or all -- okay. Some of the PTAG members were of the opinion that the full two-mile setback must be required because the nest sites are available and foraging habitat is viable.

Okay. Council Member Young.

MR. YOUNG: Yeah, again, summarizing the information that -- that you've presented and what we've received previously, am I correct in concluding that Nest B is the only active ferruginous hawk nest within the project area?

MR. GREENE: That is correct.

MR. YOUNG: Thank you.

CHAIR BECKETT: Are there other questions of the presentation? We can certainly take

comment or discussion as well, but let me see if we can delineate on questions first.

Council Pamplin.

MR. PAMPLIN: Thanks, Chair.

Mr. Greene, appreciate the context that you're providing here as we look at these figures.

Considering that it sounds like the group had consensus around what to do with 39 of the sites but there is still five or six that are more challenging — and I haven't played with this at all here, but is there — is there a way to push some of the primary components outside of those sites? Or, I mean, it's a 77,000-acre spot here. So what does that do as far as reconfiguration, or is the — is the project proponent, you know, really married to that particular configuration?

MR. GREENE: Yeah, so -- thanks for the question. The -- the site certificate holder is fully aware that there will be a substantial project redesign to accommodate exclusion measures either both from Species-5 and the other ones that were mentioned before. And they are in the process of working through those engineering redesigns now.

They have some more specific concerns associated with the application of Species-5, both specific to the

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location of some of the nests in contention and also large concerns for the -- the total production capacity of the project just because of how much of the project would be affected by these -- these full two-mile exclusion areas of these five nests.

And -- and I know I mentioned 39 and the 40 number for the nests. The PTAG came to a consensus on 40 of the nests of the 45 nests in consideration. I said 39 before because Nest A, the PTAG did come into a consensus viewpoint, but it was a viewpoint that EFSEC subsequently determined to not be a viable option for the application of Species-5.

So it is the five nests that are located in the -the center of the project area that you're looking at
that are the ones where there's still an open question
about how the Council wants to apply Species-5 or how
the Council has determined that Species-5 should be
most accurately applied.

MR. PAMPLIN: Thank you.

MR. GREENE: Yes, Council Member

21 Young.

CHAIR BECKETT: Mr. Young.

MR. YOUNG: Is there historical

information on what years Nests B, C, D, E, and F were

25 | active?

1 MR. GREENE: Yes. I know that those 2 are in the -- the studies that the applicant provide --3 or pardon me -- the certificate holder provided when the FEIS was being complete and the SCA was being 4 5 drafted. They might also be included in -- in some of the PTAG documents that were submitted, but I'm not 6 7 sure on that front. 8 I can say, prior to Nest B being occupied this 9 past nesting season, it had been several years -- I 10 don't -- I don't want to say the exact number, because 11 I'm not sure. But it had been several years before any 12 active ferruginous hawk nest had been identified within 13 the entire project area. And I think, on average, 14 they're seeing a single nesting pair of ferruginous 15 hawks active in this area every three to five years at 16 this point. 17 MR. YOUNG: Okay. If I wanted to look at that historical information, what document 18 19 should I go back and look at? 20 MR. GREENE: I can look it up after 21 this presentation --2.2 MR. YOUNG: Yeah. 23 MR. GREENE: -- and let you know via 24 e-mail --25 MR. YOUNG: Thanks.

1 MR. GREENE: -- if that works for 2 you. 3 MR. YOUNG: That's perfect. Thank 4 you. 5 CHAIR BECKETT: Are there other questions or comments at this point from Council? 6 I see none at the moment. 7 Let me double-check with you, Mr. Greene. Did you 8 9 have other -- any other details or further context you 10 wanted to share based on the questions beyond what you 11 already have? 12 No. I think that's it MR. GREENE: 13 for Figure 1. And if there are no more questions, I 14 can move -- move on to Figure 2 and discuss the 15 specifics of that one. 16 CHAIR BECKETT: Let's proceed, then. 17 Yes. Thank you. 18 MR. GREENE: Okay. So moving on to 19 Figure 2. Council should have access to that in the 20 same location that they received Figure 1. This is 21 similar to Figure 1 that we just looked at but 22 represents what the exclusion areas would look like if 23 EFSEC were to implement the most restrictive nest 24 buffer recommendations proposed by some members of the 25 PTAG.

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          As you can see, Nests A, B, C, D, E, and F would
     receive a two-mile setback in this scenario.
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                                                    Though,
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     again, staff is not recommending that EFSEC make a
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     decision on Nest A.
          Are there any questions specific to this figure?
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                 I see none.
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          Okav.
                        CHAIR BECKETT: I see none,
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     Mr. Greene.
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                        MR. GREENE:
                                     This was largely a
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     recap of the first figure as well, so we can move on to
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     Figure 3 now, if the Council is ready.
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                        CHAIR BECKETT: Council Pamplin does
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     have a comment --
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                        MR. GREENE: Oh. Please.
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                        CHAIR BECKETT: -- or question.
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                        MR. PAMPLIN: Mr. Chair, so on
     the -- Mr. Greene, on the image that you have displayed
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     for everyone --
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                        MR. GREENE: Yes.
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                        MR. PAMPLIN: -- and in the -- in
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     the Spec-5 requirements here, there is the exemption
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     for the east BESS. Could you comment about that,
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     please, as it relates to the nest discussion here.
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                        MR. GREENE:
                                     Yes.
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          So the east BESS is, explicitly in the language of
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Species-5, exempted from all of Species-5. I mentioned in a previous slide that the proposed location of the east BESS is colocated with the east substation that the applicant -- or the certificate holder intends to develop there.

For the purpose of Species-5, the -- the Council at the time of the SCA determined that it should only be applied to primary project components, so wind turbines, solar arrays, and BESSes. Since the east substation would not -- or would not be subject to Species-5 and the east BESS was colocated with that substation, there would be no additional environmental impacts associated with locating the BESS there.

There was some discussion about what would occur if the east BESS was subject to Species-5. It would have to be located elsewhere, then -- the east substation -- which would increase environmental impacts but have no associated mitigative effect, and it was determined by staff that there would be no benefit to that, so it was explicitly exempted so long as it remains colocated with the east substation. And for the purposes of applying Species-5 here, it remains exempted.

MR. PAMPLIN: Thanks, Mr. Greene.

Just as a quick follow-up, then.

1 So the PTAG's discussions did not, like, revisit 2 the BESS 5 exemption, then, when I'm looking at 3 Figure 2 that you e-mailed us. MR. GREENE: Correct. 4 The east BESS would -- would be allowed to be sited in that location 5 regardless of the application of Species-5 to other 6 primary -- primary project components. 7 MR. PAMPLIN: Thanks. Thanks for 8 9 taking another lap around the track for me on that one. 10 MR. GREENE: Yeah. 11 MR. PAMPLIN: Appreciate it. 12 MR. GREENE: No worries. 13 CHAIR BECKETT: Council Young, I 14 believe you have your hand up. 15 MR. YOUNG: Sure. 16 Do you have any more specific information of, 17 within that east solar area, exactly where the BESS is 18 going to be located? 19 You're saying it would be colocated with the 20 substation. Does that mean it's immediately adjacent 21 to the substation or just some -- someplace within that 22 east solar area? 23 MR. GREENE: Yeah, so it is immediately adjacent to the substation. It -- it can't 24 25 be moved outside if it were to be suggested to be

1 located elsewhere within that solar siting area. That would not meet its criteria for exemption from 2 Species-5, and it would -- it would fall under the 3 application of Species-5 again. 4 5 MR. YOUNG: Okay. So we're kind of looking at sort of a big red dot on the map for the --6 7 MR. GREENE: Correct. MR. YOUNG: -- the substation. 8 9 With respect to that, where would the -- where 10 would the BESS show up, and how big would it be 11 compared to that red dot? 12 MR. GREENE: I don't have the 13 acreage of that BESS available, but it would be 14 relatively small. And it would be right next to the 15 substation, so it would be essentially part of that 16 same red dot. 17 MR. YOUNG: Okay. Thank you. 18 MR. GREENE: Yes. 19 CHAIR BECKETT: I don't see other 20 hands, Mr. Greene. So I don't know if you have other 21 slides you wanted to move to. 22 MR. GREENE: Not more slides, but 23 more discussion on the figures that Council has 24 available.

So we can proceed to Council Figure 3 now.

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Figure 3 is the first of several certificate holder recommendations that represent their attempt to balance the findings of the PTAG with the financial and engineering needs of the project.

For Nests A, C, D, E, and F, the certificate holder has recommended that primary project components be allowed within 0.6 to two miles of the -- of the nests. They have also proposed additional restrictions as part of the hawk mitigation and management plan for some of these nests that I will cover in our discussion of the next figure.

For Nest B, which as a reminder was the nest that was active and successfully fledged young this past nesting season, the certificate holder has recommended a full two-mile buffer commensurate with the most -- more conservative opinions from PTAG membership.

The certificate holder's rationale for these recommendations was largely based on their determination that the foraging habitat surrounding these five nests is not viable for the species, noting that prior to Nest B, there had only been one active ferruginous hawk nest within the area in the previous five-year span. The certificate holder argues that the factors that have contributed to the decline of nesting activity in this region, including land conversion to

agricultural and urban and residential development pressure, have not been addressed by conservation actions in the area, and the area will only continue to grow less suitable for this species.

The certificate holder has stated that applying the larger buffers would reduce the project's generating capacity by approximately 348 megawatts, or about 33 percent of the nameplate generating capacity, and restricting the project to the extent envisioned by the PTAG members from WDFW, U.S. Fish and Wildlife, the Yakama Nation, the Lower Columbia Basin Audubon Society, the Umatilla, and others, would represent a severe curtailment of the project's renewable energy production for the purpose of protecting historic, largely unsuitable habitat for a species that only nests in the region every few years.

Further information supporting the certificate holder's recommendation can be found in their certificate holder recommendation document, which is uploaded to the Council SharePoint, and -- or rather might be on the Council SharePoint. If not, it will be uploaded by the end of today.

Are there any figures regarding -- or any questions regarding this figure before I move on to the next figure?

CHAIR BECKETT: I do not see any hands raised, Mr. Greene.

MR. GREENE: Okay. So moving on, then.

As I mentioned in the discussion of the last figure, the certificate holder has proposed some additional restrictions on their recommendations that would be codified in the hawk mitigation and management plan. For -- sorry. We've moved on to the next figure now, I should point out.

For Nest A, the certificate holder recommends a determination that no 0.6- to two-mile buffer is required but would nonetheless voluntarily exclude the siting of any primary project components in the northeast, northwest, or southwest quadrants of the 0.6- to two-mile buffer represented in this figure by the bright blue circles.

This would result in an exclusion area that matches the consensus recommendation of the PTAG in Figure 1 but would not require an SCA amendment.

For Nest C, the certificate holder proposes a determination that no 0.6- to two-mile buffer is required but would similarly voluntarily exclude primary project components in the northern half of the 0.6- to two-mile buffer as shown with the bright blue

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voluntary exclusion area.

Finally, for Nests E and F, the certificate holder would propose a voluntary exclusion area for all areas within the 0.6- to two-mile buffer other than those that overlap with the two-mile buffer of Nest D. No voluntary exclusion areas are proposed for Nest D, and the certificate holder still recommends a determination that no 0.6- to two-mile buffer be required for that nest.

This figure represents the certificate holder's preferred application of Species-5, as they believe that it best represents the balance of the environmental needs of the ferruginous hawk with the financial and engineering needs of the project.

If this layout is not approved by the Council, however, the certificate holder has prepared a less preferred option with some additional restrictions that I'll cover in our final recommendation figure, Figure 5.

Before that, are there any questions specific to this figure, Figure 4?

CHAIR BECKETT: I do not see any hands raised, Mr. Greene.

MR. GREENE: Okay.

CHAIR BECKETT: Proceed.

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MR. GREENE: Okay. So to reiterate, certificate holder's preferred recommendation was that represented in Figure 4. If that were not to be approved by EFSEC, however, the certificate holder has proposed an additional restriction specific to Nest D, shown here in Figure 5.

The yellow and purple hashed area around Nest D is the 0.6- to two-mile buffer area. The certificate holders's alternate proposal would be a determination that no 0.6- to two-mile buffer be required for this nest but that a commitment from the certificate holder that they -- that would be codified in their hawk nest -- hawk mitigation and management plan to not site any wind turbines within the 0.6- to two-mile buffer would be sufficient. This proposal would still allow for the siting of solar arrays within the 0.6- to two-mile buffer.

And this is where we have to touch on some intentionally obfuscated location information.

Nest D's 0.6- to two-mile buffer area would include potential restrictions to the east solar array. The certificate holder has stated that the development of the east solar array is critical to the project for both financial and site design reasons. As noted in the figure, the BPA substation and east BESS are not

subject to Species-5.

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For economy-of-scale reasons, a sizable portion of the power generation from this project is designed to enter the grid through the east BPA substation while the remainder enters the grid through the BPA substation located in the western extreme of the project area.

The certificate holder has stated that the east solar array is responsible for approximately 100 megawatts of this portion. And in order for the project to replace the lost input from the east -- into the east substation, extensive collector lines would need to be run from turbines in the western part of the project area to the east substation.

The certificate holder argues that the east solar array, which will be sited exclusively on agricultural lands, would be less impactful to ferruginous hawks than the lengthy overhead collection lines that would need to be constructed to replace the lost production. Further discussion of this proposal can be found in the certificate holder's recommendation document.

So a few notes on this proposal. The final environmental impact statement did identify that there are different types and magnitudes of environmental impacts between wind and solar energy development but

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made the decision to include both types of components in the initial version of Species-5.

As Species-5 went through further development as part of Council deliberations, the Council was specifically prompted by staff as to whether the updated version of Species-5 should apply to wind turbines only or to all primary project components. The Council at that time made the decision to apply it to all primary project components in recognition that they all could have substantial, if different, impacts on the ferruginous hawk.

Additionally, formalizing any of the certificate holder's recommendations that include a voluntary exclusion area or the solar-only option for Nest D would require a determination from EFSEC that either the nesting sites are no longer available, which no one is asserting to be the case, or that the foraging habitat within two miles of that nest is not viable. Without such a determination, a full unmodified two-mile buffer is required per the language of Species-5.

Are there any questions on this figure?

CHAIR BECKETT: Mr. Greene, I do not see any hands raised.

MR. GREENE: Okay. So I can move on

to the final figure that we'll be discussing, and that is Figure 6.

Figure 6 is a land cover map showing several types of native land cover. This is a pretty large map, so the PDF may take a moment to load, and I would recommend that you zoom in to look at areas of interest in more detail.

The native land covers identified in this map are not intended to represent the only areas of ferruginous hawk habitat, as that species will use agricultural lands as marginal habitat. The native land covers are, however, areas of inherently higher-quality habitat for ferruginous hawks than other land covers in the area.

Ferruginous hawks primarily predate on small mammals and reptiles like ground squirrels, pocket gophers, and snakes, which are generally found in higher densities in the types of native land covers displayed on this map.

This map does not include any recommendations but is meant as a tool for the Council to get a general idea of where higher-quality ferruginous hawk habitat is present and where that habitat is constrained. And this data feeds into the determination of habitat viability that is one of the two determining factors for whether nests should or should not receive a 0.6-

1 to two-mile buffer. Are there any questions on this figure? 2 3 CHAIR BECKETT: I do not see any 4 hands, Mr. Greene. 5 MR. GREENE: All right. With that, staff believes it would be beneficial for the Council 6 to deliberate on the various recommendations before 7 8 them. Staff is available to answer any questions that 9 you may have, and it is our intent to develop a formal 10 decision document based on today's discussion that will 11 provide the certificate holder with EFSEC's 12 determination on the application of Species-5 to 13 primary project components. 14 Staff is expecting to develop this document 15 subsequent to this meeting and will publish it for 16 public comment with the expectation that the Council 17 may vote on whether to formalize the decision document 18 at the Council's regularly scheduled September 17th, 19 2025, meeting. 20 CHAIR BECKETT: Thank you, 21 Mr. Greene.

MR. YOUNG: I'd like to thank you

for your presentation. The graphics are excellent, and

BA LITIGATION SERVICES

Council Young.

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1 MR. GREENE: Thank you. 2 CHAIR BECKETT: Thank you, Council 3 Young. 4 Council members, are there comments, questions, or 5 any discussion that you wish to have amongst In our public forum, just to be clear, 6 yourselves? 7 but... Okay. Mr. Greene, I see no other hands. And we 8 9 thank you for the very fine update, as Council Young 10 articulated. 11 Last call for any further hands or items. 12 Council Pamplin. 13 MR. PAMPLIN: Thanks. Thanks, Mr. Chair. 14 15 So, Mr. Greene, I mean, there's -- there's quite a few places it sounds like your -- your memo back to 16 17 EFSEC could go. And my understanding is you're looking 18 for us right now for -- for -- to kind of talk through 19 some of the preliminary figures that you've described 20 to kind of telegraph perhaps where you should go as far 21 as writing up a memo. Is that correct? 'Cause I 22 just -- I feel like there's still some work to be done 23 here by the Council, but I want to make sure I 24 understand your request. 25 MR. GREENE: Yes, that's correct.

For -- for the six nests in particular where there is some level of disagreement by the PTAG, staff is hoping that the Council will give staff an indication of what the Council believes is the appropriate application of Species-5 to those nests.

Again, the -- for Nest A, staff is recommending that the Council does not take any action. But for Nests B, C, D, E, and F -- I think that's all of them -- staff would appreciate it if the Council had some discussion on those topics that staff could formalize into that document.

CHAIR BECKETT: So, I guess, as a facilitation comment and question, because I think

Mr. Greene acknowledged earlier there's -- there's a lot of graphics, a lot of information that -- which is on screen and that which is appropriately before you confidentially.

Are you -- I guess if you have further questions as you digest all of that, I think certainly the staff are available to receive your questions and, you know, work with you individually to -- to help answer those. Obviously if there's general questions or, I think, feedback you have in the moment here that is feasible, then staff would welcome that.

If ultimately -- as chair, I would say, if you

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     feel you need to digest this more and, you know, have a
     further discussion, I think that's part of the ultimate
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     plan here as well currently and for September. But,
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     you know, ultimately we would want to hear your
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     feedback and reflect how you want to proceed in terms
     of pace. So hope that makes sense.
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          I know, Council Pamplin, since you were up last,
     still on screen, if you have any -- you and Council
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     Young have been understandably active on this topic
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     today, so I might look to you two if there were other
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     discussion points you thought or at least a flag that
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     were on your minds, again, just so that it can be
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     transparent and that staff would have better guidance,
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     I think, as to --
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                        MR. PAMPLIN: Well, thanks --
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                        CHAIR BECKETT: -- what things to
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     do.
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                        MR. PAMPLIN: -- Mr. Chair.
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     appreciate -- and I don't mean to dominate and use all
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     my questions here, but I do appreciate the opportunity
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     to visit here publicly with everybody and with
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     Mr. Greene.
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          Mr. Greene, on Figure 5 -- and part of my -- my
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     challenge here is I am -- I am color-blind, and so
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     I'm --
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1 MR. GREENE: Ah.

MR. PAMPLIN: -- trying to interpret the circles, and so your verbal description was very helpful for me. And then using the decoder ring here. So the northern part of Nest C is -- under Figure 5 would not have the siting of primary components; is that correct? And the components in Nest D would be solar. Am I interpreting that correctly?

MR. GREENE: Sorry. I'm trying to do this mostly through my head because I don't want to inadvertently show one of the PDFs while I'm sharing my screen.

Yes, so the -- the certificate holder's recommendation in Figure 5 is that Nest C receive -- or be determined to not contain -- or not possess viable habitat for the species within the two-mile range of that nest and therefore only receive a 0.6-mile buffer. And then applicant, in their management and mitigation plan, would voluntarily exclude siting any components in the northern half of that 0.6- to two-mile buffer area.

The -- app- -- or the certificate holder's recommendation would allow for them to site components in the southern half of that 0.6- to two-mile buffer area.

1 And in Nest -- or sorry. In Figure 5, the certificate holder's recommendation would be for -- for 2 nest -- oh, goodness. I need to pull up my decoder 3 4 ring now. Let me stop sharing my screen for a moment 5 just in case. MR. PAMPLIN: Because it looks to me 6 like it would be voluntarily proposing solar in the --7 8 the surrounding area of Nest B. 9 MR. GREENE: Nest B or D? MR. PAMPLIN: Protecting Nest "beta" 10 11 and then --12 MR. GREENE: Okay. 13 MR. PAMPLIN: -- solar in Nest 14 "delta." 15 MR. GREENE: Yes. So Nest 16 "delta" -- and the recommendation outlined in Figure 5 17 from the certificate holder would prohibit the siting -- formally would recon- -- would make a 18 19 determination that there's not sufficient viable 20 habitat for the species within two miles of that nest, 21 and therefore it would only receive a 0.6-mile buffer. 22 The applicant, in their management and mitigation 23 plan, would voluntarily commit to not siting any wind 24 turbines within the 0.6- to two-mile buffer of Nest 25 "delta." They, in this recommendation, would be

allowed to site solar within that 0.6- to two-mile buffer of Nest "delta."

MR. PAMPLIN: And in your description of Figure 5, you were talking about the challenge of, you know, transferring -- and I'm using the wrong verbs here. I apologize, Mr. Greene. But the ability to route the energy into the substation. And so without having wind turbines there, it'd be some more work to get it over to the western BPA substation, and thus that's why the -- you know, increase the density of solar in that eastern portion of the range; is that correct?

MR. GREENE: Yes, I believe so. So the -- as it's design -- as the project is engineering -- design and engineering, it is up -- it is connecting to the grid via two substations: One on the western extreme of the project area and then one in the east substation which is colocated with the east BESS.

The project generally needs to split its production -- energy production between those two substations. For the east substation, I think -- I don't remember the number. I said it earlier. Might have been a hundred megawatts. I think it's a hundred megawatts. But a substantial portion of the energy

production that was intended to enter the grid via the east substation is to be produced by the east solar array.

So in order to offset the potential loss of that energy production, the certificate holder would have to run collection lines from turbines in the western part of the project area. Overhead connector lines. They would have to run those east across the site to connect to the east substation to continue to split the energy production between those two substations.

MR. PAMPLIN: Thank you.

CHAIR BECKETT: So I know you're digesting all this, so I don't want to rush anybody by any means in terms of other questions or just comments, discussion you wish to share.

Okay. Mr. Greene, we may be coming close here to ending this portion of the meeting.

Anything else that you wanted to share upon further reflection of comments or discussion,
Mr. Greene?

MR. GREENE: Just so it -- for -for staff's clarification: It's -- it sounded like the
Council wants to take more time to consider these
recommendations before providing staff guidance on a
decision document?

1 UNIDENTIFIED SPEAKER: Yes. 2 CHAIR BECKETT: Mr. Young. MR. YOUNG: Yeah, that -- that's 3 I understood that you were not seeking a 4 5 decision or a recommendation from the Council immediately this afternoon. 6 7 UNIDENTIFIED SPEAKER: That's 8 correct. 9 MR. YOUNG: I'd like to go back and 10 more thoroughly review parts of the PTAG materials and 11 then that -- the information on historical activity and 12 occupancy patterns that you said you could send me an 13 e-mail on. Or have I -- have I misunderstood? Are you asking 14 for a Council recommendation this afternoon? 15 16 MS. BUMPUS: Chair Beckett, this is 17 Sonia Bumpus, if I may respond. 18 CHAIR BECKETT: Please. 19 MS. BUMPUS: Thank you for the 20 question, Council Member Young. 21 So that's correct. We are not -- we're not 22 expecting a decision today. We were just looking to 23 brief the Council on what the recommendations are that 24 came from the PTAG and also came from the certificate 25 holder and to share with you-all how some of those,

most of them -- most of them, there was a consensus reached, but there are a few, as Mr. Greene discussed, where there are differences in the PTAG recommendations and the recommendations from the certificate holder. So what we're looking for today is -- is some direction.

One thing that we could do is, recognizing that the Council are trying to digest this information, a lot of it's technical -- we -- you know, staff are here and available to help draft materials that might help the Council digest this, might help to sort of conceptualize the -- the versions -- right? -- the two, you know, sort of recommended paths. And so I'm a little hesitant to offer that we -- that we draft, you know, sort of two versions of -- of a decision.

MR. YOUNG: I think that would -- I think that would be premature. And I'm not -- I mean, we've got six -- or five options that have been presented and a lot of material to go with that. I'm not ready to try to boil that down into two draft -- two draft recommendations this afternoon.

MS. BUMPUS: Okay. And that's fine. But I'm throwing that out there because we -- you know, the staff understand that this is a lot to digest, and we're happy to, you know, do what we can in the

meantime to help -- help the Council digest this and whether it's, you know, preparing this or preparing other materials to help understand the options that are presented here.

MR. YOUNG: I think you've done an

admirable job this afternoon of presenting the options.

The -- the graphics are great. The explanation has been really good. I'm just not sure how much further we need you to try to go on our behalf this afternoon.

MR. PAMPLIN: Mr. Chair, yeah,

thanks --

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CHAIR BECKETT: Please --

MR. PAMPLIN: -- Director Bumpus.

CHAIR BECKETT: -- Council Pamplin.

MR. PAMPLIN: And also agreed with

Council Member Young about how helpful this

17 | presentation has been.

I do think, you know -- I would recommend as far as thinking about what can be provided to the Council to then tee up a decision. And I'm wondering, Director Bumpus, if there's not a memo that just outlines some key bullets associated with each figure. And in particular, when it gets down to, like, Figure 5 or so, there was some nuances that were -- that were provided about here are things that are -- that are being done,

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and it's consistent with the -- with Spec-5, but then
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     here's an additional provision that the -- the site
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     certificate holder would do voluntarily and kind of
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     what are those parameters that stays within the
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     flexibility of us approving this as it's kind of a
     stand-alone decision that does not require going back
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     and revising the -- the overall site certificate.
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          So I just felt like there was probably some
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     explanation there that I know I would benefit by
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     probably seeing that written down and having it
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     crosswalked with Spec-5, please.
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                        MS. BUMPUS: Okay. Yes, I think --
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     and I'll probably ask Mr. Greene for his input on this
     as well. But I do think that we could put some
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     material together to -- to basically frame up the --
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     what the recommendation is, what it would be, what it
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     would mean. And it sounds like what we would be
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     looking for is to stay within parameters that would not
     trigger an amendment, kind of starting there with.
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     I know that, yes, I see --
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                        MR. PAMPLIN: Yes, please.
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                        MS. BUMPUS: Oh, I see Council
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     Member Young's hand is up.
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                        MR. YOUNG:
                                    I would -- I would
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     vigorously oppose that we land on that -- any
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particular course of action and ask staff to draft that up.

MR. PAMPLIN: Yeah, Council Member Young, yeah, if it sounded like that's what I was offering, absolutely not. What I'm trying to ask is that we have bullets for each of the options that were presented and some additional context relative to what can or can't be done that could stay within not having to revise the overall site certificate. Just so that — so that when it does come to narrowing or making a decision, we have that as a background document.

MR. YOUNG: So are -- thanks, Nate. And I didn't hear that so much from you. I thought I heard a little bit of that more in what Director Bumpus said about drafting an actual recommendation. But I'm not sure we're ready to even say that, whatever we end up doing, that it is -- that we've already decided that whatever we recommend must not result in a change to the site certification agreement. That -- it seems like you are maybe advancing that idea as one baseline component of anything we do, is that it has to result in no modification of the SCA.

MR. PAMPLIN: Yeah, thanks. Thanks, Council Member Young. I -- I guess I'm trying to

1	exhaust or explore options within the existing SCA
2	first, recognizing that an amendment might be needed,
3	but wanting to understand some of the things that
4	Mr. Greene was presenting to us that still fell within
5	the four corners of the site certificate agreement.
6	MR. YOUNG: Yeah, I think getting
7	that maybe that kind of stuff, like, broken down,
8	like you're saying, coming up with some bullet points,
9	I think that would that would be helpful.
10	And maybe one thing that I'm pulling away from
11	today is that there are certain things out of what's
12	been moving forward with all five of these
13	possibilities, there there may be something that
14	something in there that has to be cause an SCA
15	modification, but then there are other things that
16	could be done voluntarily in terms of the site-specific
17	management plans that are not related to the SCA.
18	So we we may be looking at a hybrid here
19	anyway. And to break that all down and organize it, I
20	agree with you. I think that would be helpful.
21	MR. PAMPLIN: Thanks.
22	CHAIR BECKETT: Director Bumpus.
23	MS. BUMPUS: Thank you, Chair
24	Beckett.
25	Yes, so I think that having heard and listened to

your -- your remarks and discussion here, I do think that staff can put something together that does that, that discusses the -- the different options, and also identifies are these things that fall within the parameters of the site certification agreement, or are they options or components of an option that do not, right?

And so just putting all those out in a succinct way. As succinct as we can -- right? -- given that it is highly technical. But I think we can try to distill that down and indicate where those areas are.

MR. YOUNG: Yeah, that's great.

That would be helpful.

MS. BUMPUS: Mr. Greene -- I will check with my staff here. Mr. Greene, do we think that we can do that? I just want to double-check with you that -- are there any other considerations to this idea?

MR. GREENE: No, I think what
Council Member Pamplin discussed about kind of a
crosswalk document where we can go through each of the
nests and describe the various options and how they fit
or do not fit within the -- the framework of Species-5
as -- as written into the site certification agreement
could work. And I think staff can have that prepared

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     for the next Council meeting, and the Council can go
     through it then and potentially come to a determination
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     on the -- the final application of Species-5 to each of
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     these nests.
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                        MS. BUMPUS: Thank you.
                                                  Thanks for
     that. I appreciate it.
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                                         Anything further,
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                        CHAIR BECKETT:
     Director Bumpus, before we double-check with Council?
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                        MS. BUMPUS:
                                     No.
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                        MR. GREENE: And sorry. Just while
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     I'm here, Council Member Young.
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                        CHAIR BECKETT:
                                         Sure.
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                        MR. GREENE: I did confirm that
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     the -- the history of nest activity for ferruginous
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     hawks is present in the facilitator report within the
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     PTAG documents, but I will -- I will send that to you
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     directly via e-mail after this -- this meeting as well.
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                        CHAIR BECKETT:
                                         Okav.
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                        MR. YOUNG:
                                     Thank you.
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                        CHAIR BECKETT:
                                         Council, especially
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     any others who haven't weighed in, any further comment,
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     including based on the discussion between Council Young
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     and Pamplin and staff?
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          And seeing and hearing none. I believe we will
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     wrap the Horse Heaven project up.
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1 Sorry. One quick MR. GREENE: 2. question. 3 CHAIR BECKETT: Sure. 4 MR. GREENE: Council Member Pamplin, 5 would it assist you if we try to prepare versions of the figures that don't use colors as much? 6 7 MR. PAMPLIN: Thanks, Mr. Greene. This is a lifelong challenge of interpreting species 8 9 distribution maps, so thank you. I will pull in one of 10 my admin assistants as I did earlier this morning and 11 ask them to help me interpret those maps. Thank you 12 for the outreach on that, but it's just a challenge 13 that I have especially during a live presentation. 14 Thank you. 15 MR. GREENE: Okay. Thank you. 16 I would thank you, CHAIR BECKETT: 17 Council Pamplin. I think it's also an important 18 reminder of, you know -- many of us take things for 19 granted that others just don't have, and so how we 20 best, you know, reflect on that, including in our 21 processes, I think is always healthy. So thanks for 22 being open about that and unto itself. 23 Last call for any comments or questions on 24 Horse Heaven. 25 All right. Seeing none.

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We will move on to Hop Hill solar, and I believe Trevin Taylor will provide the update.

MR. TAYLOR: This is Trevin Taylor for John Barnes on -- for Hop Hill application update. Thank you, Chair Beckett and Council members.

This application is pending supplemental materials concerning project enlargement. The applicant has informed EFSEC during a biweekly meeting that they anticipate delivering this material in late fall of '25. Once the material has been received, staff will review and determine if the submitted materials contain adequate information to issue SEPA threshold determination for the project.

We continue to coordinate and review the application with our contractor, contract agencies, and tribal governments.

Are there any questions?

CHAIR BECKETT: Council, any questions on Hop Holar -- Hop Hill solar? Excuse me.

I see none, so I believe then we will move on to Wallula Gap. And, again, Mr. Taylor, I believe you're up.

MR. TAYLOR: Thank you again, Chair Beckett and Council members. This is Trevin Taylor on behalf of John Barnes for the Wallula Gap application

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On August 11, 2025, EFSEC staff met with staff from Yakama Nation to discuss the findings of traditional cultural properties study, or TCPs, conducted by the Yakama Nation. Results of the study and meetings with the Yakama Nation are helping to recognize any SEPA mitigation measures that may be appropriate for the impacts identified.

We continue to coordinate and review the application with our contracted agencies and tribal governments.

Are there any questions?

CHAIR BECKETT: Council? I do not

MR. TAYLOR: Okay.

16 CHAIR BECKETT: Thank you,

17 Mr. Taylor.

see any. Okay.

And we will move on to our Goldeneye BESS project.

Joanne Snarski, please.

MS. SNARSKI: Hello again. This is Joanne Snarski, the siting specialist for the proposed Goldeneye battery energy storage facility in Skagit County.

Staff are continuing to work with our partnering agencies to review and seek information on the

application for site certification. Staff are
continuing to work with the Washington Department of
Fish and Wildlife on clarifying issues related to the
drainage ditch within the project boundary to the
adjacent Hansen Creek. As a reminder, Hansen creek is
a tributary to Skagit River.
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I have no further updates. But I'm available for questions.

CHAIR BECKETT: Thank you,

Ms. Snarski.

Any comments or questions from Council?

And seeing none. We will then move on to our transmission programmatic environmental impact statement update. And I believe, Mr. Greene, you are back with us here on this one.

MR. GREENE: Yes. Thank you. This will be much more brief.

So thank you, Chair Beckett and Council members. This is again Sean Greene, SEPA specialist for EFSEC.

EFSEC staff continues to work with our consultant WSP to make edits, revisions, and refinements to the draft programmatic EIS. This work includes a digital version of the programmatic EIS that will be hosted online titled as the e-programmatic and other associated tools intended to make the programmatic EIS

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more accessible to users. We currently anticipate publishing the final programmatic EIS on October 1st of 2025.

Are there any questions?

CHAIR BECKETT: I guess, if I may, I would -- oh. Please. Council Levitt.

MR. LEVITT: Yeah, I guess I just want to offer that I know there has been some interest from tribes for a specific transmission project along the Columbia River. And so I know this one is more broad and general in its approach, but I guess I would offer that I think it would be worthwhile to try to involve tribal staff or representatives in getting feedback. Because although it's general, it will eventually be applied to specific projects.

MR. GREENE: Yes. And so a couple points there. We have received requests for formal consultation from the confederated tribes of the Umatilla and Yakama Nation, and we are currently working with them to try to schedule those formal consultations regarding the transmission programmatic EIS.

And specifically the project that you're discussing along the Columbia River, while it is a high-voltage transmission project, it's not within the

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technical scope of this programmatic, because this programmatic is -- doesn't -- it's the -- the types of impacts that are associated with that project are very site-specific and very technology-specific. It's a type of construction that has never been used for transmission projects in this state before, at least at that scale.

So the programmatic EIS does discuss that those types of projects would need an independent project-level SEPA review as they exceed the -- the technical specifications of this programmatic.

MR. LEVITT: Thank you, Mr. Greene.

CHAIR BECKETT: There any questions

from Council?

While I'm waiting, I'll just also note for both Council, especially certainly members of the public as well, the conversation with staff, I believe there's understandable intent to have a solid briefing on the programmatic in the October Council meeting, which I believe is October 17th, the third Wednesday. So just a heads-up in that regard. And appreciate the efforts there.

Seeing no other hands raised. Then we will move on to Desert Claim, I believe. And -- oh. Yes.

Sorry. I have an old agenda here. What do we have

1 next? 2 On to Badger. 3 MS. SNARSKI: I think that's me, 4 then. Okay. 5 CHAIR BECKETT: Yeah, let me just --6 MS. SNARSKI: Thank you. 7 CHAIR BECKETT: Sorry. Let me do a 8 proper introduction. 9 MS. SNARSKI: Okay. 10 CHAIR BECKETT: -- made the mistake 11 of not printing out a hard copy agenda in my first 12 online meeting this morning, so apologies to the public 13 and Council about that. 14 So, yes, let's move to the Badger Mountain Solar 15 project, and Joanne Snarski will provide the update. 16 Very good. MS. SNARSKI: Thank you, Chair Beckett. For the record, this is Joanne Snarski, 17 18 the siting specialist for the proposed Badger Mountain 19 Solar facility in Douglas County. 20 At the previous Council meeting in June, I 21 explained that the applicant had requested all project 22 activities continue to be placed on hold and that an 23 extension for the application review be granted. 24 On July 29th, Avangrid provided us with a formal 25 request for a one-year extension, siting the factors of

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site control, federal regulatory uncertainty, tax changes, and other policy-related concerns. They also noted that due to the proposed site's location and the extensive efforts that have been taken on the project to date, they continue to consider it an asset to their portfolio.

We opened the extension request for public comment between August 4th and 17th, and we received 18 comments. Comments included those from the Yakama Nation as well as the Colville Confederated Tribes, other conservation groups, and local residents.

All were opposed to the project and requested denial of the extension. The primary reasons cited were unresolved issues with traditional cultural properties, lack of site control, impacts to sensitive habitats and species, they do not support the development of solar facilities in general, extension requests are not substantive, and the site is inconsistent with the WSU no-conflict siting.

As was stated at the April 16th, 2025, Council meeting, EFSEC does not require site control be demonstrated for the -- for review of the project. However, this is one item the letter from the developer indicated they are working to resolve during this pause. This is relevant to EFSEC's review because when

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the project requested the pause in 2024, staff were in the midst of developing a draft environmental impact statement.

While site control is not required for review of an application, the developer will need site access to gather the remaining information needed for the SEPA review. It is through the SEPA process and the adjudicative process that EFSEC expects to continue to receive meaningful public input should the project resume.

With regards to the substantive -- substance of the extension request and how it fits into the overall EFSEC process, Revised Code of Washington 80.50.100 states that the recommendations shall be made to the governor within 12 months of receipt of a complete application deemed complete by the director or such later time as is mutually agreed by the Council and the applicant.

There are no terms in Revised Code of Washington or EFSEC rules as to what conditions apply to a mutually agreed upon extension. This leaves the details of the timeline and circumstances surrounding the extension agreements at the discretion of the Council and the applicant.

I understand that EFSEC's legal counsel, Jon

Thompson, is available online and may be able to expand a little bit more on these subjects, or either of us can answer additional questions you may have.

That's all I have.

CHAIR BECKETT: Thank you.

Yes, if we could hear from Counsel Thompson, please.

MR. THOMPSON: Let me see here.

There we go.

Yeah, so I would just -- on this point, I guess there's been questions about, you know, what's sort of the applicable law to this kind of a request, if any, and maybe what might the considerations be from a legal standpoint. So if you'd like, I can speak to that.

As Ms. Snarski mentioned, there's the -- there's the one reference in the statute to, you know, getting a recommendation to the governor within a year or such other time as is mutually agreed to by the Council and the applicant. I've always looked at that as a -- it's basically a directive to EFSEC to develop a recommendation within that -- within that kind of rapid time frame as long as that's what the applicant is asking for or -- or as long as the applicant is forthcoming with whatever information is necessary to get to such a recommendation.

There's no -- yeah, there's no rule or precedent really as to, like, if it -- if the applicant isn't -- isn't moving forward toward -- or providing the information necessary to proceed to a recommendation, you know, is there some point at which the Council would not agree to a extension and thereby, you know, effectively dismiss the -- the application.

There's -- there's plenty of precedent in my reading of, you know, past Council review processes over the decades of it taking -- of these processes generally stretching out over several years sometimes just because of the fits and starts of development processes or applicant, you know, needs.

So I don't know there has been an instance of the Council declining to grant an extension. I think it basically comes down to as a practical matter that if the Council weren't to agree to an extension, that wouldn't preclude the applicant from coming back when it's ready and filing a application for the same project again, but -- but in that case you'd be in the position of arguably having to -- to reconduct the public informational meeting that's required within 60 days of the filing of an application and the -- and the land-use consistency determination that the Council does on a similar time frame.

And as far as I know, there hasn't been any change in the -- the zoning that applies to this site, so there -- there wouldn't be a different conclusion that the site is -- the conclusion of this site was that the zoning was -- basically prohibited the project at the site, so it's inconsistent with the local zoning, and therefore there's going to need to be an adjudication on whether to -- whether the Council should recommend preemption of the local zoning to authorize the project.

Most of the really substantive public input and comment opportunity still lies ahead in terms of the adjudication and comment on a draft environmental impact statement, which hasn't been published yet. So, yeah, I'm not -- I mean, it's -- I'm not sure that there's -- yeah, I think that maybe it boils down to a question of does it make sense to have the applicant have to go back and reapply and go through those just initial stages of the application process again. I'm not sure there'd be much utility in that.

The SEPA work that's already been done, of course, could be re- -- kind of reused for new SEPA work. But, I mean, I think that's -- I don't think there's necessarily a prejudice to any party from a procedural standpoint of granting an extension. Because, like I

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said, there is that -- a lot of additional process and input that would -- would need to be taken going forward. And all of the input in terms of SEPA and adjudicative hearings and so forth would have to be up-to-date as of the current -- current time.

So, anyway, that's some -- that's some -- some thoughts on this topic. Hopefully that's helpful. I'm happy to answer questions too.

CHAIR BECKETT: Yes, that is helpful and was intended to help, you know, clarify as well as acknowledge the public comments. Certainly I've read those amongst other Council members and staff. Which appreciate the staff review here before today's meeting as well. So thanks for trying to draw out some of ultimately what Council should be considering here as well as trying to answer some of the public concern and ultimately criticism of this potential action.

So I do see a hand raised. I'm not tracking who that is on my screen. If staff could clarify for me.

And in the meantime, were there other Council members who wish provide any further comment back to staff and Council's...

MS. HAFKEMEYER: I believe the hand raised is Council Member Guilio, the project -County-appointed Council member for this project.

1 CHAIR BECKETT: Thank you. My apologies, Council member. I try to keep track 2 of everyone here on each project, but obviously that's 3 4 a work in progress. So my apologies. Please proceed 5 with your question or comment. MS. GUILIO: No worries. 6 Τ 7 understand there's lots of moving parts. I did have a question. Even if we extend the 8 9 request, are there parts of the background work or 10 studies that, if this were to continue past a year or 11 two years if they did an additional extension, would 12 any of that work have to be redone anyways? Is there, like, a period of validity essentially 13 where some of those, if you're four years out, you're 14 15 five years out, given that there's no completed 16 project, there's no draft EIS, none of that is compiled 17 and commented upon and accepted basically, will there 18 come a point where the extensions has -- is so long at 19 the front end that they would have to start some 20 aspects over anyways? 21 Should I field that, MR. THOMPSON: 22 or --23 MS. BUMPUS: I can --24 CHAIR BECKETT: Director Bumpus, why 25 don't you go ahead and jump in since you've started to,

please.

MS. BUMPUS: Okay. Well, so that can happen. There can -- you know, if it were to go on for many, many years you have fieldwork that you've done, you've done surveys of the site, and now it's been several years since and so now the question becomes is that the actual situation on the site at the time of permitting. So I think that that's a very good consideration.

In this case, we were in the midst of preparing an environmental impact statement. And there were, as I understand it, multiple studies that needed to be done, needed to be prepared, that have not been. And that's where we have the connection to the issue of site control where they need to be able to access the site in order to do those studies and gather that information that will then inform the EIS.

So I think -- I think that in this case we are at a stage where we may not be running up against that risk very much, because that -- that work has not all been completed. I think if we were further along in the process and we had already done our SEPA review, that, you know, then pausing at that point and waiting several years, I think that would present more challenges potentially. But I think in this case we're

still early in the process where work is pending, that
we probably aren't going to run into that.

CHAIR BECKETT: Council Guilio, does that cover your --

MS. GUILIO: That makes sense to me. Yeah. So in some ways it's kind of an asset that they're early on as far as the continuation of the -- the work. Makes sense.

CHAIR BECKETT: Very well.

Ms. Hafkemeyer.

MS. HAFKEMEYER: Thank you.

I'd just like to add, for the -- for the work and the documents that have been prepared to this point, staff would, as part of resuming project work, revisit those completed documents and identify whether or not it's appropriate to -- to update studies, update fieldwork, update documents for the time that has lapsed.

CHAIR BECKETT: Very good.

Are there other comments or discussion from Council members? On both the briefing -- there is obviously the question of action here today on a motion to grant the 12-month extension request. Having noted that, if there's other further discussion or reflections Council would like to share, certainly

entertain that now.

Council Pamplin.

MR. PAMPLIN: Thanks, Mr. Chair.

You know, I just -- I know we have some time on our agenda to talk about our public comment period, so maybe this -- maybe this observation is -- is better in just a few minutes.

But I just -- as we think about how EFSEC notifies public comments or request for public comments, having that -- the background information that this was -- this -- this public comment period was -- was really about a process item and not soliciting comments on -- necessarily on the merits of the project.

I mean, people will interpret it as they see fit, but there was a lot of concerns about the merits of this particular application and the impacts to -- to sage grouse and shrub-steppe and other really valid concerns. And based on the briefing today, we are going to get to those at another subsequent step for -- for the review of this project. But I guess I'm -- from a process standpoint, I would be endorsing the extension. Thanks.

CHAIR BECKETT: Appreciate the input.

Any other comments from Council? Or questions.

Okay. Well, I would just say for my comments that, much as I believe in trying to move things, you know, through but ultimately ensure that we're providing objective review and not rushing to prejudgment -- those are some of the issues I've -- you know, have passed through my mind in various considerations, and so I guess I would certainly encourage the applicant to reflect on this discussion, certainly obviously the comments that have been submitted.

And I agree with you, Council Pamplin, that ultimately we are trying to go step by step here. And much as, you know, people have their rights and should put -- you know, in many respects put their comments into the record along the way, at the end of the day the Council is to make sure that we're, you know, taking this through proper procedures and steps ultimately so that we can make the final decision should we reach that point.

So knowing there are other issues certainly affecting markets and, you know, other considerations that the applicant has listed in their letter. And at the same time at the end of the day, as we've heard from many of our important -- all voices are important, but those who have chosen to weigh in with EFSEC, I

would note, you know, that their concerned and ongoing participation through an elongated application period is ultimately an impact, you know, as well.

So would encourage all of us, including the applicant, to consider those things. And that would be my set of comments.

Are there others from Council or questions? And otherwise I would soon move to state a motion for, you know, for potential action. But before I do that, anything else from Council members for the Badger Mountain Solar project?

Okay. Then is there a motion to approve a 12-month extension for the Badger Mountain Solar site certification, site certificate application? I'm happy to restate that if that's helpful.

MR. PAMPLIN: Mr. Chair, I will -- this is Nate. I move that we grant the 12-month extension on the Badger Mountain application.

MR. YOUNG: Lenny Young. Second.

CHAIR BECKETT: Thank you. The

motion has been moved and seconded.

I would note for the court reporter and for the record that I tried to state the motion as it would be taken up.

Thank you for restating it, Council Pamplin. I

think we have it covered between the two of us. Let me 1 double-check with counsel, Mr. Thompson, in case 2 3 anything needs to get restated. But, again, the motion 4 is to approve a 12-month extension for the Badger 5 Mountain Solar site certificate application. have a motion to that effect and a second. So it is on 6 the table. 7 Let me first check for Jon Thompson, counsel, if 8 9 he has any issues with what I've stated. Otherwise, I 10 will then take it up for any further comment or 11 discussion by the Council. But, first, Mr. Thompson, I 12 see you off mike. 13 MR. THOMPSON: Yeah, I think that 14 was generally well stated. I mean, it's technically 15 for review of the application. That's the request. So, yeah, with that clarification, I think -- I think 16 17 that language works. Thank you. 18 CHAIR BECKETT: 19 Council members, any further discussion on the 20 motion that is on the table? 21 MS. SNARSKI: Can I just ask --22 CHAIR BECKETT: Ms. Snarski. 23 MS. SNARSKI: -- a clarifying --24 yeah -- clarifying question. 25 So that 12-month extension would begin today and

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1
     extend through next August; is that correct?
 2
                        CHAIR BECKETT:
                                        The intent, I
 3
     believe, is to pick it up from the time that it -- that
 4
     the prior expired, which I did not have in front of me.
 5
                        MS. SNARSKI:
                                      Yes. Okay. And I
     think that's technically July. And that's why I asked.
 6
          Do you have a sense of that, Jon, of the
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 8
     appropriateness of that? There's someone else.
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                        CHAIR BECKETT: Council Young.
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                        MR. YOUNG: Just as a point of
11
             Is it appropriate to extend an application
     order.
12
     that's expired?
13
                        CHAIR BECKETT:
                                        Mr. Thompson.
14
                        MR. THOMPSON: Well, so another
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     aspect of this -- of this statute we were referring to
16
     that says 12 months or as long as is agreed to by the
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     Council and the applicant, there's no -- there's no
18
     consequence of -- provided in the statute of exceeding
19
     that.
20
          So, and for example, sometimes statutes will say,
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     you know, if the agency doesn't take action within some
22
     period of time, then -- then a, you know,
23
     application -- or a permit request or something is
     deemed granted or something, or it's deemed denied.
24
25
     Anyway, neither of those is the case.
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So, yeah, in effect, you'd be -- you'd be kind of -- since the prior extension already -- already ran out, you'd kind of be retroactively, you know, That's okay, and we're going to extend it 12 months beyond that date, if that's -- it seems like probably the most accurate interpretation of what the request is here. And I think that's -- that's okay from a legal standpoint.

MR. YOUNG: Thank you.

CHAIR BECKETT: Thank you, Council Young, for the question. Appreciate it.

Ms. Hafkemeyer.

MS. HAFKEMEYER: I just wanted to add for some additional context with the expiration, that is to some degree self-imposed. The initial request received from the developer in April was open-ended. And so staff, when bringing that request to the Council, had recommended a shorter-term extension to work out something more definitive with the applicant. The Ju- -- I'm sorry. The July 30th deadline was not something that was proposed by the applicant initially; rather, a -- a checkpoint where we expected to have more information.

CHAIR BECKETT: Okay. Thank you.

So, Mr. Thompson, the motion that's on the table

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1
     is still accurate and subject to action, or if it needs
     to be stated differently, then please let me know how
 2
 3
     it should be stated.
 4
                        MR. THOMPSON: Yeah, I apologize.
 5
     Now I'm a little -- I think we may have a lingering
     question of when does this 12-month extension start.
 6
     And I guess I might ask Ms. Hafkemeyer if -- if -- was
 7
     there a -- was there then an expiration date of the
 8
 9
     prior extension, or was it -- it sounded as if you were
10
     saying there was just a check-in date.
11
                        MS. HAFKEMEYER: The April extension
12
     request letter that we received was open-ended, and so
13
     staff recommended setting an extension period through
     the end -- or through July. I think, ultimately,
14
     between staff and Council discussion, it was decided
15
16
     that the end of July would be an appropriate extension
17
     period for that request. And since this request letter
18
     came in with the 12-month extension ahead of July 30th,
19
     perhaps it would be appropriate to consider this
20
     current extension from August 1 through July 30th of
21
     next year.
22
                                       That makes sense.
                        MR. THOMPSON:
23
                        CHAIR BECKETT:
                                        Okay.
          All right.
24
                      So --
25
                        MR. PAMPLIN:
                                      Mr. Chair, if I can --
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1	if it's okay with Council Member Young, who seconded my				
2	motion, I guess I would revise my motion to state that				
3	the the request for a 12-month extension of the				
4	Badger Mountain Solar permit application review is				
5	approved through July 31st of 2026.				
6	MR. YOUNG: I concur.				
7	CHAIR BECKETT: And the chair would				
8	note that would be a friendly amendment, and I believe				
9	it is welcome from Council Young, who provided your				
10	second, just for the record.				
11	So the motion is on the table, has been seconded.				
12	Are there any questions or further clarifications				
13	Council wish, given the extended discussion here,				
14	before I call the vote?				
15	Okay. All in favor of approving the motion,				
16	please say "aye."				
17	MULTIPLE SPEAKERS: Aye.				
18	CHAIR BECKETT: Opposed?				
19	Motion is approved. Thank you, staff. Thank you,				
20	Council members.				
21	And with that, Ms. Snarski, is there any other				
22	remaining item for Badger Mountain Solar? I don't know				
23	of any, but let me double-check.				
24	MS. SNARSKI: No, there are no				
25	further updates. Thank you for the clarification as				

| well.

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CHAIR BECKETT: No. Appreciated the question. I assure you.

Okay. Then we will move to our final item, which I believe is the update on comment periods by Director Bumpus.

MS. BUMPUS: Thank you, Chair Beckett and Council members. Good afternoon.

Just an update on activities that staff are involved in with respect to the way in which EFSEC conducts public comment under the OPMA.

So just a bit of a recap here. And this is something that's come up in prior meetings more recently with the public comment that was conducted for the delegation of authority to the director from the Council. I believe that was Policy 16-01.

So the OPMA requires that we hold public comment before taking final action. And the comment can be done, prior to the final action, you can request that written comments be submitted in advance and notice, you know, the public comment opportunity. You can also take verbal comment at the meeting prior to taking final action.

So given that EFSEC has received many comments particularly recent that take issue with the duration

of the comment period, the noticing of the comment period, and also just information about what the comment period is in relation to, we are working to revamp how we carry out our public comment opportunities under the OPMA. And one of the things that we think we need to do is to set a time frame. We're looking at doing two weeks, providing two weeks public comment for most materials that are associated with a final action.

The -- one of the benefits we think to doing this is that it provides a longer period of time than we've typically been providing for different documents.

It's -- it's been -- it has not been consistent in terms of the amount of time we've provided for different opportunities for public comment, so we want to be more consistent with that.

We also are working to make changes to our new website that's recently come online to create a page that's going to provide more information and more detail about what the public comment period is about, what the final action is associated with, what it means, and again, providing more time for public comment in general.

So the idea is that we'll provide 14 days public comment for most materials. We also recognize, though,

that not all of the final actions that come before the Council may warrant that long. So we are looking at having some categories of materials like housekeeping items, administrative actions, those types of things that might only need, you know, say a week. But we will be setting, I think, a one-week minimum for this and -- and really with the goal of providing everybody a pretty consistent two-week comment opportunity.

And I want to add also, you know, this is in the works. This is something that we haven't finalized. But we also recognize that there may be cases where we think we need longer than two weeks because of the nature of the action. So the idea, the behind-the-scenes work with -- between myself and staff is to identify what types of materials, you know, require what duration of comment and make sure that the comment periods are more commensurate with the nature of the action.

So, again, lots -- lots happening with respect to this. I will be providing more information to the Council once we have identified more of the -- nailed down more of the details around how this will work. And we will be, as I said, making changes to the website to also make sure we're communicating this.

And this -- you know, this will include

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communicating to our facilities, communicating to all of the clients that we work with. Because it does mean that they will need to get their deliverables and certain information to us by a pretty -- pretty hard deadline in order to make sure that we have enough time to conduct the public comment opportunities and also very importantly so that Council and staff have enough time to review the comments that come in and think about those comments and if we need to get advice from our assistant attorney generals.

So these are things that I think are going to improve -- improve our work and the engagement of the public. So happy to answer questions.

CHAIR BECKETT: Thank you, Director Bumpus.

Mr. -- Council Levitt. Take you first.

MR. LEVITT: Yeah. Director Bumpus, thank you so much for taking the time to work on this. Both, you know, my appreciation to you and to staff.

I do think we, during my tenure as a Council member, have received considerable feedback about, you know, communication around comment periods and the length of comment periods. So I am hoping this, you know, providing more consistency, hopefully a general rule of thumb that most comment periods should be two

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weeks or longer especially if they're not administrative in nature.

And, you know, for things that are really quite complex or potentially contentious, highly detailed in terms of technical information, you know, I hope those will be two weeks or longer. And I look forward to seeing what you and staff recommend. So, yeah, again, thank you for working on it.

MS. BUMPUS: Thank you.

CHAIR BECKETT: Other comments,

questions from the Council?

I will add one before I double-check again. But, yes, thank you as well, Director Bumpus and staff. I would note thank you on the Badger Mountain item, obviously one that has certainly attention to it that did provide 14 days today. That's just one step in the larger commitment and description that you provided us, Director Bumpus, so -- and ultimately there are, as within most organizations, many moving pieces in terms of how things come forward and materials and posting. And at the end of the day, that's just part of our obligation and job obviously as the agency is entrusted on behalf of the public, which I know staff are committed to and understand, and certainly I am as chair, and I believe my fellow Council members as well.

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So just note that for the collective as well as for the record.

So any further comments on the public comment briefing that we've had?

Seeing none.

Director Bumpus, anything else from you today on a closing note? Or I will adjourn the meeting. Let me check with you first.

MS. BUMPUS: I did just have one update, and there will be more information to follow.

There were two lawsuits filed with respect to EFSEC's decision to approve the delegation authority. This was the policy I mentioned earlier. One was file -- one county that the challenges were filed in was Clark County, and the other was Yakima County.

We are consulting with our legal counsel on next steps, and we'll be providing more information to the Council about how you can engage with the -- the legal counsel team on what our options are. So I -- I'll leave it to Jon Thompson if he'd like to add anything to that.

MR. THOMPSON: I don't have anything to add. I would just say that the suit in Yakima
County was brought by the Yakama Nation, and the suit in Clark County was brought by Tri-Cities C.A.R.E.S. and

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Friends of the Columbia Gorge.

And the claims were basically to the effect that the delegation policy should have been adopted through formal rule making or that the Council lacked the authority to delegate certain decisions to the director. There also was a claim in there about the length of the comment period that was -- that was provided under the OPMA.

So those are the topics. And like Ms. Bumpus said, my thought was we could put this on the agenda perhaps for the next Council meeting to have a executive session discussion of options on that. So...

CHAIR BECKETT: Very well.

Appreciate you both bringing that forward here in our -- in our shared forum, obviously public forum. So appreciate that.

Let me double-check. Anything else, Director Bumpus, on that or any others?

MS. BUMPUS: Nothing else. Thank you.

CHAIR BECKETT: With that, Council members, any closing comments from -- or questions for the record?

Well, I would just close by saying thank you, all, especially Council members for your time today, as well

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as ultimately all our participants, whether as project
 1
     members or members of the public.
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          So, with that, at 3:41, our meeting is adjourned.
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     Thank you very much.
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                                 (Meeting adjourned at
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 6
                                  3:41 p.m.)
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1	STATE OF WASHINGTON) I, John M. S. Botelho, CCR, RPR,					
2	County of Pierce) in the State of Washington, do					
3 4	Hereby ceretry.					
7	That the foregoing Monthly Meeting of the Washington					
5	State Energy Facility Site Evaluation Council was conducted					
6	thereafter was transcribed under my direction; that the					
7) ss a certified court reporter ty of Pierce) in the State of Washington, do hereby certify: That the foregoing Monthly Meeting of the Washington e Energy Facility Site Evaluation Council was conducted y presence and adjourned on August 20, 2025, and eafter was transcribed under my direction; that the script is a full, true and complete transcript of the meeting, transcribed to the best of my ability; That I am not a relative, employee, attorney or counsel ny party to this matter or relative or employee of any attorney or counsel and that I am not financially rested in the said matter or the outcome thereof; IN WITNESS WHEREOF, I have hereunto set my hand					
8	That I am not a relative, employee, attorney or counsel					
9	of any party to this matter or relative or employee of any such attorney or counsel and that I am not financially					
1.0	interested in the said matter or the outcome thereof;					
10	IN WITNESS WHEREOF, I have hereunto set my hand					
11	this 3rd day of September, 2025.					
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